## Comprehensive Annual Financial Report

School Board of the City of Norfolk



(A Component Unit of the City of Norfolk, Virginia)

Fiscal Year Ended June 30, 2013 - Prepared by the Accounting Department

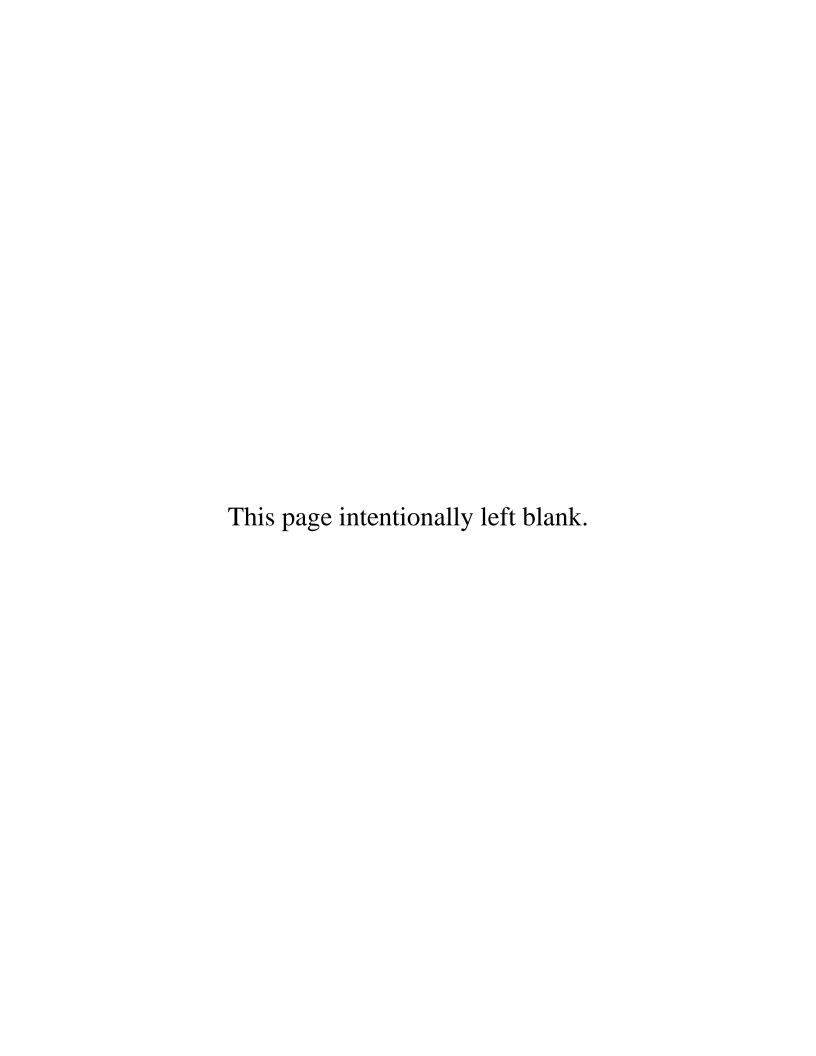
## School Board of the City of Norfolk COMPREHENSIVE ANNUAL FINANCIAL REPORT

(A Component Unit of the City of Norfolk, Virginia)

Fiscal Year Ended June 30, 2013

#### Prepared by:

**Division of Business and Finance Accounting Department** 



# COMPREHENSIVE ANNUAL FINANCIAL REPORT SCHOOL BOARD OF THE CITY OF NORFOLK (A COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA) FISCAL YEAR ENDED JUNE 30, 2013 PREPARED BY DIVISION OF BUSINESS AND FINANCE ACCOUNTING DEPARTMENT

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## (A COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA) FISCAL YEAR ENDED JUNE 30, 2013 PREPARED BY DIVISION OF BUSINESS AND FINANCE ACCOUNTING DEPARTMENT

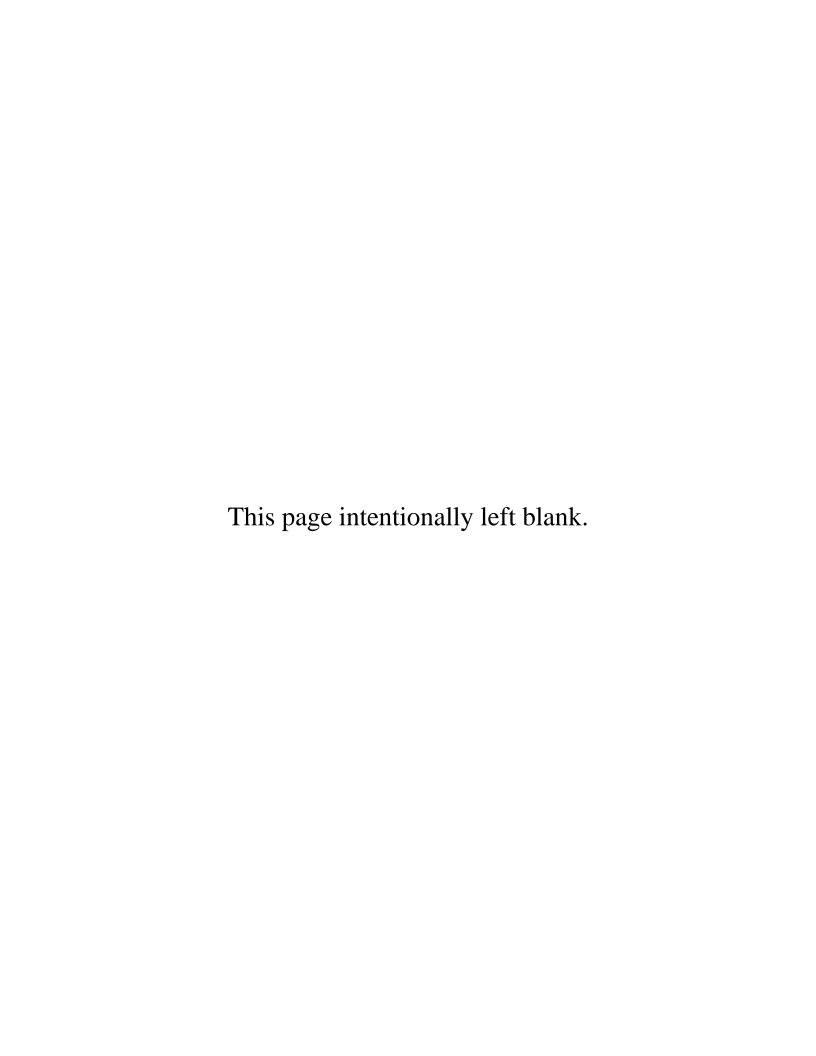
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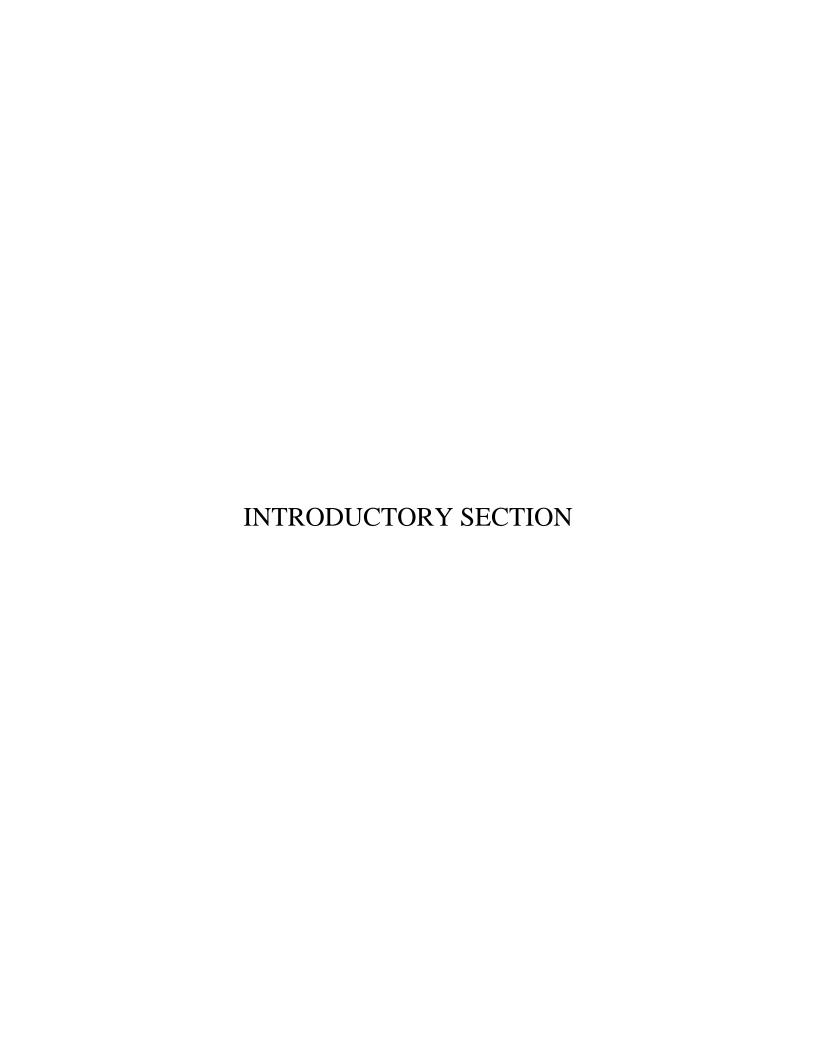
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## School Board for the City of Norfolk

Dr. Kirk T. Houston Chair

Dr. Bran N. Robinson Vice Chair

Dr. Noelle Gabriel
Member

Rev. Edward. K. Haywood Member

Mr. Rodney A. Jordan Member

Dr. Warren A. Stewart Member

Dr. Stephen W. Tonelson Member

Dr. Samuel T. King Superintendent

### **Members of Norfolk City Council**

Mr. Paul D. Fraim Mayor

Mr. Anthony L. Burfoot Vice Mayor

Mr. Andrew A. Protogyrou Council Member

Mr. Paul R. Riddick Council Member

Mr. Thomas R. Smigiel Council Member

Mr. Barclay C. Winn Council Member

Ms. Angelia M. Williams Council Member

Dr. Theresa W. Whibley Council Member



## The Government Finance Officers Association of the United States and Canada

presents this

## AWARD OF FINANCIAL REPORTING ACHIEVEMENT

to

### Accounting

School Board of the City of Norfolk, Virginia



The award of Financial Reporting Achievement is presented by the Government Finance Officers Association to the individual(s) designated as instrumental in their government unit achieving a Certificate of Achievement for Excellence in Financial Reporting. A Certificate of Achievement is presented to those government units whose annual financial reports are judged to adhere to program standards and represents the highest award in government financial reporting.

**Executive Director** 

Date October 1, 2013

## **Association of School Business Officials International**



The Certificate of Excellence in Financial Reporting Award is presented to

## School Board of the City of Norfolk

For Its Comprehensive Annual Financial Report (CAFR)
For the Fiscal Year Ended June 30, 2012

The CAFR has been reviewed and met or exceeded ASBO International's Certificate of Excellence standards

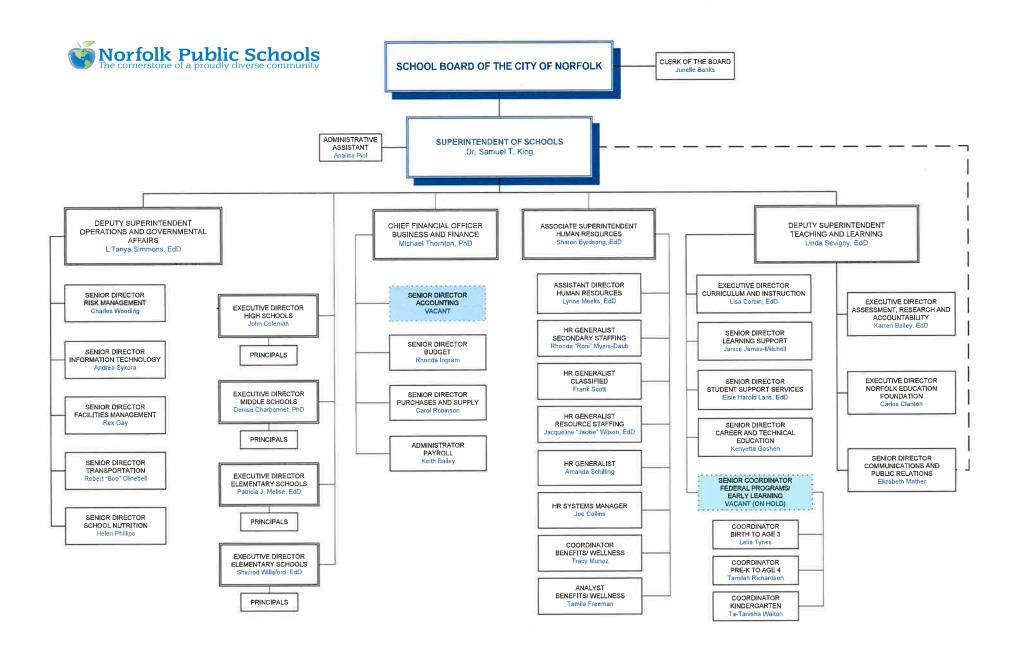


Ron McCulley, CPPB, RSBO

President

John D. Musso, CAE, RSBA

**Executive Director** 





## **Norfolk Public Schools**

#### **Quality Teaching and Learning for All: ALL Means ALL**

#### **Mission**

The mission of Norfolk Public Schools, the cornerstone of a proudly diverse community, is to ensure that all students maximize their academic potential, develop skills for lifelong learning and are successful contributors to a global society, as distinguished by:

- Courageous advocacy for all students.
- Family and community investment.
- Data-driven personalized learning.
- Strong and effective leadership teams.
- Shared responsibility for Teaching and Learning.
- Access to rigorous and rewarding college and career readiness opportunities

#### **Strategies**

- 1) We will promote NPS as the cornerstone of our community's well-being.
- 2) We will empower and facilitate meaningful family and community partnerships.
- 3) We will relentlessly pursue engaged learning through high-quality instruction.
- 4) We will host environments in which all individuals feel safe and secure.
- 5) We will nurture a culture of excellence, equity and justice through continuous improvement.



December 20, 2013

To the Honorable Members of the School Board of the City of Norfolk and to the Constituents of Norfolk Public Schools:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the School Board of the City of Norfolk, a component unit of The City of Norfolk, Virginia, for the fiscal year that ended June 30, 2013. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and includes all disclosures necessary to understand the School Board's financial activities. The responsibility for the accuracy, completeness and fairness of the data presented, as well as all accompanying disclosures, rests with the School Board and its management.

This report is prepared in conformity with accounting principles generally accepted in the United States of America for governments as promulgated by the Governmental Accounting Standards Board (GASB). This report is intended to present a comprehensive summary of significant financial data to meet the needs of the citizens, taxpayers, financial institutions, and the School Board. Generally accepted accounting principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a management's discussion and analysis (MD&A). The letter of transmittal is intended to complement the required MD&A. The MD&A can be found immediately following the report of the independent auditors.

The firm of KPMG LLP performed the audit of the School Board of the City of Norfolk. They were awarded the contract to provide the annual financial audit for the year ending June 30, 2013, as part of a combined contract including the School Board of the City of Norfolk, the City of Norfolk (City), and other City agencies.

The report includes all funds that are controlled by or dependent on the Superintendent and School Board. Additional information regarding the School Division's financial reporting entity may be found in the notes to the basic financial statements. During school year 2012-2013, the School Board operated five high schools (grades 9-12), eight middle schools (grades 6-8), thirty-one elementary schools (grades K-5), two Kindergarten – 8 schools, and five other educational facilities. The School Board served an average of 32,000 students in 2013 and provided a full range of educational services appropriate to grades K-12, including regular and enriched academic education, early childhood education, special education for handicapped children, vocational/technical education, and programs for those with limited English proficiency. These programs are supplemented by a wide variety of offerings in fine arts and athletics. The School Board is considered a component unit of the City of Norfolk.

#### ECONOMIC OUTLOOK

The City of Norfolk, Virginia has a population of approximately 246,000 and encompasses over 66 square miles. It has beachfront that covers seven miles of Chesapeake Bay and a total of 144 miles of shoreline along lakes, rivers, and the Bay. Much of the land is located in residential neighborhoods. Norfolk's neighborhoods are its greatest strength. There are more than 120 neighborhoods that draw tourists who seek a glimpse of Norfolk's everyday life and developments that offer a range of architectural styles.

The City's top ten employers have approximately 138,691 employees in their workforce. Major industries include manufacturing, construction, retail, finance, and the military, to name a few. Norfolk is one of the top ten markets for business relocation and expansion, according to Expansion Management Magazine. USA Today called Norfolk one of the top ten booming downtowns, recognizing decades of housing, retail, and financial boom. In addition, the City is home to the Virginia Opera, the Virginia Stage Company, and the Virginia Symphony.

The public school system is comprised of 31 elementary schools, 2 K-8 schools, 8 middle schools, 5 high schools, and 5 auxiliary schools. The auxiliary schools provide education for vocational, technical, and adult education. Enrollment is projected to decline about one percent per year over the next five years. Salaries for teachers average \$48,929 per year. City funding for the School Board is based on real estate and personal property taxes. Real estate in Norfolk is taxed at \$1.11 per \$100 of assessed value annually. The personal property tax rate for motor vehicles is \$4.33 per \$100 of assessed value, using the NADA Blue Book value.

Norfolk Public Schools is a fiscally dependent school division pursuant to State law. As a fiscally dependent school division, Norfolk Public Schools does not levy taxes or issue debt. All funds are appropriated to Norfolk Public Schools by the City Council, which has the authority to tax and incur debt. The School Board derives its authority from the State and has a constitutional responsibility to provide public education to the citizens of Norfolk.

The School Board derives most of its funding from allocations from the Commonwealth of Virginia and the City of Norfolk. For the fiscal year 2013 budget year, the Commonwealth of Virginia funds 60% and the City of Norfolk funds 36% percent of the operating budget for the School Board. The remaining 4% is funded through Federal (1%) and other (3%) sources. Long-term financial planning includes a five-year forecast submission that evaluates the budget and makes certain revenue and expenditure assumptions for planning purposes.

The School Board is cautiously optimistic about the economic outlook based on the slow economic recovery experience around the Commonwealth and the Hampton Roads region. As the Hampton Roads region continues to experience slow job growth and the moderate recovery of the region's real estate market, the School Board believes that these positive trends will eventuate into additional funding support from the Commonwealth and the City of Norfolk over the next biennium. However, the School Board will maintain a position of fiscal restraint with respect to revenue projections and spending trends.

#### **MAJOR INITIATIVES**

During the 2012-13 school year, the School Division developed a five-year strategic plan for 2013-2018. The plan was developed around a vision of NPS becoming "the cornerstone of a proudly diverse community". The strategies, decisions, and actions of the NPS are guided by seven priorities:

- 1. Ensure full accreditation
- 2. Increase academic achievement of all students
- 3. Improve climate, safety and attendance
- 4. Become a School Board of Distinction
- 5. Promote Norfolk Public Schools to reflect the outstanding accomplishments of staff, teachers, and students
- 6. Develop and coordinate a capital improvement plan for facilities and technology to enhance teaching and learning
- 7. Attract, retain, and help to develop strong academic families and highly qualified teachers and staff

The School Board believes that the division is on the right path to becoming the cornerstone of the City's proudly diverse community. It also believes that a successful public school system is essential to the future growth and prosperity of the great city of Norfolk, VA. Despite the tough economic times, the School Board remains resilient and committed to "weathering the storm". As we continue to support one another, together we will make significant progress in improving achievement for all our students. The School Board and its employees will continue the work that is necessary for our students to have powerful teaching and learning opportunities.

#### FINANCIAL INFORMATION

#### **Internal Controls**

Internal controls are designed to provide reasonable assurance that assets of the reporting entity are protected from loss, theft, or misuse. In addition, internal controls are used to ensure that reliable financial records are maintained for preparation of financial statements that are in conformity with generally accepted accounting principles.

Internal control evaluations occur with the above guidelines when the annual audit process is undertaken, and the controls are believed to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. In addition, this internal control structure is subject to periodic evaluation by management of the School Board.

#### **Budgetary Controls**

Budgetary controls are maintained to ensure compliance with Virginia statutes governing public entities and school operations. These statutes provide legal standards for preparing, presenting, adopting, and administering the budget. The School Board presents a proposed budget to the City who then adopts its own operating and capital project budgets incorporating its contributions to the School Board. After the School Board makes required adjustments, they adopt an amended budget. The Superintendent is authorized to make expenditures and commitments of funds as

approved by the Board in the adopted annual budget in accordance with the Board's policies and applicable state and federal regulations and laws.

The School Board also maintains an encumbrance accounting system as one method of accomplishing budgetary control. Outstanding encumbrances are reported as an assignment of fund balance of the General Fund at year-end. The School Board must request re-appropriation from the City to retain any unexpended or unencumbered appropriated funds.

#### Financial Highlights

The School Board continues to be in very sound financial condition as demonstrated by the basic financial statements included in this report. The School Board has operated within the resources available while achieving many of its program goals. As reflected in the reports:

- NPS had enough resources to cover its expenses;
- NPS continues to rely on tax resources to fund its activities, which primarily are instructional:
- NPS revenues increased slightly from the prior fiscal year;
- NPS financial position improved over the prior fiscal year, but there are still concerns regarding the slow rate of economic recovery following the "great recession".

The School Board of the City of Norfolk is a component unit of the City of Norfolk, Virginia, and the City is the legal holder of debt related to the acquisition of school facilities.

While the School Division will continue to operate within a balanced budget, funding for FY2014-15 will likely reflect minimal to no growth given the slow rate of economic recovery. However, the demands of increased student achievement and teacher performance, will require very strategic resource allocation decisions to ensure increased efficiency and effectiveness.

#### Independent Audit

State statutes require an annual independent audit of the School Board's financial records and transactions. This requirement has been addressed. In addition, an unmodified opinion of KPMG LLP, an independent audit firm, has been included in this report.

#### Single Audit Act

The School Board is required to undergo an annual single audit as part of the City in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' report on internal control and compliance with applicable laws regulations, contracts and grants, and a schedule of findings and questioned costs, if any, are included in the Comprehensive Annual Financial Report of the City of Norfolk.

#### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the School Board for the City of Norfolk for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2012. This is the eighth consecutive year that the School Board has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government agency must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the School Board has received the Association of School Business Officials (ASBO) International Certificate of Excellence in Financial Reporting Program (COE) for excellence in the preparation and issuance of the financial statements for fiscal year ended 2012.

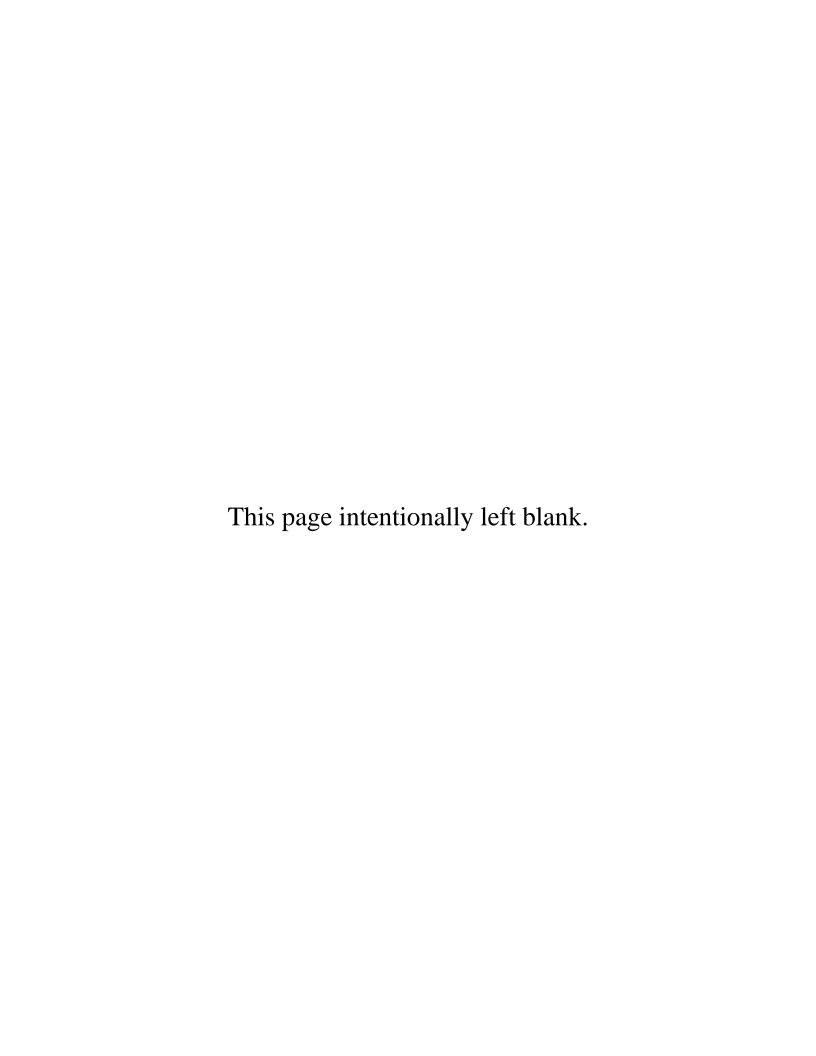
#### **ACKNOWLEDGMENTS**

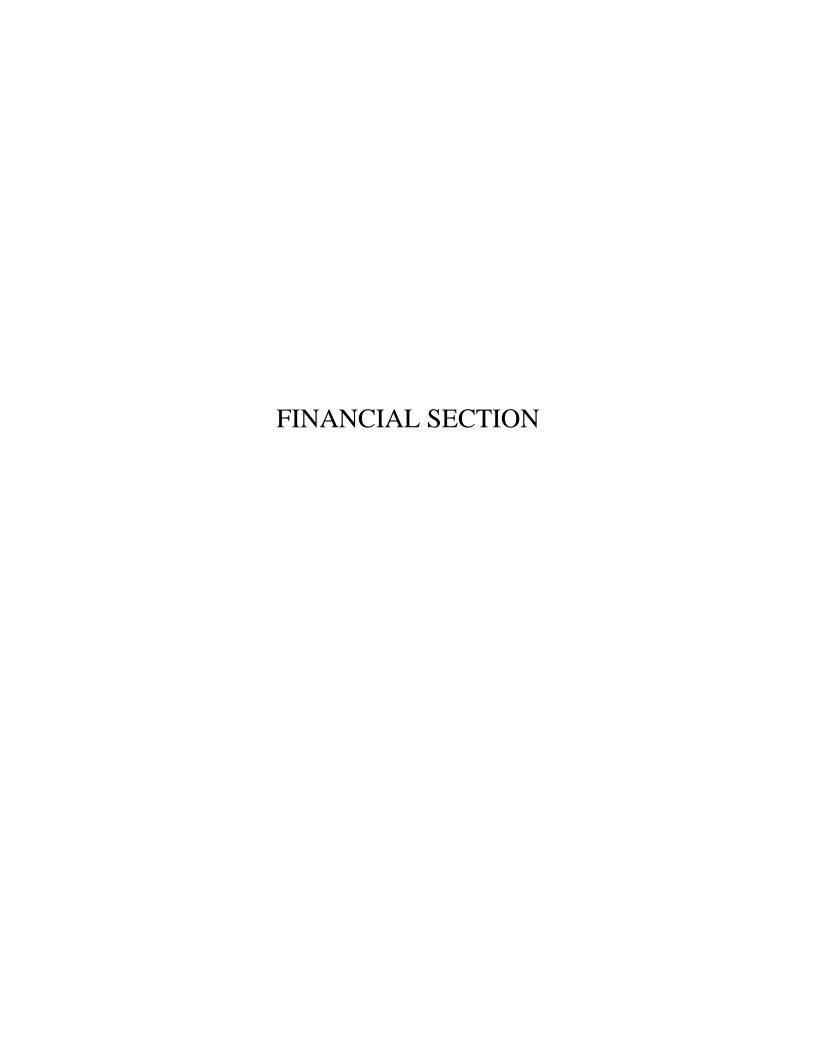
We would like to express appreciation to the members of the School Board of the City of Norfolk for their concern in providing fiscal responsibility and accurate reporting of financial data to the students, parents, staff and general community of the School Board. We would also like to thank the members of the Business and Finance Division, who devote so many hours each year to the preparation of accurate financial reports.

