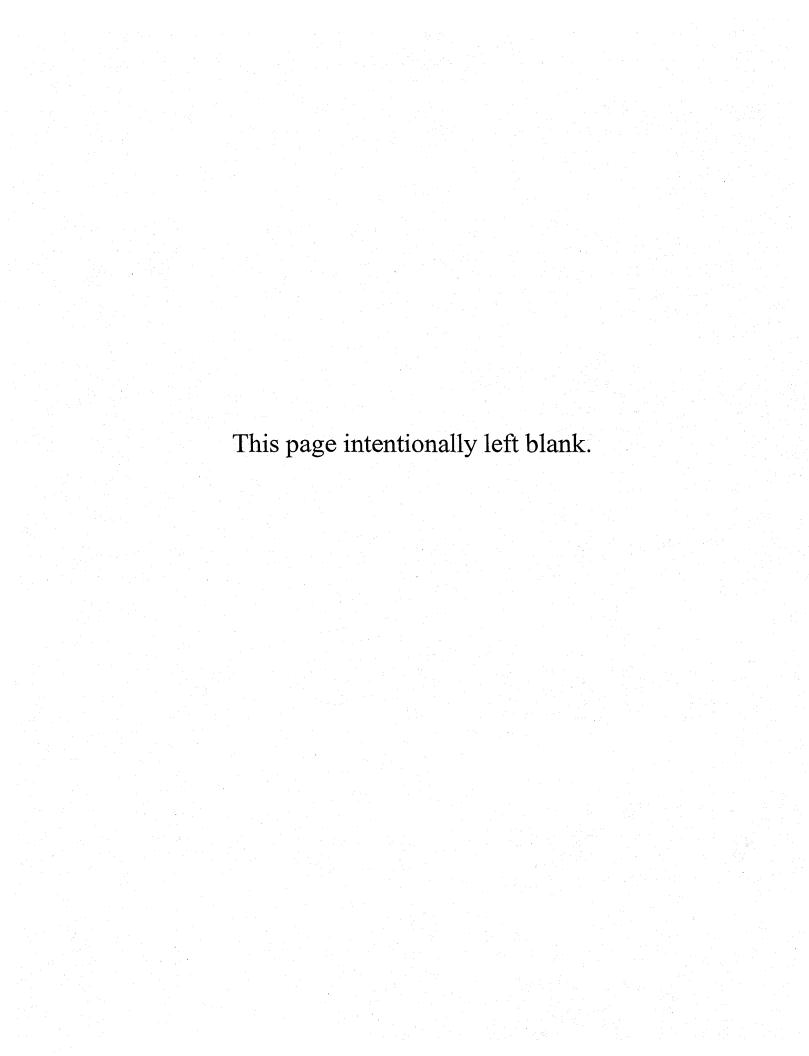


# of the SCHOOL BOARD FOR THE CITY OF NORFOLK (A Component Unit of the City of Norfolk, Virginia)

**2007 CAFR** 

Fiscal Year Ended June 30, 2007

Prepared by the Accounting Department



# COMPREHENSIVE ANNUAL FINANCIAL REPORT SCHOOL BOARD FOR THE CITY OF NORFOLK (COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA)

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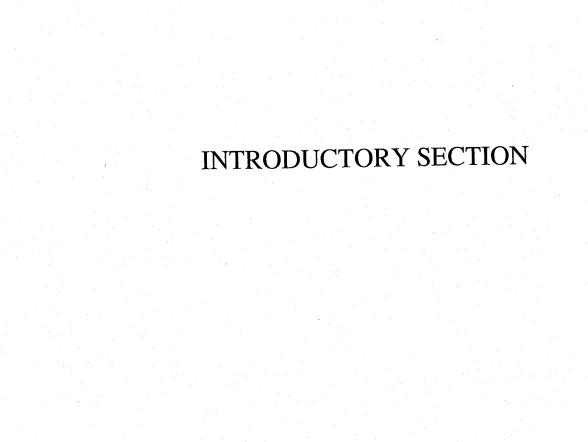
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# COMPREHENSIVE ANNUAL FINANCIAL REPORT SCHOOL BOARD FOR THE CITY OF NORFOLK (COMPONENT UNIT OF THE CITY OF NORFOLK, VIRGINIA)

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# School Board for the City of Norfolk

Mr. Barry Bishop Chair

Mrs. Ursula Rhodes Vice-Chair

LTC George W. "Billy" Cook, Jr. Member

Mr. James T. Driggers Member

Dr. Linda B. McCluney Member

Dr. Stephen W. Tonelson Member

Dr. Lillian P. Wright Member

Dr. Stephen C. Jones Superintendent

# Members of Norfolk City Council

Mr. Paul D. Fraim Mayor

Mr. Anthony L. Burfoot Vice Mayor

Mrs. Daun S. Hester Council Member

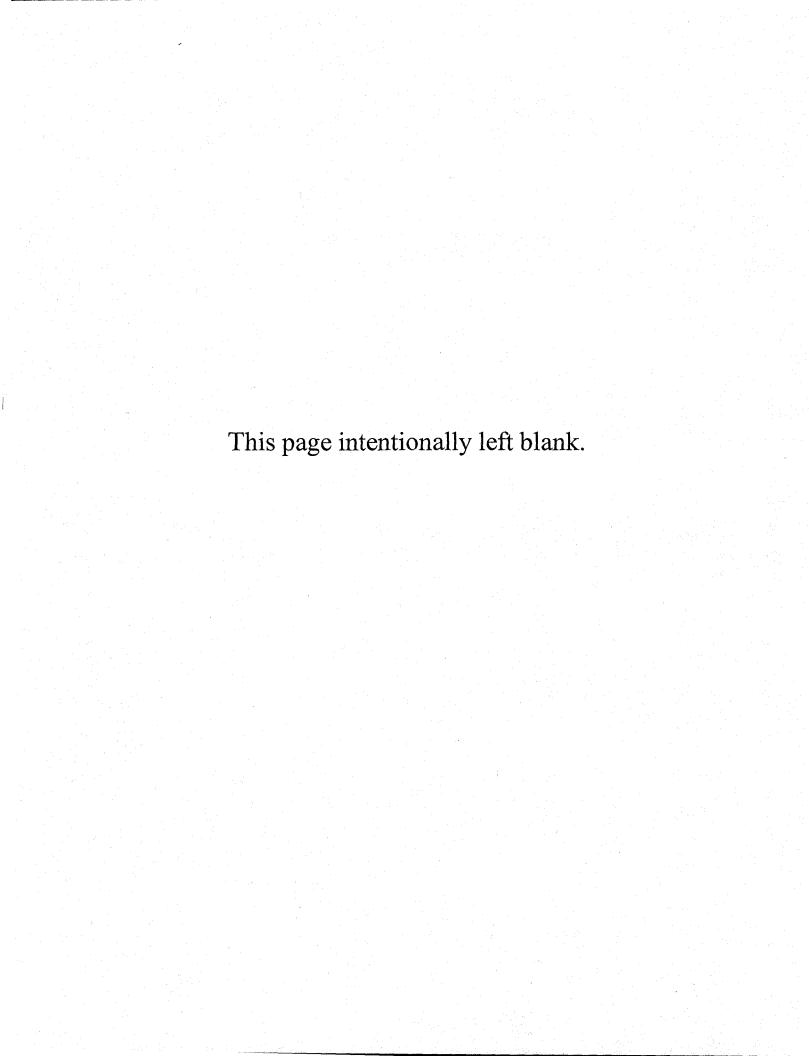
Mr. Paul R. Riddick Council Member

Mr. Donald R. Williams Council Member

Mr. Barclay C. Winn Council Member

Mr. W. Randy Wright Council Member

Dr. Theresa W. Whibley Council Member



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# School Board for the City of Norfolk, Virginia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

**Executive Director** 

# ASSOCIATION OF SCHOOL BUSINESS OFFICIALS.



This Certificate of Excellence in Financial Reporting is presented to

# SCHOOL BOARD FOR THE CITY OF NORFOLK

# For its Comprehensive Annual Financial Report (CAFR)

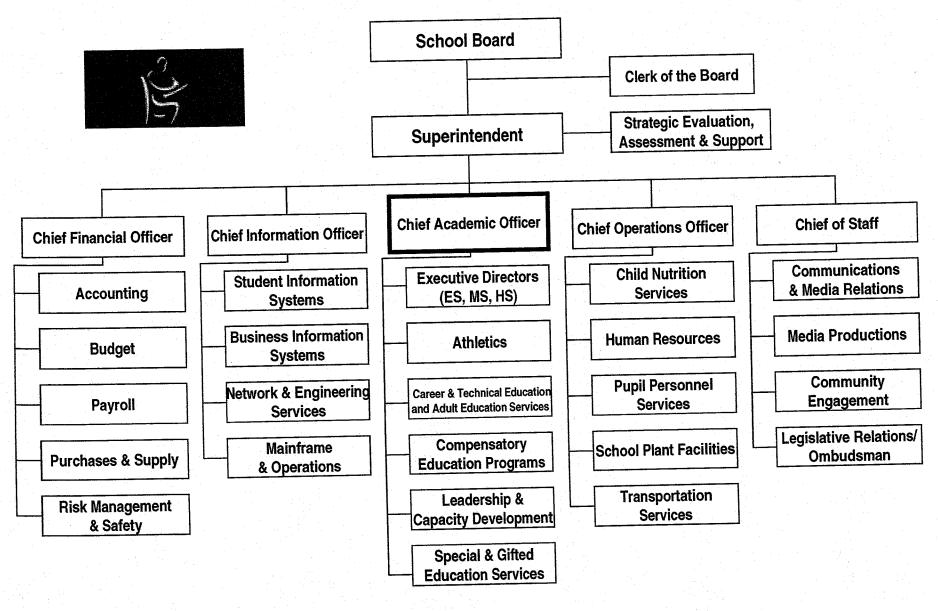
For the Fiscal Year Ended June 30, 2006

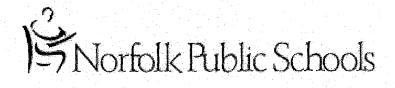
Upon recommendation of the Association's Panel of Review which has judged that the Report substantially conforms to principles and standards of ASBO's Certificate of Excellence Program

President

**Executive Director** 

# Norfolk Public Schools' Organizational Chart





December 28, 2007

To Members of the School Board for the City of Norfolk:

The Comprehensive Annual Financial Report (CAFR) of the School Board for the City of Norfolk, a component unit of The City of Norfolk, Virginia, for the fiscal year that ended June 30, 2007 is hereby submitted. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and includes all disclosures necessary to understand the School Board's financial activities. The responsibility for the accuracy, completeness and fairness of the data presented, as well as all accompanying disclosures, rests with the School Board and its management.

This report is prepared in conformity with accounting principles generally accepted in the United States of America for governments as promulgated by the Governmental Accounting Standards Board (GASB). This report is intended to present a comprehensive summary of significant financial data to meet the needs of the citizens, taxpayers, financial institutions, and the School Board. Generally accepted accounting principles (GAAP) require that management provide a narrative introduction and overview and analysis to accompany the basic financial statements in the form of a management's discussion and analysis (MD&A). The letter of transmittal is intended to complement the required MD&A and is intended to accompany it. The MD&A can be found immediately following the reports of the independent auditors.

The firm of McGladrey & Pullen, LLP performed the audit of the School Board for the City of Norfolk (City). They were awarded the contract to provide the annual financial audit through the year ending June 30, 2007, as part of a combined proposal between the School Board for the City of Norfolk, The City of Norfolk, and other City agencies.

The report includes all funds that are controlled by or dependent on the Superintendent and School Board. Additional information regarding the Schools Division's financial reporting entity may be found in the notes to the basic financial statements. During school year 2006-2007, The School Board operated five high schools (grades 9-12), nine middle schools (grades 6-8), thirty-five elementary schools (grades K-5), and fifteen other educational facilities. The School Board served 32,962 students and provided a full range of educational services appropriate to grades K-12, including regular and enriched academic education, special education for handicapped youngsters, vocational education, and programs for those with limited English proficiency. These programs are supplemented by a wide variety of offerings in fine arts and athletics. The School Board is considered a component unit of the City of Norfolk.

### **ECONOMIC OUTLOOK**

The City of Norfolk, Virginia has approximately 242,000 people and encompasses over 66 square miles. It has beachfront that covers seven miles of Chesapeake Bay and a total of 144 miles of shoreline along lakes, rivers, and the Bay. Much of the land is located in residential

neighborhoods. Norfolk's neighborhoods are its greatest strength. There are more than 120 neighborhoods that draw tourists who seek a glimpse of Norfolk's everyday life and developments that offer a range of architectural styles.

The City's top ten employers have approximately 95,175 employees in their workforce. Major industries include manufacturing, construction, retail, finance, and the military to name a few. Norfolk is one of the top ten markets for business relocation and expansion, according to Expansion Management Magazine. USA Today called Norfolk one of the top ten booming downtowns, recognizing decades of housing, retail, and financial boom. In addition, the City is home to the Virginia Opera, the Virginia Stage Company, and the Virginia Symphony.

The public school system is comprised of 35 elementary schools, 9 middle schools, 5 high schools, and 15 auxiliary schools. The auxiliary schools provide education for vocational, technical, and adult education. Enrollment is projected to decline about one percent per year over the next five years. Salaries for teachers average \$40 thousand per year. City funding for the School Board is based on taxes received from real estate and personal property taxes. Real estate in Norfolk is taxed at \$1.27 per \$100 of assessed value annually. There is a current review to decrease the real estate tax to \$1.08 by 2008. This can have an impact on funding to the School District. The personal property tax for motor vehicles is \$4 per \$100 of assessed value, using the NADA Blue Book value.

The School Board is fiscally dependent (i.e., it does not have taxing, levying or borrowing authority). It derives most of its funding from allocations from the City of Norfolk and Commonwealth of Virginia. Long-term financial planning includes a five-year forecast submission that evaluates the budget and makes certain revenue and expenditure assumptions for planning purposes. State revenue is assumed at a 2% growth rate which factors in an enrollment decline of 1% per year. City and other local revenue are calculated at a 3% rate. Federal funds are estimated to remain stable. Expenditures are assumed at a 3.5% increase in costs per year for staff retention and other inflationary costs.

### MAJOR INITIATIVES

Quality schools are a key component in preserving the City's vitality. A quality education will prepare each student to become a life-long learner that exceeds test scores and state standards. The School Board for the City of Norfolk will become a "world class" educational system by 2010. The mission of the School Board is to educate each student to be a successful, productive contributor to society by providing powerful teaching and learning opportunities. In a world class school district:

- All students possess the habits of powerful literacy
- All achievement gaps are closed
- All schools exceed state and national performance standards
- All students access exciting options and opportunities upon graduation

The School Board capitalizes on the urban advantages of location, diversity, and vision to prepare powerfully literate and life-long learners. Families recognize that the school system is nationally recognized for academic programs, highly qualified faculty, and a commitment to ensuring that every child succeeds. Student performance continues to improve as the achievement gap is narrowed among various ethnic groups and significant academic progress continues to rise among elementary schools.

All accomplishments come during a period of significant financial stress for public education. However, the School Board has a continued commitment to finding administrative efficiencies that has allowed over 78 percent of the 2007 General Fund expenditures to go directly for instructional support. This focus on direct classroom support maintains programs including class size ratios, the Middle School Quality Education Plan, pre-kindergarten programs, Dreamkeepers Academy, and the School of International Studies at Meadowbrook.

The School Board continues to provide support to employees and schools to reach world class status. Phase I of the Pay and Classification Study was implemented for hourly employees. The pay study was done to better reflect current market conditions. The School Board contributes to the Virginia Retirement System (VRS) for professional and nonprofessional employees. In addition, the School Board has reviewed the requirements for Other Post Employment Benefits (OPEB) and set policy that will reduce the overall liability in 2008 and future years.