Respectfully submitted,

Dr. Samuel T. King Superintendent of Schools

Dr. Michael E Thornton Chief Financial Officer







KPMG LLP Suite 1900 440 Monticello Avenue Norfolk, VA 23510

#### **Independent Auditors' Report**

The Members School Board of the City of Norfolk, Virginia:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board of the City of Norfolk, Virginia, a component unit of the City of Norfolk, Virginia, as of and for the year ended June 30, 2013, and the related notes to the financial statements which collectively comprise the School Board of the City of Norfolk, Virginia's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Specifications for Audits of Counties, Cities, and Towns (Specifications), issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and Specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the School Board of the City of Norfolk, Virginia's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School Board of the City of Norfolk, Virginia's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board of the City of Norfolk, Virginia as of and for the year then ended June 30, 2013, in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require that management's discussion and analysis on pages 4 through 16 and the required supplementary information on schedules 1 and 2 as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School Boards of the City of Norfolk, Virginia's basic financial statements. The Other Supplementary Information, Introductory Section, and the Statistical Section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, The Other Supplementary Information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory section and Statistical section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.



#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2013 on our consideration of the School Board of the City of Norfolk, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School Board of the City of Norfolk, Virginia's internal control over financial reporting and compliance.

KPMG LLP

Norfolk, Virginia December 20, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### **INTRODUCTION**

Our discussion and analysis of the financial performance of the School Board of the City of Norfolk, Virginia (School Board) provides an overview of the school district's financial activities for the fiscal year ended June 30, 2013. The intent of management's discussion and analysis is to look at the School Board's financial performance as a whole. Readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of our financial performance.

The School Board has prepared its annual financial report using the Governmental Accounting Standards Board financial reporting model. The reporting model is a combination of both government-wide financial statements and fund financial statements. The basic financial statements contain three components:

- 1) Government-wide financial statements include the Statement of Net Position and the Statement of Activities, which provide a broad, long-term overview of the School Board's finances;
- 2) Fund financial statements, to include the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance, which provide a greater level of detail and focus on how well the School Board has performed in the short term in the most significant funds, and
- 3) Notes to the basic financial statements.

The report presents the financial highlights for the last fiscal year and contains other supplementary information.

#### **OVERALL ANALYSIS**

The School Board enrolls approximately 32,000 total students with a general fund operating budget of \$305.4 million, grant budget of \$33.6 million, capital improvement budget of \$3.0 million, and Child Nutrition Services budget of \$16.7 million. In general, the financial operations of the School Board have weathered uncertain financial times with generally positive financial indicators and results. In those revenue areas that are directly linked to the economy, the School Board did not experience any major disruptions. On the expenditure side, the School Board's monitoring of the budget resulted in the reprogramming of funds to maximize the overall instructional goals.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### FINANCIAL HIGHLIGHTS

Key financial highlights for 2013 are as follows:

- On the government-wide financial statements:
  - Total net position increased from \$10.6 million in 2012 to \$14.5 million at June 30, 2013, an increase of approximately \$3.9 million, or 36.4%. The improvement was due largely to a decrease in unearned revenue related to the one-time deferral of State Basic Aid in fiscal year 2012.
  - Total revenues increased from \$368.3 million in 2012 to \$377.2 million at June 30, 2013, an increase of approximately \$8.9 million, or 2.4%. The increase was due primarily to the recognition of prior year unearned revenue in fiscal year 2013.
  - Total expenses increased \$.8 million on the Statement of Net Activities from \$372.5 million in fiscal year 2012 to \$373.3 million in fiscal year 2013, or 0.2%. The largest dollar increase occurred in the area of instruction to support increased labor costs.
- On the fund financial statements:
  - In the General Fund, the ending fund balance increased from \$16.5 million at June 30, 2012 to \$19.5 million at June 30, 2013.
  - In the General Fund, total encumbrances were \$9.1 million at the end of the fiscal year and are reported as Assigned fund balance. The School Board considers fund balances to be assigned at the time of encumbrance.

#### OVERVIEW OF THE GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements provide readers with a broad overview of the School Board's finances in a manner similar to a private sector business. The Statement of Net Position and the Statement of Activities provide information about the activities of the School Board as a whole, presenting both an aggregate and a long-term view of finances. These statements include all assets and liabilities using the accrual basis of accounting. This basis of accounting includes all of the current year's revenues and expenses regardless of when cash is received or paid.

• The <u>Statement of Net Position</u> presents information on all of the School Board's assets and liabilities, with the difference between the two reported as *net position*. Increases or decreases in net position may serve as a useful indicator of whether financial position is improving or deteriorating.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

• The <u>Statement of Activities</u> presents information on activities that shows how direct expenses for an activity versus program revenues received results in a *change to net position*. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will result in cash flows in future fiscal periods.

Government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from functions with recovered costs through user fees and charges (*business-type activities*). The School Board reports only the governmental activities, since it has no business-type activities.

The government-wide financial statements (Statement of Net Position and Statement of Activities) present governmental activities of the School Board. The City, State sales tax, and intergovernmental revenues principally support these governmental activities. The reported governmental activities of the School Board are Instruction, Administration, Attendance and Health, Pupil Transportation, Information Technology, Operations and Maintenance, School Facilities, Food Services, and Community Services.

The government-wide financial statements are presented in Exhibits I and II.

#### Financial Analysis of the School Board as a Whole

All of the School Board's services are reported in the government-wide financial statements, including instruction, pupil support services, instructional support services, administrative support services, facility support services, food services, and community services. Intergovernmental revenues, interest, and investment earnings finance most of these activities. Additionally, all capital and debt financing activities are reported here.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

Summary of Net Position (Thousands of dollars)

	Governmental Activities									
		2013	2012	Difference	% Change					
Current Assets	\$	73,412 \$	82,246 \$	(8,834)	-10.7%					
Capital assets, net		14,406	12,265	2,141	17.5%					
Total assets		87,818	94,511	(6,693)	-7.1%					
Liabilities:										
Current		54,342	67,395	(13,053)	-19.4%					
Non-current		18,960	16,471	2,489	15.1%					
Total liabilities		73,302	83,866	(10,564)	-12.6%					
Net Position:										
Invested in capital assets		14,406	12,265	2,141	17.5%					
Restricted		1,920	416	1,504	361.5%					
Unrestricted (deficit)		(1,810)	(2,036)	226	-11.1%					
Total net position	\$	14,516 \$	10,645 \$	3,871	36.4%					

- **Total assets** had an overall decrease of 7.1% due primarily to a decrease in current assets related to cash and cash equivalents received which represented deferred revenue from state Basic Aid in the prior fiscal year. The overall decrease was \$6.7 million between fiscal year 2012 and fiscal year 2013.
- **Invested in capital assets** increased \$2.1 million, or 17.5%, over the prior fiscal year. This net increase primarily represents \$5.0 million in additions and \$2.9 million in current year depreciation expense. The majority of the increase resulted from the purchase of additional school buses and other technology equipment during the year.
- Total liabilities decreased \$10.6 million or 12.6% over the prior fiscal year. Non-current liabilities are due in more than one year and are comprised of compensated absences, workers' compensation, general claims, and Other Post Employment Benefits (OPEB) for the School Board. Current liabilities decreased \$13.1 million from \$67.4 million in 2012 to \$54.3 million at June 30, 2013 with the largest decrease being to unearned revenue for state Basic Aid funds at June 30, 2012 that was recognized in 2013. Non-current liabilities totaled \$16.5 million in fiscal year 2012 and \$19.0 million in fiscal year 2013. The increase was primarily due to an increase in the unfunded employer's contribution for OPEB as determined by our most recent actuarial study.
- **Total net position** increased \$3.9 million or 36.4% when compared to the prior fiscal year. Net position totaled \$10.6 million at June 30, 2012 and \$14.5 million at June 30,

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

2013. Invested in capital assets, net increased 17.5% or \$2.1 million primarily because of the procurement of additional new school buses. Restricted net assets increased due to the timing of encumbrances within the grants restriction as compared to the prior year.

## Statement of Net Activities (Thousands of dollars)

	Governmental Activities							
		2013	2012		Di	ifference	% Change	
Revenues:								
Program Revenues:								
Charges for services	\$	4,349	\$	4,597	\$	(248)	-5.4%	
Operating grants and contributions		224,467		206,947		17,520	8.5%	
Capital grants and contributions		8,207		20,652		(12,445)	-60.3%	
Total Program Revenues		237,023		232,196		4,827	2.1%	
General Revenues:								
Use of money and property		1,497		1,284		213	16.6%	
Local government		107,187		104,511		2,676	2.6%	
Commonwealth of Virginia		31,463		30,311		1,152	3.8%	
Total General Revenues		140,147		136,106		4,041	3.0%	
Total Revenues		377,170		368,302		8,868	2.4%	
Expenses:								
Instruction		272,338		265,178		7,160	2.7%	
Support Services:								
Administration, Attendance and Health		16,138		12,436		3,702	29.8%	
Pupil Transportation		13,668		10,870		2,798	25.7%	
Operation and Maintenance		34,551		33,038		1,513	4.6%	
Information Technology		10,373		10,547		(174)	-1.6%	
School Facilities		9,160		24,171		(15,011)	-62.1%	
Food Services		16,821		15,935		886	5.6%	
Community Services		250		275		(25)	-9.1%	
Total Expenses		373,299		372,450		849	0.2%	
Change in Net Position		3,871		(4,148)		8,019	-193.3%	
Beginning Net Position		10,645		14,793		(4,148)	-28.0%	
Ending Net Position	\$	14,516	\$	10,645	\$	3,871	36.4%	

• Total revenues increased \$8.9 million or 2.4%. Local revenue support from the City increased \$4.8 million or 4.6% for ongoing operating support. Capital grants and contributions decreased \$12.4 million or 60.3%, due to the completion of a major construction contract at the end of fiscal year 2012. Operating grants and contributions increased \$17.5 million or 8.5% primarily due from the recognition of state revenue that was deferred in the prior year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

• Total expenses increased \$.8 million primarily due to increased spending for instruction, administration, attendance and health, pupil transportation, and operations and maintenance to support increased labor costs. This was offset with decreases in spending for school facilities with the completion of the new Crossroads School. The School Board continues to pay debt service expenses for the Transportation Facility. Overall expenses increased .2% in fiscal year 2013 over balances in fiscal year 2012.

#### **Capital Assets**

At June 30, 2013, the School Board had an investment of \$14.4 million in a broad range of capital assets (net of accumulated depreciation), including land, mobile classrooms, equipment and vehicles. This amount represents a net increase of \$2.1 million or 17.5% between fiscal year 2012 and 2013.

## Change in Capital Assets (Thousands of dollars)

		Governmental Activities							
	Jun	June 30, 2013 June 30, 2012 Difference							
Non-Depreciable Assets:									
Land	\$	488	\$	488	\$	-	0.0%		
Development in Progress		-		775		(775)			
Total Non-Depreciable Assets	\$	488	\$	1,263	\$	(775)	-61.4%		
Other Capital Assets:									
Mobile Classrooms		5,378		5,378		-	0.0%		
Equipment and Vehicles		37,235		33,768		3,467	10.3%		
Intangible Assets		982		-		982			
Total Other Capital Assets	\$	43,595	\$	39,146	\$	4,449	11.4%		
Total Capital Assets	\$	44,083	\$	40,409	\$	3,674	9.1%		
Less: Accumulated Depreciation		(29,677)		(28,144)		(1,533)	5.4%		
Total Capital Assets, Net	\$	14,406	\$	12,265	\$	2,141	17.5%		

The \$14.4 million in total capital assets, net of accumulated depreciation is reported in the Statement of Net Position (Exhibit I).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

Additional information on the School Board's capital assets is presented in Note 2B of the financial statements. In addition, school buildings are recorded by the City, along with the related debt.

#### **Long Term Obligations**

As of June 30, 2013, the School Board had \$26.2 million in long-term obligations versus \$24.5 million for fiscal year 2012. This resulted in a 6.7% increase in long-term obligations, which is comprised of compensated absences, workers' compensation, claims liability, pollution remediation and OPEB liability. Approximately \$7.2 million in long-term obligations is due within one year (see Exhibit I).

Workers' compensation and claims liability for the School Board are actuarial projections of probable liability based on reasonable estimates of loss. The School Board provides for payment of losses through a combination of purchased policies and self-insurance plans.

## Change in Long-Term Obligations (Thousands of dollars)

	Jun	e 30, 2012	Additions	F	Retirements	Jι	ine 30, 2013	D	ifference	% Change
Long-Term Obligations:										
Compensated Absences	\$	8,968	\$ 10,662	\$	(10,375)	\$	9,255	\$	287	3.2%
Workers' Compensation		2,728	603		(558)		2,774		45	1.6%
Claims Liability		40	191		(184)		46		7	17.5%
Pollution Remediation		1,079	-		(1,079)		-		(1,079)	-100.0%
Other Post Employment Benefits		11,711	6,309		(3,928)		14,092		2,381	20.3%
Total Long-Term Obligations	\$	24,526	\$ 17,765	\$	(16,124)	\$	26,167	\$	1,641	6.7%

Additional information showing the breakdown of the School Board's long-term obligations is presented in Note 2C of this report.

#### **OVERVIEW OF FUND FINANCIAL STATEMENTS**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School Board, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All School Board funds are reported in the governmental funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### **Governmental Fund**

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year for spending in future years. Such information may be useful in evaluating a government's near-term financing requirements.

These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can be readily converted to cash. These statements provide a detailed short-term view of the School Board's operations and the services it provides.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. The School Board fund financial statements provide detailed information about the most significant funds – not the School Board as a whole.

The School Board maintains four individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance for General, Grants, and Capital Project Funds, which are considered to be major funds. Data from the Child Nutrition Fund, which is considered a nonmajor fund, is shown in a single aggregated presentation.

The School Board adopts an appropriated budget for all of its major and nonmajor governmental funds and an annual budget for the General Fund. Budgetary comparison schedules have been provided in Schedule 2 within Required Supplementary Information for the General Fund to demonstrate compliance with the annual budget.

As of June 30, 2013, the School Board's governmental funds reported combined fund balances of \$26.3 million, an increase of \$3.4 million, in comparison to the prior fiscal year. In the General Fund unassigned fund balance was \$2.4 million and represents resources which are not nonspendable in nature nor committed or assigned to a specific program or function. The remaining combined fund balances total is either a nonspendable asset or is restricted, committed or assigned to specific programs, functions or contracts. Included in the assigned amount is \$7.7 million that was appropriated by the Norfolk City Council as a funding source for the fiscal year 2014 general operating fund budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

The basic governmental fund financial statements are presented in Exhibits III and IV of this report.

#### **General Fund**

The General Fund is the general operating fund of the School Board that is used to account for all of the financial resources, except those required to be accounted for in another fund. At June 30, 2013, the fund balance of the General Fund was \$19.5 million. The fund has nonspendable, and assigned fund balances that total \$17.1 million.

#### **General Fund Revenues**

Revenues for the General fund totaled \$307.7 million for fiscal year 2013, which was approximately \$23.9 million or 8.5% higher than the revenues received in fiscal year 2012. The following illustration presents the amounts of revenues from the General Fund sources, the relationship of each to the total, and the increase or decrease from the previous fiscal year for each revenue source.

### General Fund Revenues by Source (Thousands of Dollars)

	 2013 Amount	2013 Percent of Total	2012 Amount	2012 Percent of Total	Increase (Decrease) From 2012	% Increase (Decrease) 2012
Local government	\$ 109,287	35.5% \$	104,511	36.8%	\$ 4,776	4.6%
Commonwealth of Virginia	188,174	61.2%	162,945	57.4%	25,229	15.5%
Federal government	6,509	2.1%	12,818	4.5%	(6,309)	-49.2%
Other revenues	 3,698	1.2%	3,404	1.2%	294	8.6%
Total	\$ 307,668	100.0% \$	283,678	100.0%	\$ 23,990	8.5%

The largest source of revenues is from the Local Government and the Commonwealth of Virginia. The Commonwealth of Virginia revenue includes funding for basic school aid, reimbursement of a portion of teachers' fringe benefits, salary support, remedial and vocational education, class size and at-risk initiatives, gifted and talented, special education, special educational regional programs and other purposes. The increase in Commonwealth of Virginia funding reflects the recognition of revenue deferred from fiscal year 2012 to fiscal year 2013.

#### **General Fund Expenditures**

General Fund expenditures were \$304.7 million for fiscal year 2013, which represented an increase of approximately \$21.0 million or 7.4% over fiscal year 2012. The following table presents the amounts of General Fund expenditures by function, the relationship of each to the total, and the increase or decrease from the previous fiscal year for each function.

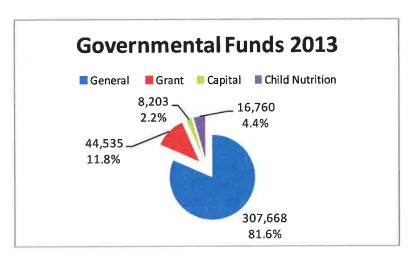
## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

General Fund Expenditures							
(Thousands of Dollars)							
		2013	2013	2012	2012	Increase/	Percent Increase/
	1	Amount	Percent	Amount	Percent	(Decrease)	Decrease
	_		of Total		of Total	From 2012	From 2012
Instruction	\$	228,629	75.1% \$	217,956	76.8%	\$ 10,673	4.9%
Support Services:							
Administration, Attendance and Health		15,829	5.2%	11,897	4.2%	3,932	33.1%
Pupil Transportation		13,435	4.4%	10,639	3.8%	2,796	26.3%
Operation and Maintenance		34,410	11.3%	32,681	11.5%	1,729	5.3%
Information Technology		10,202	3.3%	8,773	3.1%	1,429	16.3%
School Facilities		2,138	0.7%	1,691	0.6%	447	26.4%
Food Services		<b>(4)</b>	0.0%		0.0%		100.0%
Community Services		9	0.0%	10	0.0%	(1	-10.0%
Subtotal - Support Services		76,023	24.9%	65,691	23.2%	10,332	15.7%
Total - Instruction and Support Services	\$	304,652	100.0% \$	283,647	100.0%	\$ 21,005	7.4%

Increases occurred in all functional areas and were driven by compensation and benefit cost increases; as well as investments in technology equipment and school buses.

#### **Grant Funds**

The Grant Fund is a multi-year fund and as a result, does not have a legally adopted annual budget. Grants provide 11.8% of the overall funding for the School Board. The funds are received from Federal, state, and private agencies to provide for the instructional needs of students, training of teachers, and/or purchase of equipment that is needed for the educational process.



During fiscal year 2013, the School Board received \$44.5 million in grant funding. The Federal Government provided 90.0% or \$40.1 million in revenue for the year. The Commonwealth of Virginia provided 9.5% or \$4.2 million while private donors provided less than 0.5% or \$0.2 million of the resources received. The School Board expended \$44.3 million that was used 100% for instruction and instructional support.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### **Capital Projects Fund**

The School Board's Capital Projects Fund is funded by the City. The Capital Projects Fund is considered multi-year funding for spending purposes. It makes up 2.2% (see chart above) of the overall governmental funds received and expended during the fiscal year. The capital funds are used for the infrastructure of the schools and auxiliaries. Capital Project Funds expended \$8.1 million and were used by the School Board to implement various building improvement projects at school facilities. The City provided 100% of the revenue received for these projects in fiscal year 2013.

In May 2012, the City Council appropriated construction funds for fiscal year 2013 to fund ongoing building improvements to various school buildings of \$3.0 million.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the School Board. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of those funds are not available to support the School Board's programs.

The School Board's Fiduciary funds consist of agency funds and School Activity Funds. The agency funds consist primarily of fiscal agencies for the Governor's School for the Arts and the Southeastern Cooperative Educational Programs. The School Activity Funds consist primarily of student clubs and restricted donations for the individual schools.

The School Board's Fiduciary funds are Agency funds. Agency funds are used to account for the assets held by the School Board as an agent for individuals, private organizations, other governmental units, and/or other funds. Agency funds do not involve the measurement of results of operations, as they are custodial in nature (assets equal liabilities).

The Statement of Fiduciary Assets and Liabilities is presented in Exhibit V of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### NOTES TO THE FINANCIAL STATEMENTS

The Notes to the Basic Financial Statements follow the statements in the report and complement the financial statements by describing qualifying factors and changes throughout the fiscal year.

The Notes to the Basic Financial Statements begin after Exhibit V of this report.

#### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain information concerning the School Board's progress in funding the retirement benefits for its nonprofessional employees through the Virginia Retirement System (VRS) and Other Post Employment Benefits (OPEB). Both the VRS and OPEB are presented as part of the basic financial statements rather than required supplementary information.

Required supplementary information on these retirement benefits is presented immediately following the Notes to the Basic Financial Statements.

#### **BUDGETARY HIGHLIGHTS**

Budgets are prepared on a basis consistent with the Commonwealth of Virginia statutes for the General Fund, Grants Fund, Capital Projects Fund and Child Nutrition Fund. All annual unencumbered appropriations in the General Fund lapse at the fiscal year end. In June 2013, the School Board adopted a balanced budget for fiscal year 2014 that reflected appropriations of \$311.9 million for the General Fund, or an increase of \$6.5 million from the fiscal year 2013 General Fund budget.

During the budgetary process there were certain revenue and expenditure assumptions made to get to the final budget amounts for fiscal year 2014.

#### **Revenue assumptions included:**

- Increase in State revenues based on the 2013 General Assembly's Adopted Amendments \$.6 million
- Carry Forward Funds from prior fiscal years \$7.7 million
- Increase in Regular City Appropriation \$4.7 million
- New Appropriation for Debt Service related to future plans for new construction \$3.3 million
- Reduction in Federal Impact Aid funding \$0.3 million

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) YEAR ENDED JUNE 30, 2013

#### **Expenditure assumptions included:**

- A net decrease of 45 central office/support positions eliminated
- An increase of 80 reading and math instruction specialist positions for elementary and middle schools
- A general wage increase of 2.0% for all employees.
- An increase in employer provided health care costs of 7.2%
- Elimination of one-time expenditures

#### VIRGINIA RETIREMENT SYSTEM (VRS) FUNDING

During fiscal year 2011, the Commonwealth of Virginia initiated certain responsive actions to the economic downturn that will continue to affect Norfolk Public Schools. Through changes in certain actuarial assumptions for VRS-sponsored retirement plans, which were affected by legislation passed by the General Assembly, the Commonwealth was able to defer rate increases requested by the VRS Trustees, and an increase in the local employer share of these pension contributions was similarly deferred. The impact of these deferrals reduced pension related costs of Norfolk Public Schools in fiscal years 2010 and 2011. The legislation requires that this deferral of costs begin to be replenished starting in fiscal year 2012 and will continue until fully replenished in fiscal year 2021. Ultimately, it is likely that there will be significant increases in the local employer costs to be funded in order to meet the VRS's ability to meet its future payment obligations.

#### REQUESTS FOR INFORMATION

This report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the School Board's finances and to demonstrate compliance and accountability for its resources. Questions about any information provided in this report or requests for additional financial information should be addressed to Michael E Thornton, PhD, Chief Financial Officer for the School Board of the City of Norfolk, 800 E. City Hall Avenue, Norfolk, VA 23501-1357, at (757) 628-3482 and (757) 628-3883, respectively. Please visit our website at: <a href="http://www.nps.k12.va.us">http://www.nps.k12.va.us</a> for a complete copy of the Comprehensive Annual Financial Report (CAFR) and other financial information.

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Statement of Net Position June 30, 2013

		overnmental Activities
ASSETS		
Current Assets:		
Cash and investments (Note 1)	\$	35,851,723
Accounts receivable		367,627
Due from primary government		2,637,626
Due from the Federal government		16,656,942
Due from the Commonwealth of Virginia		17,109,714
Inventories	- 3	788,248
Total current assets	_	73,411,880
Noncurrent Assets:		
Capital Assets (Note 2):		
Land		487,500
Mobile classrooms, equipment and vehicles, net of		407,500
accumulated depreciation and amortization		12 019 472
	<del></del>	13,918,472 14,405,972
Total capital assets, net	-	14,403,972
Total assets	\$	87,817,852
LIABILITIES		
Current Liabilities:		
Vouchers payable	\$	4,372,895
Retainage payable		228,082
Payroll Withholding		9,939,258
Accrued Payroll		22,590,760
Unearned revenue		169,409
Due to other agencies		9,632,503
Other payables		202,053
Long-term liabilities - current portion (Note 2)		7,207,067
Total current liabilities	-	54,342,027
Non-current liabilities (Note 2)	-	18,959,569
Total liabilities	\$	73,301,596
NET POSITION		
Invested in capital assets	\$	14,405,972
Restricted for:	Ψ	14,403,772
Capital Projects		815,133
Grants		
		1,104,970
Unrestricted (deficit)		(1,809,819)
Total net position		14,516,256

See Notes to the Basic Financial Statements.

Net (Expense) Revenue and Changes in

(A Component Unit of the City of Norfolk, Virginia) School Board of the City of Norfolk For the Year Ended, June 30, 2013 Statement of Activities

								Ne	Net Position
		,			Program Revenues		4		
			Charges for		Operating Grants		Capital Grants	Go	Governmental
	Expenses		Services		and Contributions		and Contributions	A	Activities
\$	272,337,901	€9	2,563,426	€9	207,885,108	64	9.	€4	(61,889,367)
	16,138,161		•		*		*		(16,138,161)
	13,668,251		Ñ		2,100,000				(11,568,251)
	34,551,026				39		1 <del>1</del>		(34,551,026)
	10,373,231				*				(10,373,231)
	9,160,289		Č		•5		8,207,537		(952,752)
	16,820,587		1,785,442		14,482,507		(6		(552,638)
	249,882		ř		*		*(	,	(249,882)
643	373,299,328	69	4,348,868	64)	224,467,615	સ્ત્ર	8,207,537	<b>3</b> )	(136,275,308)
						1			

Administration, Attendance, and Health

Governmental Activities:

Instruction

Functions/Programs:

Operation and Maintenance

Pupil Transportation

Information Technology

School Facilities

Food Services Total

Community Services

					Program Revenues				
			Charges for	Ĭ	Operating Grants	Ü	Capital Grants	G	Govern
	Expenses		Services	82	and Contributions	pus	and Contributions		Activi
<b>⋄</b>	272,337,901	49	2,563,426	€9	207,885,108	<del>64</del>	a	64	=
	16,138,161		9		*				(16
	13,668,251		Ē		2,100,000				(1)
	34,551,026				39		₩.		(34
	10,373,231				*		٠		)
	9,160,289		700		•5		8,207,537		
	16,820,587		1,785,442		14,482,507		( <b>•</b>		
	249,882		ì				•		
643	373,299,328	89	4,348,868	649	224,467,615	es.	8,207,537		(136

1,262,108 235,312

107,186,600 31,462,706 140,146,726

3,871,418 10,644,838 \$ 14,516,256

See Notes to the Basic Financial Statements.

Unrestricted Intergovernmental Revenues:

Use of money and property

Unrestricted Revenues:

Local government Commonwealth of Virginia

Total

Change in net position Net position-beginning

Net position-ending

18

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Balance Sheet Governmental Funds June 30, 2013

		General Fund	Grants	0	Capital Projects		Nonmajor Fund ild Nutrition	Go	Total overnmental Funds
ASSETS						_			
Cash and investments	\$	29,861,735	\$ : <del>-</del> 8	\$	<b>:</b> #8	\$	5,989,988	\$	35,851,723
Accounts receivable		227,307	1,955		3.50		138,365		367,627
Due from other funds		14,622,171	. <b></b> //		320				14,622,171
Due from the primary government		(2)	20		2,637,626		5		2,637,626
Due from the Federal government		2,108,440	14,086,550		3,70		461,952		16,656,942
Due from the Commonwealth of Virginia		15,945,192	1,126,119				38,403		17,109,714
Inventories		293,201	 1.011.601	_	2 (27 (2)	_	495,047		788,248
Total assets	\$	63,058,046	\$ 15,214,624	\$	2,637,626	\$	7,123,755	\$	88,034,051
LIABILITIES									
Vouchers payable	\$	3,511,265	\$ 559,654	\$	91,602	\$	210,374	\$	4,372,895
Retainage payable		228,082	<b>=</b> (		120		51		228,082
Payroll withholdings		9,939,258	<b>.</b>				=		9,939,258
Accrued payroll		20,000,207	2,200,836		-		389,717		22,590,760
Due to other agencies		9,632,503			<b>3</b> 5		8		9,632,503
Due to other funds		<b>3</b>	12,366,143		1,730,891		525,137		14,622,171
Unearned revenue		•	169,409		•		-		169,409
Other payables		201,776	 277		-		<u> </u>		202,053
Total liabilities		43,513,091	15,296,319		1,822,493		1,125,228		61,757,131
FUND BALANCES									
Nonspendable:									
Inventories		293,201	2		141		495,047		788,248
Restricted for:									
Food Services		346	300		?= <u>;</u> ;		5,503,480		5,503,480
Grants		E <b>-</b> 0.	1,104,970		3 <b>⇒</b> 7.		4		1,104,970
Assigned to:									
Instruction		4,841,344	( <b>=</b> )		(4)		=:		4,841,344
Administration, Attendance and Health		948,056	:• )		<b>*</b>		H		948,056
Pupil Transportation		130,004	-		:=0		<del></del>		130,004
Operation and Maintenance		1,301,952	(●)		<b>(⇒</b> ()		+:		1,301,952
Information Technology		1,545,628	-		( <del>=</del> 0		-		1,545,628
School Facilities		298,384	∞.		1,853,673		₩;		2,152,057
Funding Sources for 2014		7,741,873			(#)		*		7,741,873
Unassigned (deficit):		2,444,513	 (1,186,665)		(1,038,540)				219,308
Total fund balances (deficit)	0	19,544,955	 (81,695)		815,133		5,998,527		26,276,920
Total liabilities and fund balances	\$	63,058,046	\$ 15,214,624	\$	2,637,626	\$	7,123,755	\$	88,034,051

See Notes to the Basic Financial Statements.

(Con't.)

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2013

Fund balancestotal gove	ernmental funds
-------------------------	-----------------

\$ 26,276,920

Amounts reported for governmental activities in the Statement of Net Position is different because:

Capital assets used in governmental activities are not

financial resources and, therefore, are not reported

in the funds. 14,405,972

Long-term obligations, are not due and payable in the current period and therefore are not reported in the funds:

(9,254,571)
(2,773,723)
(46,184)
(14,092,158)

Net Position of Governmental Activities \$ 14,516,256

See Notes to the Basic Financial Statements.

#### Exhibit IV

#### School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds

#### For the Year Ended June 30, 2013

		General Fund		Grants		Capital Projects		Nonmajor Fund ild Nutrition	Go	Total overnmental Funds
REVENUES										
Use of money and property	\$	1,134,728	\$	*	\$	-	\$	127,380	\$	1,262,108
Charges for services		2,563,426				10		1,785,442		4,348,868
Other		-		226,177		-		9,135		235,312
Intergovernmental:										
Local government		109,286,600		5		8,207,537		٠		117,494,137
Commonwealth of Virginia		188,174,421		4,245,839		-		355,636		192,775,896
Federal government	-	6,509,100		40,062,924		-	-	14,482,507		61,054,531
Total revenues		307,668,275	-	44,534,940		8,207,537		16,760,100	_	377,170,852
EXPENDITURES										
Current:										
Instruction	2	228,628,809		43,523,430						272,152,239
Administration, Attendance, and Health		15,828,902		24,083						15,852,985
Pupil Transportation		13,435,433				:		:::		13,435,433
Operation and Maintenance		34,409,999		218,546		- 2		-		34,628,545
Information Technology		10,201,609		146,410						10,348,019
School Facilities		1,957,625								1,957,625
Food Services		3		194,084		3		16,722,262		16,916,346
Community Services		8,614		238,365		3×				246,979
Intergovernmental for Debt Service:										•
School Facilities		180,556		-				E2)		180,556
Capital Outlay:										
School Facilities						8,080,323				8,080,323
Total expenditures		304,651,547		44,344,918		8,080,323	·-	16,722,262		373,799,050
Excess of revenues										
over expenditures	-	3,016,728	-	190,022	_	127,214	_	37,838	_	3,371,802
Net change in fund balance		3,016,728		190,022		127,214		37,838		3,371,802
Fund balances (deficit)beginning	-	16,528,227		(271,717)		687,919	-	5,960,689	_	22,905,118
Fund balances (deficit)ending	\$	19,544,955		(81,695)	\$	815,133	\$	5,998,527	\$	26,276,920

See Notes to the Basic Financial Statements.

(Con't.)

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities For the Year Ended June 30, 2013

Net change in fund balances--total governmental funds

Amounts reported for governmental activities in the Statement of Activities are different because:

\$ 3,371,802

2,140,737

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:

Capital acquisitions 5,069,425
Depreciation expense & loss on disposal of capital assets (2,928,688)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences	(286,587)
Workers Compensation	(45,597)
Claims Liability	(6,634)
Other Post Employment Benefits	(2,380,858)
Pollution Remediation	 1,078,555
Change in Net Position of Governmental Activities	\$ 3,871,418

See Notes to the Basic Financial Statements.

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Statement of Fiduciary Assets and Liabilities For the Year Ended June 30, 2013

	Agency Funds
ASSETS	
Cash	\$ 4,781,444
Receivables from others	10,189,630
Total assets	\$ 14,971,074
LIABILITIES Amounts held for others	\$ 14,971,074
	<del></del> .
Total liabilities	\$ 14,971,074

See Notes to the Basic Financial Statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### Note 1. Summary of Significant Accounting Policies

The accounting policies of the School Board of the City of Norfolk, Virginia (School Board) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The School Board is responsible for elementary and secondary education within the City of Norfolk, Virginia (City). The School Board is governed by an appointed seven-member board that serves staggered terms and is vested with policy making and budgetary authority. The School Board works in conjunction with the Superintendent, who is the executive and administrative head of the School Board. City Council approves the School Board's operating budget, levies taxes to finance operations, and approves the borrowing of money and the issuance of bonds, when necessary. The School Board receives local, state, and federal government funding and must adhere to the legal requirements of each funding entity.

The School Board is considered a component unit of the City due to its fiscal dependence on the primary government. Therefore, the School Board's financial position and results of operations are presented in the City's Comprehensive Annual Financial Report (CAFR). The School Board does not have any component units for financial reporting purposes.

#### **B.** Government-wide and Fund Financial Statements

The basic financial statements include both the government-wide (presentation of the School Board as a whole) financial statements (i.e. Statement of Position and Statement of Activities) and fund financial statements. While previous reporting models emphasized fund types (i.e. the total of all funds of a particular fund type), the current reporting model emphasizes either the School Board as a whole or a major individual fund within the basic financial statements and required supplementary information.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of an activity are offset by program revenues. Direct expenses are those that are clearly identified to a specific activity. Program revenues are those that are directly associated with a specific activity (e.g. Instruction and Food Services). Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given activity, and (2) grants and contributions that are restricted to meeting the operational and capital requirements of a particular activity. Taxes and other items not attributable to program revenues are reported as general revenues. The School Board does not allocate indirect expenses. The operating grants include operating-specific and discretional (either operational or capital) grants while the capital grants column reflects capital-specific grants.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

In the government-wide Statement of Net Position, the governmental activities column is presented on a full accrual basis and the economic resources measurement focus. This basis incorporates long-term assets and receivables and long-term obligations. School Board funds that involve internal activity are eliminated for financial presentation purposes.

Fund financial statements are provided for governmental and fiduciary funds. The School Board does not have proprietary funds. The School Board's fiduciary funds are presented in the fund financial statements by type (agency). Since these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the governmental agency, these funds are not incorporated into the government-wide statements. The following is a brief description of the specific funds used by the School Board in fiscal year 2013.

The deficit in fund balance in the Grants Fund is caused by timing differences and will be eliminated in the next fiscal year.

#### **GOVERNMENTAL FUNDS**

Governmental Funds are those through which most functions of the School System are financed. The School Board considers all its governmental funds to be major and reports the following funds:

General Fund – The General Fund is the general operating fund of the School Board and is used to account for all financial resources except for those accounted for in another fund. Revenues are derived primarily from Federal (including impact aid and grants), state (including basic aid, grants, and sales tax), and local governments. The General Fund is always considered a major fund for government-wide reporting purposes.

<u>Grants Fund</u> – The Grants Fund is used to account for proceeds of specific revenue sources (other than major capital projects) that are restricted by legal and regulatory provisions and finance expenditures for specified purposes. Grants are funded by federal, state, and private, agencies. The Grants Fund is considered a major fund for government-wide reporting purposes.

<u>Capital Projects Fund</u> - The Capital Projects Fund accounts for all of the financial resources used for the acquisition or construction of major capital facilities. The majority of the activity within the Capital Projects Fund is financed by the City of Norfolk. The Capital Projects Fund is considered a major fund for government-wide reporting purposes.

<u>Child Nutrition Fund</u> – The Child Nutrition Fund is used to account for proceeds of specific revenue sources that are restricted by legal and regulatory provisions that finance expenditures for food services. Child Nutrition is funded by state and federal agencies. The

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Child Nutrition Fund is considered a non-major fund for government-wide reporting purposes.

#### FIDUCIARY FUNDS

<u>Agency Funds</u> – Agency Funds are used to account for assets held by the School Board as an agent for individuals, private organizations, and other governmental units. Agency Funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The Agency Funds of the School Board are funds held for School Activity Funds and fiscal agencies (Governor's School for the Arts and Southeastern Cooperative Educational Programs). See Note 4.

#### C. Basis of Accounting and Measurement Focus

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses (such as capital leases and compensated absences) are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the School System receives value without directly giving equal value in exchange, include appropriations from the City, state sales taxes, grants, and other similar items. Revenue from sales taxes is recognized on the accrual basis in the fiscal year during which the underlying exchange transaction takes place. Revenues from grants and similar items are recognized in the fiscal year in which all eligibility requirements, including time requirements, if any, have been satisfied. Revenues from City appropriations are recognized in the fiscal year the appropriations have been incurred.

The accounting and financial reporting treatment related to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included in the balance sheet for governmental funds. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current position.

All governmental fund types use the modified accrual basis of accounting. The full accrual basis of accounting is used by the agency funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e. when they become both measurable and available to finance expenditures of the fiscal period). This is the manner in which these funds are normally budgeted. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the School System; therefore, revenues are recognized based upon the expenditures incurred. In the other, monies are virtually unrestricted as to purpose of

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School System considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Sales taxes, which are collected by the state and subsequently remitted to the School System, are recognized as revenues and receivables upon collection by the state, which is generally within two months preceding receipt by the School System. Reimbursement grants are recognized as revenue when measurable, all eligibility criteria have been met, the related amounts become available, and if received within one year. Revenue from the City of Norfolk for activity within the capital projects fund is recognized when the related expenditure is incurred. All other revenue items are considered to be measurable and available only when cash is received by the School System.

The following is a list of major revenue sources, which meet the "susceptible to accrual" criteria:

- Commonwealth of Virginia
- Federal Government
- Local Government
- Interest on Deposits

#### D. Budgets and Budgetary Accounting

The Superintendent is required by Section 22.1-92 of the *Code of Virginia*, as amended, to prepare, with the approval of the School Board, and submit to the City Council "the estimate of the amount of money deemed to be needed during the next fiscal year for the support of the public School Board." Before the School Board gives final approval to its general operating, grants, child nutrition, and capital projects budgets, the School Board is required to hold at least one public hearing.

The City Manager is required by the City Charter to present a proposed operating budget, which includes the School Board's operating budget, at least 60 days before the beginning of each fiscal year that begins July 1. The proposed operating budget must be balanced with projected expenditures equal to estimated revenues and/or the required financing from the proper undesignated fund balances. The necessary budget ordinances are also submitted at this time. The City Council is required by the City Charter to hold a public hearing on the budget at which time all interested persons are given an opportunity to comment.

An annual budget is legally adopted for the General Fund. The budget for this fund is adopted on a budgetary basis generally consistent with the modified accrual basis except that expenditures are budgeted in the year that the applicable purchase orders or other contractual commitments are expected to be issued. The legal level of budgetary control for the General Fund is at the category (i.e. Instruction; Administration, Attendance and Health; Pupil Transportation; Operations and Maintenance; Information Technology; School Plant and

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Food Services) level; while Grants and Capital Projects, which are budgeted on a multi-year basis, are at the fund level. These categories or funds cannot legally be exceeded. In addition, certain controls are exercised administratively on all funds. The budgets are integrated into the accounting system, and the budgetary data, as presented in the financial statements for all funds with annual budgets, compare the expenditures (including encumbrances) with the amended budgets.

Accordingly, the Budgetary Comparison Schedule presents actual expenditures in accordance with the legally adopted budget as amended. Due to the difference in the basis of accounting for budgetary and fund accounting purposes, Schedule 2 within Required Supplementary Information provides reconciliation between the budgetary basis and fund financial accounting (modified accrual) basis. Unencumbered appropriations on the annual budget lapse at the end of each fiscal year for funds with annual budgets. The School Board can request the City to re-appropriate funds in the subsequent fiscal year.

#### **E.** Upcoming GASB Pronouncements

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* was issued to establish accounting and financial reporting standards that reclassify certain items that were previously reported as assets and liabilities, as outflows and deferred outflows of resources or inflows and deferred inflows of resources. The Schools will adopt this standard effective June 30, 2014.

GASB Statement No. 68, Financial Reporting for Pensions, was issued to improve the accounting and financial reporting by state and local government pensions. The standard will change the accounting perspective from a funding basis to reporting pension liability and expense as employees earn their pension benefits by providing services. Along with GASB Statement 67, Financial reporting for Pension Plans, the standard will require the use of a prescriptive method to calculate the discount rate which is expected to increase the total respective liability and decrease the funded status of the plan. The City will adopt this pronouncement in the fiscal year ending June 30, 2015.

GASB Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees, was issued to improve accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees as well as additional guidance for intra-entity nonexchange financial guarantees involving blended component units. The City will adopt this pronouncement in the fiscal year ended June 30, 2014.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### F. Assets, Liabilities and Fund Equity

#### **DEPOSITS AND INVESTMENTS**

<u>Deposits</u> - All cash of the School Board is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act ("Act"), Section 2.2-4400 et. Seq. of the *Code of Virginia* or covered by the federal depository issuance. At June 30, 2013, the carrying amount of cash deposits for the School Board was \$22,794,931. This amount includes agency funds of \$4,781,444.

<u>Investments</u> - Virginia State statutes authorize the School Board to invest in obligations of the United States or agencies thereof; obligations of the Commonwealth of Virginia or political subdivisions thereof; obligations of the International Bank for Reconstruction and Developments ("World Bank") and Asian Development Bank; the African Development Bank; "prime quality" commercial paper and certain corporate notes; bankers acceptances; money market mutual funds, and the State Treasurer's Local Government Investment Pool ("LGIP").

At June 30, 2013, the School Board has investments of \$17,838,236 in an AAA rated money market mutual fund. The School Board pools money from several funds to facilitate disbursement and investment and to maximize overnight investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

<u>Custodial Credit Risk</u> - All deposits of the School Board are held in designated official depositories and are collateralized in accordance with the Virginia Security for Public Deposits Act ("the Act"), Section 2.2-4400 et. Seq. of the *Code of Virginia* or covered by the Federal Depository Insurance Corporation (FDIC). Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. If any member financial institution whose public deposits are collateralized in accordance with the requirements of the Act fails, the entire market value of the collateral pool becomes available to satisfy the claims of governmental entities. If the value of the pool's collateral were inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to members of the pool. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying the local governments of compliance by banks.

<u>Interest Rate and Foreign Currency Risk</u> – Interest rate risk represents the risk governments are exposed to as a result of changes in interest rates for their debt investments. Interest rate risk is reduced by investing operating funds primarily in shorter-term securities. The School Board does not have interest rate or foreign currency risk.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### RECEIVABLES AND PAYABLES

All inter-fund receivables and payables are displayed in the fund statements as "Due to/Due from Other Funds." These amounts offset each other and are eliminated from the Government-Wide Statement of Net Position, so as to not overstate the assets and liabilities. All trade receivables are reported net of an allowance for uncollectible accounts. Accounts that are more than a year old with no formal agreement for repayment are deemed "uncollectible" and written off. There were no uncollectible accounts for fiscal year 2013.

#### **INVENTORIES**

Governmental fund inventories consist of expendable materials and supplies that are recorded as expenditures when consumed. The governmental fund inventories reported on the governmental funds' balance sheet are offset by fund balance reserves that indicate that they do not constitute resources available for appropriation even though they are a component of net current position. The weighted average cost method is used to record inventories.

The Child Nutrition Fund's inventories also include United States Department of Agriculture ("USDA") commodities under the Donated Commodity Program (operated as an adjunct to the National School Lunch Program). The program provides free agricultural products for use in the preparation of school lunches. The contributions are recorded in the financial statements as revenue upon receipt and expenditures at the time of consumption of the products based on the estimated wholesale market value (provided by USDA). The value of these commodities was \$495,047 at year-end.

#### **CAPITAL ASSETS**

Capital outlays are recorded as expenditures in governmental funds and as assets in the government-wide financial statements to the extent of the School Board's capitalization threshold of \$5,000 and arrangements with the City. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method using the following estimated useful lives:

Mobile Classrooms 20 years Equipment 3 to 20 years Vehicles (School Buses) 10 to 12 years

All capital assets are valued at historical cost or estimated historical cost if actual cost was not available. Donated capital assets are valued at their estimated fair market value on the date donated. Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenditures that materially change capacities or extend useful life are capitalized.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Upon sale or retirement of land, building improvements, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any related gain or loss is included in the results of operations.

School buildings share joint title with the City of Norfolk and are carried on the City's financial statements for reporting purposes and include all building improvements under the City's charter. Legislation enacted during the year ended June 30, 2002, Section 15.2-1800.1 of the *Code of Virginia*, 1950, amended, changed the reporting of local school capital assets and related debt for financial statement purposes. Historically, debt incurred by local governments "on-behalf" of the School System was reported in the School System's discrete column along with the related capital assets. Under the revised law, local governments have a "tenancy in common" with the School System whenever the locality incurs any financial obligation for any school property which is payable over more than one fiscal year. For financial reporting purposes, the legislation permits the locality to report the portion of school property related to the outstanding financial obligation eliminating any potential deficit from capitalizing assets financed with debt.

However, the Charter of the City of Norfolk, Section 109, establishes that "all real estate with the buildings and improvements thereon purchased with money appropriated by the council or received from any other source for the purpose of public education, shall be the property of the said City of Norfolk unless such money so received from any other source be received on other conditions." Section 22.1-125 of the Code of Virginia provides that the title to school real property may vest in the City by mutual consent of the school board…and the governing body of the city." Therefore, the real estate of the Norfolk Public Schools is recorded in the City of Norfolk's financial statements.

#### **COMPENSATED ABSENCES**

The School Board accrues compensated absences (i.e., annual and sick leave benefits) when vested. The current and non-current portions of vacation and sick leave, which accumulates monthly, are recorded in the School Board government-wide financial statements. Vacation leave is fully vested when earned by School Board employees; however, accumulated vacation leave cannot exceed 50 days for School Board employees. School Board employees are paid for unused vacation leave, at their normal rate of pay, upon termination of employment. Employees may accumulate an unlimited number of sick leave days; however, the School Board makes no payment on the unused portion upon employment termination. Employees are paid \$20 for each day of accumulated sick leave upon retirement. Most School Board employees have ten-month employment contracts and are not entitled to vacation.

The amount of compensated absences liability for the School Board is reported within the government-wide financial statements. The payment of this liability is primarily made through the General Fund and Grants Fund. See Note 2C for further details.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### **NET POSITION/FUND BALANCES**

The School Board's net position may be classified as 1) invested in capital assets, net of related obligations; 2) restricted or 3) unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through state statute. The School Board generally first uses restricted resources for expenses incurred for which both restricted and unrestricted net position are available.

Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

In the governmental funds' financial statements, unassigned fund balance represents the portion of spendable fund balance which has not been assigned or committed at year end. State law restricts appropriation of fund balance for the subsequent year's budget to an amount not to exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenue arising from cash receipts as those amounts stand at the close of the fiscal year proceeding the budget year. The governmental fund types classify fund balances as follows:

#### **Nonspendable**

<u>Nonspendable for inventories</u> – Portion of fund balance not available for appropriation because it represents the year-end fund balance of ending inventories, which are not expendable, available resources.

#### Restricted

Portion of fund balance not available for appropriation because it represents the funds legally restricted by the grantor for specific purposes.