The school system had five pre-kindergarten classes added in 2007. In addition, five schools had parking lot upgrades completed. The upgrades were done to enhance the overall safety for the children disembarking from the school busses, employees, and visitors. The School Board also initiated a major project for Energy Conservation Measures (ECM). A performance contract is anticipated using the enabling legislation from the Commonwealth of Virginia. This program is expected to generate significant annual savings in energy consumption and maintenance.

The School Board also continues to upgrade existing facilities. City funding has supported the School Board facility upgrades through its Capital Improvement Project (CIP) fund. CIP funds were used to fund major construction projects at Blair Middle School, Coleman Place, and school parking lots. Other facility upgrades included plumbing, air conditioning, roofing, asbestos abatement, and various other projects that enhanced our school facilities.

In summary, the School Board will continue its journey to world-class status. While continuing this process, the School Board's overall financial position remains strong, stable and consistent. It should be noted that the positive financial performance was achieved even as the School Board implemented new educational programs to improve academic achievement and world-class status.

### FINANCIAL INFORMATION

### Internal Controls

Internal controls are designed to provide reasonable assurance that assets of the reporting entity are protected from loss, theft, or misuse, and to ensure that reliable financial records are maintained for preparation of financial statements that are in conformity with generally accepted accounting principles.

Internal control evaluations occur with the above guidelines when the annual audit process is undertaken, and the controls are believed to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. In addition, this internal control structure is subject to periodic evaluation by management of the School Board.

### **Budgetary Controls**

Budgetary controls are maintained to ensure compliance with Virginia statutes governing public entities and school operations. These statutes provide legal standards for preparing, presenting, adopting, and administering the budget. The School Board presents a proposed budget to the City who then adopts its own operating and capital project budgets incorporating its contributions to the School Board. The School Board makes any required adjustments, and then adopts an amended budget. The Superintendent is authorized to make expenditures and commitments of funds as approved by the Board in the adopted annual budget in accordance with the Board's policies and applicable state and federal regulations and laws.

The School Board also maintains an encumbrance accounting system as one method of accomplishing budgetary control. Outstanding encumbrances are reported as a reservation of fund balance of the General Fund at year-end. The School Board must request re-appropriation from the City to retain any unexpended appropriated funds.

### Financial Highlights

The School Board continues to be in very sound financial condition as demonstrated by the basic financial statements included in this report. The School Board has operated within the resources available while achieving many of its program goals.

The School Board for the City of Norfolk is a component unit of the City of Norfolk, Virginia, and the City is the legal holder of debt related to the acquisition of school facilities.

Overall, the School Board will experience limited growth in funding in the near future. As public education is a services-oriented industry, approximately 84% of our operating costs are related to employee compensation and fringe benefits. Therefore, providing a competitive employee compensation package will continue to be very challenging.

### Cash Management

The City Treasurer also serves as Treasurer for the School Board. As such, monies are transferred from the governing bodies to the School Board's cash account on an as-needed basis until year-end when the balances of the total appropriations are transferred.

Accordingly, "bank deposits" were either insured by federal deposit insurance (FDIC) or collateralized. All collateral on such deposits was held by the Treasurer of Virginia in accordance with the Virginia Security for Public Deposits Act. Remaining investments were held by a third party, safekeeping agent.

### Risk Management

The Risk Management Program currently involves maintaining several comprehensive insurance policies, monitoring various loss control activities, and a program to effectively manage claims filed against the School Board. The School Board Risk Management Senior Director and his staff monitor all claims.

The School Board insurance coverage includes the following: a workers' compensation insurance policy, a comprehensive general liability policy, a property insurance policy, a boiler and

machinery coverage policy, fleet insurance, umbrella liability policy, employee blanket bond, and a School Board errors and omissions policy.

The School Board maintains an ongoing program of risk management, primarily focusing on the support service areas. The loss control program is structured to reduce and control on-the-job injuries and accidents. The program also includes safety awareness training for higher risk categories of employees.

The School Board retains the professional services of Marsh of Norfolk, Virginia. This firm sends representatives to lead and participate in analyzing areas of concern and assist with ideas to reduce and control overall risk. The School Board plans to continue the current program and expand its parameters as needed to meet safety needs.

### **Independent Audit**

State statutes require an annual independent audit of the School Board's financial records and transactions. This requirement has been addressed. In addition, an unqualified opinion of McGladrey & Pullen, LLP, an independent audit firm, has been included in this report.

### Single Audit Act

The School Board is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' report on internal control and compliance with applicable laws regulations, contracts and grants, and a schedule of findings and questioned costs, if any, are included in a separately issued City of Norfolk and School Board for the City of Norfolk combined single audit report.

### AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the School Board for the City of Norfolk for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2007. This is the second consecutive year that the School Board has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government agency must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the School Board has received the Association of School Business Officials (ASBO) International Certificate of Excellence in Financial Reporting Program (COE) for excellence in the preparation and issuance of the fiscal year end 2007 school system. The School Board has provided a high-quality CAFR for the fiscal year ended 2007.

The Certificate of Excellence in Financial Reporting Program was designed by ASBO International to enable school business officials to achieve a high standard of financial reporting. The award, the highest recognition for school district financial operations offered by ASBO, is only conferred to the school systems that have met or exceeded the standards of the program.

### **ACKNOWLEDGEMENTS**

We would like to express appreciation to the members of the School Board for the City of Norfolk for their concern in providing fiscal responsibility and accurate reporting of financial data to the students, parents, staff and general community of the School Board. The School Board's commitment to strong conservative policies and practices in the oversight of the financial affairs of the school division contributed to the results achieved in this financial report.

In addition, we would like to thank the members of the Business and Finance Division, who devote so many hours each year to the preparation of accurate financial reports. During the year, they render professional and knowledgeable services to and on behalf of the school division, and maintained the financial records on a current and timely basis. The administration and School Board are commended for its continuing support that is vital to the financial health of the school division and demonstrates commitment to financial accountability and stewardship.

Respectfully submitted,

Dr. Stephen C. Jones Superintendent of Schools

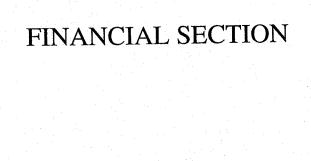
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Mr. Frederick J. Schmitt Chief Financial Officer

Ms. Vizel L. Townsend

Senior Director, Accounting

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# McGladrey & Pullen

**Certified Public Accountants** 

### **Independent Auditor's Report**

To the Chairman and Members of The School Board for the City of Norfolk, Virginia

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board for the City of Norfolk, Virginia, as of and for the year ended June 30, 2007, which collectively comprise the School Board for the City of Norfolk, Virginia's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School Board of the City of Norfolk, Virginia's management. Our responsibility is to express our opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board for the City of Norfolk, Virginia, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund and grants fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated December 17, 2007 on our consideration of the School Board for the City of Norfolk, Virginia's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the Schedules of Funding Progress and Contributions for a defined benefit pension plan on pages 3 through 14 and 37 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit this information and express no opinion on it.

Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the basic financial statements of the School Board for the City of Norfolk, Virginia. The introductory information, budgetary basis exhibits, fiduciary assets and liabilities schedule and statistical tables as well as the Schedule of Expenditures of Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. The budgetary basis exhibits, fiduciary assets and liabilities schedule and the Schedule of Expenditures of Federal Awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The introductory information and the statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

McGladrey of Pullen, LLP

Greensboro, North Carolina December 17, 2007

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

### INTRODUCTION

Our discussion and analysis of the School Board for the City of Norfolk (School Board) of Norfolk, Virginia financial performance provides an overview of the school district's financial activities for the fiscal year ended June 30, 2007. The intent of this management's discussion and analysis is to look at the School Board's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of our financial performance.

The School Board has prepared its annual financial report using the Governmental Accounting Standards Board financial reporting model. The reporting model is a combination of both government-wide financial statements and fund financial statements. The basic financial statements contain three components:

- 1) Government-wide financial statements include the Statement of Net Assets and the Statement of Activities, which provide a broad, long-term overview of the School Board's finances,
- 2) Fund financial statements, including the balance sheets, provide a greater level of detail of revenues and expenditures and focus on how well the School Board has performed in the short term in the most significant funds, and
- 3) Notes to the basic financial statements.

The report presents the financial highlights for the last year and contains other supplementary information.

### **OVERALL ANALYSIS**

The School Board for the City of Norfolk serves over 35,000 students with a general fund operating budget of \$309.7 million and a capital budget of \$36.8 million. In general, the financial operations of the School Board have performed well during uncertain financial times with varying financial indicators and results. In those revenue areas that are directly linked to the economy, the School Board did not experience any major disruptions. On the expenditure side, the School Board's monitoring of the budget resulted in the reprogramming of funds to maximize the overall instructional goals. At the end of the fiscal year 2007, the School Board maintained a strong cash position.

In summary, the School Board's overall financial position remains strong, stable and consistent. It should be noted that the positive financial performance was achieved even as the School Board implemented new educational programs to improve academic achievement and world-class status.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

# FINANCIAL HIGHLIGHTS

Key financial highlights for 2007 are as follows:

- On the government-wide financial statements:
  - Total net assets increased from \$75.8 million in 2006 to \$83.4 million at June 30, 2007, an increase of approximately \$7.6 million, or 10%.
  - Total revenues increased \$27.8 million from \$348.7 million in fiscal year 2006 to \$376.5 million in fiscal year 2007, or 8%.
  - Total expenses increased \$27.9 million from \$340.9 million in fiscal year 2006 to \$368.8 million in fiscal year 2007, or 8%.
- On the fund financial statements:
  - In the General Fund, the ending fund balance increased from \$13.6 million in fiscal year 2006 to \$18.3 million in fiscal year 2007, or 35%.
  - In the General Fund, unreserved and undesignated fund balance decreased from \$4.0 million in fiscal year 2006 to \$3.8 million at June 30, 2007, or 5%.

# OVERVIEW OF THE GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements provide readers with a broad overview of the School Board's finances in a manner similar to a private sector business. The Statement of Net Assets and the Statement of Activities provide information about the activities of the School Board as a whole, presenting both an aggregate and a long-term view of finances. These statements include all assets and liabilities using the accrual basis of accounting. This basis of accounting includes all of the current year's revenues and expenses regardless of when cash is received or paid.

- The <u>Statement of Net Assets</u> presents information on all of the School Board's assets and liabilities, with the difference between the two reported as *net assets*. Increases or decreases in net assets may serve as a useful indicator of whether financial position is improving or deteriorating.
- The <u>Statement of Activities</u> presents information on activities that show how direct expenses for an activity versus program revenues received results in a *change to net assets*. All changes in the net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in the statement for some items that will result in cash flows in future fiscal periods.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

Government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions with recovered costs through user fees and charges (business-type activities). The School Board reports only the governmental activities, since it has no business-type activities.

The government-wide financial statements (Statement of Net Assets and Statement of Activities) present governmental activities of the School Board. The City, State sales tax, and intergovernmental revenues principally support these governmental activities. The reported governmental activities of the School Board are Instruction, Administration, Attendance and Health, Pupil Transportation, Information Technology, Operations and Maintenance, School Plant, and Food Services.

The government-wide financial statements are presented in Exhibits I and II.

# Financial Analysis of the School Board as a Whole

All of the School Board's services are reported in the government-wide financial statements, including instruction, pupil support services, instructional support services, administrative support services, facility support services, and food services. Intergovernmental revenues, interest, and investment earnings finance most of these activities. Additionally, all capital and debt financing activities are reported here.

# Statement of Net Assets (Thousands of dollars)

|                             |           | Governmenta | l Activities |          |
|-----------------------------|-----------|-------------|--------------|----------|
|                             | 2007      | 2006        | Difference   | % Change |
| Current Assets              | \$ 69,132 | \$ 71,754   | \$ (2,622)   | (3.7)%   |
| Capital assets, net         | 66,064    | 50,497      | 15,567       | 30.8%    |
| Total assets                | 135,196   | 122,251     | 12,945       | 10.6%    |
|                             |           |             |              |          |
| Current liabilities         | 40,865    | 38,841      | 2,024        | 5.2%     |
| Long-term liabilities       | 10,927    | 7,655       | 3,272        | 42.7%    |
| Total liabilities           | 51,792    | 46,496      | 5,296        | 11.4%    |
| Net Assets:                 |           |             |              |          |
| Invested in capital assets, |           |             |              |          |
| Net of related debt         | 66,064    | 50,497      | 15,567       | 30.8%    |
| Restricted                  | 2,993     | 19,045      | (16,052)     | (84.3)%  |
| Unrestricted                | 14,347    | 6,213       | 8,134        | 130.9%   |
| Total net assets            | \$ 83,404 | \$ 75,755   | \$ 7,649     | 10.1%    |

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

- Total assets increased 10.6% due primarily to capital assets that exceeded balances for fiscal year end 2006. Capital assets include new construction projects for Coleman Place and parking lots at various schools.
- Capital assets, net of depreciation increased \$15.6 million or 30.8% over the prior fiscal year. This net increase represents \$27.2 million in additions and \$5.3 million in net disposals, net of \$6.3 million in current year depreciation expense. Capital assets, net of depreciation, for fiscal year 2006 totaled \$50.5 million and \$66.1 million in fiscal year 2007. The majority of the increase was due to the construction projects at Coleman Place Elementary School and Blair Middle School.
- Total liabilities increased \$5.3 million or 11.4% over the prior fiscal year. Long-term liabilities are due in more than one year and are comprised of compensated absences, workers' compensation, and claims liability for the School Board. Long-term liabilities total \$7.7 million in fiscal year 2006 and \$10.9 million in fiscal year 2007. The 42.7% increase in long-term liabilities is due to a \$3.1 million increase in compensated absences and \$200 thousand increase in workers' compensation over the prior year.
- Total net assets increased \$7.6 million or 10.1% compared to the prior fiscal year. Net assets totaled \$75.8 million at June 30, 2006 and \$83.4 million at June 30, 2007. The overall increase is due to an increase in investment in capital assets, net of related debt due to the construction projects noted above and unrestricted funds partially offset by a decrease in restricted funds. Restricted net assets decreased 84.3% or \$16.1 million as a result of capital expenditures that were offset by prior year fund balance. Unrestricted net assets increased 130.9% or \$8.1 million due to an increase in encumbrances at fiscal year-end.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

# Statement of Net Activities (Thousands of dollars)

| (Thousams of womans)                  |                         |          |            |          |  |  |  |
|---------------------------------------|-------------------------|----------|------------|----------|--|--|--|
|                                       | Governmental Activities |          |            |          |  |  |  |
|                                       | 2007                    | 2006     | Difference | % Change |  |  |  |
| Revenues:                             |                         |          |            |          |  |  |  |
| Program Revenues:                     |                         |          |            |          |  |  |  |
| Charges for services                  | \$ 5,155                | \$ 5,750 | \$ (595)   | (10.3)%  |  |  |  |
| Operating grants and contributions    | 258,153                 | 226,262  | 31,891     | 14.1%    |  |  |  |
| Capital grants and contributions      | 11,695                  | 21,172   | (9,477)    | (44.8)%  |  |  |  |
| Total Program Revenues                | 275,003                 | 253,184  | 21,819     | 8.6%     |  |  |  |
| General Revenues:                     |                         |          |            |          |  |  |  |
| Use of money and property             | 3,893                   | 2,926    | 967        | 33.0%    |  |  |  |
| Local government                      | 97,595                  | 92,595   | 5,000      | 5.4%     |  |  |  |
| Total General Revenues                | 101,488                 | 95,521   | 5,967      | 6.2%     |  |  |  |
| Total Revenues                        | 376,491                 | 348,705  | 27,786     | 8.0%     |  |  |  |
| Expenses:                             |                         |          |            |          |  |  |  |
| Instruction                           | 261,248                 | 256,730  | 4,518      | 1.89     |  |  |  |
| Support Services:                     |                         |          |            |          |  |  |  |
| Administration, Attendance and Health | 11,690                  | 11,846   | (156)      | (1.3)%   |  |  |  |
| Pupil Transportation                  | 10,588                  | 9,988    | 600        | 6.0%     |  |  |  |
| Operation and Maintenance             | 35,398                  | 34,112   | 1,286      | 3.89     |  |  |  |
| Information Technology                | 9,608                   | 9,222    | 386        | 4.29     |  |  |  |
| School Facilities                     | 27,241                  | 5,107    | 22,134     | 433.49   |  |  |  |
| Food Services                         | 12,837                  | 13,700   | (863)      | (6.3)%   |  |  |  |
| Debt Services                         | 232                     | 241      | (9)        | (3.7)%   |  |  |  |
| Total Expenses                        | 368,842                 | 340,946  | 27,896     | 8.29     |  |  |  |
| Change in Net Assets                  | \$ 7,649                | \$ 7,759 | \$ (110)   | (1.4)%   |  |  |  |
|                                       |                         |          |            |          |  |  |  |

• Total revenues increased \$27.8 million due primarily to increases in Local Government revenues as well as Operating grants and contributions. Local Government revenues increased \$5 million or 5.4% while Operating grants and contributions increased \$31.9 million or 14.1% in 2007.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

• Total expenses increased \$27.9 million primarily due to increases in Instruction and School Facilities, totaling \$4.5 million and \$22.1 million, respectively. Most of these increases were for employee raises, health insurance contributions, new materials, supplies, and construction projects. These increases were offset by minor decreases in Administration, Attendance, and Health and Child Nutrition Services of \$156 thousand and \$863 thousand, respectively. Overall expenses increased 8.2% in fiscal year 2007 over balances in fiscal year 2006.