#### **Committed**

<u>School Facilities</u> –Portion of fund balance not available for appropriation because it represents the funds legally restricted by city ordinance for specific projects. The City of Norfolk is defined by the School Board as the highest level of decision-making authority in order to establish the category of a committed fund balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### **Assigned**

Portion of fund balance that is intended to be used for specific purposes, occurring by School Board authority, under the direction of the Chief Financial Officer. The administration's financial management system uses encumbrance based accounting wherein purchase orders, contracts, and other commitments for the expenditure of monies are recorded (reduces the available appropriation) in the General, Grants, Capital Projects, and Child Nutrition Funds.

#### **Unassigned**

Portion of spendable fund balance which is available for expenditure and which has not been assigned or committed at year-end. A negative unassigned fund balance may be reported in other governmental funds if the expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes. Under GASB Statement No. 54, positive unassigned fund balances are only reported in the General Fund. However, in governmental funds other than the General Fund, expenditures incurred for a specific purpose might exceed the amount restricted, committed, or assigned to that purpose, and a negative residual amount for that purpose may result. If that occurs, any negative residual is offset to the extent of any other assigned amounts in that fund, and any remaining negative residual amount is classified as a negative unassigned fund balance in the applicable governmental fund.

As required under GASB 54, in the event that committed, assigned, and unassigned resources are available for use for the same purpose, committed amounts would be spent first, followed by assigned amounts, and then unassigned amounts. Negative unassigned balances within the capital projects and grants funds are a result of timing. These timing differences will correct themselves next year when the encumbrance is incurred and revenue generation is triggered.

#### **G.** Encumbrances

Encumbrances outstanding do not constitute expenditures until expended or accrued as liabilities except in statements presented on the budgetary basis.

Fund balances have been restricted for the Child Nutrition Fund for those net resources which will be paid for with federal and state grant funds that are restricted for purpose, by the grantor. At June 30, 2013, the Child Nutrition Fund had purchase order commitments approximating \$335,747. These encumbrances are included in the restricted fund balance due to the requirements placed by the Department of Agriculture. In the Capital Projects Fund, there were open purchase orders amounting to \$1,853,673 at June 30, 2013 for various capital improvement projects, which will be reimbursed by the City as expenditures are incurred. These amounts are presented as assigned fund balance. Fund balances in the

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Grants Fund reflect the difference between outstanding expenditures and reimbursements submitted to the respective grantors as of June 30, 2013. Encumbrances for Grants Funds were approximately \$1,104,970 as of June 30, 2013, which are reflected as restricted fund balance. These encumbrances will be reimbursed by the grantor agencies as expenditures are incurred. Fund balances in the General Fund have been assigned consistent with School Board management's intention to use net resources at June 30, 2013.

#### Note 2. Detail Notes on All Funds

#### A. Inter-fund Receivables and Payables

The composition of inter-fund receivables and payable balances as of June 30, 2013 is as follows:

	<b>Due From</b>	<b>Due to</b>
	(Receivables)	(Payables)
Major Funds:		
General Fund Grants Fund Capital Projects	\$ 14,622,171	\$ 12,366,143 1,730,891
Non-Major Funds: Child Nutrition Fund		525,137
	\$ 14,622,171	\$ 14,622,171

Per the City of Norfolk Charter and the Virginia State Code, all deposits must be deposited into the General Fund as public deposits for the School Board. Due to/due from accounts are created as a result.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### B. Capital Assets

#### **Changes in Capital Assets**

		Capital Assets	3				Capital Assets
		June 30, 2012		Additions	Deletions	Transfers	June 30, 2013
Capital assets, not being depreciated							
Land	\$	487,500	\$	*	\$ (40	\$ 395	\$ 487,500
Development in Progress	_	775,510			*	(775,510)	*
Total capital assets, not being depreciated	_	1,263,010		<u> </u>	120	(775,510)	487,500
Capital assets, being depreciated:							
Mobile Classrooms		5,377,982		•	<b>3</b> 48	3.00	5,377,982
Equipment and vehicles		33,767,997		4,863,165	(1,395,915)	i <b>.</b> €	37,235,247
Intangible assets		19		206,260	-	775,510	981,770
Total capital assets, being depreciated	_	39,145,979		5,069,425	(1,395,915)	775,510	43,594,999
Less accumulated depreciation for:							
Mobile Classrooms		(2,959,168)		(268,931)	320	~	(3,228,099)
Equipment and vehicles		(25,184,586)		(2,407,545)	1,340,057		(26,252,074)
Intangible assets	_	<u>0¥0</u>		(196,354)	3.00	3.00	(196,354)
Total accumulated depreciation		(28,143,754)		(2,872,830)	1,340,057	-	(29,676,527)
Total capital assets being depreciated, net		11,002,225		2,196,595	(55,858)	775,510	13,918,472
Total capital assets, net	\$	12,265,235	\$	2,196,595	\$ (55,858)	\$ (*)	\$ 14,405,972

#### Depreciation expense by function for the year ended June 30, 2013 follows:

Instruction	\$ 1,289,602
Administration, Attendance, and Health	489,127
Pupil Transportation	407,439
Operation and Maintenance	364,428
Information Technology	161,329
School Facilities	41,844
Food Services	119,061
Total	\$ 2,872,830

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### **C.** Long-Term Obligations

The following is a summary of the changes in long-term obligations for the year ended June 30, 2013:

	Balance June 30, 2012 Addition			Retirements			Balance June 30, 2013	Current Portion	
Long-Term Obligations:									
Compensated absences	\$ 8,967,984	\$	10,662,048	\$	(10,375,461)	\$	9,254,571	\$	6,940,929
Workers' compensation	2,728,126		603,341		(557,744)		2,773,723		262,384
Claims liability	39,550		190,664		(184,030)		46,184		3,754
Pollution remediation	1,078,555		-		(1,078,555)		-		-
Other post employment benefits	11,711,300		6,309,396		(3,928,538)		14,092,158		-
Total Long-Term Obligations	\$ 24,525,515	\$	17,765,449	\$	(16,124,328)	\$	26,166,636	\$	7,207,067

#### **Note 3. Contingencies**

#### A. Litigation

The School Board, as of June 30, 2013, is a named defendant in various lawsuits. The School Board is vigorously defending all cases, and expects no losses will be incurred which would have a material effect on the School Board's financial position.

#### **B.** Intergovernmental Grants

The School Board has received proceeds from several Federal and state grants. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds would be immaterial. No provision has been made in the accompanying basic financial statements for the refund of grant monies.

#### C. Pollution Remediation

The School Board evaluates its exposure to certain environmental liabilities throughout the year at each of its locations across the City of Norfolk. Estimates of liabilities are made based on consultations with industry experts and often arise when school buildings are replaced.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### **Note 4. Joint Ventures**

#### A. Southeastern Cooperative Educational Programs

The Southeastern Cooperative Educational Programs ("SECEP") is a public body established in accordance with the *Code of Virginia*, and provides for the establishment and operation of jointly owned schools of Chesapeake, Franklin, Isle of Wight, Norfolk, Portsmouth, Southampton, Suffolk, and Virginia Beach. The organization provides a formal structure through which the eight participating school systems can plan and operate programs for children with special needs. A Regional School Board comprised of one School Board member for each division governs SECEP. Complete financial statements of SECEP can be obtained from SECEP, 6160 Kempsville Circle, Suite 300, Norfolk, VA 23502. The School Board paid tuition of \$6,715,507 to SECEP during the fiscal year ended June 30, 2013. The School Board is the fiscal agent for SECEP and the assets it holds for SECEP are included in Agency Funds.

#### B. The Governor's School for the Arts

The Governor's School for the Arts (Governor's School) is a regional secondary arts school sponsored by the Virginia Department of Education and the public School Boards of Chesapeake, Franklin, Isle of Wight, Norfolk, Portsmouth, Southampton, Suffolk, and Virginia Beach. A Regional School Board is comprised of one School Board member from each division that governs it. Students attend regular high school part of the day and the Governor's School for three hours every afternoon of the week. The purpose of the School is to provide individualized, focused, instructional programs in the arts for students who have innate talent and potential for growth, along with a high degree of commitment to develop their talent. Financial information for the Governor's School can be obtained from the Governor's School for the Arts, Old Dominion University, 5MG04, Norfolk, VA 23529-0556. The School Board paid tuition of \$222,966 to the Governor's School during the fiscal year ended June 30, 2013. The School Board is the fiscal agent for Governor's School and the assets it holds for the Governor's School are included in Agency Funds.

#### **Note 5. Self-Insurance Program**

The School Board is self-insured for a portion of its risks. This self-insurance is for workers' compensation and claims liability. Commercial insurance is purchased to cover self-insured levels for specific losses exceeding certain limits. The program provides for the payments of claims liabilities, property losses, and related expenses covered by a combination of purchased policies and self-insurance plans. The total of insurance premiums, self-insurance claims, and related expense payments made during fiscal year 2013 was \$2,314,658. Settlements paid over the past three years have not exceeded insurance coverage paid during that time.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

The School Board currently reports all of these activities as insurance costs in the operations and maintenance line item of the General Fund, Grants Fund, and Child Nutrition Services Fund. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated.

At June 30, 2013, workers' compensation and claims liability totaling \$2,819,907 are reported as long-term liabilities. These liabilities are the School Board's best estimate based on currently available information.

The following is a summary of the changes (current and long-term) in the self-insurance program for the years ended June 30, 2013:

	<b>June 30, 2013</b>						
		Workers' Compensation	Claims' Liability				
Balance, beginning of year Claims and other changes Employer payments	\$	2,728,126 603,341 (557,744)	\$	39,550 190,664 (184,030)			
Balance, end of year	\$	2,773,723	\$	46,184			

#### Note 6. Retirement and Other Post-Employment Benefits

#### A. Virginia Retirement System

#### PLAN DESCRIPTION

The School Board contributes to the Virginia Retirement System (VRS), an agent, which administers both an agent multiple-employer (for non-professionals) and a cost-sharing multiple-employer (for professionals) defined benefit pension plan for the School Board. All full-time, salaried permanent employees of the School Board must participate in the VRS. Benefits vest after five years of service. Members hired before July 1, 2010 and who were vested as of January 1, 2013 are covered under Plan 1. Members hired or rehired on or after July 1, 2010 and Plan 1 members who were not vested on January 1, 2013 are covered under Plan 2. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for nonhazardous duty members is 1.70%. The multiplier for Plan 2 members was reduced to 1.65% effective January 1, 2013 unless they are hazardous duty employees and their employer has elected the enhanced retirement multiplier.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Retirees are eligible for an annual cost-of-living-adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5.00%; under Plan 2, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

VRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. The report may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2012-annual-report.pdf or obtained by writing the VRS System at P. O. Box 2500, Richmond, VA 23218-2500.

#### **FUNDING POLICY**

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5.00% of their annual reported compensation to the VRS. Prior to fiscal year 2013, the School Board had assumed the 5.00% member contribution for its employees. However, beginning on July 1, 2012, employers were required to begin making the employee pay the 5% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. The School Board elected to require employees to pay the full 5% member contribution beginning on July 1, 2012. In addition, the School Board is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees.

The School Board's professional and non-professional contribution rates for the fiscal year ended June 30, 2013, were 11.66% and 11.10% of the annual covered payroll (not including assumed 5%). The School Board's contributions to the VRS for the years ended June 30, 2013, 2012 and 2011 for professional employees were \$24,033,904, \$22,597,524, \$18,557,452, respectively; such amounts comprising 100% of the required statutory contributions for each of the three years. Further information regarding funding for the agent-multiple employer plan is disclosed below.

#### Annual Pension Cost – Agent Multiple-Employer Plan

For the fiscal year ended June 30, 2013, the School Board's annual pension cost (APC) of \$1,741,681 for nonprofessional employees was equal to the School Board's required and actual contributions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

Trend information for the School Board's agent multiple-employer plan for nonprofessional employees is as follows:

	Annual	Percentage of	Net Pension
Fiscal Year Ended	<b>Pension Cost</b>	<b>APC Contributed</b>	Obligation
June 30, 2013	\$1,741,681	100 %	\$
June 30, 2012	\$1,866,524	100 %	\$ -
June 30, 2011	\$1,932,102	100 %	\$ -
	June 30, 2013 June 30, 2012	Fiscal Year Ended         Pension Cost           June 30, 2013         \$1,741,681           June 30, 2012         \$1,866,524	Fiscal Year Ended         Pension Cost         APC Contributed           June 30, 2013         \$1,741,681         100 %           June 30, 2012         \$1,866,524         100 %

The fiscal year 2013 required contribution was determined as part of the June 30, 2012 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at June 30, 2012 included (a) 7.00% investment rate of return (net of administration expenses), (b) projected salary increases of 3.75% to 5.60%, and (c) 2.50% per year cost-of-living adjustments for Plan 1 members and 2.25% cost-of-living adjustments for Plan 2 members. Both (a) and (b) included an inflation component of 2.50%. The actuarial value of the School Board's assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. As disclosed in the required supplementary information, Schedule 1, the School Board's unfunded actuarial accrued liability (UAAL) is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period for the June 30, 2012 actuarial valuation was 30 years.

#### **B.** Other Post Employment Benefits

#### PLAN DESCRIPTION

In addition to the pension benefits described, the School Board currently provides post-retirement health care benefits, in accordance with adopted statutes, to all employees who retire from the School Board with 5 years of service, have attained the age of 50, and were hired prior to July 1, 2008. Effective July 1, 2013, all retirees, hired prior to July 1, 2008 who have not obtained the age of 50 at July 1, 2013 will need 15 years of service to qualify for the benefit. All employees hired on or after July 1, 2008 will need 15 years of service to qualify regardless of when they attained the age of 50. At June 30, 2013, 748 retirees met the eligibility requirements and have elected to receive this benefit. The School Board has agreed to pay for each retiree who has elected to continue health care coverage the sum of \$75 per month towards the cost of their health care benefit. Expenditures for post-retirement health care benefits are recognized on a monthly basis through the School Board's financial records. The School Board has the authority to amend the plan's provisions. The plan is considered a single-employer plan. The plan does not issue a stand-alone financial statement.

In accordance with GAAP, the Plan Sponsor records the actuarial cost (net of employee and retiree contributions) of the plan as an expense on its financial statements and then accrues a liability to the extent actual contributions are less than this expense.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

The fundamental principle is that the cost of its benefits should be related to the period in which benefits are earned, rather than to the period of benefit contributions. The normal cost is an annual amount which would be sufficient to fund the plan benefits (net of retiree contributions) if it were paid from each employee's date of hire until termination or retirement. Under the method used, the normal cost is determined as a percentage of pay. This means the underlying dollar amount is expected to increase each year as salary increases. The actuarial liability represents the portion of the value of the projected benefit at retirement that is allocated to service earned prior to the valuation date; that is, it represents the accumulation of past normal costs from date of hire until the valuation date. The unfunded actuarial liability represents the excess of the actuarial liability over plan assets. The pay-as-you-go cost represents the expected annual cost of health coverage less retiree contributions for current and future retirees based on the valuation assumptions. This figure can be significantly higher than the premiums because the premiums primarily reflect the cost of active, not retiree, coverage. In addition, the actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts reflect a long-term perspective and are subject to continual revision as results are compared to past expectations and new estimates are made about the future.

#### **METHODOLOGY**

The Entry Age Actuarial Cost Method was used to value the Plan's actuarial liabilities and to set the normal cost. Under this method, the normal cost rate is the percentage of pay contribution which would be sufficient to fund the plan benefits if it were paid from each member's entry into the System until termination and retirement.

#### PAY-AS-YOU-GO FUNDING

Currently, the School Board pays a set amount towards the monthly premiums of retirees. These payments are primarily made through the General Fund. Retirees are allowed to purchase health care using the same premium structure as active employees.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

The actuarial liability of the Plan as of July 1, 2012 is \$69.5 million as shown below:

## Pay-As-You-Go Funding (3.5% assumed discount) (\$ in millions)

Actuarial Liability	
Actives	\$ 49.7
Retirees	 19.8
Total	\$ 69.5
Assets	_
UAL	\$ 69.5

The annual required contribution (ARC) consists of two parts: (1) the *normal cost* which represents the annual cost attributable to service earned in a given year, and (2) the 30-year amortization of the unfunded actuarial liability (UAL). The contributions to the plan consist of both the explicit subsidy (\$75 per month) and an implicit subsidy. The implicit subsidy arises from the fact that the School Board pays the same monthly premium to insure pre-Medicare retirees as it pays for active employees. If the premium structure were to be changed to separately identify premiums for these two groups you would see a much lower premium for actives than for retirees. The difference is the implicit subsidy that the School Board is paying. The combination of the implicit and explicit subsidies is known as the pay-as-you-go cost (PAYGo cost).

The ARC was computed for 2013 under the pay-as-you-go funding method and an assumed 3.50% discount rate. The table includes the PAYGo cost and the net difference:

#### GASB ARC - FY 2013 Pay-As-You-Go Funding (3.50% assumed discount) (\$ in millions)

Normal Cost	\$ 2.24
UAL Amortization	2.32
Interest	 0.16
Total ARC	\$ 4.72
PAYGo Cost (Contributions made - including implicit subsidy)	3.93
ARC in excess of PAYGo Cost	\$ 0.79

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

#### Schedule of Employer Contribution

The Schedule of Employer Contribution shows whether the employer has made contributions that are consistent with a sound actuarial method of funding the benefits to be provided.

## **Schedule of Employer Contribution** (\$ in millions)

Fiscal Year Ended June	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation at end of year
2011	\$ 6.00	77%	\$ 8.07
2012	\$ 5.81	80%	\$ 11.71
2013	\$ 4.73	83%	\$ 14.10

#### **Development of Net OPEB Obligation**

The development of net OPEB obligation shows the accumulation of actual contributions less expense (ARC). The calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The net OPEB obligation will increase as actual contributions are less than the calculated ARC payments. If contributions exceed ARC payments, the net OPEB obligation will decrease. The net OPEB obligation is shown on the Schools financial statements.

#### **Development of Net OPEB Obligation**

Expected Net OPEB Obligation as of June 30, 2012	\$ 11,711,300
Expected Employer Contributions FY2012 Actual Employer Contributions FY 2012	4,672,358 (3,091,510)
Increase in Net OPEB Obligation	1,580,848
Net OPEB Obligation as of June 30, 2012	\$ 13,292,148
Actuarial Required Contribution (ARC) for FY 2013	\$ 4,721,902
Interest on Net OPEB Obligation (NOO)	465,225
Adjustment to ARC	(458,579)
Annual OPEB Cost (AOC)	\$ 4,728,548
Employer Contributions FY 2013 - including implicit rate subsidy	(3,928,538)
Net OPEB Obligation as of June 30, 2013	\$ 14,092,158

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2013

The information presented above was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows.

Valuation date July 1, 2012
Actuarial cost method Entry Age Normal
Amortization method Level percent open
Remaining amortization period 30 years rolling
Asset valuation method Market Value
Actuarial assumptions:

Investment rate of return

Rate of salary increases

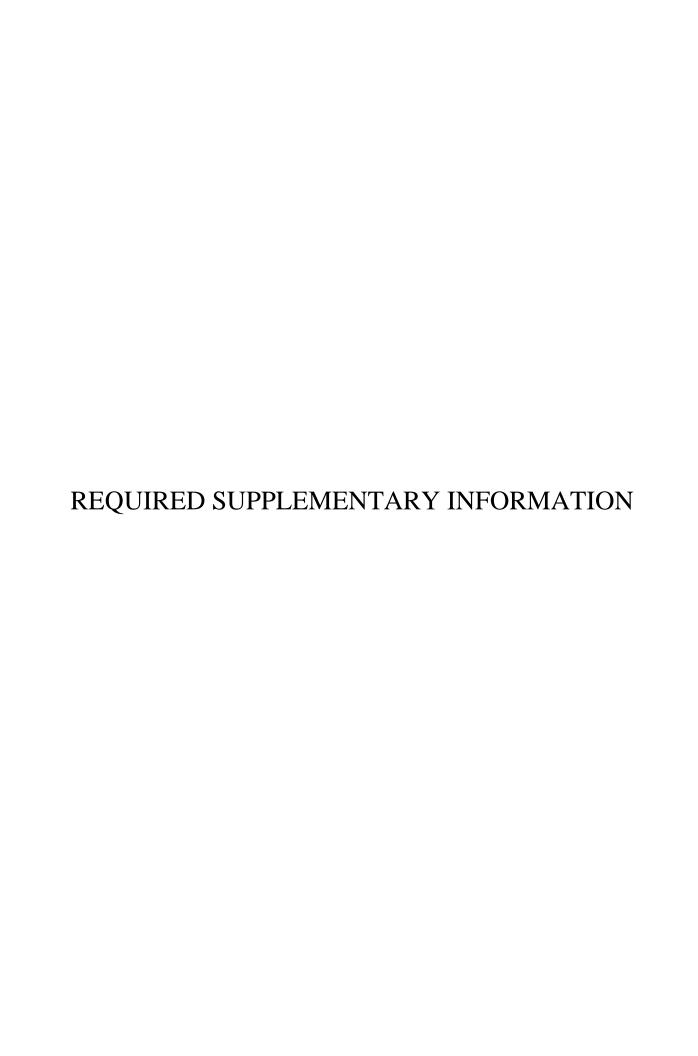
Rate of Medical Inflation

3.50%

9.00% (pre-Medicare) grading to

4.0% over 15 years

In determining the ARC, the rate of employer contributions to the Plan is composed of the Normal Cost plus amortization of the Unfunded Actuarial Liability. The Normal Cost is a portion of the actuarial present value of plan benefits and expenses which is allocated to a valuation year by the actuarial cost method. The Actuarial Liability is that portion of the Present Value of Projected Benefits that will not be paid by Future Employer Normal Cost or active employee contributions. The difference between this liability and the funds accumulated as of the same date is the Unfunded Actuarial Liability.



#### SCHOOL BOARD OF THE CITY OF NORFOLK

#### (A COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA)

#### REQUIRED SUPPLEMENTARY SCHEDULES

#### YEAR ENDED JUNE 30, 2013

## REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) - Schedule 1 -

#### **Schedule of Funding Progress - VRS**

As of June 30, 2012, the most recent actuarial valuation date, the agent multiple employer plan was 74.31% funded. The actuarial accrued liability for benefits was \$83,259,820, and the actuarial value of assets was \$61,872,968, resulting in UAAL of \$21,386,852. The covered payroll (annual payroll of active employees covered by the plan) was \$14,886,664 and the ratio of the UAAL to the covered payroll was 143.66%. The schedule of funding progress, presented as required supplemental information (RSI), presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

#### VRS Schedule of Funding Progress for Non-professional Employees

	(a)	(b)	(b-a) Unfunded	(a/b)	(c)	[(b-a)/c)]
		Actuarial	Actuarial			UAAL as a
Actuarial	Actuarial	Accrued	Accrued			Percentage
Valuation	Value of	Liability	Liability	Funded	Covered	of Covered
Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
June 30,						
2010	\$64,120,661	\$80,984,997	\$16,864,336	79.18%	\$16,243,835	103.82%
June 30,						
2011	\$63,440,533	\$81,830,629	\$18,390,096	77.53%	\$15,357,257	119.75%
June 30,						
2012	\$61,872,968	\$83,259,820	\$21,386,852	74.31%	\$14,886,664	143.66%

#### **Schedule of Funding Progress - OPEB**

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio. The Actuarial Accrued Liability (AAL) under GASB is determined assuming that the Plan is ongoing and the participants continue to terminate employment, retire, etc., in accordance with actuarial assumptions. The schedule of funding

#### SCHOOL BOARD OF THE CITY OF NORFOLK

#### (A COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA)

#### REQUIRED SUPPLEMENTARY SCHEDULES

#### YEAR ENDED JUNE 30, 2013

progress, presented as required supplemental information (RSI), presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

#### **Schedule of Funding Progress**

(\$ in millions)

Actuarial Valuation Date	Actual Value of Assets (a)	 Actuarial Accrued Liability (AAL) (b)	 Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio (a/b)	. <u>-</u>	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
July 1, 2010 \$	0	\$ 82.8	\$ 82.8	0%	\$	199	41.6%
July 1, 2011 \$	0	\$ 77.6	\$ 77.6	0%	\$	172	45.1%
July 1, 2012 \$	0	\$ 69.5	\$ 69.5	0%	\$	186	37.3%

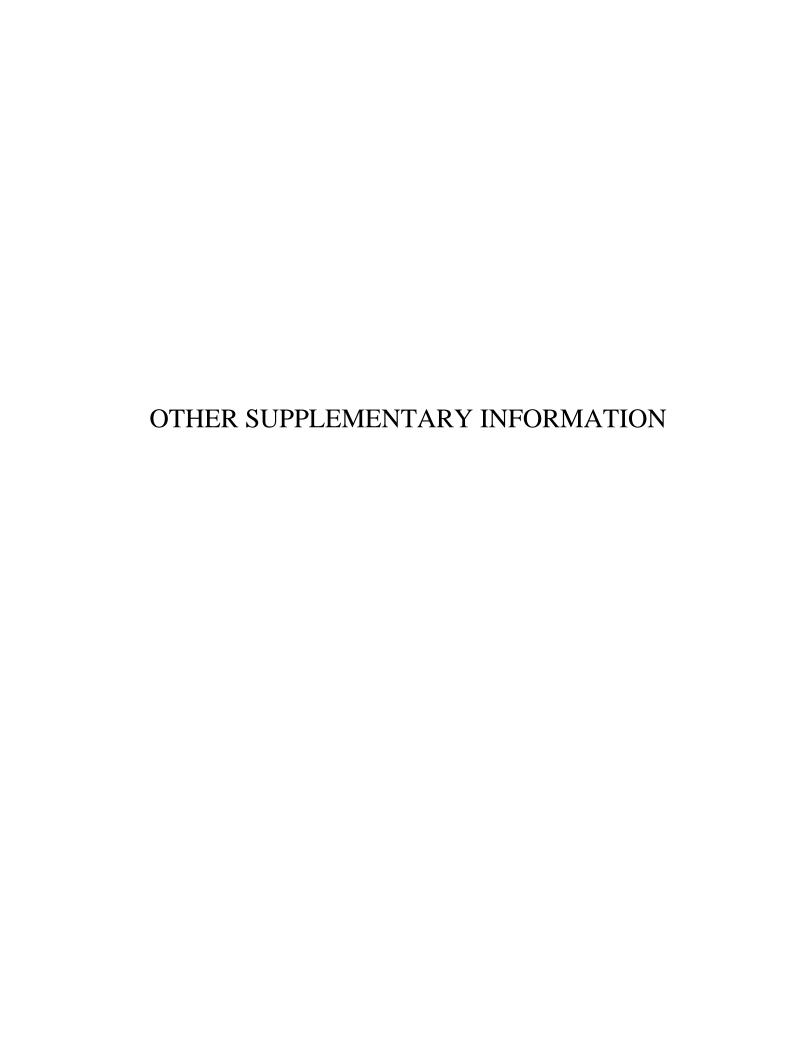
Schedule 2

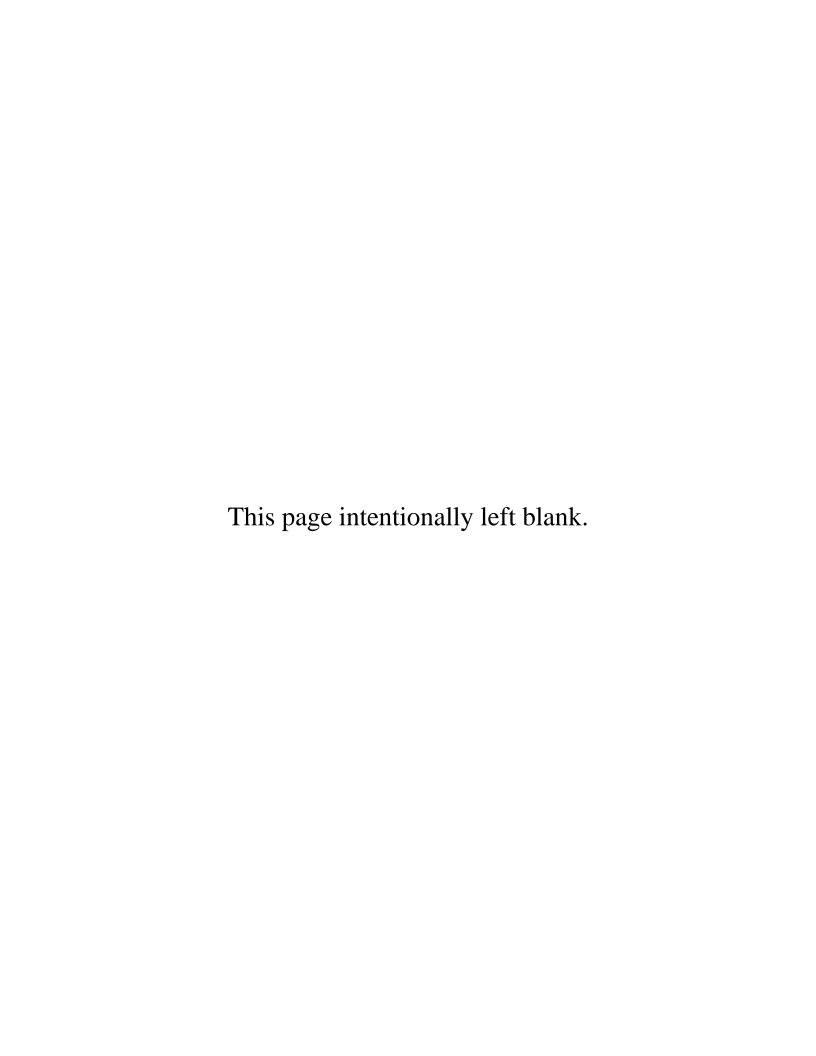
#### School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual for the General Fund - Unaudited -

For the Year Ended June 30, 2013

	Budgeted Amounts					tual Amounts (Budgetary	Variance with Final Budget		
		Original	_	Final		Basis)		Over/(Under)	
Resources (inflows)									
Local sources	\$	4,177,226	\$	4,177,226	\$	3,802,441	\$	(374,785)	
Commonwealth of Virginia		179,711,257		179,711,257		188,174,421		8,463,164	
Federal government		4,836,537		4,836,537		6,509,100		1,672,563	
Local government		107,186,600		107,186,600		107,186,600		(0.470.2(0)	
Carryforward funds from fiscal year 2012	-	6,121,700	_	9,478,360	_		_	(9,478,360)	
Amounts available for appropriation	_	302,033,320		305,389,980		305,672,562	_	282,582	
Charges to appropriations (outflows)									
Instruction		230,392,516		232,741,046		224,460,434		(8,280,612)	
Administration, Attendance, and Health		15,282,286		16,010,971		14,744,988		(1,265,983)	
Pupil Transportation		11,664,171		11,648,031		10,916,675		(731,356)	
Operation and Maintenance		34,710,178		32,544,170		30,319,068		(2,225,102)	
Information Technology		8,339,304		10,619,096		8,603,330		(2,015,766)	
School Facilities		1,644,865		1,826,666		1,850,099		23,433	
Other	_				_		_		
Total charges to appropriations		302,033,320	_	305,389,980		290,894,594	*	(14,495,386)	
Budgetary fund balance, June 30, 2013	\$		\$	12	\$	14,777,968	\$	14,777,968	
Reconciliation of Budgetary Inflows and Outflows with Revenues and Expenditures in Exhibit IV:									
Sources/Inflows of resources  Actual amounts (budgetary basis) "available for appropriation" from comparison schedule, above  Acquisition of School buses by local government  Other budgetary resources but not revenue for financial reporting  Total revenues and transfers as reported on the statement of revenue	purpos				\$	305,672,562 2,100,000 (104,287)			
expenditures and changes in fund balances - governmental funds (I		IV)			\$	307,668,275			
Uses/Outflows of resources Actual amounts (budgetary basis) "total charges to appropriation" fr budgetary comparison schedule, above	om the				\$	290,894,594			
Difference - budget to GAAP:  Acquisition of school buses by the local government Change in payable accruals between fiscal years Encumbrance change between fiscal years Total expenditures and transfers as reported on the statement of rev expenditures and changes in fund balances - governmental funds (I		IV)			\$	2,100,000 7,612,914 4,044,039 304,651,547			
		,			_	,,			

See Notes to the Basic Financial Statements.

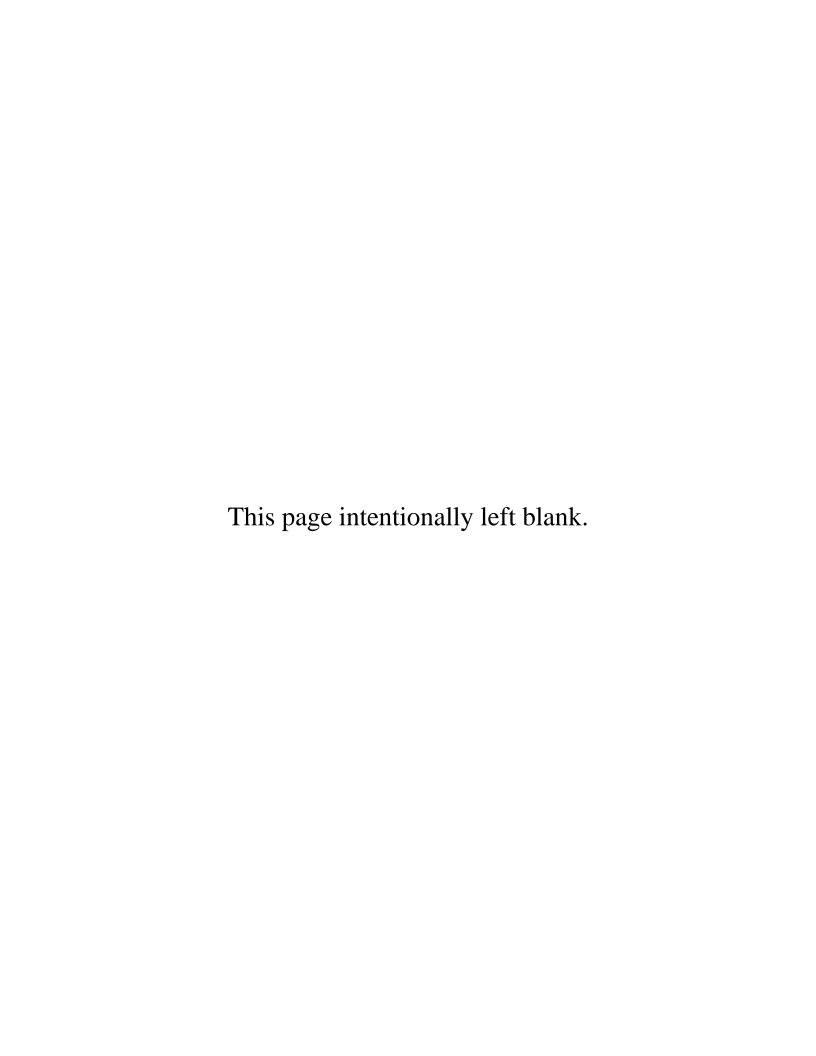




#### Schedule 1

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Statement of Changes in Fiduciary Assets and Liabilities Agency Funds For the Year Ended June 30, 2013

	Balance July 1, 2012 Additions				Deductions	Balance June 30, 2013	
	-	,					
ASSETS							
Cash, investments and accounts receivable							
Southeastern Cooperative Educational Programs	\$	11,654,918	\$	121,900,957	\$ 121,191,289	\$	12,364,586
School Activity Funds		2,198,062		3,965,062	3,917,682		2,245,442
Trust Funds		(16,637)		126,331,522	126,381,664		(66,779)
Governor's School for the Arts		453,779		4,438,609	4,464,563		427,825
Total Assets	\$	14,290,122	\$	256,636,150	\$ 255,955,198	\$	14,971,074
LIABILITIES							
Due to Other Agencies							
Southeastern Cooperative Educational Programs	\$	11,654,918	\$	228,491,438	\$ 229,295,866		12,459,346
Governor's School for the Arts		453,779		12,707,635	12,681,681		427,825
Trust Fund		(16,637)		167,601,818	167,551,676		(66,779)
Due to Students		2,198,062		3,965,062	3,917,682		2,150,682
Total Liabilities	\$	14,290,122	\$	412,765,953	\$ 413,446,905	\$	14,971,074



#### STATISTICAL SECTION (UNAUDITED)

The overall financial health is presented for the School Board and/or the City of Norfolk. The School Board is a component unit of the City. Where applicable and available, ten years worth of financial data is presented.

#### **Contents**

#### **Financial Trends Information**

These schedules contain trend information that is intended to assist readers in understanding and assessing how the government's financial performance and well-being have changed over time.

#### **Revenue Capacity Information**

These schedules contain information that is intended to assist readers in understanding and assessing the government's most significant local revenue sources.

#### **Debt Capacity Information**

These schedules present information that is intended to assist readers in assessing the affordability of the government's current levels of outstanding debt, and its ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to assist readers in understanding the environment within which the government's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to assist readers in understanding how the information in the government's financial report relates to the services the government provides and the activities it performs.

School Board of the City of Norfolk
(A Component Unit of the City of Norfolk, Virginia)
Financial Trends Information
Net Position by Category
Last Ten Fiscal Years
(Amounts in thousands)

Schedule 1

	Г					Fiscal Y	еаг				
		2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Government-wide:											
Invested in capital assets	\$	32,843	\$ 47,865	\$ 50,497	\$ 66,064	\$ 71,813	\$ 69,644	\$ 23,589	\$ 11,568	\$ 12,265	\$ 14,406
Restricted		9,931	6,400	19,045	9,006	1,837	1,003	611	1,000	416	1,920
Unrestricted	_	12,065	16,849	6,213	8,334	5,179	(670)	5,625	2,225	(2,036)	(1,810)
Total government-wide net position	\$	54,839	\$ 71,114	\$ 75,755	\$ 83,404	\$ 78,829	\$ 69,977	\$ 29,825	\$ 14,793	\$ 10,645	\$ 14,516

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Financial Trends Information Changes in Net Position Last Ten Fiscal Years (Amounts in thousands)

										Fiscal	Year									
		2004		2005		2006		2007		2008		2009	2	010		2011		2012		2013
	A	s Restated	A	s Restated																
Expenses:			_		_		_			000 000		000 000 0				067.477	٠	266 170	•	070 220
Instruction	\$	235,930	\$	257,416	\$	256,730	\$	261,248	\$	279,282	\$	282,802 \$		282,213	\$	267,477	\$	265,178	\$	272,338
Support Services:																				16.100
Administration, Attendance and Health		10,593		10,879		11,846		11,690		13,312		13,414		13,396		12,412		12,436		16,138
Pupil Transportation		12,109		7,076		9,988		10,588		10,913		10,917		10,765		11,028		10,869		13,668
Operation and Maintenance		27,936		29,101		34,112		35,398		36,258		38,954		33,660		35,283		33,038		34,551
Information Technology		6,678		10,239		9,222		9,608		8,950		8,972		10,860		8,274		10,547		10,373
School Facilities		14,071		4,621		5,348		27,473		16,099		17,151		52,851		20,266		24,171		9,160
Food Services		12,373		13,035		13,700		12,837		14,533		14,918		14,676		15,564		15,935		16,821
Other	-	-				- 2		- 6		224		264		306		238		276		250
Total Expenses		319,690	_	332,367		340,946	_	368,842	_	379,571		387,392	-	118,727		370,542	_	372,450	_	373,299
Revenues:																				
Program Revenues:																				
Charges for services		6,780		6,469		5,750		5,155		6,250		5,781		5,527		4,847		4,597		4,349
Operating grants and contributions		177,124		196,556		194,023		226,323		224,043		229,557	1	238,021		209,644		206,947		224,467
Capital grants and contributions		11,700		9,414		21,172		11,695		8,941		7,115		2,877		6,877		20,652		8,207
Total Program Revenues		195,604		212,439		220,945		243,173		239,234		242,453	- :	246,425		221,368		232,196		237,023
Net (Expense) Revenue		(124,086)		(119,928)		(120,001)		(125,669)		(140,337)		(144,939)	(	172,302)		(149,174)	0	(140,254)		(136,276)
General Revenues:																				
Use of money and property		2,290		1,874		2,863		3,840		2,325		1,499		799		716		1,284		1,262
Other				103		63		53		51		200		74		2		100		235
Commonwealth of Virginia		27,399		32,220		32,239		31,830		32,292		30,102		30,267		28,912		30,311		31,463
Local government		90,020		91,865		92,595		97,595		101,095		104,511		101,011		104,511		104,511		107,187
Total General Revenues	-	119,709		126,062		127,760		133,318		135,763		136,312		132,151		134,141		136,106		140,147
Change in Net Position	S	(4,377)	S		s	7,759	\$	7,649	S	(4,574)	S	(8,627) S	_	(40,151)	S	(15,033)	\$	(4,148)	\$	3,871
Cumile in Mer r opinon		Cr. 277	-	4,154	_	1,102	*	1,10,12	_	V.12.1.11	÷	(0)0001		1		1	_		_	

#### Schedule 3

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Financial Trends Information Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

						Fiscal Y	ear							
		2004	2005	2006	2007	2008		2009	2010	1	2011 Note 1	-	2012	2013
General Fund Reserved Unreserved Nonspendable Restricted Committed Assigned Unassigned	\$	14,398 9,099	\$ 11,481 9,099	\$ 5,617 19,154	\$ 8,332 5,233	\$ 8,482 4,446	\$	6,034 4,105	\$ 11,394 4,369	\$	293 - 14,103 2,102	\$	293 13,109 3,126	\$ 293 - 16,807 2,445
Total General Fund	\$	23,497	\$ 20,580	\$ 24,771	\$ 13,565	\$ 12,928	\$	10,139	\$ 15,763	\$	16,498	\$ :	16,528	\$ 19,545
All Other Governmental Funds Reserved Unreserved, reported in: Grant Fund Capital Projects Fund Child Nutrition Services Fund Nonspendable Restricted Committed	\$	4,447 789 2,079	\$ 8,062 (2,033) (2,035) 4,295	\$ 2,017 	\$ 14,556 - - - 4,792	\$ 5,406 (1,235) (1,105) 4,541		3,198 (1,794) 293 4,620	4,073 (2,484) (457) 5,108		430 5,331 72	\$	401 5,560 4,651	\$ 495 6,608
Assigned Unassigned	-										1,033 (105)		(4,235)	1,854 (2,225)
Total all other governmental funds	_\$	7,315	\$ 10,324	\$ 6,760	\$ 19,348	\$ 7,607	\$	6,317	\$ 6,240	\$	6,761	\$	6,377	\$ 6,732

The change in the classification of fund balance amounts in 2011 is discussed in FY12 Management's Discussion and Analysis, Prior year amounts have not been restated for the implementation of Statement 54,

Schedule 4

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Financial Trends Information Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

					Fiscal Y	ear							
	2004	2005	2006	2007	2008		2009	2010	2011	2	012		2013
REVENUES													
Use of money and property	\$ 1,302	\$ 1,837	\$ 2,863	\$ 3,840	\$ 2,325	\$	1,499	\$ 799	\$ 716	\$	1,284	\$	1,262
Charges for services	6,780	6,469	5,750	5,155	6,250		5,781	5,526	4,847		4,597		4,349
Other	1,173	526	324	209	51		508	224	397		218		235
Intergovernmental:													
Local government	99,950	100,652	103,093	108,681	109,441		111,034	103,889	111,389	12	5,163		117,494
Commonwealth of Virginia	165,375	185,870	190,200	206,170	208,271		212,885	195,582	177,685	16	8,216		192,776
Federal government	40,733	43,147	46,475	52,436	48,659		47,058	72,556	60,477	6	8,824		61,055
Total revenues	315,313	338,501	348,705	376,491	374,997		378,765	378,576	355,511	36	8,302	- 3	377,171
EXPENDITURES													
Current:													
Instruction	226,640	233,019	261,225	256,649	285,213		286,995	284,101	263,502	26	3,542	2	272,152
Administration, Attendance, and Health	10,347	10,452	11,057	11,683	13,457		13,369	12,998	11,990	1	1,980		15,853
Pupil Transportation	9,752	11,940	7,193	10,390	10,896		10,723	10,503	10,709	1	0,639		13,435
Operation and Maintenance	28,297	27,549	29,595	32,262	33,778		36,058	33,695	35,225	3	2,938		34,629
Information Technology	5,962	6,600	10,365	8,786	8,818		8,769	10,665	8,161	1	0,517		10,348
School Facilities	19,105	13,749	4,385	13,726	15,178		3,427	2,784	2,356		1,535		1,958
Food Services	5,811	12,204	13,254	13,587	14,870		15,135	14,721	15,525	1:	5,971		16,916
Other	269	(*)			294		264	306	238		275		247
Support Activities and facilities	( <b>\$</b> 0	-		<b>=</b>					*		96		-2
Categorical grants	(20)	120	-	-	(1967)		0		27		2		20
Intergovernmental for Debt Service:													
School Facilities	267	258	250	241	224		1,400	206	198		189		181
Capital Outlay:													
School Facilities	141	[2]	12	2	26		6,701	3,049	6,350	2	1,069		8,080
Total expenditures	306,450	315,771	337,324	347,324	382,728		382,841	373,028	354,254	36	8,655	- 3	373,799
Excess (deficiency) of revenues													
over expenditures	8,863	22,730	11,381	29,167	(7,731)		(4,076)	5,548	1,257		(353)		3,372
OTHER FINANCING SOURCES (USES)													
Transfers in from primary government													
Transfers in	(8)	4,172		10,054	( ·		303	*			*		
Transfers out	_(0);	(4,172)		(10,054)	(*)		(303)		*		*		- 80
Total other financing sources and uses	- 300	- 2	- 54	- 2	(%)		¥	_ × _	2		2		2
Net change in fund balance	\$ 8,863	\$ 22,730	\$ 11,381	\$ 29,167	\$ (7,731)	\$	(4,076)	\$ 5,548	\$ 1,257	S	(353)	\$	3,372
Debt service as a percentage of noncapital Expenditures	0,09%	0.08%	0.07%	0.07%	0.06%		0.37%	0.06%	0.06%	-	0.05%		0.05%

Schedule 5

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Financial Trends Information Program Revenues by Function (Optional Schedule) Last Ten Fiscal Years (Amounts in Thousands)

						Fiscal Ye	ears							
	2004		2005	2006	2007	2008		2009	2010	2011	2	012		2013
Function/Program	(As Restate	d)	(As Restated)											
Charges for Services														
Instruction	\$ 2,9		\$ 2,440	\$ 2,629	\$ 1,907	\$ 3,190	\$	2,895	\$ 2,947	\$ 2,246	\$	2,201	\$	2,564
Food Services	3,8	21	4,029	3,121	3,248	3,060		2,886	2,579	2,601		2,396		1,785
Subtotal of Charges for Services	6,7	30	6,469	5,750	5,155	6,250		5,781	5,526	4,847		4,597		4,349
Operating Grants and Contributions														
Instruction	193,49	98	219,258	215,634	247,424	212,930		218,006	225,951	196,997	1	93,423	2	207,885
Pupil Transportation	7			200	55	3.5		38	198	*		175		2,100
Information Technology	1,10	51		38.0	86	300		39	(e)	*		*		<b>*</b>
Food Services	9,80	54	9,518	10,628	10,729	11,112		11,551	12,070	12,646		13,523		14,483
Subtotal of Operating Grants and Contributions	204,5	23	228,776	226,262	258,153	224,042		229,557	238,021	209,643	2	06,946	2	224,468
Capital Grants and Contributions														
School Facilities	11,70	00	9,414	21,172	11,695	8,941		7,115	2,877	6,877		20,652		8,208
Subtotal of Capital Grants and Contributions	11,70	00	9,414	21,172	11,695	8,941		7,115	2,877	6,877		20,652		8,208
Total Program Revenues	\$ 223,00	)3	\$ 244,659	\$ 253,184	\$ 275,003	\$ 239,233	\$	242,453	\$ 246,424	\$ 221,367	\$ 2	32,195	\$ 2	237,025

Schedule 6

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Financial Trends Information Total Revenue by Source, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

	U	Jse of	C	harges			Inter-		Inter-		Inter-	
Fiscal	Mo	ney and		for		Go	vernmental	Go	overnmental	Go	vernmental	
Years	Pr	operty	S	ervices	Other		Local		State		Federal	Total
					_							
2004	\$	1,302	\$	6,780	\$ 1,173	\$	99,950	\$	165,375	\$	40,733	\$ 315,313
2005		1,838		6,469	526		100,652		185,870		43,147	338,502
2006		2,862		5,750	324		103,094		190,200		46,475	348,705
2007		3,840		5,155	209		108,681		206,170		52,436	376,491
2008		2,325		6,250	51		109,440		208,271		48,659	374,996
2009		1,499		5,781	508		111,034		212,885		47,058	378,765
2010		799		5,526	224		103,888		195,583		72,556	378,576
2011		716		4,847	397		111,389		177,685		60,477	355,511
2012		1,284		4,597	218		125,163		168,216		68,824	368,302
2013		1,262		4,349	235		117,494		192,776		61,055	377,171
Change												
2004-2013		-3.1%		-35.9%	-80.0%		17.6%		16.6%		49.9%	19.6%

#### Schedule 1

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Debt Capacity Information Transportation Facility Last Ten Fiscal Years

Fiscal	]	Deb	t Service	
Year	Principal		Interest	Total
2004	\$ 156,900	\$	101,422	\$258,322
2005	156,900		92,782	249,682
2006	156,900		84,141	241,041
2007	156,900		75,500	232,400
2008	156,900		66,860	223,760
2009	156,900		58,562	215,462
2010	156,900		49,578	206,478
2011	156,900		40,937	197,837
2012	156,900		32,297	189,197
2013	156,900		23,656	180,556

- 1. The debt is being paid to the City of Norfolk from 1995-2016.
- 2. The original cost of the facility was \$3.1 million.

Schedule 2

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Debt Capacity Information Ratio of Annual Debt Service Expenditures to Total General Expenditures Last Ten Years

· <u> </u>	Fiscal Year	Principal	Interest	Total Debt Service	Гotal General Expenditures	Ratio of Debt Service to Total General Expenditures
	2004	\$ 156,900	\$ 101,422	\$ 258,322	\$ 315,771,027	0.08%
	2005	156,900	92,782	249,682	337,324,224	0.07%
	2006	156,900	84,141	241,041	347,323,628	0.07%
	2007	156,900	75,500	232,400	381,136,457	0.06%
	2008	156,900	66,860	223,760	382,636,157	0.06%
	2009	156,900	58,562	215,462	382,845,263	0.06%
	2010	156,900	49,578	206,478	373,029,687	0.06%
	2011	156,900	40,937	197,837	354,254,534	0.06%
	2012	156,900	32,297	189,197	283,647,437	0.07%
	2013	156,900	23,656	180,556	304,651,547	0.06%

- 1. Total general expenditures include the expenditures for debt service.
- 2. Total general expenditures are presented using the modified accrual basis of accounting.