# Capital Assets

Section 15.2-1800.1 of the Code of Virginia, as amended, affects the reporting of local School Board capital assets and related debt for financial reporting purposes. Under this legislation, the City has a *tenancy in common* with the School Board whenever the City incurs "on-behalf of' debt for any school property which is payable over more than one year. For financial reporting purposes, the City will report the Net Book Value of School Board property equal to the total outstanding principal balance of applicable "on-behalf of' debt at June 30, 2007. The following reflects capital assets remaining with the School Board.

At June 30, 2007, the School Board had an investment of \$66.1 million in a broad range of capital assets (net of accumulated depreciation), including land, buildings, leasehold improvements, equipment and vehicles. This amount represents a net increase of \$15.6 million or 30.8% between fiscal year 2006 and 2007.

# Change in Capital Assets (Thousands of dollars)

|                                |    |          |      | es .     |            |          |
|--------------------------------|----|----------|------|----------|------------|----------|
|                                |    | 30, 2007 | June | 30, 2006 | Difference | % Change |
| Non-Depreciable Assets:        |    |          |      |          |            |          |
| Land                           | \$ | 488      | \$   | 488      | \$ -       | 0.0%     |
| Construction in Progress       |    | 31,388   |      | 12,039   | 19,349     | 160.7%   |
| Total Non-Depreciable Assets   | \$ | 31,876   | \$   | 12,527   | \$ 19,349  |          |
|                                |    |          |      |          |            |          |
| Other Capital Assets:          |    |          |      |          |            |          |
| Buildings                      |    | 5,194    |      | 5,194    |            | 0.0%     |
| Leasehold Improvements         |    | 41,977   |      | 40,948   | 1,029      | 2.5%     |
| Equipment and Vehicles         |    | 29,458   |      | 29,893   | (435)      | (1.5)%   |
| Total Other Capital Assets     | \$ | 76,629   | \$   | 76,035   | \$ 594     |          |
| Total Capital Assets           | \$ | 108,505  | \$   | 88,562   | \$ 19,943  |          |
| Less: Accumulated Depreciation |    | (42,441) |      | (38,065) | (4,376)    | 11.5%    |
| Total Capital Assets, Net      | \$ | 66,064   | \$   | 50,497   | \$ 15,567  | 30.8%    |

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

The \$66.1 million in total capital assets, net of accumulated depreciation is reported in the Statement of Net Assets (Exhibit I) and is the largest single investment by the School Board.

In May 2007, the City Council appropriated construction funds for fiscal year 2008 to continue future construction projects. In addition to City funding, the School Board will use State construction funds to complete construction on Blair Middle School, Coleman Place and Crossroads Elementary Schools in future years.

Additional information on the School Board's capital assets is presented in Note 2B of this report.

# Long Term Obligations

As of June 30, 2007, the School Board had \$10.9 million in long-term obligations versus \$7.7 million for fiscal year 2006. This resulted in a 42.7% increase in long-term obligations, which is comprised of compensated absences, workers' compensation and claims liability. Approximately \$1 million in long-term obligations is due within one year (see Exhibit I).

Workers' compensation and claims liability for the School Board are actuarial projections of probable liability based on reasonable estimates of loss. The School Board provides for payment of losses through a combination of purchased policies and self-insurance plans.

# Change in Long-Term Debt (Thousands of dollars)

|                       | Governmental Activities |          |    |         |     |          |      |          |     |         |          |
|-----------------------|-------------------------|----------|----|---------|-----|----------|------|----------|-----|---------|----------|
|                       | June 3                  | 30, 2006 | Ad | ditions | Ret | irements | June | 30, 2007 | Dif | ference | % Change |
| Long-Term Debt:       |                         |          |    |         |     |          |      |          |     |         |          |
| Compensated Absences  | \$                      | 6,145    | \$ | 5,619   | \$  | (2,549)  | \$   | 9,215    | \$  | 3,070   | 50.0%    |
| Workers' Compensation |                         | 1,410    |    | 681     |     | (479)    |      | 1,612    |     | 202     | 14.3%    |
| Claims Liability      |                         | 100      |    | 95      |     | (95)     |      | 100      |     | _       |          |
|                       |                         |          |    |         |     |          |      |          |     |         |          |
| Total Long-Term Debt  | \$                      | 7,655    | \$ | 6,395   | \$  | (3,123)  | \$   | 10,927   | \$  | 3,272   | 42.7%    |

Additional information showing the breakdown of the School Board's long-term obligations is presented in Note 2E of this report.

### OVERVIEW OF FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School Board, like other state and local

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All School Board funds are reported in the governmental funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year for spending in future years. Such information may be useful in evaluating a government's near-term financing requirements.

These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can be readily converted to cash. These statements provide a detailed short-term view of the School Board's operations and the services it provides.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. The School Board fund financial statements provide detailed information about the most significant funds – not the School Board as a whole.

The School Board maintains four individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance for General, Grants, and Capital Project Funds, which are considered to be major funds. Data from the Child Nutrition Fund, which is considered a nonmajor fund, is shown in a single aggregated presentation.

The School Board adopts an annual appropriated budget for all of its major and nonmajor governmental funds. Budgetary comparison schedules have been provided for the General and Grant Funds to demonstrate compliance with this budget. Individual fund budgetary comparison schedules are presented in Exhibits V and VI of this report.

As of June 30, 2007, the School Board's governmental funds reported combined fund balances of \$28,266,767, a decrease of \$4,645,861, in comparison to the prior fiscal year. Approximately 45% of this total amount (\$12,636,082) constitutes unreserved fund balance, which is available for spending at the School Boards discretion. However, approximately \$2,248,789 or 8% has been designated for specific purposes within certain governmental funds though the budget process. The remaining combined fund balances total is reserved to indicate that it is not available for new spending, due to being committed to liquidate outstanding contracts and purchase orders (encumbrances) of the prior fiscal year (\$13,661,365), and to account for inventories (\$1,117,658), and grant projects (\$851,662).

### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

The basic Governmental Fund financial statements are presented in Exhibits III and IV of this report.

# General Fund

The General Fund is the general operating fund of the School Board that is used to account for all of the financial resources, except those required to be accounted for in another fund. At June 30, 2007, the fund balance of the General Fund was \$18,309,837. The entire fund is reserved for encumbrances, inventories, designated, and undesignated items.

# General Fund Revenues

Revenues for the General fund totaled \$310,698,827 for fiscal year 2007, which was approximately \$23 million or 8% higher than the revenues received in fiscal year 2006. The following illustration present the amounts of revenues from the General Fund sources, the relationship of each to the total, and the increase or decrease from the previous fiscal year for each revenue source.

# General Fund Revenues by Source (Thousands of Dollars)

|  |            |          |           |            | Percent    |
|--|------------|----------|-----------|------------|------------|
|  |            | 2007     |           | Increase   | Increase   |
|  | 2007       | Percent  | 2006      | (Decrease) | (Decrease) |
| en de la companya de<br>La companya de la co | Amount     | of Total | Amount    | From 2006  | 2006       |
|  |            |          |           |            |            |
| Local government<br>Commonwealth of  | \$ 97,595  | 31.4%    | \$ 92,595 | \$ 5,000   | 5.4%       |
| Virginia   | 200,128    | 64.4%    | 183,951   | 16,177     | 8.8%       |
| Federal government   | 7,440      | 2.5%     | 5,783     | 1,657      | 28.7%      |
| Other revenues   | 5,536      | 1.8%     | 5,335     | 201        | 3.8%       |
| Total  | \$ 310,699 | 100.0%   | \$287,664 | \$ 23,035  | 8.0%       |

The largest source of revenues (other than the Local Government) was from the Commonwealth of Virginia. This source includes funding for basic school aid, reimbursement of a portion of teachers' fringe benefits, salary support, remedial and vocational education, class size and at-risk initiatives, gifted and talented, special education, special educational regional programs and other purposes.

# General Fund Expenditures and Other Financing Uses

General Fund expenditures and other financing uses was \$381,136,457 for fiscal year 2007, which represented an increase of approximately \$23.8 million or 6.6% over fiscal year 2006. The following illustration presents the amounts in of General Fund expenditures and other

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

financing uses by function, the relationship of each to the total, and the increase or decrease from the previous fiscal year for each function.

# General Fund Expenditures and Other Financing Uses (Thousands of Dollars)

|  | 2007<br>Amount | 2007<br>Percent<br>Of Total | 2006<br>Amount | Increase<br>(Decrease)<br>From 2006 | Percent<br>Increase<br>(Decrease)<br>2006 |
|--|----------------|-----------------------------|----------------|-------------------------------------|---|
| Instruction                              | \$ 238,601     | 78%                         | \$ 224,022     | \$ 14,579                           | 6.5%                                      |
| Support Services:                        |                |                             |                |                                     |   |
| Administration, Attendance and Health    | 11,729         | 3.8%                        | 11,037         | 692                                 | 6.3%                                      |
| Pupil Transportation                     | 10,403         | 3.4%                        | 10,390         | 13                                  | 0.1%                                      |
| Operation and Maintenance                | 33,527         | 11.0%                       | 32,157         | 1,370                               | 4.3%                                      |
| Information Technology                   | 8,186          | 2.7%                        | 8,107          | 79                                  | 1.0%                                      |
| School Facilities                        | 3,276          | 1.1%                        | 2,861          | 415                                 | 14.5%                                     |
| Debt Services                            | 232            | 0.1%                        | 241            | (9)                                 | -3.7%                                     |
| Subtotal - Support Services              | 67,353         | 22.0%                       | 64,793         | 2,560                               | 4.0%                                      |
| Total - Instruction and Support Services | 305,954        | 100.0%                      | 288,815        | 17,139                              | 5.9%                                      |
| Other financing uses                     |                | 0.0%                        | (10,054)       | 10,054                              | (100.0)%                                  |
| Total                                    | \$ 305,954     | 100.0%                      | \$ 278,761     | \$ 27,193                           | 9.8%                                      |

The increase Instruction was due to the an overall increase in salaries for teacher retention, materials and supplies, and other items needed for instructional support between fiscal years 2006 and 2007.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the School Board. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of those funds are not available to support the School Board's programs.

The School Board's Fiduciary funds consist of Trust Funds and School Activity Funds. Trust Funds consist primarily of fiscal agencies for Governors School for the Arts and Southeastern Cooperative Educational Programs. The School Activity Funds consist primarily of student clubs and restricted donations for the individual schools.

The School Board's Fiduciary Funds are Agency Funds. Agency Funds are used to account for the assets held by the School Board as an agent for individuals, private organizations, other governmental units, and/or other funds. Agency Funds do not involve the measurement of results of operations, as they are custodial in nature (assets equal liabilities).

The Statement of Fiduciary Assets and Liabilities is presented in Exhibit VII of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

# Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements follow the statements in the report and complement the financial statements by describing qualifying factors and changes throughout the fiscal year.

The Notes to the Basic Financial Statements begin after Exhibit VII of this report.

# Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the School Board's progress in funding the retirement benefits for its nonprofessional employees through the Virginia Retirement System (VRS).

Required supplementary information on these retirement benefits is presented in the footnotes under Note 6 D of this report.

## **BUDGETARY HIGHLIGHTS**

Annual budgets are prepared on a basis consistent with Virginia statutes for the General Fund, Grant Fund, Capital Projects Fund and Child Nutrition Fund. All annual unencumbered appropriations lapse at the fiscal year end. In June 2007, the School Board adopted a balanced budget for fiscal year 2008 that reflected appropriations of \$316.7 million for the General Fund.

The budget for 2007 increased approximately \$1 million due to additional funding from the City of Norfolk. Budgetary transfers were \$1.6 million between functional areas. The transfers were made to increase instructional support within the district.

# Factors Influencing Future Budgets

- Increased employer contributions for employee health insurance
- Funding post-employment benefits for retirees
- Provide competitive salaries and pay increases for retention of teachers
- Professional growth and development of teachers
- Funding of No Child Left Behind legislation
- Inadequate state and federal funding
- Continue to fund and strengthen the effort for full Standards of Learning accreditation
- Continue to fund various academic programs
- Decrease in the local tax base
- Declining enrollment
- Uncertainty of sales tax revenue
- Uncertainty of federal impact aid revenue

### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2007

# REQUESTS FOR INFORMATION

This report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the School Board's finances and to demonstrate compliance and accountability for its resources. Questions about any information provided in this report or requests for additional financial information should be addressed to Frederick J. Schmitt, Chief Financial Officer or Vizel L. Townsend, Senior Director of Accounting for the School Board for the City of Norfolk, 800 E. City Hall Avenue, Norfolk, VA 23501-1357, telephone (757) 628-3482 and (757) 628-3883, respectively. Visit our website at: <a href="http://www.nps.k12.va.us">http://www.nps.k12.va.us</a> for a complete copy of this report and other financial information.

# School Board for the City of Norfolk Statement of Net Assets June 30, 2007

|   | Governmental Activities               |
|---|---------------------------------------|
| ASSETS  |                                       |
| Current Assets:   |                                       |
| Cash, cash equivalents, and investments                 | \$ 25,212,270                         |
| Accounts receivable                                     | 342,720                               |
| Due from primary government                             | 11,085,724                            |
| Due from the federal government                         | 10,462,671                            |
| Due from the Commonwealth of Virginia                   | 20,073,839                            |
| Due from other agencies                                 | 836,930                               |
| Inventories   | 1,117,658                             |
| Total Current Assets                                    | 69,131,812                            |
| Noncurrent Assets:                                      |                                       |
| Capital Assets (Note 2):                                |                                       |
| Land  | 487,500                               |
| Construction in Progress                                | 31,388,331                            |
| Buildings, Improvements, Equipment and Vehicles, net of |                                       |
| accumulated depreciation                                | 34,188,471                            |
| Total Noncurrent Assets                                 | 66,064,302                            |
| Total assets  | 135,196,114                           |
|   |                                       |
| LIABILITIES   |                                       |
| Vouchers payable  | 9,000,476                             |
| Retainage payable                                       | 1,116,454                             |
| Payroll deductions and withholdings                     | 3,358,252                             |
| Accrued payroll   | 24,078,592                            |
| Due to other agencies                                   | 2,726,464                             |
| Other payable   | 584,807                               |
| Noncurrent liabilities:                                 |                                       |
| Due within one year                                     | 1,008,787                             |
| Due in more than one year                               | 9,918,557                             |
|   | 7 <u> </u>                            |
| Total liabilities                                       | 51,792,389                            |
|   |                                       |
| NET ASSETS  |                                       |
| Invested in capital assets,                             |                                       |
| net of related debt                                     | 66,064,302                            |
| Restricted for:   |                                       |
| Capital Projects  | 2,123,601                             |
| Grants  | 869,233                               |
| Unrestricted  | 14,346,589                            |
|   |                                       |
| Total net assets  | \$ 83,403,725                         |
|   | \$\tag{\tag{\tag{\tag{\tag{\tag{\tag{ |

See Notes to the Basic Financial Statements.

#### School Board for the City of Norfolk Statement of Activities

#### For the Year Ended June 30, 2007

Net (Expense) Revenue and Changes in Net Assets

|  |                   |    |              |    | Program Revenues                      |                   |   |             |              |
|--|-------------------|----|--------------|----|---------------------------------------|-------------------|---|-------------|--------------|
|  |                   | (  | Charges for  |    | Operating Grants                      | Capital Grants    | • | G           | overnmental  |
| Functions/Programs:                    | <br>Expenses      |    | Services     | 2  | and Contributions                     | and Contributions |   |             | Activities   |
| Governmental Activities:               |                   |    |              |    |                                       |                   |   |             |              |
| Instruction                            | \$<br>261,248,259 | \$ | 1,906,306    | \$ | 247,424,183                           |                   |   | \$          | (11,917,770) |
| Administration, Attendance, and Health | 11,690,271        |    |              |    | - <u>-</u> ,                          | ·                 |   |             | (11,690,271) |
| Pupil Transportation                   | 10,587,980        |    | -            |    | -                                     | -                 |   |             | (10,587,980) |
| Operation and Maintenance              | 35,397,686        |    | · <u>-</u>   |    | •                                     | •                 |   |             | (35,397,686) |
| Information Technology                 | 9,607,558         |    | _            |    | _                                     |                   |   |             | (9,607,558)  |
| School Facilities                      | 27,241,017        |    | <del>-</del> |    | · +.                                  | 11,695,171        |   |             | (15,545,846) |
| Food Services                          | 12,836,617        |    | 3,248,279    |    | 10,728,589                            | -                 |   |             | 1,140,251    |
| Debt Service:                          | - ·               |    | -            |    | · · · · · · · · · · · · · · · · · · · |                   |   |             |              |
| Principal                              | 156,900           |    | <u>-</u>     |    | _                                     | _                 |   |             | (156,900)    |
| Interest                               | 75,500            |    |              |    | -                                     | _                 |   |             | (75,500)     |
| Total                                  | \$<br>368,841,788 | \$ | 5,154,585    | \$ | 258,152,772                           | 11,695,171        | • |             | (93,839,260) |
|  |                   |    |              |    |                                       |                   | • |             |              |
| General revenues:                      |                   |    |              |    |                                       |                   |   |             |              |
| Use of money and property              |                   |    |              |    |                                       |                   |   |             | 3,839,598    |
| Other                                  |                   |    |              |    |                                       |                   |   |             | 53,560       |
| Intergovernmental:                     |                   |    |              |    |                                       |                   |   |             | 33,300       |
| Local government - Unrestricted        |                   |    |              |    |                                       |                   |   |             | 07.504.010   |
| Total                                  |                   |    |              |    |                                       |                   |   |             | 97,594,910   |
| 1014                                   |                   |    |              |    |                                       |                   |   | <del></del> | 101,488,068  |
|  |                   |    |              |    |                                       |                   |   |             |              |
| Change in net assets                   |                   |    |              |    |                                       |                   |   |             | 7,648,808    |
| Net assetsbeginning                    |                   |    |              |    |                                       |                   |   |             | 75,754,917   |
|  |                   |    |              |    |                                       |                   |   |             |              |
| Net assetsending                       |                   |    |              |    |                                       |                   |   | \$          | 83,403,725   |

#### School Board for the City of Norfolk Balance Sheet Governmental Funds June 30, 2007

| ASSETS         Fund         Grants         Projects         Child Nutrition         Funds           CASSETS         21,049,788         \$         \$         4,162,482         \$25,212,277           Cacounts Receivables         289,120         \$         \$         53,600         342,720           Due from the finds         14,589,544         \$         \$         103,617         14,691,61           Due from the federal government         117,247         \$738,28         \$         \$         10,607,186         10,462,671           Due from the Commonwealth of Virginia         17,375,745         2,647,690         \$         \$         20,073,839           Due from other agencies         836,930         \$         \$         \$         836,930           Inventories         242,901         \$  |  | General          |    |                   | Capital      |    | Nonmajor<br>Fund | Go | Total<br>overnmental |
|--|--|------------------|----|-------------------|--------------|----|------------------|----|----------------------|
| Cash, cash equivalents, and investments         \$ 21,049,788         \$ \$ 4,162,482         \$ 25,212,270           Accounts Receivables         289,120         • 53,600         342,720           Due from other funds         14,589,544         • 6         103,617         14,693,161           Due from the primary government         11,247         8,738,238         • 1,607,186         11,085,724           Due from the federal government         117,375,745         2,647,690         50,404         • 20,073,839           Due from the Commonwealth of Virginia         17,375,745         2,647,690         50,404         • 20,073,839           Due from the gencies         836,930         • 6         5,0404         • 20,073,839           Inventories         242,901         • 7         874,757         1,117,658           Total assets         5,4501,275         \$ 11,385,928         \$11,136,128         \$ 6,016,42         \$ 83,824,973           Total assets         7,455,706         \$ 631,913         \$ 879,784         \$ 33,073         \$ 9,000,476           Retainage payable         \$ 7,455,706         \$ 631,913         \$ 879,784         \$ 33,073         \$ 9,000,476           Retainage payable         \$ 7,455,706         \$ 631,913         \$ 879,784         \$ 33,073 <th></th> <th><br/>Fund</th> <th></th> <th>Grants</th> <th>Projects</th> <th>Ch</th> <th>ild Nutrition</th> <th></th> <th>Funds</th>  |  | <br>Fund         |    | Grants            | Projects     | Ch | ild Nutrition    |    | Funds                |
| Accounts Receivables         289,120         53,600         342,720           Due from other funds         14,589,544         103,617         14,693,161           Due from the primary government         -         11,085,724         -         11,085,724           Due from the federal government         117,247         8,738,238         -         1,607,186         10,462,671           Due from other agencies         836,930         -         50,404         -         20,073,839           Due from other agencies         836,930         -         -         874,757         1,117,658           Total assets         54,501,275         \$11,385,928         \$11,136,128         \$6,801,642         \$38,824,973           CLABILITIES           Vouchers payable         7,455,706         \$631,913         \$879,784         \$33,073         \$9,000,476           Retainage payable         401,569         -         714,885         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         22,4078,592           Due to other agencies         2,726,464         -         -         2,726,464           Oute other agencies         58,807         7,171,686         7,417,858 <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th>   |  |                  |    |                   |              |    |                  |    |                      |
| Due from other funds         14,589,544         -         -         103,617         14,693,161           Due from the primary government         11,247         8,738,238         -         1,607,186         10,462,671           Due from the Ederal government         117,375,745         8,738,238         -         1,607,186         10,462,671           Due from other agencies         336,930         -         50,404         -         20,073,839           Inventories         242,901         -         874,757         1,117,658           Total assets         5 4,501,275         \$11,385,928         \$11,136,128         \$6,801,642         \$83,824,973           LIABILITIES           Vouchers payable         7,455,706         \$631,913         \$879,784         \$3,073         \$9,000,476           Retainage payable         401,569         -         714,885         -         1,116,454           Payoroll deductions and withholdings         3,358,252         -         714,885         -         3,358,252           Accrued payroll         21,561,023         2,199,837         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         584,807           Tot   |  | \$<br>           | \$ | <del>.</del> .    | \$ -         | \$ |                  | \$ |                      |
| Due from the primary government         11,085,724         11,085,724         11,085,724         11,085,724         11,087,724         11,087,724         11,087,724         11,087,724         11,087,724         11,087,724         11,087,724         11,087,724         20,073,839         10,007,186         12,073,839         10,007,186         20,073,839         10,007,3839         10,007,407         11,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,007,408         10,00  |  |                  |    | -                 | -            |    |                  |    |                      |
| Due from the federal government         117,247         8,738,238         -         1,607,186         10,462,671           Due from the Commonwealth of Virginia         17,375,745         2,647,690         50,404         -         20,073,839           Due from other agencies         836,930         -         -         -         836,930           Inventories         242,901         -         -         874,757         1,117,658           Total assets         54,501,275         \$11,385,928         \$11,361,28         6,801,642         \$3,824,973           LIABILITIES           Vouchers payable         7,455,706         631,913         \$879,784         \$3,003         \$9,000,476           Retainage payable         401,569         -         714,885         -         1,116,454           Payroll deductions and withholdings         3,358,252         -         -         2,726,464           Payroll deductions and withholdings         103,617         7,171,686         7,417,858         -         14,693,161           Oute to other agencies         2,726,464         -         -         407,732         24,078,592           Due to other funds         103,617         7,171,686         7,417,858         -         -  |  | 14,589,544       |    |                   | -            |    | 103,617          |    |                      |
| Due from the Commonwealth of Virginia Due from other agencies         17,375,745         2,647,690         50,404         20,073,839           Due from other agencies         836,930         -         -         874,757         1,117,658           Total assets         \$45,01,275         \$11,385,928         \$11,136,128         \$6,801,642         \$83,824,973           LIABILITIES           Vouchers payable         7,455,706         \$631,913         \$879,784         \$3,073         \$9,000,476           Retainage payable         401,569         -         714,885         -         1,116,645           Payroll deductions and withholdings         3,358,252         -         -         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         24078,592           Due to other funds         103,617         7,171,668         7,417,858         -         14,693,161           Other payable         584,807         7,171,668         7,417,858         -         14,693,161           Other payable         584,807         7,171,668         7,417,858         -         14,693,161           Other payable         22,248,789         9,012,527         440,805         555,582,2  |  | - '              |    |                   | 11,085,724   |    |                  |    |                      |
| Number   Sacue   Sac |  |                  |    | 8,738,238         | -            |    | 1,607,186        |    |                      |
| Total assets   \$242,901   | - · · · · · · · · · · · · · · · · · · ·  | 17,375,745       |    | 2,647,690         | 50,404       |    | -                |    |                      |
| Total assets   | Due from other agencies  | 836,930          |    | · .               | -            |    |                  |    | 836,930              |
| Name   | Inventories  | <br>242,901      |    |                   |              |    | 874,757          |    | 1,117,658            |
| Vouchers payable         7,455,706         631,913         879,784         \$33,073         9,000,476           Retainage payable         401,569         -         714,885         -         1,116,454           Payroll deductions and withholdings         3,358,252         -         -         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         2         851,662         -         874,757         1,117,658  | Total assets   | \$<br>54,501,275 | \$ | 11,385,928        | \$11,136,128 | \$ | 6,801,642        | \$ | 83,824,973           |
| Vouchers payable         7,455,706         631,913         879,784         \$33,073         9,000,476           Retainage payable         401,569         -         714,885         -         1,116,454           Payroll deductions and withholdings         3,358,252         -         -         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         2         851,662         -         874,757         1,117,658  |  |                  | -  |                   |              |    |                  |    |                      |
| Retainage payable         401,569         714,885         -         1,116,454           Payroll deductions and withholdings         3,358,252         -         -         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         874,757         1,117,658           Projects         2,248,789         -         -         874,757         1,117,658           Unreserved, reported in:         -         -         -         2,248,789           Undesignated:         -   | LIABILITIES  |                  |    |                   |              |    |                  |    |                      |
| Payroll deductions and withholdings         3,358,252         -         -         -         3,358,252           Accrued payroll         21,561,023         2,109,837         -         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:         Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         -         -         851,662         -         -         2,248,789           Undesignated:         -         -         -         -         2,248,789         -         -         -         <   | Vouchers payable   | \$<br>7,455,706  | \$ | 631,913           | \$ 879,784   | \$ | 33,073           | \$ | 9,000,476            |
| Accrued payroll         21,561,023         2,109,837         407,732         24,078,592           Due to other agencies         2,726,464         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         -         851,662         -         -         2,248,789           Undesignated:         -         -         -         2,248,789         -         -         -         2,248,789           Undesignated:         -         -         -         3,788,368         -         -         -   | Retainage payable  | 401,569          |    | -                 | 714,885      |    | · , -            |    | 1,116,454            |
| Due to other agencies         2,726,464         -         -         -         2,726,464           Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         -         -         -         2,248,789           Undesignated:         -         -         -         2,248,789           Undesignated:         -         -         -         2,248,789           Capital Projects Fund         -         -         -         3,788,368           Capital Projects Fund         -         -         -         5,116,025         5,116,025      <  | Payroll deductions and withholdings  | 3,358,252        |    | <u>-</u>          | · -          |    | · -              |    | 3,358,252            |
| Due to other funds         103,617         7,171,686         7,417,858         -         14,693,161           Other payable         584,807         -         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:           Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         Designated:         -         -         -         -         2,248,789           Undesignated:         -         -         -         -         2,248,789           Undesignated:         -         -         -         -         3,788,368           Capital Projects Fund         -         -         -         -         -         3,788,368           Capital fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767   | Accrued payroll  | 21,561,023       |    | 2,109,837         | -            |    | 407,732          |    | 24,078,592           |
| Other payable         584,807         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:         Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         2         242,901         -         -         851,662         -         851,662           Unreserved, reported in:         Designated:           General Fund         2,248,789         -         -         -         2,248,789           Undesignated:         General Fund         3,788,368         -         -         -         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767  | Due to other agencies  | 2,726,464        |    | · 7:              | -            |    | <u>-</u> -       |    | 2,726,464            |
| Other payable         584,807         -         -         584,807           Total liabilities         36,191,438         9,913,436         9,012,527         440,805         55,558,206           FUND BALANCES           Reserved for:         Broumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         2         851,662         -         -         851,662           Unreserved, reported in:         Designated:           General Fund         2,248,789         -         -         -         2,248,789           Undesignated:         General Fund         3,788,368         -         -         -         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767  | Due to other funds   | 103,617          |    | 7,171,686         | 7,417,858    |    | •                |    | 14,693,161           |
| FUND BALANCES Reserved for: Encumbrances 12,029,779 620,830 640,701 370,055 13,661,365 Inventories 242,901 - 874,757 1,117,658 Projects - 851,662 - 851,662 Unreserved, reported in: Designated: General Fund 2,248,789 2,248,789 Undesignated: General Fund 3,788,368 2,3788,368 Capital Projects Fund - 1,482,900 Child Nutrition Fund - 5,116,025 Total fund balances 18,309,837 1,472,492 2,123,601 6,360,837 28,266,767   | Other payable  | 584,807          |    | · · · · · · · · · | _            |    | -                |    | 584,807              |
| Reserved for:         Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         -         -         -         851,662           Unreserved, reported in:         -         -         -         -         2,248,789           Undesignated:         -         -         -         -         2,248,789           Undesignated:         -         -         -         -         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767   | Total liabilities  | <br>36,191,438   |    | 9,913,436         | 9,012,527    |    | 440,805          |    | 55,558,206           |
| Encumbrances         12,029,779         620,830         640,701         370,055         13,661,365           Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         Designated:           General Fund         2,248,789         -         -         -         2,248,789           Undesignated:         General Fund         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767  | FUND BALANCES  |                  |    |                   |              |    |                  |    |                      |
| Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         Designated:           General Fund         2,248,789         -         -         -         -         2,248,789           Undesignated:         General Fund         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767   | Reserved for:  |                  |    |                   |              |    |                  |    |                      |
| Inventories         242,901         -         -         874,757         1,117,658           Projects         -         851,662         -         -         851,662           Unreserved, reported in:         Designated:           General Fund         2,248,789         -         -         -         -         2,248,789           Undesignated:         General Fund         3,788,368           Capital Projects Fund         -         -         1,482,900         -         1,482,900           Child Nutrition Fund         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767   | Encumbrances   | 12,029,779       |    | 620,830           | 640,701      |    | 370,055          |    | 13,661,365           |
| Projects       -       851,662       -       -       851,662         Unreserved, reported in:       Designated:         General Fund       2,248,789         Undesignated:         General Fund       3,788,368         Capital Projects Fund       -       -       -       -       3,788,368         Capital Projects Fund       -       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767   | Inventories  |                  |    | -                 | -            |    |                  |    | 1,117,658            |
| Unreserved, reported in:  Designated:  General Fund  2,248,789  2,248,789  Undesignated:  General Fund  3,788,368  Capital Projects Fund  Child Nutrition Fund  Total fund balances  18,309,837  1,472,492  2,123,601  6,360,837  28,266,767   | Projects   |                  |    | 851.662           |              |    | _                |    |                      |
| Designated:       General Fund       2,248,789       -       -       2,248,789         Undesignated:       Undesignated:         General Fund       3,788,368         Capital Projects Fund       -       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767   | Unreserved, reported in:   |                  |    |                   |              |    |                  |    |                      |
| Undesignated:       3,788,368       -       -       -       3,788,368         Capital Projects Fund       -       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767   | and the second of the second o |                  |    |                   |              |    |                  |    |                      |
| Undesignated:       3,788,368       -       -       -       3,788,368         Capital Projects Fund       -       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767   | General Fund   | 2,248,789        |    | _                 |              |    | <u>.</u>         |    | 2,248,789            |
| General Fund       3,788,368       -       -       -       3,788,368         Capital Projects Fund       -       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767  | Undesignated:  |                  |    |                   |              |    |                  |    |                      |
| Capital Projects Fund       -       1,482,900       -       1,482,900         Child Nutrition Fund       -       -       -       5,116,025         Total fund balances       18,309,837       1,472,492       2,123,601       6,360,837       28,266,767   |  | 3,788,368        |    |                   |              |    | -                |    | 3,788,368            |
| Child Nutrition Fund         -         -         5,116,025         5,116,025           Total fund balances         18,309,837         1,472,492         2,123,601         6,360,837         28,266,767   | Capital Projects Fund  | -                |    | -<br>-            | 1,482,900    |    |                  |    |                      |
| Total fund balances 18,309,837 1,472,492 2,123,601 6,360,837 28,266,767  |  |                  |    | -                 |              |    | 5,116,025        |    |                      |
|  | Total fund balances  | <br>18,309,837   |    | 1,472,492         | 2,123,601    |    | 6,360,837        |    | 28,266,767           |
|  | Total liabilities and fund balances  | \$<br>           | \$ |                   |              | \$ |                  | \$ |                      |