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) School Nutrition Summary of Meals Served As of June 30, 2013

School	Breakfast	Lunch	Total
Elementary Schools	1,778,958	2,317,852	4,096,810
Middle Schools	189,901	799,472	989,373
High Schools	166,493	554,751	721,244
Auxiliary Facilities	62,493	105,411	167,904
Totals	2,197,845	3,777,486	5,975,331

#### School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Percentage of Free and Reduced Price Lunch Eligibility Data For the Month of October 2012

	Schools	Paid	Reduced	Free	Total Free / Reduced
Elementary So	chools				
121	BAY VIEW ELEM	44.63%	8,71%	46_67%	55_37%
114	CAMP ALLEN ELEM.	44.75%	13,66%	41.58%	55.25%
109	CAMPOSTELLA ELEM	5.30%	1,33%	93.37%	94.70%
126	CHESTERFIELD ACADEMY ELEM	20,25%	6.27%	73.48%	79.75%
128	COLEMAN PLACE ELEM	24.69%	5.19%	70.12%	75.31%
129	CROSSROADS ELEM	37.55%	7.79%	54.66%	62,45%
168	FAIRLAWN ELEM	29.08%	12,06%	58.87%	70.92%
135	GHENT ELEM,	65.41%	9.77%	24.81%	34.59%
134	GRANBY ELEM	37.09%	3.64%	59.27%	62.91%
136	INGLESIDE ELEM	19.93%	9.70%	70,37%	80 07%
108	JACOX ELEM	10.16%	3,44%	86 40%	89.84%
150	JAMES MONROE ELEM	11.28%	3 40%	85.32%	88.72%
141	LARCHMONT ELEM.	76.94%	4.65%	18,42%	23.06%
142	LARRYMORE ELEM	34.80%	8,61%	56.59%	65 20%
145	LINDENWOOD ELEM	10.95%	4,23%	84.83%	89_05%
146	LITTLE CREEK ELEM	23.76%	6.70%	69.55%	76.24%
147	LITTLE CREEK ELEM, ANNEX	34 35%	6.65%	59.00%	65.65%
123	MARY CALCOTT ELEM	56.01%	7.54%	36.46%	43.99%
151	NORVIEW ELEM	11.35%	9.16%	79.48%	88.65%
154	OCEAN VIEW ELEM	32.52%	7.84%	59,64%	67.48%
153	OCEANAIR ELEM	23.82%	15.45%	60.73%	76.18%
165	P.B. YOUNG SR. ELEM.	3.71%	1.31%	94.98%	96.29%
169	POPLAR HALLS ELEMENTARY	35.03%	9.28%	55.69%	64.97%
122	RICHARD BOWLING ELEM	19 18%	6,27%	74.55%	80.82%
137	SEWELLS POINT ELEM	37 14%	24.29%	38,57%	62.86%
156	SHERWOOD FOREST ELEM	27.27%	9.54%	63.19%	72.73%
131	ST, HELENA ELEM	17.55%	5.96%	76 49%	82.45%
159	SUBURBAN PARK ELEMENTARY	23.94%	9.46%	66.60%	76.06%
161	TANNERS CREEK ELEMENTARY	27.18%	7,32%	65.49%	72,82%
118	TARRALLTON ELEM.	51_43%	16,90%	31.67%	48.57%
119	TIDEWATER PARK ELEM	14.47%	0,53%	85,00%	85.53%
160	W.H. TAYLOR ELEM	69 60%	4.19%	26.21%	30.40%
115	WILLARD MODEL ELEM	29.63%	8.18%	62.19%	70.37%
106	WILLOUGHBY ELEM	40 61%	28.82%	30.57%	59 39%
Middle Schoo	ls				
206	AZALEA MIDDLE	38.80%	10,03%	51.17%	61.20%
207	BLAIR MIDDLE	44.65%	9.29%	46.06%	55.35%
217	LAFAYETTE-WINONA MIDDLE	18.77%	7.23%	74.00%	81.23%
216	LAKE TAYLOR MIDDLE	20.07%	10,21%	69.72%	79.93%
211	NORTHSIDE MIDDLE	36.96%	10.60%	52,44%	63.04%
212	NORVIEW MIDDLE	25.13%	10.05%	64.81%	74.87%
214	RUFFNER MIDDLE	19.57%	5.86%	74,57%	80.43%
249	THE ACADEMY OF INTERNATIONAL STUDIES AT ROSEMO	51.66%	13,91%	34,44%	48.34%
High Schools					
304	B. T. WASHINGTON HIGH	29.39%	8.15%	62.46%	70.61%
301	GRANBY HIGH	49.32%	7.69%	42.99%	50.68%
305	LAKE TAYLOR HIGH	34.34%	6.84%	58.82%	65 66%
302	MAURY HIGH	56.22%	8.61%	35.17%	43.78%
303	NORVIEW HIGH	45.27%	9,46%	45.27%	54.73%
Auxiliary Faci	lities				
130	BERKLEY/CAMPOSTELLA EARLY CHILDHOOD CENTER	7.53%	9.14%	83,33%	92.47%
171	EASTON PRESCHOOL	30.26%	12.82%	56 92%	69 74%
392	MADISON	22.73%	3.79%	73.48%	77 27%
2123	MARINE INSTITUTE	22 22%	0.00%	77.78%	77.78%
163	NORFOLK RE-ED SCHOOL - SECEP	10.53%	5.26%	84.21%	89.47%
396	NORFOLK TECHNICAL CTR	39.31%	5.98%	54.71%	60.69%
	for the City of Norfolk Totals	33.95%	8.35%	57.70%	66.05%
October 2012	Totals	33.95%	8.35%	57.70%	66.05%

Source of data: Norfolk Public Schools - School Nutrition

# School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Summary of Child Nutrition Program Funds As of June 30, 2013

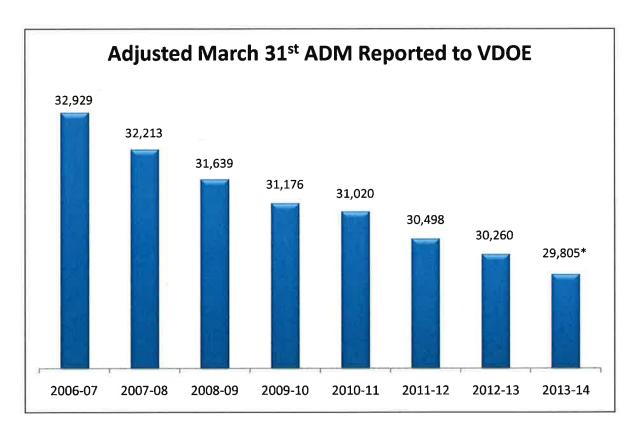
Currently, Norfolk serves an average of 35,500 meals and 1,000 after-school snacks each day. Child Nutrition Services provides breakfasts, lunches, and snacks which meet the nutritional requirements of the U.S. Department of Agriculture. Meals are provided free of charge to students who are eligible for free or reduced meals. Norfolk operates the program as a non-profit organization and utilizes commodities provided by USDA as well as those provided by private vendors.

								Budget
		•	Budget	Actual	Budget	Actual	Budget	% Increase
Account Description	2013	2014	2012	2012	2013	2013	2014	Over 2013
Revenue								
Sales		<del>\$</del>	2,545,000 \$	2,396,490 \$	2,664,000 \$	1,794,577 \$	2,165,000	-18.73%
Federal and State Food Program Reimbursements	S)		11,770,000	12,628,098	13,025,000	13,695,846	14,110,000	8.33%
Federal Commodities Donated			830,000	895,422	900,006	1,142,296	830,000	-7.78%
Interest Earnings			10,000	14,894	15,000	19,596	15,000	0.00%
Other			104,500	66,756	100,000	107,784	113,000	13.00%
Total Revenue			15,259,500	16,001,659	16,704,000	16,760,100	17,233,000	3.17%
Expenditures								
Cost of Goods Sold			7,116,000	8,123,501	8,321,000	8,856,600	9,135,000	6.78%
Employee Compensation	157.50	148.50	6,944,000	6,617,659	7,123,500	6,835,520	7,183,500	0.84%
Maintenance Costs			415,000	320,981	390,000	364,815	380,000	-2.56%
Supplies and Materials			135,000	115,923	125,000	97,805	130,000	4.00%
Cafeteria and Other Equipment			440,000	437,880	513,000	355,284	170,500	-66.76%
Other Costs			209,500	185,616	231,500	212,237	234,000	1.08%
Total Expenditures	157.50	148.50	15,259,500	15,801,559	16,704,000	16,722,262	17,233,000	3.17%
Excess of Revenues over Expenditures			•	200,100		37,838		
Fund Balance - Beginning of Year			5,760,589	5,760,589	5,960,689	5,960,689	5,998,527	
Fund Balance - End of Year		6 <del>/3</del>	5,760,589 S	\$ 069,096,5	5,960,689 \$	5,998,527 \$	5,998,527	

School Board of the City of Norfolk
(A Component Unit of the City of Norfolk, Virginia)
Approved Positions by Program
Last Ten Fiscal Years

			1000	1000						
Positions Approved	2004	2002	2006	2007	2008	2009	2010	2011	2012	2013
Total Instructional Services	3,671.70	3,806.95	3,800.95	3,809.95	3,758,95	3,724.95	3,725,95	3,459.63	3,315.05	3,241.05
Central Administration	98.25	100.25	98.25	98,25	105,25	103,25	100,25	96	95	64
Student Attendance and Health Services	62.8	09	09	09	62	62	61	48	90	49
Pupil Transportation	287	292	306	306	306	306	305	284	281	278
Operations and Maintenance	463,5	470	471	471	471	479	478	415	409.5	401.5
Community Services (Jobs Bill)	0	0	0	0	1	I	1	0	0	0
Facility Improvements	0	0	0	0	0	0	0	0	0	0
Information Technology	19	109	109	110	109	109	9/	63	19	64
Total Approved Positions General Fund Budget	4,650,25	4,838.20	4,845.20	4,855,20	4,813,20	4,785.20	4,747.20	4,365.63	4,211.55	4,130.55





#### \* Unadjusted ADM projection

School Year	Mar 31st Adjusted ADM	Variance
2013-14	29,805*	-455
2012-13	30,260	-238
2011-12	30,498	-522
2010-11	31,020	-156
2009-10	31,176	-463
2008-09	31,639	-574
2007-08	32,213	-716
2006-07	32,929	-543
2005-06	33,472	

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Average Costs Per Student Last Ten Years

		Stuc	lent Membership	s (a)	
	Total Local				Average Costs
	Budget or				per Student
	Expenditures				exclusive of
Fiscal	excluding Adult				Adult
Year	Education	K-12	Pre-K	Total	Education
2004	\$ 260,460,046	34,030	1,152	35,182	\$ 7,403
2005	282,762,068	33,762	1,152	34,914	8,099
2006	291,657,947	33,262	1,052	34,314	8,500
2007	309,045,784	32,962	1,052	34,014	9,086
2008	316,464,796	32,259	1,052	33,311	9,500
2009	324,043,814	31,639	2,173	33,812	9,584
2010	327,186,336	30,839	2,302	33,141	9,873
2011	290,958,964	30,630	2,344	32,974	8,824
2012	286,229,821	30,498	2,380	32,878	8,706
2013	301,318,126	30,200	2,380	32,580	9,249

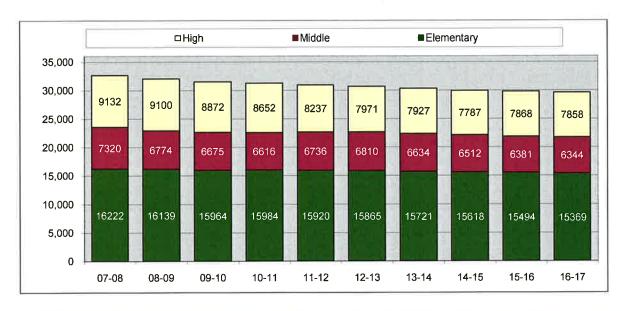
#### Notes:

(a) Student membership is average daily membership for the year. Pre-kindergarten membership excludes students enrolled in classes funded by Federal Title 1 funds.

Source of Data: Norfolk Public Schools Budget Department



#### **Enrollment Trends and Projections (K-12)**



FISCAL YEAR	PROJECTED ENROLLMENT	SEPTEMBER 30 <sup>th</sup> ENROLLMENT
FY 2008	32,794	32,674
FY 2009	31,979	32,013
FY 2010	31,300	31,511
FY 2011	31,078	31,252
FY 2012	30,962	33,522
FY 2013	30,646	32,887
FY 2014	30,282	
FY 2015	29,917	
FY 2016	29,743	
FY 2017	29,571	

#### **METHODOLOGY**

A model for long range student enrollment projections is based upon survival ratios, adjustments for births, and new students projected to come from residential development. Survival ratios for each grade and year were calculated from historical and current enrollment years. In most instances, these ratios are less than one, meaning that some students moved out of the district, transferred to private schools, or were not promoted. To remove some of the year-to-year variation, three year weighted survival ratios were used.

Source: Norfolk Public Schools Department of Strategic Evaluation and Assessment Support



#### State Incentive to Reduce Class Size

School Name	October 2010 Free Lunch Eligibility Rate	Required School-Wide Pupil-Teacher Ratio	NPS Pupil- Teacher Ratio Budgeted	Largest Permitted Individual Class Size in the School	NPS Average Class Size Expected
BAY VIEW	41.96%	19:1	22:1	24	22
CAMP ALLEN	43.49%	19:1	20:1	24	20
CAMPOSTELLA	93.42%	14:1	18:1	19	16
CHESTERFIELD ACADEMY	79.67%	14:1	22:1	19	19
COLEMAN PLACE	69.76%	16:1	21:1	21	21
CROSSROADS	61.37%	17:1	20:1	22	20
FAIRLAWN	58.90%	17:1	20:1	22	20
GRANBY	59.13%	17:1	24:1	22	24
INGLESIDE	60.36%	17:1	19:1	22	19
JACOX	89.69%	14:1	17:1	19	15
JAMES MONROE	86.33%	14:1	18:1	19	15
LARRYMORE	46.05%	18:1	21:1	23	21
LINDENWOOD	84.80%	14:1	18:1	19	15
LITTLE CREEK	60.48%	17:1	20:1	22	20
MARY CALCOTT	33.95%	19:1	21:1	24	21
NORVIEW	72.96%	15:1	18:1	20	18
OCEAN VIEW	58.33%	17:1	20:1	22	20
OCEANAIR	55.92%	17:1	20:1	22	20
P.B. YOUNG SR.	95.27%	14:1	18:1	19	15
POPLAR HALLS	53.42%	18:1	18:1	23	18
RICHARD BOWLING	66.81%	16:1	23:1	21	19
SHERWOOD FOREST	60.92%	17:1	21:1	22	22
ST. HELENA	80.57%	14:1	22:1	19	17
SUBURBAN PARK	67.66%	16:1	20:1	21	20
TANNERS CREEK	64.91%	17:1	20:1	22	20
TARRALLTON	37.98%	19:1	21:1	24	21
TIDEWATER PARK	95.63%	14:1	19:1	19	15
WILLARD MODEL	54.74%	18:1	21:1	23	21
WILLOUGHBY	31.02%	19:1	19:1	24	19

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Operating Statistics Last Ten Years

Fiscal	B. II. (	Operating		Cost Per	Percentage	Б	Cost Per	Percentage	Percentage of Students Receiving Free or Reduced-Price
Year	Enrollment	Expenditures	_	Pupil	Change	Expenses	Pupil	Change	Meals
2004	34,914	\$ 302,638,687	\$	8,668	N/A	\$ 315,771,027	\$ 9,044	N/A	55.91%
2005	34,410	323,777,501		9,409	8.55%	337,324,224	9,803	8.39%	60.04%
2006	34,023	336,242,746		9,883	5.03%	347,323,628	10,208	4.14%	58.32%
2007	33,546	360,407,851		10,744	8.71%	381,136,457	11,362	11.30%	57.68%
2008	32,886	373,409,165		11,355	5.69%	382,727,579	11,638	2.43%	58.29%
2009	32,215	374,742,998		11,633	2.45%	382,845,264	11,884	2.11%	58.68%
2010	31,709	369,774,070		11,661	0.25%	373,029,687	11,764	-1.01%	61.92%
2011	31,443	347,706,732		11,058	-5.17%	354,254,534	11,267	-4.23%	64.43%
2012	31,081	347,397,094		11,177	1.07%	368,655,704	11,861	5.28%	65.16%
2013	30,677	365,538,171		11,916	6.61%	373,799,050	12,185	2.73%	66.05%

- 1. Enrollment information obtained from Fall Membership Reports as provided by the Virginia Department of Education (VDOE) excludes Pre-K and post graduate enrollment.
- 2. Operating expenditures are total expenditures less debt service and capital outlays.
- 3. Teaching Positions information obtained from Table 17B of the "Superintendent's Annual Report for Virginia" as provided by VDOE.
- 4. Percentage of students receiving free or reduced-price meals information presented for the month of October of the respective fiscal year. N/A = not available

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) School Building Information Last Ten Fiscal Years

					Fiscal	Year				
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Schools										
Elementary (K - 8 & Pre K - 8)										
Buildings	35	35	35	35	35	35	35	35	33	33
Square feet	2,260,302	2,260,302	2,260,302	2,260,302	2,260,302	2,260,302	2,260,302	2,260,302	2,179,947	2,179,947
Capacity	20,550	20,550	20,550	20,550	20,550	20,550	20,550	20,550	19,758	19,758
Enrollment	17,511	17,102	16,720	16,576	16,437	16,379	16,199	16,220	16,152	16,143
Middle										
Buildings	9	9	9	9	9	9	9	8	8	8
Square feet	1,215,629	1,215,629	1,215,629	1,215,629	1,215,629	1,215,629	1,215,629	1,167,600	1,167,600	1,167,600
Capacity	10,074	10,074	10,074	10,074	10,074	10,074	10,074	9,487	9,487	9,487
Enrollment	8,570	8,582	8,255	7,841	7,225	6,649	6,552	6,481	6,597	6,577
High										
Buildings	5	5	5	5	5	5	5	5	5	5
Square feet	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566	1,370,566
Capacity	8,706	8,706	8,706	8,706	8,706	8,706	8,706	8,706	8,706	8,706
Enrollment	8,764	8,727	9,048	9,129	9,224	9,187	8,958	8,742	8,332	7,957

- 1. Square footage does not include mobile units.
- 2. Enrollment information obtained from Fall Membership Reports as provided by the Virginia Department of Education (VDOE) excludes Pre-K and post graduate enrollment.
- 3. School building information only presented for facilities in use during the fiscal year.

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Facilities Information on Schools As of 2013

							Total Sqft.
Location	Year Built	Square Foot	Site Acreage	Mobile Units	Renovations and Additions	Ago	Bldgs. & Mobiles
Granby High	1939	292,294	25	0	1997-1998	<b>Age</b> 15	292,294
Lake Taylor High	1967	261,000	44.7	2	1974	39	263,000
Maury High	1910	265,000	9.8	0	1988	25	265,000
Norview High	2004	287,272	27	0	1700	9	287,272
B. T. Washington High	1974	265,000	30	0		39	265,000
D. 1. Washington riigh	1774	High School				25.40	205,000
Azalea Middle	1961	120,374	21.1	3		52	123,110
Blair Middle	1922	241,597	7.4	0	2007	6	241,597
Lafayette/Winona Middle	1991	140,000	14.1	0		22	140,000
Lake Taylor Middle	1965	118,926	20	6		48	124,398
Northside Middle	1956	122,675	14.5	0		57	122,675
Norview Middle	1995	152,000	19	0		18	152,000
Rosemont Middle	1959	126,028	18.5	0		54	126,028
Ruffner Middle	1994	146,000	10.52	0		19	146,000
		Middle Sch		ge Age:		34.50	,
Bayview Elementary	1922	83,095	9.4	0	1999	14	83,095
Bowling Park Elementary	1953	60,325	11.9	2	1954	60	62,149
Calcott Elementary	1952	65,100	12	2	1954	61	66,924
Camp Allen Elementary	1970	69,200	14	0	1984	43	69,200
Campostella Elementary	1963	95,970	21.2	0		50	95,970
Chesterfield Academy	1953	58,750	12.3	10	1971	60	67,870
Coleman Place Elementary	2007	96,818	9.2	0		6	96,818
Crossroads Elementary	2012	146,923	12	0		2	146,923
Fairlawn Elementary	1959	58,500	16.4	11	1961	54	68,532
Ghent Elementary	1978	60,800	13	3		35	63,536
Granby Elementary	1948	82,081	9	0	1989	65	82,081
Ingleside Elementary	1954	58,500	16	6		59	63,972
Jacox Elementary	1949	79,200	11.7	4		64	82,848
Larchmont Elementary	1929	47,300	23	0	1977	84	47,300
Larrymore Elementary	1957	77,325	13	0	1964	56	77,325
Lindenwood Elementary	1953	54,900	9.5	7	1965	60	61,284
Little Creek Elementary	1954	56,795	17	5		59	61,355
Little Creek Primary	1957	44,500		1		56	45,412
Monroe Elementary	1990	64,000	12.8	0		23	64,000
Norview Elementary	1952	57,640	14.2	14	1953	61	70,408
Oakwood Elementary	1952	40,000	8.2	2	1961	61	41,824
Ocean View Elementary	1939	56,150	20.5	2		74	57,974
Oceanair Elementary	1956	62,470	17.7	8		57	69,766
Popular Halls Elementary	1959	44,400	17.8	3	1961	54	47,136
J.J. Roberts Elementary	1964	40,355	6.6	4		49	44,003
St. Helena Elementary	1966	36,074	13.2	2		47	37,898
Sewells Point Elementary	1966	60,900	8.9	6	1984	47	66,372
Sherwood Forest Elementary	1957	66,340	13.3	4	1989	56	69,988
Suburban Park Elementary	1955	61,980	15	0	1988	58	61,980
Tanners Creek Elementary	1990	83,000	9	0		23	83,000
Tarrallton Elementary	1964	46,300	15.2	3		49	49,036
Taylor Elementary	1998	54,786	2.8	0		15	54,786
Tidewater Park Elementary	1964	39,675	8.3	5		49	44,235
Willard Elementary	1952	80,925	14.9	0	1990	61	80,925
Willoughby Elementary	1967	58,400	12	0		46	58,400
P. B. Young Sr. Elementary	1954	55,325	8	0		59	55,325
		Elementar	y School A	verage Age:		49.36	

## School Board of the City of Norfolk (A Component Unit of the City of Norfolk, Virginia) Facilities Information on Schools As of 2013

Location	Year Built	Square Foot	Site Acreage	Mobile Units	Renovations and Additions	Age	Total Sqft. Bldgs. & Mobiles
Berkley/Compostella ECC	1953	46,453	10.6	0	1991	60	46,453
Camp Young	1946	27,398	30	0		67	27,398
Easton Preschool	1959	37,500	11.7	0	1961	54	37,500
Madison Career Center	1919	75,501	3	0	1921	94	75,501
Norfolk Technical Center	1968	125,938	29.5	0		45	125,938
Bellmore	1968	77,028	3.9	1		45	77,940
Transportation	1995	24,689	9.9	1		18	25,601
			Subtotal	Average Age O	ther:	54.71	

Total Mobiles	117
Average Age of all Buildings	45.77
Total Number of Acres	809.22
Total Number of Square Feet	5,257,475
Total Square feet including mobiles	5,364,355

Total Square footage column include Building plus Mobiles as of 10 November 2011 Age of original structure is different for buildings that have renovations

Source of data: Norfolk Public Schools Facilities Management

City of Norfolk, Virginia
Financial Trends Information
Schedule 1
Net Position by Category
Last Ten Fiscal Years
(Amounts in thousands)

	2013	\$ 323,564 11,111 22,593	357,268	279,587 13,245 78,631	371,463	603,151 24,356 101,224	\$ 728,731
	2012 restated	\$ 295,206 11,081 25,832	332,119	270,913 12,928 72,063	355,904	566,119 24,009 97,895	\$ 688,023
	2011	\$ 324,576 6,744 5,347	336,667	267,107 12,928 62,458	342,493	591,683 19,672 67,805	\$ 679,160
	2010	\$ 155,954 120,974 76,365	353,293	229,693 40,056 63,316	333,065	385,647 161,030 139,681	\$ 686,358
Fiscal Year	2009	\$ 252,128 64,397 63,013	379,538	237,307 39,306 43,921	320,534	489,435 103,703 106,934	\$ 700,072
Fisca	2008	\$ 325,173 6,890 90,917	422,980	241,203 2,506 72,387	316,096	566,376 9,396 163,304	\$ 739,076
	2007	\$ 332,988 6,731 127,479	467,198	268,503 2,526 34,373	305,402	601,491 9,257 161,852	\$ 772,600
	2006	\$ 391,392 6,605 96,705	494,702	259,198	302,581	650,590 6,605 140,088	\$ 797,283
	2005	\$ 403,577 6,788 91,869	502,234	237,044	285,607	640,621 6,788 140,432	\$ 787,841
	2004	\$ 411,993 55,786 86,959	554,738	223,018 36,041 20,293	279,352	635,011 91,827 107,252	\$ 834,090
	Governmental activities:	Net investment in capital assets Restricted Unrestricted	Subtotal governmental activities net position	Business-type activities: Net investment in capital assets Restricted Unrestricted	Subtotal business-type activities net position	Primary government: Net investment in capital assets Restricted Unrestricted	Total primary government net position

City of Norfolk, Virginia Financial Trends Information Schedule 2 Changes In Net Position Last Ten Fiscal Years (Amounts in thousands)