See Notes to the Basic Financial Statements.

(Continued)

## School Board for the City of Norfolk Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets June 30, 2007

Fund balances--total governmental funds

\$ 28,266,767

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

66,064,302

Long-term obligations, are not due and payable in the current period and therefore are not reported in the funds.

Net Assets of Governmental Activities

\$ 83,403,725

(Continued)

## School Board for the City of Norfolk Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2007

|  | General<br>Fund | Grants                                | Capital<br>Projects | Nonmajor<br>Fund<br>Child Nutrition | Total<br>Governmental<br>Funds |
|--|-----------------|---------------------------------------|---------------------|-------------------------------------|--------------------------------|
| REVENUES                               |                 |                                       |                     |                                     |                                |
| Use of money and property              | \$ 3,630,059    | \$ -                                  | \$ -                | \$ 209,539                          | \$ 3,839,598                   |
| Charges for services                   | 1,906,306       | . <u>1</u>                            | -                   | 3,248,279                           | 5,154,585                      |
| Other                                  | -               | 151,676                               | 4,596               | 53,560                              | 209,832                        |
| Intergovernmental:                     |                 |                                       |                     |                                     |                                |
| Local government                       | 97,594,910      |                                       | 11,085,724          | -                                   | 108,680,634                    |
| Commonwealth of Virginia               | 200,127,838     | 5,184,201                             | 604,851             | 252,875                             | 206,169,765                    |
| Federal government                     | 7,439,714       | 34,520,754                            | , . , <del>-</del>  | 10,475,714                          | 52,436,182                     |
| Total revenues                         | 310,698,827     | 39,856,631                            | 11,695,171          | 14,239,967                          | 376,490,596                    |
| EXPENDITURES                           |                 |                                       |                     |                                     |                                |
| Instruction                            | 238,601,340     | 39,670,539                            |                     | _                                   | 278,271,879                    |
| Administration, Attendance, and Health | 11,729,002      | 106,568                               | -                   |                                     | 11,835,570                     |
| Pupil Transportation                   | 10,403,102      | 13,055                                | _                   | 1                                   | 10,416,157                     |
| Operation and Maintenance              | 33,527,260      | 109,332                               | 9,965               | 1,298                               | 33,647,855                     |
| Information Technology                 | 8,186,022       | 867,775                               | 381,053             |                                     | 9,434,850                      |
| School Facilities                      | 3,274,642       | 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 | 20,337,588          | -                                   | 23,612,230                     |
| Food Services                          | <u>-</u>        | 46,367                                |                     | 13,639,149                          | 13,685,516                     |
| Debt service:                          |                 |                                       |                     |                                     |                                |
| Principal                              | 156,900         | -                                     |                     | and the second second               | 156,900                        |
| Interest and other charges             | 75,500          |                                       |                     |                                     | 75,500                         |
| Total expenditures                     | 305,953,768     | 40,813,636                            | 20,728,606          | 13,640,447                          | 381,136,457                    |
| Net change in fund balance             | 4,745,059       | (957,005)                             | (9,033,435)         | 599,520                             | (4,645,861)                    |
| Fund balancesbeginning                 | 13,564,778      | 2,429,497                             | 11,157,036          | 5,761,317                           | 32,912,628                     |
| Fund balancesending                    | \$ 18,309,837   | \$ 1,472,492                          | \$ 2,123,601        | \$ 6,360,837                        | \$ 28,266,767                  |
|  |                 |                                       |                     |                                     |                                |

See Notes to the Basic Financial Statements.

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#### School Board for the City of Norfolk Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities For Year Ended June 30, 2007

Net change in fund balances--total governmental funds

\$ (4,645,861)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets.

Add capital acquisitions

27,235,078

Subtract depreciation expense & loss on disposal of capital assets

(11,668,136)

15,566,942

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds (such as compensated absences).

Change in Net Assets of Governmental Activities

(3,272,273)

7,648,808

#### School Board for the City of Norfolk Budgetary Comparison - General Fund - Budgetary Basis For the Year Ended June 30, 2007

|   | Budgeted /   | Amounts      | Actual Amounts (Budgetary | Variance with<br>Final Budget  |  |
|---|--------------|--------------|---------------------------|--|--|
|   | Original     | Final        | Basis)                    | Favorable/(Unfavorable)  |  |
|   |              |              |                           |  |  |
| Budgetary fund balance, July 1  |              |              |                           |  |  |
| Resources (inflows)   |              |              |                           |  |  |
| Local sources   | \$ 4,076,558 | \$ 4,081,058 | \$ 4,431,127              | \$ 350,069   |  |
| Commonwealth of Virginia  | 199,700,732  | 199,700,732  | 200,305,773               | 605,041  |  |
| Federal government  | 8,342,000    | 8,342,000    | 7,355,094                 | (986,906)  |  |
| Local government  | 96,594,910   | 97,594,910   | 97,594,910                |  |  |
| Local government  | 90,554,510   | 71,334,310   | 71,574,710                |  |  |
| Amounts available for appropriation   | 308,714,200  | 309,718,700  | 309,686,904               | (31,796)   |  |
| Tanodina available for appropriation  |              |              |                           | ·  |  |
| Charges to appropriations (outflows)  |              |              |                           |  |  |
| Instruction   | 237,627,061  | 238,631,561  | 239,338,633               | (707,072)  |  |
| Administration, Attendance, and Health  | 14,966,825   | 14,966,825   | 11,668,672                | 3,298,153  |  |
| Pupil Transportation  | 11,832,826   | 11,832,826   | 10,113,117                | 1,719,709  |  |
| Operation and Maintenance   | 32,300,339   | 32,300,339   | 31,831,635                | 468,704  |  |
| Information Technology  | 2,917,282    | 2,917,282    | 2,335,482                 | 581,800  |  |
| School Facilities   | 9,069,867    | 9,069,867    | 8,339,849                 | 730,018  |  |
| Solioof Labilities  | 7,007,007    |              | 0,000,000                 |  |  |
| Total charges to appropriations   | 308,714,200  | 309,718,700  | 303,627,388               | 6,091,312  |  |
|   |              |              |                           |  |  |
| Budgetary fund balance, June 30   | \$ -         | \$ -         | \$ 6,059,516              | \$ 6,059,516   |  |
|   |              |              |                           |  |  |
| Reconciliation of Budgetary Inflows and Outflows with                             |              |              |                           |  |  |
| Revenues and Expenditures in Exhibit IV:  |              |              |                           |  |  |
|   |              |              |                           |  |  |
| Sources/Inflows of resources  |              |              |                           |  |  |
| Actual amounts (budgetary basis) "available for appropriation" from the budgetary |              |              |                           |  |  |
| comparison schedule, above  |              |              | \$ 309,686,904            |  |  |
| Difference - budget to GAAP:  |              |              |                           |  |  |
| Increase in revenue accruals from local revenue sources                           |              |              | 1,105,238                 |  |  |
| Decrease in revenue accruals from state revenue sources                           |              |              | (177,935)                 |  |  |
| Increase in revenue accruals from federal revenue sources                         |              |              | 84,620                    | The state of the s |  |
| Total revenues and transfers as reported on the statement of revenues,            |              |              |                           |  |  |
| expenditures and changes in fund balances - governmental funds (Exhibit IV)       |              |              | \$ 310,698,827            |  |  |
|   |              |              |                           |  |  |
| Uses/Outflows of resources  |              |              |                           |  |  |
| Actual amounts (budgetary basis) "total charges to appropriation" from the        |              |              |                           |  |  |
| budgetary comparison schedule, above  |              |              | \$ 303,627,388            |  |  |
| Difference - budget to GAAP:  |              |              |                           |  |  |
| Supplies and equipment ordered and expensed in the year received for              |              |              |                           |  |  |
| financial reporting purposes.   |              |              | 2,326,380                 |  |  |
| Total expenditures and transfers as reported on the statement of revenues,        |              |              |                           |  |  |
| expenditures and changes in fund balances - governmental funds (Exhibit IV)       |              |              | \$ 305,953,768            |  |  |
|   |              |              |                           | •  |  |

#### School Board for the City of Norfolk Budgetary Comparison - Grants Fund - Budgetary Basis For the Year Ended June 30, 2007

|  | Budgeted     | Amounts                         | Actual Amour |  |                |
|--|--------------|---------------------------------|--------------|--|----------------|
| en e   | Original     | Final                           | ` •          | Favorable/(Unfavorable   | <del>:</del> ) |
|  |              |                                 |              |  |                |
| Budgetary fund balance, July 1   |              |                                 |              |  |                |
| Resources (inflows)  | e jaron a    |                                 |              |  |                |
| Commonwealth of Virginia   | \$ 3,917,354 | \$ 7,344,744                    | \$ 4,752     | 2,275 \$ (2,592,4  | 69)            |
| Federal government   | 31,058,765   | 69,734,077                      | 32,723       | 3,869 (37,010,2  | .08)           |
| Local government   | 471,481      | 702,894                         | 151          | 1,676 (551,2   | 18)            |
| Amounts available for appropriation  | 35,447,600   | 77,781,715                      | 37,627       | 7,820 (40,153,8  | 395)           |
|  |              |                                 |              |  |                |
| Charges to appropriations (outflows)   | -            |                                 |              |  |                |
| Instruction  | 32,784,646   | 73,779,813                      | 39,177       | 7,268 34,602,5   | i45            |
| Administration, Attendance, and Health   | 289,600      | 148,700                         | 106          | 6,411 42,2   | 289            |
| Pupil Transportation   | 326,599      | 326,599                         | 13           | 3,055 313,5  | 544            |
| Operation and Maintenance  | 174,902      | 207,174                         | 92           | 2,628 114,5  | 646            |
| Information Technology   | 1,871,853    | 3,319,429                       |              | 1,011 2,918,4  | 118            |
| Food Services  |              | . · · · · · · · · · · · · · · · | 46           | 6,367 (46,3  | 67)            |
| Total charges to appropriations  | 35,447,600   | 77,781,715                      | 39,836       | 6,740 37,944,9   | 75             |
| Budgetary fund balance, June 30  | \$ 44 -      | \$ -                            | \$ (2,208    | 8,920) \$ (2,208,9   | )20)           |
| Reconciliation of Budgetary Inflows and Outflows with  |              |                                 |              |  |                |
| Revenues and Expenditures in Exhibit IV:   |              |                                 |              |  |                |
| Sources/Inflows of resources   |              |                                 |              | (x,y) = (x,y) + (x,y |                |
| Actual amounts (budgetary basis) "available for appropriation" from the bu   | udaetem      |                                 |              |  |                |
| comparison schedule, above   | udgotat y    |                                 | \$ 37,627    | 7 820  |                |
| Difference - budget to GAAP:   |              |                                 | \$ 51,021    |  |                |
| Increase in revenue accruals from state revenue sources  |              |                                 | 431          | 1,926  |                |
| Increase in revenue accruals from federal revenue sources  |              |                                 |              | 6,885  |                |
| Total revenues and transfers as reported on the statement of revenues,   |              |                                 | 2,170        | 0,000  |                |
| expenditures and changes in fund balances - governmental funds (Exhibi   | t IV)        |                                 | \$ 39,856    | 6.631  |                |
| entranta managemental and comments are comments and comme |              |                                 |              |  |                |
| Uses/Outflows of resources   | 6.           |                                 |              |  |                |
| Actual amounts (budgetary basis) "total charges to appropriation" from the   |              |                                 |              |  |                |
| budgetary comparison schedule, above   |              |                                 | \$ 39,836    | 6.740  |                |
| Difference - budget to GAAP:   |              |                                 | 5,050        |  |                |
| Supplies and equipment ordered and expensed in the year received for   |              |                                 |              |  |                |
| financial reporting purposes.  |              |                                 | 976          | 6,896  |                |
| Total expenditures and transfers as reported on the statement of revenues,   | •            |                                 |              |  |                |
| expenditures and changes in fund balances - governmental funds (Exhibi   |              |                                 | \$ 40,813    | 3,636  |                |

#### Exhibit VII

#### School Board for the City of Norfolk Statement of Fiduciary Net Assets June 30, 2007

|   |                   | <b>Agency Fund</b>     |
|---|-------------------|------------------------|
| ASSETS Cash, cash equivalents             | , and investments | \$ 7,476,182           |
| Accounts Receivable                       |                   | 679,964                |
| Total assets                              |                   | \$ 8,156,146           |
|   |                   |                        |
| LIABILITIES                               |                   |                        |
| Due to other agencies<br>Accounts Payable |                   | \$ 8,145,078<br>11,068 |
| Total liabilities                         |                   | \$ 8,156,146           |

## NOTES TO THE BASIC FINANCIAL STATEMENTS Note 1. Summary of Significant Accounting Policies

The appointed seven-member School Board for the City of Norfolk, Virginia (School Board), vested with legislative powers, appoints the Superintendent. The Superintendent is the executive and administrative head of the public school division.