⊕ 4					Fiscal Year	- 11				
	2004	2005	2006	2007	2008	5003	2010	2011	2012	2013
Governmental activities:										
Charges for services General government	\$ 551	\$ 775	1 230	\$ 2.450	2 169	1 800	3 156	\$ 18.630	\$ 9 441	\$ 9 489
Judicial administration		498				935	3,501		3,690	
Public safety	6,727	11,608	13,041	2,708	2,307	2,797	5,627	7,942	8,424	10,154
Public works	16,829	9,081	10,121	24,181	27,156	26,999	35,451	36,890	50,597	38,320
Health and public assistance	154	130	134	101	166	<u>\$</u>	83	82	90	5,349
Culture and recreation	899'9	7,034	6,198	6,126	6,710	6,232	9,224	10,101	9,751	10,297
Community development	=	S	1,063	907	760	1,539	2,259	1,479	1,807	2,368
Capital grant contributions	é		990	, of	141	16,933	7,175	19	765	15,000
Operating grants and contributions	105,466	116,399	116,827	115,779	112,960	112,419	127,665	116,648	119,353	131,719
i otal governmental activities program revenue	136,808	145,530	148,814	153,030	153,159	169,788	204,141	195,401	203,878	226,413
Business-type activities:										
Charges for Services	700	000	6	0	74.040	74 454	70 083	80 573	70 4 40	75 594
water utility	18 633	24,002	72,218	22,314	74,240	73,125	73.815	24.362	74 798	75,469
Parking facilities	21,354	21,059	20,911	21,599	20,425	20,048	18,785	19,682	19,452	19,162
Capital grants and contributions	205	. '	78	731	219	504	366	130	187	
Total business-type activities program										
revenues	101,156	103,390	117,582	114,460	119,801	118,131	121,949	124,747	122,585	121,215
Total primary government program revenues	237,964	248,920	266,396	267,490	272,960	287,919	326,090	320,148	326,463	347,628
Expenses										
Governmental activities:	į	1							007	
General government	36,081	/4,344 40.319	94,763	113,279	113,142 48 593	52 209	52 020	49 980	51 102	51,654
Public safety	99,975	107,531	106,705	111,803	126,609	120,703	130,263	129,721	129,138	125,270
Public works	124,833	144,438	109,907	119,176	118,888	134,274	132,176	101,137	91,542	71,324
Health and public assistance	27,668	84,173	91,443	93,775	95,234	93,495	91,923	82,368	75,428	90,993
Culture and recreation	42,495	46,267	44,933	52,965	56,890	63,438	73,342	64,352	63,499	56,039
Community development	10,471	16,974	14,930	14,772	15,345	10,867	15,429	18,638	17,223	16,158
Education Interest on long-term debt	90,020	91,865 18,516	92,595	97,595	21 457	73 788	76,014	27 931	26,822	109,287
Intergovernmental	6,140	2			1	*				
Total government activities expenses:	591,779	624,427	617,335	669,927	697,253	714,914	735,052	682,188	668,454	668,356
Business-type activities:	0	0000	000	9	150.00	000	0	030 50	277 70	00
water utility Wastewater utility	11,754	11,957	15,448	17,377	18,614	21,227	18,983	19,707	18,806	19,967
Parking facilities	16,869	18,640	18,356	18,861	21,539	19,036	20,008	22,050	20,469	20,559
Total business-type activities expenses	88,692	90,804	95,813	96,749	105,030	107,253	103,307	109,609	103,748	101,453
Total primary government expenses	680,471	715,231	713,148	766,676	802,283	822,167	838,359	791,797	772,202	769,809
!										
Net (Expense) Revenue Governmental activities Business-type activities	(454,971) 12,464	(478,897) 12,586	(468,521)	(516,897) 17,711	(544,094)	(545,126) 10,878	(530,911) 18,642	(486,787) 15,138	(464,576) 18,837	(441,943) 19,762
Total primary government net										
esuedxe	\$ (442,507)	\$ (466,311)	\$ (446,752)	\$ (499,186)	\$ (529,323)	\$ (534,248)	\$ (512,269)	\$ (471,649)	\$ (445,739)	\$ (422,181)

City of Norfolk, Virginia Financial Trends Information Schedule 2-1 Changes in Net Position Last Ten Fiscal Years (Amounts in thousands)

					Fisca	Fiscal Year				
	2004	2005	2006	2007	2008	5009	2010	2011	2012	2013
General Revenues and Other Changes in Net Assets Governmental Activities: Taxes:										
Real estate and personal property	\$ 181,446	\$ 193,156	\$ 217,787	\$ 241,315	\$ 240,488	\$ 260,640	\$ 256,339	\$ 255,530	\$ 245,439	\$ 246,345
Consumption utility	) I	43,387	30,652	42,586 32,402	46,582 31.791	44,142 29,484	44,053 28,249	48,360 28,411	43,588 27 599	43,211
Restaurant food	0 ₩	26,669	27.277	28,578	28.758	28,079	27,292	24,094	30,300	30,818
Business licenses	74	22,015	24,412	25,268	26,343	27,692	26,009	25,849	28,667	29,301
Cigarette	r	6,948	6,819	6,957	7,577	7,333	7,176	7,161	8,097	7,926
Motor vehicle licenses	*	2,605	3,576	3,529	3,498	4,005	4,308	4,313	4,318	4,210
Franchise, admission, recordation and other miscellaneous local taxes		19,356	21,544	19,800	18,025	17,192	16,528	15,698	18,665	18,124
Other *	140,675	1	. ;	3 1	•		(10	II.	ū	()#
Interest and investment earnings	2,377	4,916	7,306	6,536	5,307	2,789	892	1,065	916	263
Grants and contributions not restricted to specific programs	77,601	68,219	68,133	66,524	69,352	60,513	32,892	32,642	32,726	33,539
Miscellaneous	18,504	8,496	15,851	4,845	11,881	009'6	5,637	5,901	4,653	11,501
Gain on disposal of assets	1		3,249	65	62	,	,			1,734
Capital contributions Norfolk Public Schools	000	ć	ď.	i,	(46	1	40,387	11,085	1	
Transfers between governmental and business-type activities	10,000	10,000	11,868	10,988	10,212	10,215	13,054	10,052	10,087	10,114
Total governmental activities	430,603	435,264	481,811	489,393	499,876	501,684	502,816	470,161	455,055	467,093
Business-type activities:	o c	730	0 101	2 730	9706	300	979	4	770	760
interest and investment earlings Grants and contributions not restricted to specific programs	600	<b>†</b>	0 ·	333	ρ το '	676	148	557	371	1.626
Unrealized gain (loss) on investments	(640)		į	ij	•	ě		,	ķ	<i>x</i>
Miscellaneous	4,624	3,657	3,911	3,554	3,088	2,850	3,432	3,431	3,951	4,042
Gain (Loss) on disposal of assets		(852)	•	(9)			2,744	(157)	56	6
Transfers between governmental and business-type activities	(10,000)	(10,000)	(11,868)	(10,988)	(10,212)	(10,215)	(13,054)	(10,052)	(10,087)	(10,114)
Total business-type activities	(5,407)	(6,331)	(4,796)	(4,368)	(4,078)	(6,440)	(6,112)	(5,710)	(5,425)	(4,203)
Total primary governmental activities	425,196	428,933	477,015	485,025	495,798	495,244	496,704	464,451	449,630	462,890
Change in Net Position Governmental activities Business-type activities	(24,368)	(43,633) 6,255	13,290 16,973	(27,504)	(44,218)	(43,442)	(28,095)	(16,626) 9,428	(9,521) 13,412	25,150 15,559
Total Primary Government changes in net position	\$ (17,311)	\$ (37,378)	\$ 30,263	\$ (14,161)	\$ (33,525)	\$ (39,004)	\$ (15,565)	\$ (7,198)	\$ 3,891	\$ 40,709

<sup>1, \*</sup>All taxes listed except real estate taxes were reported as "other" in the CAFR prior to fiscal year 2005.

City of Norfolk, Virginia
Financial Trends Information
Schedule 3
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Amounts in Thousands)

						iscal Year						
	2004	2005	2006	2007	2008		2009	2010	2011	2012	×	2013
General fund:				,								
Nonspendable	69	69	69	69	↔	69	9	•	es C	9	€9	£
Restricted		¥	(★				1	1	395	330		300
Committed	•			٠				•	1,899	3,000		3,000
Assigned		¥					1	•	38,014	34,839		33,919
Unassigned	3	i.v	*	٠			ı	,	55,968	54,338		54,055
Reserved*	8.152	14.172	16,057	17,223		11,669	7.842	8,296	•			. •
Unreserved*	53,948	54,007	66,619	71,056		56,302	50,784	53,840	,	-		
Total general fund	62,100	68,179	82,676	88,279	9 67,971	971	58,626	62,136	96,281	92,507		91,274
Capital projects fund:												
Nonspendable	ě	*	Ε	8		16	ř	*2	•2			•0
Restricted	į.	*	10	Œ		W.	Ĭ	*	41,063	95,053		<b>)</b> *.
Committed	٠	200	(( <b>0</b> ))	٠			٠	,	11,978	14,376		13,637
Assigned	*		٠	8			9	£	26,307	15,345		7,339
Unassigned	*	04		*			ì	*	10	*		*
Reserved*	80,034	82,373	20,885	48,894		57,186	50,987	969'09	e.	(20)		9
Unreserved*	14,132	3,394	•	15,424		64,504	25,939	86,260	ю	r)		10
Total capital projects fund	94,166	85,767	20,885	64,318	121,690	069	76,926	146,956	79,348	124,774		20,976
All Other governmental funds:												
Nonspendable	**	×	#C	*		×	Ř	ř.	22	23		24
Restricted	*	24	×	(*)			9	*	2,621	9,474		10,811
Committed			7.7	•		76	9	9	11,259	3,246		2,454
Assigned		· 16	88	*))		·	ŝ	•	6,877	13,569		20,708
Unassigned	*	70	×			(*)	ŝ	ï	( <b>1</b> )			
Reserved*	10,509	27,161	19,075	20,123		30,716	27,049	34,634		,		,
Unreserved*	14,058	3,992	17,131	24,211		13,987	12,535	14,008	*//	Ü		æ
Total Other governmental funds	24,567	31,153	36,206	44,334		44,703	39,584	48,642	23,779	26,312		33,997
Total fund balance, governmental funds	\$ 180,833	\$ 185,099	\$ 139,767	\$ 196,931	1 \$ 234,364	es	175,136	\$ 257,734	\$ 199,408	\$ 243,593	8	146,247

Note:

<sup>\*</sup>The City implemented GASB Statement No. 54 during fiscal year 2011. Prior year amounts have not been restated for the implementation of GASB 54.

City of Norfolk, Virginia
Financial Trends Information
Schedule 4
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Amounts in Thousands)

		2			Fisc	Fiscal Year				
	2004	2005	2006	2002	2008	2009	2010	2011	2012	2013
Revenues: General property taxes Other local taxes Licenses and permits Fines and forfeitures Use of money and property Charges for services Miscellaneous Recovered costs intergovernmental	\$ 178,361 2,005 193,293 150,477 3,542 1,763 10,232 29,129 18,951	\$ 193,293 2,006 21,788 157,616 4,088 1,461 10,498 32,772 33,494	\$ 211,788 157,616 4,088 1,461 10,498 32,772 33,494 12,667 149,757	\$ 235,399 159,119 4,071 1,605 11,105 37,071 11,691 8,408	\$ 241,290 162,573 4,055 1,317 10,560 40,159 17,923 8,622 156,862	\$ 252,003 157,927 4,012 1,260 8,332 40,345 12,911 8,952 149,774	\$ 257,055 153,615 3,526 1,164 6,746 50,540 18,080 9,503 152,619	\$ 258,004 153,886 3,691 1,298 7,169 47,955 14,850 10,723 149,489	\$ 252,917 161,234 3,574 1,108 6,695 47,859 11,643 10,312	\$ 246,359 163,297 4,098 1,102 6,539 56,077 26,178 11,396 161,148
Total Revenues	587,753	647,016	614,141	625,106	643,361	635,516	652,848	647,065	656,914	676,194
Expenditures: Current General government Judicial administration Public safety Public works Health and public assistance Culture and recreation Community development General Services Education	76,127 35,603 94,979 80,613 76,221 40,081 8,048	67,434 38,110 102,278 64,497 83,451 40,290 12,716	92,062 41,795 105,634 46,959 91,535 13,552 13,552	102,031 45,173 108,565 49,161 93,397 11,158 97,595	110,974 47,331 116,208 60,370 95,159 51,071 10,745	102,426 50,347 118,073 56,146 91,648 52,248 9,899	97,061 48,726 115,488 59,574 89,682 51,708 10,851	80,855 47,535 115,975 70,124 79,757 45,865 16,565	100,504 48,233 116,296 62,330 74,531 15,142	112,804 50,920 117,427 54,427 88,413 47,153 15,128
Deot Service: Principal retirement Interest and other charges Intergovernmental Capital outlay	32,731 16,820 6,140 45,026	47,407 18,061 85,144	37,660 18,802 91,632	35,872 18,917 94,595	40,260 20,468 114,007	48,092 23,666 104,892	46,052 23,782 99,210	50,865 29,675 76,534	57,683 27,360 98,892	50,559 27,668 116,580
Total Expenditures (Deficiency) of revenues (under) expenditures	602,409	651,253	675,221	702,861	767,688	761,948 (126,432)	743,145	718,258 (71,193)	749,812 (92,898)	790,366
Other Financing Sources (Uses): Contingent liability - settlement Proceeds of refunding bonds Proceeds of capital leases Proceeds of debt (general obligation bonds and notes) Payment to refunded bonds escrow agent Premium on bonds issued Miscellaneous Proceeds from sale or disposal of fixed assets Operating transfers in Operating transfers (out)	83,219 4,430 69,685 (83,219) 389 71,062 75,587	30,389 4,702 70,840 (30,389) 2,259 82,354 (72,354)	4,828 (122) 97,185 (86,142)	15,480 121,705 (15,480) 2,070 66 89,254 (78,176)	145,663 5,785 62 109,901 (99,653)	16,000 55,280 (16,000) 1,707 105,641 (95,425)	156,208 3,633 104,007 (90,953)	2,821 (84,136) 505 104,873 (95,332)	74,859 109,835 (74,859) 15,311 2,700 107,136 (97,899)	1,966 112,121 (102,006)
Total other financing sources (uses)	85,559	87,801	15,749	134,919	161,758	67,203	172,895	12,867	137,083	12,081
Net change in fund balances	\$ 70,903	\$ 83,564	\$ (45,331)	\$ 57,164	\$ 37,431	\$ (59,229)	\$ 82,598	\$ (58,326)	\$ 44,185	\$ (102,091)
Debt service as a percentage of noncapital expenditures	8.89%	11,56%	%29.6	9.01%	9.13%	10.40%	%69.6	12.19%	12.27%	11.57%

City of Norfolk, Virginia
Financial Trends Information
Schedule 5
Program Revenues by Function
Last Ten Fiscal Years
(Amounts in thousands)

					Fisca	Fiscal Year				
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Function/Program										
Governmental Activities:										
General government	\$ 15,945	\$ 25,544	\$ 24,802	\$ 16,614	\$ 17,707	\$ 16,042	\$ 19,736	\$ 21,795	\$ 10,466	\$ 10,833
Judicial administration	17,960	19,423	19,605	27,904	28,707	23,173	26,461	27,069	27,880	29,479
Public safety	12,832	19,822	20,674	8,137	5,244	11,036	7,459	12,335	14,217	15,980
Public works	40,783	28,440	30,438	44,769	47,407	48,156	55,542	61,552	77,436	68,326
Health and public assistance	36,733	39,064	39,930	42,261	40,567	41,695	62,585	52,280	51,654	62,657
Culture and recreation	10,221	9'6'6	6,603	9,655	10,359	9,148	23,976	10,330	11,573	26,284
Community development	2,334	3,281	3,762	3,690	3,168	20,538	7,532	10,040	8,538	10,266
Education	,		•	) <u>*</u>	*	50 m	•	•	•	*
Interest on Long-term debt	ı	•	1	'	1	1	849		2,115	2,587
Subtotal governmental activities program revenues	136,808	145,530	148,814	153,030	153,159	169,788	204,140	195,401	203,879	226,412
Business-type activities:	2, 20, 20, 20, 20, 20, 20, 20, 20, 20, 2	200	770 17	70.41	74.416	74.059	70.240	00 700	70.326	76.606
Wastewater utility	18 676	21,002	22 394	22.450	24 960	23 125	23.815	24 362	24 798	25.469
Parking facilities	21,354	21,059	20,911	21,599	20,425	20,048	18,785	19,682	19,452	19,162
Subtotal business-type activities program revenues	101,156	103,390	117,582	114,460	119,801	118,131	121,949	124,747	122,585	121,216
Total primary government program revenues	\$ 237,964	\$ 248,920	\$ 266,396	\$ 267,490	\$ 272,960	\$ 287,919	\$ 326,089	\$ 320,148	\$ 326,464	\$ 347,628

#### City of Norfolk, Virginia Financial Trends Information Schedule 6 Total Revenue by Source, Governmental Funds

#### Last Ten Fiscal Years (Amounts in Thousands)

Fiscal Year	General Property Taxes	Other Local Taxes	Licenses and Permits	Fines and Forfeitures	Use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter- Governmental Revenues	Totals
2004	\$ 178,361	\$ 140,675	\$ 3,204	\$ 1,627	\$ 8,333	\$ 31,342	\$ 17,339	\$ 12,297	\$ 160,118	\$ 553,296
2005	193,293	150,477	3,542	1,763	10,232	29,129	18,951	14,188	147,045	568,620
2006	211,788	157,616	4,088	1,461	10,498	32,772	33,494	12,667	149,757	614,141
2007	235,399	159,119	4,071	1,605	11,105	37,071	11,691	8,408	156,637	625,106
2008	241,290	162,573	4,055	1,317	10,650	40,159	17,923	8,622	156,862	643,451
2009	252,004	157,926	4,012	1,260	8,332	40,345	12,911	8,952	149,774	635,516
2010	257,055	153,615	3,526	1,164	6,746	50,540	18,080	9,503	152,619	652,848
2011	258,004	153,886	3,691	1,298	7,169	47,955	14,850	10,723	149,489	647,065
2012	252,917	161,234	3,575	1,108	6,694	47,859	11,643	10,312	161,572	656,914
2013	246,359	163,297	4,098	1,102	6,539	56,077	26,178	11,396	161,148	676,194
Change 2004-2013	38.1%	16.1%	27.9%	-32.3%	-21.5%	78.9%	51.0%	-7.3%	0.6%	22.2%

## City of Norfolk, Virginia Other Local Tax Revenues by Source, Governmental Funds Schedule 7 Last Ten Fiscal Years

(Amounts in Thousands)

Fiscal Year	Co	nsumer's Utility Taxes	Sales nd Use Taxes	Re	estaurant Food Taxes	_	usiness icense Taxes	garette axes	Motor Vehicle icenses	Other	Totals
2004	\$	39,231	\$ 27,867	\$	21,808	\$	20,279	\$ 7,639	\$ 3,456	\$ 20,395	\$ 140,675
2005		39,371	29,497		22,550		22,015	6,948	2,605	27,491	150,477
2006		43,337	30,652		27,277		24,412	6,819	3,576	21,543	157,616
2007		42,586	32,402		28,578		25,268	6,957	3,529	19,799	159,119
2008		46,582	31,791		28,758		26,343	7,577	3,498	18,024	162,573
2009		44,142	29,484		28,078		27,692	7,333	4,005	17,192	157,926
2010		44,053	28,249		27,292		26,009	7,176	4,308	16,528	153,615
2011		43,188	28,411		28,474		25,849	7,161	4,313	16,490	153,886
2012		43,588	27,599		30,300		28,667	8,097	4,318	18,665	161,234
2013		43,211	29,707		30,818		29,301	7,926	4,209	18,124	163,296
Change											
2004-2013		10.1%	6.6%		41.3%		44.5%	3.8%	21.8%	-11.1%	16.1%

 $<sup>{\</sup>bf 1.}\ \ {\bf This\ table\ presents\ additional\ details\ on\ other\ local\ taxes\ presented\ in\ the\ Table\ above.$ 

#### City of Norfolk, Virginia Revenue Capacity Information Schedule 1

#### Assessed Valuations and Estimated Actual Values of Taxable Property Last Ten Years

(in thousands)

Year	Real Property	Personal Property	Other Property	Total Taxable Assessed Value	Estimate Actual Taxable Value
2004	10,029,639	1,503,713	281,578	11,814,930	11,814,930
2005	10,960,812	1,569,991	305,154	12,835,957	12,835,957
2006	12,691,527	1,655,021	316,863	14,663,411	14,663,411
2007	15,607,512	1,687,318	324,387	17,619,217	17,619,217
2008	18,401,851	1,983,503	193,287	20,578,641	20,578,641
2009	19,397,795	1,676,811	233,703	21,308,309	21,308,309
2010	19,940,273	1,610,680	226,801	21,777,754	21,777,754
2011	19,320,642	1,832,276	230,756	21,383,674	21,383,674
2012	18,676,729	1,613,797	238,497	20,529,023	20,529,023
2013	18,319,947	1,532,337	241,023	20,093,307	20,093,307

#### Notes:

- 1. Real property and personal property includes both general and public service corporations.
- 2. Other property includes machinery and tools, mobile homes, airplanes and boats.
- Estimated actual taxable property values are based on data supplied by the City's Commissioner of the Revenue and the City Assessor.

#### City of Norfolk, Virginia Revenue Capacity Information Schedule 2 Direct Property Rates Last Ten Years

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Property tax rate per										
\$100 of assessed value:										
Real property	\$ 1.40	\$ 1.40	\$ 1.35	\$ 1.27	\$ 1.11	\$ 1.11	\$ 1.11	\$ 1.11	\$ 1.11	\$ 1.11
Downtown improvement district	0.18	0.18	0.18	0.18	0.18	0.18	0.16	0.16	0.16	0.16
Personal property	4.00	4.00	4.00	4.00	4.25	4.25	4.25	4.33	4.33	4.33
Machinery and tools	4.00	4.00	4.00	4.00	4.25	4.25	4.25	4.25	4.25	4.25
Mobile homes	1.40	1.40	1.35	1.27	1.11	1.11	1.11	1.11	1.11	1.11
Airplanes	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40
Boats (pleasure)	0.01	0.01	0.01	0.01	0.50	0.50	0.50	0.50	0.50	0.50
Boats (business)	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Recreational vehicles	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Disabled veterans	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Total direct tax rate	1.62	1.63	1.55	1.45	1.25	1.23	1.19	1.19	1.21	1.22
Assessed value of real property as a percent of fair market value:										
As determined by the City Assessor	100%	100%	100%	100%	100%	100%	96%	100%	100%	98%
As determined by the Commonwealth's Department of Taxation	86%	65%	76%	76%	93%	96%	N/A	N/A	N/A	N/A

#### Notes

- 1. Cities in Virginia have jurisdiction over the entire area within their boundaries and operate independently of a county government since they are located outside of any county boundaries.
- The real property and personal property assessments for public service corporations are based on information furnished to the Commissioner of the Revenue by the State Corporation Commission and the Commonwealth's Department of Taxation for calendar years 2004 through 2013.
- 3. The most recent Virginia Assessment/Sales ratio study is for 2013
- 4. The total direct tax rate is calculated using a weighted average formula that combines real, personal and other property using the original property tax levy and total taxable property assessed value.

N/A - Not available

## City of Norfolk, Virginia Revenue Capacity Information Schedule 3 Principal Property Taxpayers Current Year and Nine Years Ago

2013 2004 Real Property Percentage Real Property Percentage Taxable Taxable of Total of Total Assessed Assessed Assessed Assessed Taxpayer Value Rank Value Value Rank Value Dominion Virginia Power 171,710,644 1.71% \$ 292,679,729 1.60% 2 1 MacArthur Shopping Center LLC (Taubman Co.) 3 1.52% 160,697,300 2 0.88% 152,762,300 Norfolk Western Railway 0.70% 3 0.71% 4 130,136,689 Company 69,757,900 Verizon Virginia, Inc. 180,911,591 1 1.80% 114,436,112 4 0.62% Old Dominion University Real Estate Foundation 97,755,300 5 0.53% Norfolk Southern 86,978,700 6 0.47% Virginia Natural Gas, Inc. 37,482,438 10 0.37% 70,699,085 7 0.39% 66,624,400 8 0.36% **Dominion Enterprises** Wells Fargo Building 65,577,400 9 0.36% Military Circle Ltd. Partnership 69,467,700 6 0.69% 58,279,300 10 0.32% Cox Virginia Telecom 52,428,800 9 0.52% 5 0.69% Bank of America 69,658,599 7 0.65% Ford Motor Company 65,183,800 New Life Tower 56,803,929 8 0.57% \$ 1,143,864,015 6.24% Total 926,167,701 9.23% Total Assessed Value \$ 10,029,638,801 \$ 18,319,948,478

<sup>1.</sup> Information obtained from the City's Real Estate Assessor's Office.

## City of Norfolk, Virginia Revenue Capacity Information Schedule 4 Property Tax Levy and Collections by Tax Year Last Ten Years

(in thousands)

Tax	Original	Adjusted	Current	Percentage of Current Collections	Delinquent	Total	Percentage of Total Collections
Year	Tax Levy	Tax Levy (1)	Collections	to Tax Levy (2)	Collections	Collections	to Tax Levy (2)
2004	\$ 191,397	\$ 166,456	\$ 165,100	99.19%	\$ 1,332	\$ 166,432	99.99%
2005	209,202	183,406	180,348	98.33%	3,005	183,353	99.97%
2006	227,796	202,908	197,669	97.42%	5,145	202,814	99.95%
2007	254,703	230,243	219,993	95.55%	10,083	230,076	99.93%
2008	258,016	243,614	220,253	90.41%	20,906	241,159	98.99%
2009	261,535	252,376	233,725	92.61%	16,433	250,158	99.12%
2010	258,544	258,328	239,192	92.59%	16,631	255,823	99.03%
2011	254,756	254,350	235,518	92.60%	15,890	251,408	98.84%
2012	247,528	247,529	233,396	94.29%	10,990	244,386	98.73%
2013	244,309	244,309	229,872	94.09%	-	229,872	94.09%

- 1. Adjusted Tax Levy has been adjusted to reflect residual taxable amount after exonerations and reassessments. Information obtained from Office of the City Treasurer.
- 2. Percentage of Collections to Tax Levy are calculated using the adjusted Tax Levy amounts.