The accounting policies of the School Board have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The School Board is responsible for elementary and secondary education within the City of Norfolk. The School Board members are appointed and serve staggered terms on the School Board. The City Council approves the School Board's operating budget, levies taxes to finance operations, and approves the borrowing of money and the issuance of bonds when necessary. The School Board receives local, state, and federal government funding and must adhere to the legal requirements of each funding entity.

The School Board is considered a component unit of the City of Norfolk, Virginia (City) due to its fiscal dependence on the primary government. Therefore, the School Board's financial position and results of operations are presented in the City's Comprehensive Annual Financial Report (CAFR). The School Board does not have any component units for financial reporting purposes.

#### B. Government-wide and Fund Financial Statements

The basic financial statements and required supplementary information include both the government-wide (presentation of the School Board as a whole) financial statements (i.e. Statement of Net Assets and Statement of Activities) and fund financial statements. While the previous reporting model emphasized fund types (i.e. the total of all funds of a particular fund type), the new reporting model emphasizes either the School Board as a whole or a major individual fund within the basic financial statements and required supplementary information.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of an activity are offset by program revenues. Direct expenses are those that are clearly identified to a specific activity. Program revenues are those that are directly associated with a specific activity (e.g. Instruction and Food Services). Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given activity and 2) grants and contributions that are restricted to meeting the operational and capital requirements of a particular activity. Taxes and other items not properly included among program revenues are reported as general

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

revenues. The School Board does not allocate indirect expenses. The operating grants include operating-specific and discretional (either operational or capital) grants while the capital grants column reflects capital-specific grants.

In the government-wide Statement of Net Assets, the governmental activities column is presented on a full accrual basis and the economic resources measurement focus. This basis incorporates long-term assets and receivables and long-term obligations.

Fund financial statements are provided for governmental, proprietary (i.e., internal service), and fiduciary funds. The School Board does not have proprietary funds. The School Board's fiduciary fund is presented in the fund financial statements by type (agency). Since the definition of these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the governmental agency, these funds are not incorporated into the government-wide statements. The following is a brief description of the specific funds used by the School Board in fiscal year 2007.

#### **GOVERNMENTAL FUNDS**

General Fund – The General Fund is the general operating fund of the School Board and is used to account for all financial resources except for those accounted for in another fund. Revenues are derived primarily from federal (including impact aid and grants), state (including basic aid, grants, and sales tax), City of Norfolk, and local funds. The General Fund is always considered a major fund for government-wide reporting purposes.

<u>Grants Fund</u> – The Grants Fund is used to account for proceeds of specific revenue sources (other than major capital projects) that are restricted by legal and regulatory provisions that finance expenditures for specified purposes. Grants are funded by private, state, and federal agencies. The Grants Fund is considered a major fund for government-wide reporting purposes.

<u>Capital Projects Fund</u> - The Capital Projects Fund accounts for all financial resources used for the acquisition or construction of major capital facilities. The Capital Projects Fund is considered a major fund for government-wide reporting purposes.

<u>Child Nutrition Fund</u> – The Child Nutrition Fund is used to account for proceeds of specific revenue sources that are restricted by legal and regulatory provisions that finance expenditures for food services. Child Nutrition is funded by state and federal agencies. The Child Nutrition Fund is considered a non-major fund for government-wide reporting purposes.

#### FIDUCIARY FUND

Agency Funds – Agency Funds are used to account for assets held by the School Board as an agent for individuals, private organizations, and other governmental units. Agency Funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

of operations. The Agency Funds of the School Board are funds held for School Activity Funds and fiscal agencies (Governors School for the Arts and Southeastern Cooperative Educational Programs).

#### C. Basis of Accounting and Measurement Focus

The government-wide Statement of Net Assets and Statement of Activities are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. The effects of inter-fund activity have been eliminated from the government-wide financial statements.

The accounting and financial reporting treatment related to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included in the balance sheet for governmental funds. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All governmental fund types use the modified accrual basis of accounting and the full accrual basis of accounting is used by the agency fund. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e. when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For the most part, revenues are considered available, if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, if measurable.

The following is a list of major revenue sources, which meet the "susceptible to accrual" criteria: (1) Commonwealth of Virginia, (2) Federal Government, (3) Local Government, and (4) Interest on Deposits.

#### D. Budgets and Budgetary Accounting

The Superintendent is required by Section 22.1-92 of the Code of Virginia, as amended, to prepare, with the approval of the School Board, and submit to the City Council "the estimate of the amount of money deemed to be needed during the next fiscal year for the support of the public school division". Before the School Board gives final approval to its general operating, grants, child nutrition, and capital projects budgets, the School Board is required to hold at least one public hearing.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

The City Manager is required by the City Charter to present a proposed operating budget, which includes the School Board's operating budget, at least 60 days before the beginning of each fiscal year that begins July 1. The proposed operating budget must be balanced with projected expenditures equal to estimated revenues and/or the required financing from the proper undesignated fund balances. The necessary budget ordinances are also submitted at this time. The City Council is required by the City Charter to hold a public hearing on the budget at which time all interested persons are given an opportunity to comment.

Annual budgets are legally adopted for the General, Grants, Child Nutrition, and Capital Projects Funds. The budgets for these funds are adopted on a budgetary basis consistent with the Virginia State Code. The legal level of budgetary control for the General Fund is at the category (i.e. Instruction; Administration, Attendance and Health; Pupil Transportation; Operations and Maintenance; Information Technology; School Plant and Food Services) level; while Grants and Capital Projects are at the fund level. These categories or funds cannot legally be exceeded.

The budgets are integrated into the accounting system, and the budgetary data, as presented in the financial statements for all funds with annual budgets, compare the expenditures with the amended budgets. All budgets are presented on the prescribed Virginia State Code basis of accounting. In addition, certain controls are exercised administratively on all funds.

Accordingly, the Budgetary Comparison Schedules present actual expenditures in accordance with the legally adopted budgets as amended. In Exhibits V and VI the change from budgetary to GAAP in revenues over expenditures is \$1,314,457 higher in the General Fund and \$1,251,915 lower in the Grants Fund as compared to Exhibit IV. Due to the difference in the basis of accounting for budgetary and fund accounting purposes, Exhibits V and VI provide reconciliations between the budgetary basis and fund financial accounting (modified accrual) basis (Exhibit IV).

Unexpended appropriations on the annual budgets lapse at the end of each fiscal year. The School Board can request the City to re-appropriate funds in the subsequent fiscal year.

#### E. Assets, Liabilities and Fund Equity

#### **DEPOSITS AND INVESTMENTS**

The City maintains a single cash and investment pool for use by the City and some of their component units including local funds for the School Board. The School Board also maintains separate accounts for the Operating, Payroll, and School Activity Funds. Cash and pooled investments represent the majority of the School Board's cash.

Investments are carried at fair value based on quoted market price. In order to maximize investment returns, these funds are maintained in a fully insured and collateralized investment pool administered by the City. The City allocates investment earnings, less an

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

administrative charge, to the School Board monthly based on the School Board's average daily balance in cash investments.

For purposes of the statement of cash flows, the proprietary fund type considers all highly liquid investments with original maturities of less than three months, including pooled investments and restricted assets, to be cash equivalents.

<u>Deposits</u>: At June 30, all of the City's and School Board deposits are covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act ("Act"), Section 2.2-4400 et. Seq. of the Code of Virginia. Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the Commonwealth Treasury Board. If any member bank fails, the entire collateral pool becomes available to satisfy the claims of the governmental entities. With the ability to make additional assessments, the multiple bank collateral pool functions similar to depository insurance. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. The Commonwealth Treasury Board is responsible for monitoring compliance with collateralization and reporting requirements of the Act.

Cash in the student activity funds represent available cash in local school accounts, all of which are fully insured and collateralized. Bank balances, including checking and saving accounts and certificates of deposit, are placed with banks and savings and loan institutions which are protected by FDIC laws or collateral held under the provisions of the Act.

All funds deposited in accordance with the requirements of the Act are considered fully secured and are not subject to custodial credit risk.

Restricted assets are those whose use is subject to externally imposed constraints such as creditors through debt covenants, grantors or laws or regulations of other governments.

<u>Investments</u>: Virginia State statutes authorize the City and the School Board to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Developments ("World Bank") and Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes rated A-1 by Standards and Poor's, Inc. and P-1 by Moody's Commercial Paper Record, Inc., bankers' acceptances, repurchase agreements, money market mutual funds, the State Treasurer's Local Government Investment Pool ("LGIP") and State Non-Arbitrage Program (SNAP). The investments contained in the pool of investments are subject to investment rate and custodial credit risk.

The City's cash and cash equivalents include cash on hand, demand deposits, and short term investments with original maturities with three months or less from date of acquisition. While the City normally plans to hold investments to maturity, it may sell securities before their maturity. For additional information please refer to the City's CAFR. Copies of the

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

City's CAFR may be obtained by writing the Department of Finance and Business Services at 800 Union Street, Suite 600, Norfolk, Virginia 23510 or by download from their website at http://www.norfolk.gov/FBS/.

#### RECEIVABLES AND PAYABLES

All inter-fund receivables and payables are displayed in the fund statements as "Due to/Due From Other Funds." These amounts offset each other and are eliminated from the Government-Wide Statement of Net Assets, so as to not overstate the assets and liabilities. All trade receivables are reported net of an allowance for uncollectibles.

#### **INVENTORIES**

Governmental fund inventories consist of expendable materials and supplies that are recorded as expenditures when consumed. The General Fund inventories reported on the combined balance sheet for governmental funds are offset by fund balance reserves that indicate that they do not constitute resources available for appropriation even though they are a component of net current assets. The weighted average method is used to record inventories.

The Child Nutrition Fund's inventory includes United States Department of Agriculture ("USDA") commodities under the Donated Commodity Program (operated as an adjunct to the National School Lunch Program). The program provides free agricultural products for use in the preparation of school lunches. The contributions are recorded in the financial statements as revenue upon receipt and expenditures at the time of consumption of the products based on the estimated wholesale market value (provided by USDA). The value of these commodities was \$226,093 at year-end. Other inventories are reported at the average cost method.

#### CAPITAL ASSETS

Capital outlays are recorded as expenditures in governmental funds and as assets in the government-wide financial statements to the extent of the School Board's capitalization threshold of \$5,000. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method and the following estimated useful lives:

| Buildings              | 20 years |
|------------------------|----------|
| Leasehold Improvements | 10 years |
| Equipment              | 7 years  |
| Vehicles               | 7 years  |

All capital assets are valued at historical cost or estimated historical cost if actual cost was not available. Donated capital assets are valued at their estimated fair market value on the date donated.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenditures that materially change capacities or extend useful life are capitalized. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any relating gain or loss is included in the results of operations.

#### **COMPENSATED ABSENCES**

The School Board accrues compensated absences (annual and sick leave benefits) when vested. The current and non-current portions are recorded in the School Board government-wide financial statements. The School Board has vacation and sick leave that accumulates monthly. Vacation leave is fully vested when earned by School Board employees. Accumulated vacation leave cannot exceed 50 days for School Board employees. School Board employees are paid for unused vacation leave, at their normal rate of pay, upon termination of employment. Employees may accumulate an unlimited number of sick leave days; however, the School Board makes no payment on the unused portion upon employment termination. Employees are paid \$20 for each day of accumulated sick leave upon retirement. Most School Board employees have ten-month employment contracts and are not entitled to vacation.

The estimated amount of the accrued compensated leave for the School Board's government activities are reported in the government-wide financial statements. The information is reported in Note 2E.

#### NET ASSETS/FUND BALANCES

Net assets in government-wide financial statements are classified as invested in capital assets, net of related obligations; restricted and unrestricted. Restricted net assets represent constraints on resources that are either externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through state statute.

In the governmental fund financials, reservations of fund balance represent amounts that cannot be appropriated or are legally segregated for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

State law restricts appropriation of fund balance for the subsequent year's budget to an amount not to exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenue arising from cash receipts as those amounts stand at the close of the fiscal year proceeding the budget year. The governmental fund types classify fund balances as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

RESERVED AND UNRESERVED

<u>Reserve for encumbrances</u> – Portion of fund balance available for appropriation to pay for commitments related to unperformed contracts and unfulfilled purchase orders.

<u>Reserve for inventories</u> – Portion of fund balance not available for appropriation because it represents the year-end fund balance of ending inventories, which are not expendable, available resources.

<u>Reserve for projects</u> – Portion of fund balance not available for appropriation because it represents the funds allocated for specific projects.

<u>Designated for future expenditures</u> – Portion of total fund balance available for appropriation that has been designated by the School Board for the adopted 2007 – 2008 budget ordinance.

<u>Undesignated</u> – Uncommitted portion of total fund balance available for appropriation.

#### F. Encumbrances

Encumbrance accounting, in which purchase orders, contracts, and other commitments for the expenditure of monies are recorded (reduces the available appropriation), is followed in the General, Grants, Capital Projects, and Child Nutrition Funds. Encumbrances outstanding do not constitute expenditures until expended or accrued as liabilities except in statements presented on the budgetary basis. Fund balances have been reserved equal to the outstanding encumbrances at June 30 in the governmental funds.

#### Note 2. Detail Notes on All Funds

#### A. Inter-fund Receivables and Payables

The composition of inter-fund receivables and payable balances as of June 30, 2007:

|                      |        | Due to (Payables) |    |            |  |  |
|----------------------|--------|-------------------|----|------------|--|--|
| Major Funds:         |        |                   |    |            |  |  |
| General Fund         | \$     | 14,589,544        | \$ | 103,617    |  |  |
| Grants Fund          |        |                   |    | 7,171,686  |  |  |
| Capital Projects     |        | <u> </u>          |    | 7,417,858  |  |  |
| Non-major Funds:     |        |                   |    |            |  |  |
| Child Nutrition Fund |        | 103,617           |    | _          |  |  |
|                      | \$ 1,1 | 14,693,161        | \$ | 14,693,161 |  |  |

#### **Explanation:**

Per the City of Norfolk Charter and the Virginia State Code all deposits must be deposited into the General Fund as public deposits for the School Boards. Due to/from accounts are created as a result.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Note 2. Detail Notes on All Funds (continued)

#### B. Capital Assets (continued)

School buildings are the property of the City of Norfolk and are carried on their financial statements for reporting purposes. Under Section 15.2-1800.1 of the Virginia State Code, the City has a "tenancy in common" with the School Board. The buildings denoted below pertain to mobile units that are used at schools as additional classrooms.