#### City of Norfolk, Virginia **Debt Capacity Information** Schedule 1 Ratios of Outstanding Debt by Type Last Ten Fiscal Years

(Amount in Thousands)

Fiscal Year		General Obligation Bonds	Ob	eneral ligation Notes	F	Revenue Bonds	Ot	Total utstanding Debt	Outstanding Debt per Capita (Actual)	% of Personal Income	Debt to Net Position Ratio
Governmenta	l Act	tivities									
2004 2005 2006 2007 2008 2009 2010 2011	\$	398,238 436,860 397,306 484,782 590,712 587,743 699,748 651,755	\$	1,110 446 239 227 2,000 1,000 1,812 1,208	\$	9,5 9,5 9,5 9,5 9,5 9,5 9,5 9,5 9,5 9,5	\$	399,348 437,306 397,545 469,725 592,712 588,743 701,560 652,963	\$ 1,688 1,832 1,661 1,962 2,450 2,423 2,876 N/A	5.98% 6.20% 5.37% 5.92% 7.15% 6.81% N/A N/A	1.39 1.15 1.24 0.99 0.71 0.64 0.50 0.52
2012 2013		717,407 664,909		-		2		71,7,407 664,909	N/A N/A	N/A N/A	0.46 0.53
Business Typ	e Ac	tivities									
2004 2005 2006 2007 2008 2009 2010 2011 2012 2013	\$	88,843 91,085 92,871 107,752 125,363 159,902 201,701 189,782 193,729 184,119	\$		\$	357,022 372,427 364,535 355,841 413,213 410,377 403,485 445,687 439,410 486,832	\$	445,865 463,512 467,258 463,593 538,576 570,279 605,186 635,469 633,139 670,951	\$ 1,885 1,942 1,952 1,937 2,226 2,347 2,481 N/A N/A	6.68% 6.57% 6.31% 5.84% 6.49% 6.60% N/A N/A N/A	0.63 0.62 0.65 0.66 0.59 0.56 0.55 0.54 0.56
Total Primary	Gov	ernmental	Activi	ties							
2004 2005 2006 2007 2008 2009 2010 2011 2012 2013	\$	487,081 527,945 490,177 592,534 716,075 747,645 901,449 841,537 911,136 849,028	\$	1,110 446 239 227 2,000 1,000 1,812 1,208	\$	357,022 372,427 364,535 355,841 413,213 410,377 403,485 445,687 439,410 486,832		845,213 900,818 864,803 933,318 1,131,288 1,159,022 1,306,746 1,288,432 1,350,546 1,335,860	\$ 3,573 3,775 3,612 3,899 4,676 4,770 5,356 N/A N/A	12.66% 12.77% 11.69% 11.76% 13.64% 13.41% N/A N/A N/A	0.99 0.87 0.92 0.83 0.65 0.60 0.53 0.53 0.51

N/A - not available

<sup>1.</sup> Population is detailed in Debt Capacity Information Schedule 2.

## Debt Capacity Information Schedule 2 Ratios of General Bonded Debt Total Assessed Value and Bonded Debt Per Capita Last Ten Years

City of Norfolk, Virginia

Year	Gross Bor Debt (in thousa		Debt Payab Enterprise R (in thousa	evenue	)	et Bonded Debt housands)	of Ta	sessed Value axable Property n thousands)	Popula	tion	Ratio of Net Bonded Debt To Assessed Value	Net Bonded Debt per Capita
2004	\$ 487.0	081	\$	88.843	\$	398.238	\$	11,814,930	238	3,650	4.12%	2.041
2005	527.9		•	91.085	•	436,860	•	12,835,957		9.396	4.11%	, ,
2006	490.	-		92,871		397,306		14,663,411	239	355	3.34%	2,048
2007	592.		1	07,752		484,782		17,619,217	24	,941	3.36%	2,449
2008	716,0	075	1	25,363		590,712		20,578,641	242	2,983	3.48%	2,947
2009	747,0	645	1	59,902		587,743		21,308,309	243	3,957	3.51%	3,065
2010	901,4	449	2	01,701		699,748		21,777,754	242	2,803	4.14%	3,713
2011	841,	537	1	89,782		651,755		21,383,674	243	3,895	3.94%	3,450
2012	911,	136	1	93,729		717,407		20,529,023	245	5,803	4.44%	3,707
2013	849,0	028	1	84,119		664,909		20,093,307		N/A	4.23%	N/A

#### Notes:

- 1. Assessed value of taxable property is detailed in Revenue Capacity Schedule 1.
- The source of 2002 through 2009 and 2011 through 2012 population estimates is the Weldon Cooper Center for Public Service, University of Virginia & U.S. Census Bureau. The source for the 2010 population estimate is the U.S. Census Bureau. Data was not available for 2013

N/A - not available

## City of Norfolk, Virginia Debt Capacity Information Schedule 3 Computation of Direct Bonded Debt June 30, 2013

	Gro	ss Bonded Debt	% Applicable to	\$ /	Applicable to
Jurisdiction		utstanding thousands)	Government		overnment thousands)
Direct: City of Norfolk	\$	849,028	100%	\$	849,028

#### Notes:

1. There is no overlapping debt because cities in Virginia have jurisdiction over the entire area within their boundaries and operate independently of a county since they are located outside of any county boundaries.

City of Norfolk, Virginia Debt Capacity Information Schedule 4 Legal Debt Margin June 30

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Total assessed value of real property	\$10,029,638,801	\$10,029,638,801 \$10,960,812,421 \$12,691,527,668	\$12,691,527,668	\$15,496,207,804	\$15,496,207,804 \$18,401,851,069 \$19,395,789,387	\$19,395,789,387	\$19,940,273,451	\$19,940,273,451 \$19,320,643,495	\$18,676,730,533 \$18,319,948,478	\$18,319,948,478
Overall debt -10% of assessed valuation	1,002,963,880	1,096,081,242	1,269,152,767	1,549,620,780	1,840,185,107	1,939,578,939	1,994,027,345	1,932,064,350	1,867,673,053	1,831,994,848
Net debt applicable to debt limitation	489,541,678	514,905,063	478,467,462	579,224,191	697,450,234	738,173,200	889,556,676	829,621,927	877,060,431	818,068,050
Legal Debt Margin - Within 10% Limitation	\$ 513,422,202	-egal Debt Margin - \$ 513,422,202 \$ 581,176,179 \$ 790,685,305	\$ 790,685,305	\$ 970,396,589	970,396,589 \$ 1,142,734,873 \$ 1,201,405,739 \$ 1,104,470,669 \$ 1,102,442,422 \$ 990,612,622 \$ 1,013,926,798	\$ 1,201,405,739	\$ 1,104,470,669	\$ 1,102,442,422	\$ 990,612,622	\$ 1,013,926,798
Net debt percentage of 10% limitation	48.81%	46.98%	37.70%	37.38%	37.90%	38.06%	44.61%	42.94%	46.96%	44.65%

#### City of Norfolk, Virginia Debt Capacity Information Schedule 5 Revenue Bonds Debt Service Coverage Water Utility Fund Last Ten Fiscal Years

Fiscal Year	Revenue Available for Debt Service (1)	Operating Expenses Less Depreciation & Amortization (2)	Income Available for Debt Service	_	Principal	 Debt Service Interest	Total	Coverage
2000	\$ 64,456,322	\$ 28,198,244	\$ 36,258,078	\$	4,475,000	\$ 13,616,718	\$ 18,091,718	2.00
2001	64,459,300	29,732,203	34,727,097		4,680,000	13,411,636	18,091,636	1,92
2002	63,681,665	29,021,459	34,660,206		4,890,000	14,090,180	18,980,180	1.83
2004	64,366,942	33,740,297	30,626,645		5,955,000	14,336,043	20,291,043	1.51
2005	69,183,154	34,643,668	34,539,486		6,250,000	14,041,059	20,291,059	1.70
2006	78,788,158	34,144,763	44,643,395		6,580,000	14,827,960	21,407,960	2.09
2007	76,013,563	32,427,377	43,586,186		7,310,000	14,379,821	21,689,821	2.01
2008	78,730,024	37,026,528	41,703,496		7,665,000	14,022,200	21,687,200	1,92
2009	78,020,552	38,182,373	39,838,179		8,050,000	16,411,343	24,461,343	1,63
2010	82,470,020	34,567,741	47,902,279		9,420,000	15,929,680	25,349,680	1.89
2011	83,737,444	37,068,753	46,668,691		9,875,000	16,527,844	26,402,844	1.77
2012	81,295,219	34,667,524	46,627,695		11,285,000	11,184,363	22,469,363	2.08
2013	80,091,220	34,810,702	45,280,518		7,000,000	14,700,777	21,700,777	2.09

#### Notes:

- 1. Includes operating revenue, plus interest income not capitalized.
- 2. Includes operating expenses, less depreciation and amortization.

City of Norfolk, Virginia Debt Capacity Information Schedule 6 Revenue Bonds Debt Service Coverage Wastewater Utility Fund Last Four Fiscal Years

Fiscal		Revenue vailable for		Operating Expenses s Depreciation	,	Income Available for		ebt Service		
Year	Del	ot Service (1)	& A	mortization (2)	[	Debt Service	Principal	Interest	Total	Coverage
2010	\$	24,122,430	\$	11,168,344	\$	12,954,086	\$ 425,000	\$ 4	\$ 425,000	30.48
2011		24,856,689		11,375,370		13,481,319	850,000	28	850,000	15.86
2012		25,695,602		10,860,728		14,834,874	1,225,000	20	1,225,000	12,11
2013		25,898,789		11,541,897		14,356,892	1,725,000	¥;	1,725,000	8.32

#### Notes:

- 1. Includes operating revenue, plus interest income not capitalized.
- 2. Includes operating expenses, less depreciation and amortization.

City of Norfolk, Virginia Debt Capacity Information Schedule 7 Revenue Bonds Debt Service Coverage Parking Facilities Fund Last Ten Fiscal Years

Fiscal Year	Revenue Available for Debt Service (1)	Operating Expenses Less Depreciation & Amortization (2)	Income Available for Debl Service	F	rincipal (3)	 ebt Service terest (3)(4)	 Total	Coverage
2004	\$ 21,614,695	\$ 8,503,800	\$ 13,110,895	\$	1,155,000	\$ 4,232,717	\$ 5,387,717	2.43
2005	21,329,936	9,984,289	11,345,647		1,225,000	4,540,463	5,765,463	1.97
2006	21,823,360	9,493,391	12,329,969		1,760,000	4,147,035	5,907,035	2,09
2007	22,348,513	9,359,808	12,988,705		1,825,000	4,628,423	6,453,423	2.01
2008	21,338,661	10,554,971	10,783,690		1,935,000	4,456,598	6,391,598	1.69
2009	20,060,905	10,762,214	9,298,691		2,040,000	4,254,117	6,294,117	1.48
2010	19,039,563	10,741,343	8,298,220		2,370,000	4,084,135	6,454,135	1.29
2011	20,079,618	10,513,723	9,565,895		2,445,000	4,009,864	6,454,864	1.48
2012	19,683,823	9,157,207	10,526,616		2,565,000	3,894,835	6,459,835	1.63
2013	19,310,532	9,476,498	9,834,034		2,555,000	3,821,440	6,376,440	1.54

- 1. Includes operating revenue, plus interest income not capitalized,
- 2. Includes operating expenses, less depreciation and amortization.
- $\boldsymbol{3}_{\boldsymbol{\beta}}$  Excludes subordinate debt service.
- 4. Reflects actual interest paid on the Variable Rate Parking System Revenue Bonds, Series 2000A and 2004A.

# City of Norfolk, Virginia **Debt Capacity** Schedule 8

to Total General Expenditures Last Ten Years

Ratio of Annual Debt Service Expenditures for General Bonded Debt and Other Debt

Ratio of Debt	Total General	Expenditures	11.20%	12.01%	12.28%	10.76%	11.17%	12.28%	12.33%	13.58%	13.92%	13.17%
	Total General	Expenditures	490,944,275	490,923,834	510,999,836	539,491,519	574,581,092	584,533,217	567,371,918	577,669,780	590,849,686	594,180,698
	Total	Debt Service	55,000,425 \$	58,971,773	62,750,385	58,045,527	64,167,472	71,794,806	69,929,707	78,453,097	82,241,946	78,226,814
	Interest on	Other Debt	494,610 \$	437,894	379,498	338,085	235,154	86,970	4,448	9)	( <b>1</b> )	٠
	Interest on	Serial Bonds	16,781,410 \$	17,623,223	18,824,743	18,168,611	18,661,266	22,345,114	22,898,993	28,802,303	26,525,905	27,668,004
Redemption	ol Oulei Long-Term	Debt	4,988,796 \$	5,157,895	5,886,597	3,666,990	5,011,098	1,755,630	1,529,811	Ē	Ē	ı.
	on Serial	Bonds	32,735,609 \$	35,752,761	37,659,547	35,871,841	40,259,954	47,607,092	45,496,455	49,650,794	55,716,041	50,558,810
	Fiscal	Year	2004	2005	900	2007	900	600	010	111	2012	:013
	ш.	1	",1	. 4	. 4	• •		• •	. 4	. 4	. 4	. •

- 1. Total general expenditures include the expenditures of the general fund and debt service fund.
- 2. Total general expenditures are presented using the modified accrual basis of accounting.

## Demographic and Economic Information Last Ten Calendar Years City of Norfolk, Virginia Population Statistics Schedule 1

% Unemployed	5.3	5.1	5.0	4.2	4.1	5.3	8.7	0.6	8.4	7.3
Civilian Labor Force Estimates	98,485	98,538	269'96	95,812	99,265	100,322	100,849	106,876	107,278	103,838
Per Capita Personal Income	\$ 27,720	29,152	30,875	32,609	34,375	35,330	34,441	35,271	36,873	38,844
Personal Income (000's)	\$ 6,674,414	7,054,054	7,399,230	7,937,282	8,292,887	8,521,652	8,325,135	8,567,847	8,946,520	9,547,230
Population	236,550	238,650	239,396	239,355	241,941	242,983	243,957	242,803	243,985	245,803
Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012

Note: 1. Population from Weldon Cooper Center for Public Services & U.S. Census Bureau. Population data was not available for 2013.

2. Unemployment rate and civilian labor force from the U.S. Bureau of Labor Statistics. Data not available for 2013.

3. Personal income and per capita personal income estimates from U.S. Bureau of Economic Analysis. Data not available for 2013.

4. All data on an average annual calendar year.

# City of Norfolk, Virginia Demographic and Economic Information Schedule 2 Ten Largest Employers In Norfolk Primary Metropolitan Statistical Area Current Year and Nine Years Ago

**	Kank	
Employer	2004	2013
	•	*
U.S. Department of Defense	-	-
Sentara Healthcare	ო	2
Norfolk City School Board	2	က
City of Norfolk	4	4
Old Dominion University, Norfolk	7	5
Children's Hospital of the King's Daughters	ω	9
Norshipco	**	7
Eastern Virginia Medical School	*	80
Norfolk State University	တ	တ
Bank of America	9	10
United States Postal Service	10	
Ford Motor Company	2	
Total Employment	94,385	138,691

- The source of the City's top ten employers is the Virginia Employment Commission.
- 2. The data for 2013 is the quarter ended March 2013, as that is the most current data available.
- 3. The source of the City's total employment is the Bureau of Labor Statistics. The 2013 total employment data was not available therefore 2012 data was used.
- 4. Each of the top 10 employers has 1000+ employees. The actual number of employees for each employer was not available.

# City of Norfolk, Virginia Demographic and Economic Information Schedule 3 New Construction and Property Values

Non-Residential ** Construction	Estimated Value (in thousands)	14,658	165,989	81,396	102,714	138,131	104,922	40,073	116,401	105,635
Non-Re Con	Building Permits	71 \$	09	55	35	38	35	27	56	28
	Estimated Value (in thousands)	75,801 204.391	133,053	688,476	101,212	36,458	58,800	37,298	39,360	67,302
Residential Construction	Number of Esti Units (in	601 \$	1,058	491	815	543	554	479	371	948
	Building Permits	506	531	389	277	217	193	221	268	385
	Year	2004	2006	2007	2008	2009	2010	2011	2012	2013

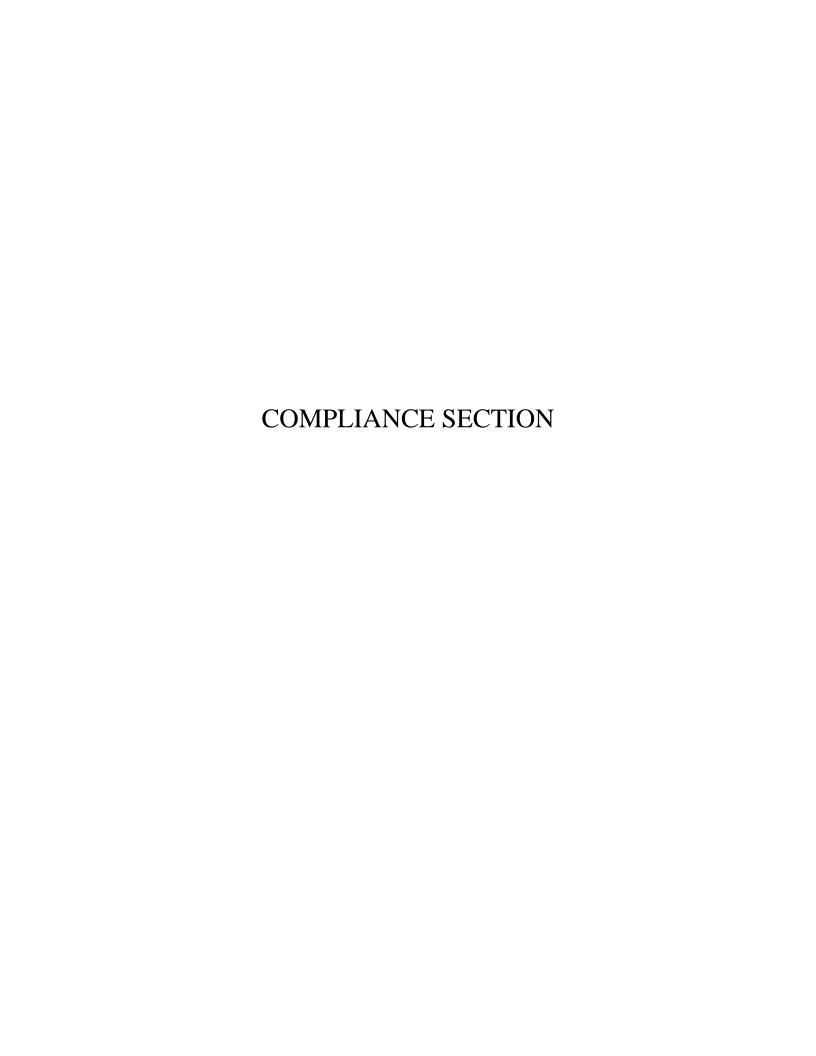
- The source of residential and nonresidential construction is the City's planning department.
- \*\* Nonresidential construction includes commercial buildings, public buildings, schools, public utility buildings and miscellaneous structures.

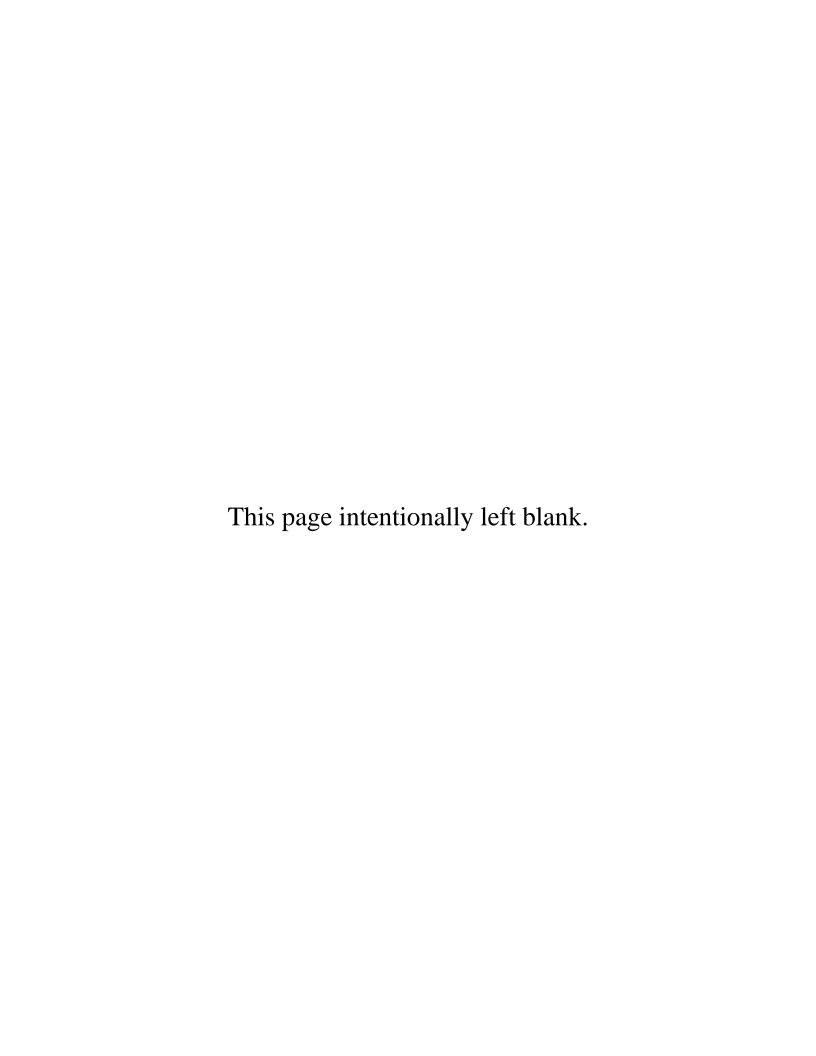
City of Norfolk, Virginia
Demographic and Economic Information
Schedule 4
Annual Employment Average by Industry
(in thousands)

					Fiscal Year	'ear				
	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Goods-Producing Industries:										
Agriculture, forestry, fishing & hunting	***	* *	*	* *	***	*	***	***	***	***
Mining	***	***	***	*	*	***	***	***	***	***
Construction	5.7	6.1	6.1	6.1	6.2	0.9	<b>4</b> .9	4.8	4.4	4.1
Manufacturing	9.8	8.6	9.6	8.7	7.9	7.3	7.3	6.7	3.2	8.9
Service-Providing Industries:										
Wholesale trade	5.2	5.0	5.0	5.0	5.1	4.6	4.2	4.0	3.3	3.7
Retail trade	14.0	14.2	14.0	14.3	14.6	13.8	13.0	12.9	12.9	12.6
Transportation and warehousing	10.1	9.7	6.6	6.9 8.3	9.4	9.5	8.6	8.8	8.8	0.6
Utilities	0.8	0.8	0.8	0.8	0.8	0.8	***	***	***	***
Information	4.0	4.2	4.0	3.5	3.7	3.4	2.8	2.6	2.1	2.9
Finance and insurance	6.9	7.1	6.7	0.9	9.9	9.9	5.7	5.5	3.9	5.3
Real estate and rental and leasing	2.8	2.7	2.8	2.9	2.9	2.7	2.7	2.6	2.3	2.5
Professional and technical services	8.1	10.2	10.1	10.2	10.7	11.3	11.6	11.5	10.2	11.0
Management of companies and enterprises	3.8	3.6	3.7	2.7	2.4	2.5	2.2	2.1	1.0	2.0
Administrative, support, and waste services	7.8	7.5	7.5	7.4	7.4	9.7	6.5	6.7	5.5	6.8
Educational services	14.5	14.7	15.2	15.5	15.6	16.4	16.6	16.4	1.0	16.0
Health care and social assistance	18.9	19.2	19.6	20.1	20.6	21.3	20.8	21.4	20.5	22.4
Arts, entertainment and recreation	2.2	2.2	2.3	2.4	2.4	2.4	2.2	2.2	2.7	2.3
Accommodation and food services	10.7	11.1	10.9	11.1	10.6	10.3	10.2	10.4	10.5	10.9
Public administration	15.1	12.3	12.1	12.2	12.1	13.7	14.1	14.0	14.5	14.4
Other services	4.1	4.2	4.3	4.	4.0	3.9	3.7	3.8	4.0	4.
Total (adjusted for rounding)	144.5	144.6	144.6	142.3	143.0	144.1	137.1	136.4	110.8	136.8

#### Note

- 1. Labor Market Statistics, Virginia Employment Commission is the source of annual employment averages by industry.
- 2. All information on an average annual calendar year.
- 3. Asterisks indicate non-disclosable data.
- 4. This schedule includes data for the ten year period 2003 2012 as calendar year 2013 data was not available.







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## Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Members School Board of the City of Norfolk, Virginia:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, Cities, and Towns (Specifications), issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board of the City of Norfolk, Virginia (the School Board), a component unit of the City of Norfolk, Virginia, as of and for the year ended June 30, 2013 and the rated notes to the financial statements and have issued our report thereon dated December 20, 2013.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the School Board's financial statements, we considered the School Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the School Board's financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the School Board's internal control.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School Board's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a significant deficiency in internal control as described below:



#### 2013-01: Finance and Accounting Resources

#### Condition Found

The Senior Director of Accounting position for the Schools has been open since the previous director left in January 2013. This position is vital to ensuring accurate and timely financial reporting. Several instances of nonsignificant errors such as appropriate cut-off and reoccurring items from the prior year were identified during the course of the current year audit that could have been avoided if the position were filled. In addition, the completion and finalization of the accounting records were not performed in a timely manner. The Schools should actively ensure that all positions are filled in order to maintain a high standard of excellence in financial accounting and reporting and generate accurate financial statements in a timely manner.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts, and certain provisions of other laws and regulations specified in the Specifications, Chapters Two and Three. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the Specifications.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

Norfolk, Virginia December 20, 2013