#### CHANGES IN CAPITAL ASSETS

|   | Capital Assets        |               |  | Capital Assets |
|---|-----------------------|---------------|--|----------------|
|   | July 1, 2006          | Additions     | Deletions  | June 30, 2007  |
| Capital assets, not being depreciated       |                       |               |  |                |
| Land  | \$ 487,500            | \$ -          | \$   | \$ 487,500     |
| Construction in Progress                    | 12,039,305            | 24,517,223    | (5,168,197)  | 31,388,331     |
| Total capital assets, not being depreciated | 12,526,805            | 24,517,223    | (5,168,197)  | 31,875,831     |
| Total capital assets, not being depreciated | 12,320,803            | 24,311,223    | (3,100,197)  | 31,073,031     |
| Capital assets, being depreciated           |                       |               |  |                |
| Buildings                                   | 5,194,094             |               | e de la companya de<br>La companya de la co  | 5,194,094      |
| Leasehold improvements                      | 40,948,225            | 1,028,811     | •  | 41,977,036     |
| Equipment and vehicles                      | 29,892,694            | 1,689,044     | (2,123,955)  | 29,457,783     |
| Total capital assets, being depreciated     | 76,035,013            | 2,717,855     | (2,123,955)  | 76,628,913     |
| Less accumulated depreciation for:          |                       |               |  |                |
| Less accumulated depreciation for.          |                       |               |  |                |
| Building                                    | (1,544,875)           | (259,705)     |  | (1,804,580)    |
| Leasehold improvements                      | (17,582,330)          | (4,035,589)   | 580,320  | (21,037,599)   |
| Equipment and vehicles                      | (18,937,253)          | (2,041,816)   | 1,380,806  | (19,598,263)   |
| Total accumulated depreciation              | (38,064,458)          | (6,337,110)   | 1,961,126  | (42,440,442)   |
| Total capital assets being depreciated, net | 37,970,555            | (3,619,255)   | (162,829)  | 34,188,471     |
| Total capital assets, net                   | \$ 50,497,360         | \$ 20,897,968 | \$ (5,331,026)   | \$ 66,064,302  |
| Depreciation:                               |                       |               |  |                |
| Instruction                                 | ¢ 570.260             |               | The state of the s |                |
| Administration, Attendance, and Health      | \$ 570,269<br>351,971 |               |  |                |
| Pupil Transportation                        | 427,832               |               |  |                |
| Operation and Maintenance                   | 3,628,561             |               |  |                |
| Information Technology                      | 486,053               |               |  |                |
| School Facilities                           | 721,577               |               |  |                |
| Food Services                               | 150,847               |               |  |                |
| Total                                       | \$ 6,337,110          |               |  |                |
|   |                       |               |  |                |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Note 2. Detail Notes on All Funds (continued)

#### C. Due From Other Governments

At June 30, 2007, due from other governments consisted of the following:

|                                       | General       | Grants        | Capital<br>Projects | Child<br>Nutrition | Totals        |
|---------------------------------------|---------------|---------------|---------------------|--------------------|---------------|
| Due from the Commonwealth of Virginia | \$ 17,375,745 | \$ 2,647,690  | \$ 50,404           | \$ -               | \$ 20,073,839 |
| Due from the federal government       | 117,247       | 8,738,238     | -                   | 1,607,186          | 10,462,671    |
| Total Due from Other Governments      | \$ 17,492,992 | \$ 11,385,928 | \$ 50,404           | \$ 1,607,186       | \$ 30,536,510 |

#### D. Long-Term Obligations

The following is a summary of the changes in long-term obligations for the year ended June 30, 2007:

|                       | Balance<br>July 1, 2006 | Additions   | Retirements   | Balance<br>June 30, 2007 |
|-----------------------|-------------------------|-------------|---------------|--------------------------|
| Long-Term Debt:       |                         |             |               |                          |
| Compensated absences  | \$6,144,563             | \$5,619,532 | \$(2,549,336) | \$9,214,759              |
| Workers' compensation | 1,410,508               | 681,369     | (479,292)     | 1,612,585                |
| Claims liability      | 100,000                 | 94,911      | (94,911)      | 100,000                  |
| Total Long-Term Debt  | \$7,655,071             | \$6,395,812 | \$(3,123,539) | \$10,927,344             |

The amounts due within one year for compensated absences, workers' compensation and claims liability as of June 30, 2007 are \$603,259, \$355,528, and \$50,000, respectively.

#### Note 3. Contingencies

#### A. Litigation

The School Board, as of June 30, 2007, is a named defendant in various lawsuits. The School Board is vigorously defending all cases, and expects no losses will be incurred which would have a material effect on the School Board's financial position.

#### **B.** Intergovernmental Grants

The School Board has received proceeds from several federal and state grants. Periodic audits of these grants are required and certain costs may be questioned as not being

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

Note 3. Contingencies (continued)

appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds would be immaterial. No provision has been made in the accompanying basic financial statements for the refund of grant monies.

#### **Note 4. Joint Ventures**

#### A. Southeastern Cooperative Educational Programs

The Southeastern Cooperative Educational Programs ("SECEP") is a public body established in accordance with the Code of Virginia, and provides for the establishment and operation of jointly owned schools of Chesapeake, Franklin, Isle of Wight, Norfolk, Portsmouth, Southampton, Suffolk, and Virginia Beach. The organization provides a formal structure through which the eight participating school systems can plan and operate programs for children with special needs. A Regional School Board comprised of one School Board member for each division governs SECEP. Complete financial statements of SECEP can be obtained from SECEP, 6160 Kempsville Circle, Suite 300, Norfolk, VA 23502. The School Board paid tuition of \$5,441,675 to SECEP during the fiscal year ended June 30, 2007.

#### B. The Governor's School for the Arts

The Governor's School for the Arts (Governor's School) is a regional secondary arts school sponsored by the Virginia Department of Education and the public school divisions of Chesapeake, Franklin, Isle of Wight, Norfolk, Portsmouth, Southampton, Suffolk, and Virginia Beach. A Regional School Board is comprised of one School Board member from each division that governs it. Students attend regular high school part of the day and the Governor's School for three hours every afternoon of the week. The purpose of the School is to provide individualized, focused, instructional programs in the arts for students who have innate talent and potential for growth, along with a high degree of commitment to develop their talent. Complete financial statements of the Governor's School can be obtained from the Governor's School for the Arts, Old Dominion University, 5MG04, Norfolk, VA 23529-0556. The School Board paid tuition of \$157,110 to the Governor's School during the fiscal year ended June 30, 2007.

#### **Note 5. Self-Insurance Program**

The School Board is self-insured for a portion of its risks. This self-insurance is for workers' compensation and claims liability. Commercial insurance is purchased to cover self-insured levels for specific losses exceeding certain limits. The program provides for the payments of claims liabilities, property losses, and related expenses covered by a combination of purchased policies and self-insurance plans. The total of insurance

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

**Note 5. Self-Insurance Program (continued)** 

premiums, self-insurance claims, and related expense payments made during fiscal year 2007 was \$1,464,567.

The School Board currently reports all of these activities as insurance costs in the operations and maintenance of the General Fund. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. At June 30, 2007, workers' compensation and claims liability totaling \$1,712,585 is reported as long-term liabilities. Liabilities for incurred losses are reported at their present value, using the expected future investment yield assumption of 5.0%. These liabilities are the School Board's best estimate based on currently available information.

The following is a summary of the changes in the self-insurance program for the years ended June 30, 2007 and 2006:

|                            | June 30, 2              | 2007                | June 30, 2006           |                     |  |  |
|----------------------------|-------------------------|---------------------|-------------------------|---------------------|--|--|
|                            | Workers<br>Compensation | Claims<br>Liability | Workers<br>Compensation | Claims<br>Liability |  |  |
| Balance, beginning of year | \$ 1,410,508            | \$ 100,000          | \$ 1,294,072            | \$ 100,000          |  |  |
| Claims and other changes   | 681,369                 | 94,911              | 845,911                 | 53,622              |  |  |
| Employer payments          | (479,292)               | (94,911)            | (729,475)               | (53,622)            |  |  |
| Balance, end of year       | \$ 1,612,585            | \$ 100,000          | \$ 1,410,508            | \$ 100,000          |  |  |

#### Note 6. Retirement and Post-Employment Benefits

#### Virginia Retirement System

#### A. Plan Description

The School Board contributes to the Virginia Retirement System (VRS), an agent, which administers both multiple-employer and a cost-sharing multiple-employer defined benefit pension plan for the School Board. All full-time, salaried permanent employees of the School Board must participate in the VRS. Benefits vest after five years of service. Employees are eligible for an unreduced retirement benefit at age 65 with 5 years of service and at 50 with 30 years of service for participating employers payable monthly for life in an amount equal to 1.7 percent of their average final compensation (AFC) for each year of credited service. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living adjustments (COLA) beginning in their second year of retirement.

## NOTES TO THE BASIC FINANCIAL STATEMENTS Note 6. Retirement and Post-Employment Benefits (continued)

The COLA is limited to 5% per year. AFC is defined as the highest consecutive 36 months of reported compensation. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provision to the General Assembly of Virginia.

VRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. The report may be downloaded from their website at <a href="http://www.varetire.org/Pdf/2006AnnuRept.pdf">http://www.varetire.org/Pdf/2006AnnuRept.pdf</a> or obtained by writing the System at P. O. Box 2500, Richmond, VA 23218-2500.

#### **B.** Funding Policy

Plan members are required by Title 51.1 of the Code of Virginia (1950), as amended, to contribute 5% of there annual reported compensation to the VRS. The School Board has assumed the 5% member contribution. In addition, the School Board is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the statute and approved by the VRS Board of Trustees. The School Board's professional and nonprofessional employees' contribution rates for the fiscal year ended June 30, 2007 was 10.82% and 9.75% of annual covered payroll, respectively. The School Board's contributions to the VRS for the years ended June 30, 2007, 2006, and 2005 were \$32,978,467, \$24,355,694, and \$23,809,236, respectively, such amounts comprising 100% of the required contributions for three years.

#### C. Annual Pension Cost - Agent Plan

For 2007, the School Board's annual pension costs of \$2,220,834 for nonprofessional employees were equal to the School Board's required and actual contributions. The required contribution was determined as part of the June 30, 2006 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) 7.5% investment rate of return, (b) projected salary increases of 3.75% to 5.60% for Non-LEO and 3.5% to 4.75% for LEO employees per year, and (c) 2.5% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 2.5%. The actuarial value of the School Board's assets is equal to the modified market value of assets. This method was determined using techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The amortization method is open and the remaining amortization period is 20 years.

Trend information for the School Board's agent multiple-employer is as follows:

| Fiscal Year Ended | Annual Pension Cost | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-------------------|---------------------|----------------------------------|---------------------------|
| June 30, 2007     | \$2,220,834         | 100 %                            | \$ -                      |
| June 30, 2006     | \$1,603,078         | 100 %                            | \$ -                      |
| June 30, 2005     | \$1,467,147         | 100 %                            | \$ -                      |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

Note 6. Retirement and Post-Employment Benefits (continued)

#### Superintendent Defined Contribution Retirement Plan

The School Board adopted a separate retirement plan for the Norfolk Superintendent of Schools in which the Superintendent could elect out of the defined benefit plan administered by VRS and opt into an Optional Retirement Plan for School Superintendents (ORPSS) under Virginia Code Section 51.1-126.6, also administered by the VRS. The ORPSS is a defined contribution plan.

For any plan year commencing after June 30, 2007 that the participant remains an eligible employee, the School Board will set the amount for the plan contribution on behalf of the participant using the percentage of gross annual salary authorized under Virginia Statute. The current percentage is 10.4%. For the plan year, the School Board, in its discretion may contribute to another qualified or non-qualified plan an additional amount not to exceed the difference between the amount contributed to the ORPSS and \$25,000.

The Virginia Retirement System is the administrator of the plan and Great West is the trustee. Contributions for the year ended June 30, 2007 were fixed contributions of \$20,550.

## D. <u>Analysis of Funding Progress</u> <u>Required Supplementary Information (Unaudited)</u>

Actuarial

Actuarial

Actuarial

#### Nonprofessional Employees

| Valuation<br>Date   | Value of<br>Assets   | Accrued<br>Liability (AAL)   | Accrued<br>Liability<br>(UAAL)                                      | Fund<br>Ratio                           | Covered<br>Payroll  | Covered<br>Payroll                        |
|---|--|--|---|---|---|---|
| June 30, 2006<br>June 30, 2005<br>June 30, 2004<br>June 30, 2003<br>June 30, 2002 | \$55,282,776<br>52,906,114<br>52,765,749<br>53,170,951<br>54,155,701 | \$60,006,661<br>61,150,786<br>54,345,074<br>51,919,382<br>49,029,563 | \$4,723,885<br>8,244,672<br>1,579,325<br>(1,251,569)<br>(5,126,138) | 92.1%<br>86.5<br>97.1<br>102.4<br>110.5 | \$14,246,198<br>14,211,173<br>13,647,900<br>13,052,011<br>12,591,462  | 33.2%<br>58.0<br>11.6<br>( 9.6)<br>(40.7) |
| Schedule of Year Ended June 30,   | Contributions  |  |   |   | Annual<br>Required<br>Contribution                                    | Percentage<br>Contribution                |
| 2006<br>2005<br>2004<br>2003<br>2002  |  |  |   |   | \$ 24,355,694<br>23,809,236<br>17,323,505<br>16,475,939<br>15,963,616 | 6.98 %<br>8.62<br>7.25<br>5.00<br>10.75   |

Actuarial

Percentage

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

The information presented above was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follows.

| Valuation date Actuarial cost method Amortization method Payroll growth rate | June 30, 2006<br>Entry Age Normal<br>Level percent, Open<br>2.5% |
|--|--|
| Remaining amortization period  | 20 years   |
| Asset valuation method   | Modified market  |
| Actuarial assumptions:   |  |
| Investment rate of return*   | 7.50%  |
| Projected salary increases*  | 0.550  |
| 1) Non-LEO   | 3.75% to 5.60%   |
| 2) LEO employees   | 3.50% to 4.75%   |
| Cost-of-living adjustment *Includes inflation @ 2.50%                        | 2.50 %   |
| *Includes inflation (@ 2.50%   |  |

#### E. Post Employment Benefits

In addition to the pension benefits described, the School Board provides post-retirement health care benefits, in accordance with adopted statutes, to all employees who retire from the School Division. This benefit is payable until the retiree reaches age 65. At June 30, 2007, 870 retirees met the eligibility requirements and have elected to receive this benefit. The School Board has agreed to pay for each retiree who has elected to continue health care coverage the sum of \$75 per month towards the cost of their health care benefit. The School Board pays the health care benefits over a ten-month period (September to June). Expenditures for post-retirement health care benefits are recognized on a monthly basis through the School Board's financial records. An average of 870 retirees received post employment benefits that totaled \$782,969 for the current fiscal year.

#### Note 7. Operating Leases

The School Board leases certain office facilities and equipment under operating leases. Total costs for such leases were \$563,881 for the year ended June 30, 2007. The future minimum lease payments over the life of the lease are as follows:

| For Year Ended, | June 30: |                 |
|-----------------|----------|-----------------|
|                 | 2008     | \$<br>328,906   |
|                 | 2009     | 328,906         |
|                 | 2010     | 328,905         |
|                 | 2011     | <br>431,905     |
|                 |          | \$<br>1,418,622 |
|                 |          |                 |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

**Note 8. Commitments and Contingencies** 

The School Board is committed to purchase \$31 million in construction costs related to the renovation of Blair Middle School, \$21.6 million for Coleman Place, and \$4.1 million for Crossroads Elementary Schools. As of June 30, 2007, \$15 million of this commitment has been spent for Blair Middle School and \$13.8 million has been expensed for Coleman Place. These commitments are being financed with the issuance of state lottery/construction and City capital project funds. Construction is expected to be completed by June 2008. There are various construction projects with additional commitments of \$4.2 million. These various projects are expected to be completed by June 2008. Under the agreements, the School Board may refuse to accept the final invoice if the work is considered incomplete. Such action, however, would result in substantial penalties, the amount of which depends on various circumstances.

#### Note 9. GASB Pronouncements Issued Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have future effective dates that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements of the School Board for the City of Norfolk.

- GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This statement establishes standards for the measurement, recognition and display of expenses/expenditures and related liabilities (assets), note disclosures and if applicable, required supplementary information in the financial reports of state and local government employers on other post employment benefits ("OPEB"). The School Board will be required to adopt this statement in the same fiscal year as the City of Norfolk.
- GASB Statement 47, Accounting for Termination Benefits. This statement requires financial statements prepared on the accrual basis of accounting to recognize a liability and expense for voluntary termination benefits when the offer of termination benefits is accepted and the amount can be estimated. A liability and expense for involuntary termination benefits should be recognized when a plan of termination has been approved by those with the authority to commit the entity to the plan, the plan has been communicated to employees, and the amount can be estimated. The Schools are required to adopt this statement at the same time it adopts GASB Statement 45 mentioned above.
- GASB Statement 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues. The Statement establishes criteria that governments will use to ascertain whether the proceeds received in an exchange of an interest in expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments should be reported as revenue or as a liability.

## NOTES TO THE BASIC FINANCIAL STATEMENTS Note 9. GASB Pronouncements Issued But Not Yet Effective (continued)

The criteria should be used to determine the extent to which a transferor government either retains or relinquishes control over the receivables or future revenues through the continuing involvement with those receivables or future revenues. This statement establishes that a transaction will be reported as a collateralized borrowing unless the criteria indicating that a sale has taken place are met. If it is determined that a transaction involving receivables should be reported as a sale, the difference between the carrying value of the receivables and the proceeds should be recognized in the period of the sale in the change statements. If it is determined that a transaction involving future revenues should be reported as a sale, the revenue should be deferred and amortized, except when specific criteria are met. This Statement also provides additional guidance for sales of receivables and future revenues within the same financial reporting entity.

This Statement includes a provision that stipulates that governments should not revalue assets that are transferred between financial reporting entity components. Therefore, any assets (or future revenues) sold or donated within the same financial entity should continue to be reported at their current carrying value when those assets or future revenues are transferred.

This Statement also includes guidance to be used for recognizing other assets and liabilities arising from a sale of specific receivables or future revenues, including residual interests and recourse provisions. The disclosures pertaining to future revenues that have been pledged or sold are intended to provide financial statement users with information about which revenues will be unavailable for other purposes and how long they will continue to be so. The requirements of this Statement are effective for financial statements for periods beginning December 15, 2006.

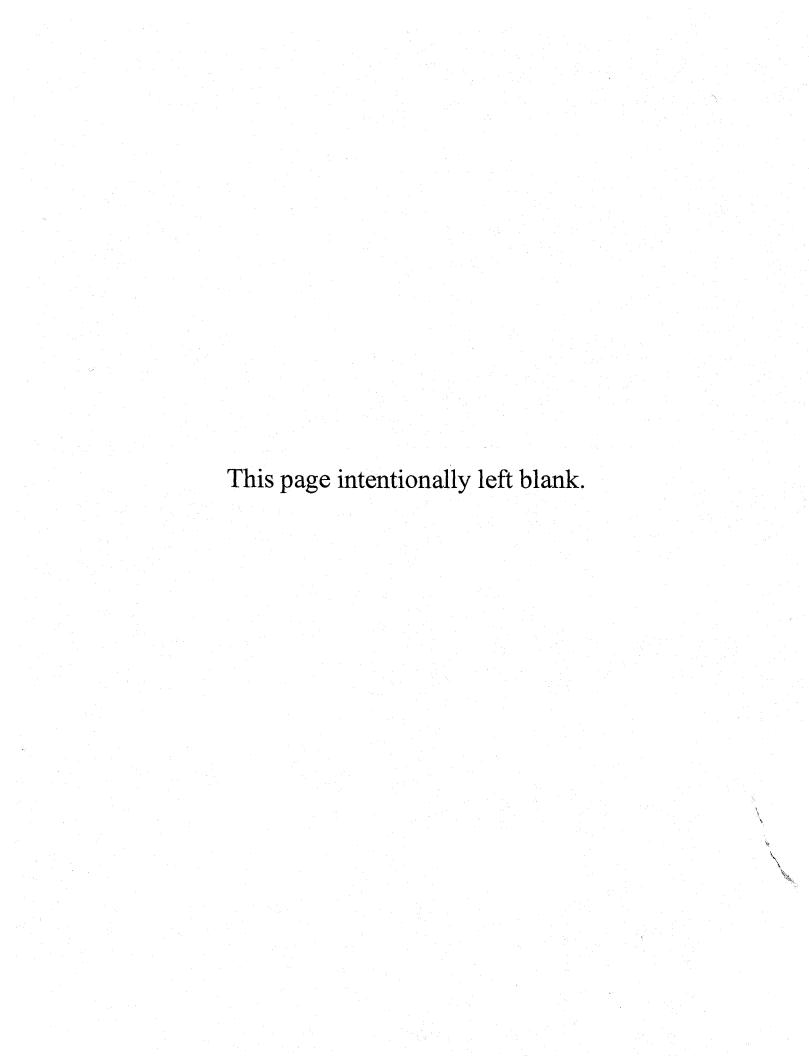
- GASB Statement 49, Accounting and Financial Reporting for Pollution Remediation Obligations. The Statement addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The scope of the document excludes pollution prevention or control obligations with respect to current operations, and future pollution remediation activities that are required upon retirement of an asset, such as landfill closure and post-closure care and nuclear power plant decommissioning. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2007.
- GASB Statement 50, *Pension Disclosures*. The statement more closely aligns the financial reporting requirements for pensions with those for "other postemployment benefits" (OPEB) and, in doing so, enhances information disclosed in notes to the financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. The reporting changes required by this Statement amend applicable note disclosure and RSI requirements of Statements No.

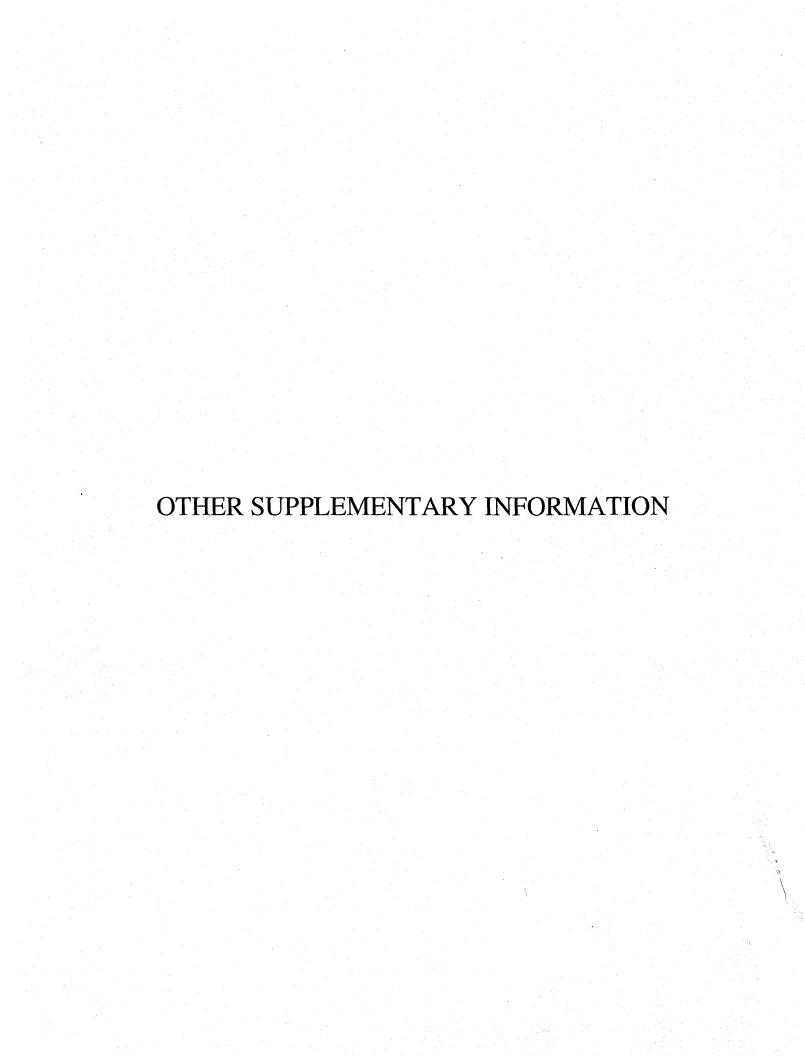
## NOTES TO THE BASIC FINANCIAL STATEMENTS Note 9. GASB Pronouncements Issued But Not Yet Effective (continued)

- 25, Financial Reporting for Defined benefit Pension Plans and Note Disclosures for Defined Contribution Plans, and No. 27, Accounting for Pensions by State and Local Government Employers to conform with requirements of Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pensions, and No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. With certain exceptions, the requirements of this Statement are effective for financial statements for periods beginning after June 15, 2007.
- GASB Statement 51, Accounting and Financial Reporting for Intangible Assets. The Statement requires that all intangible assets (for example easements, water rights, timber rights, patents, trademarks, and computer software) not specifically excluded by the scope of its provisions be classified as capital assets, and follow existing authoritative guidance relating to the accounting and financial reporting for capital assets. This guidance includes recognition in financial statements and amortization of intangible assets. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2009.

## REQUIRED SUPPLEMENTARY INFORMATION

- Information generally reported in the RSI section is reported in the Basic Financial Statements:
  - o General Fund
  - o Grant Fund





#### School Board for the City of Norfolk Budgetary Comparison - Capital Projects Fund - Budgetary Basis For the Year Ended June 30, 2007

|   |              |            | Actual Amounts    | Variance with<br>Final Budget |  |  |  |
|---|--------------|------------|-------------------|-------------------------------|--|--|--|
|   |              | Amounts    | (Budgetary Basis) |                               |  |  |  |
|   | Original     | Final      | 1.                | Favorable/(Unfavorable)       |  |  |  |
|   |              |            |                   |                               |  |  |  |
| Budgetary fund balance, July 1  |              |            |                   |                               |  |  |  |
| Resources (inflows)   |              |            |                   | f                             |  |  |  |
| Local sources   | \$ 2,872,294 | \$ -       | \$ 4,596          | \$ 4,596                      |  |  |  |
| Commonwealth of Virginia  | 595,410      | · -        | 604,851           | 604,851                       |  |  |  |
| Local government  | 65,819,279   | 36,836,938 | 9,529,392         | (27,307,546)                  |  |  |  |
|   |              | 1          |                   |                               |  |  |  |
| Amounts available for appropriation   | 69,286,983   | 36,836,938 | 10,138,839        | (26,698,099)                  |  |  |  |
| Character and the state of the |              |            |                   |                               |  |  |  |
| Charges to appropriations (outflows)  |              | 2 202 206  |                   | 2 222 204                     |  |  |  |
| Instruction   | -            | 3,222,386  | 0.000             | 3,222,386                     |  |  |  |
| Operation and Maintenance   | •            | 36,054     | 9,965             | 26,089                        |  |  |  |
| Information Technology  | 1,227,601    | 1,375,992  | 381,053           | 994,939                       |  |  |  |
| School Facilities   | 68,059,382   | 32,202,506 | 18,742,919        | 13,459,587                    |  |  |  |
| Total charges to appropriations   | 69,286,983   | 36,836,938 | 19,133,937        | 17,703,001                    |  |  |  |
|   | ·            |            |                   |                               |  |  |  |
| Budgetary fund balance, June 30   | \$           | \$ -       | \$ (8,995,098)    | \$ (8,995,098)                |  |  |  |
| D   |              |            |                   |                               |  |  |  |
| Reconciliation of Budgetary Inflows and Outflows with   |              |            |                   |                               |  |  |  |
| Revenues and Expenditures in Exhibit IV:  |              |            |                   |                               |  |  |  |
| Sources/Inflows of resources  |              |            |                   |                               |  |  |  |
| Actual amounts (budgetary basis) "available for appropriation" from the   | e budgetary  |            |                   |                               |  |  |  |
| comparison schedule (Exhibit V, VI and VII)   |              |            | \$ 10,138,839     |                               |  |  |  |
| Difference - budget to GAAP:  |              |            |                   |                               |  |  |  |
| Increase in revenue accruals from federal revenue sources   |              |            | 1,556,332         |                               |  |  |  |
| Total revenues and transfers as reported on the statement of revenues,  |              |            |                   |                               |  |  |  |
| expenditures and changes in fund balances - governmental funds (Exi   | nibit IV)    |            | \$ 11,695,171     |                               |  |  |  |
|   |              |            |                   |                               |  |  |  |
| Uses/Outflows of resources  |              |            |                   |                               |  |  |  |
| Actual amounts (budgetary basis) "total charges to appropriation" from  | the          |            |                   |                               |  |  |  |
| budgetary comparison schedule   |              |            | \$ 19,133,937     |                               |  |  |  |
| Difference - budget to GAAP:  |              |            | , ,               |                               |  |  |  |
| Supplies and equipment ordered and expensed in the year received for  | )r           |            |                   |                               |  |  |  |
| financial reporting purposes.   |              |            | 1,594,669         |                               |  |  |  |
| Total expenditures and transfers as reported on the statement of revenue  | 140          |            | 1,374,009         |                               |  |  |  |
| expenditures and changes in fund balances - governmental funds (Exl   |              |            | \$ 20,728,606     |                               |  |  |  |
| experiences and changes in fund balances - governmental funds (Exi  | mon i v j    |            | Ψ 20,720,000      |                               |  |  |  |

#### School Board for the City of Norfolk Statement of Budgetary Comparison - Child Nutrition Services For the Year Ended June 30, 2007

|  | 1         | Budgeted Amounts |            |          | al Amounts<br>getary Basis) | Variance with Final Budget |               |  |  |
|--|-----------|------------------|------------|----------|-----------------------------|----------------------------|---------------|--|--|
|  | Orig      | inal             | Final      |          |                             | Favorable/                 | (Unfavorable) |  |  |
| Budgetary fund balance, July 1   |           |                  |            |          |                             |                            |               |  |  |
| Resources (inflows)  |           | *                |            |          |                             |                            |               |  |  |
| Local sources  | \$ 5.2    | 02,040           | 5,202,040  | \$       | 4,278,997                   | \$                         | (923,043)     |  |  |
| Commonwealth of Virginia   |           | 230,000          | 230,000    |          | 246,100                     |                            | 16,100        |  |  |
| Federal government   |           | 73,740           | 9,573,740  |          | 9,508,665                   |                            | (65,075)      |  |  |
| Amounts available for appropriation  | 15,0      | 05,780           | 15,005,780 |          | 14,033,762                  |                            | (972,018)     |  |  |
|  |           |                  |            |          |                             |                            |               |  |  |
| Charges to appropriations (outflows)   |           |                  |            |          |                             |                            |               |  |  |
| Operation and Maintenance  |           | -                | · -        |          | 1,299                       |                            | (1,299)       |  |  |
| Food Services  | 15,0      | 005,780          | 15,011,151 |          | 13,407,948                  |                            | 1,603,203     |  |  |
| Total charges to appropriations  | 15,0      | 005,780          | 15,011,151 |          | 13,409,247                  |                            | 1,601,904     |  |  |
| Budgetary fund balance, June 30  | \$        | _                | \$ (5,371) | \$       | 624,515                     | \$                         | 629,886       |  |  |
| Reconciliation of Budgetary Inflows and Outflows with Revenues and Expenditures in Exhibit IV:   |           |                  |            |          |                             |                            |               |  |  |
| Sources/Inflows of resources   |           |                  |            |          |                             |                            |               |  |  |
| Actual amounts (budgetary basis) "available for appropriation" from the  | budgetary |                  |            |          |                             |                            |               |  |  |
| comparison schedule (Exhibit V, VI and VII)  |           |                  |            | \$       | 14,033,762                  |                            |               |  |  |
| Difference - budget to GAAP:   |           |                  |            |          |                             |                            |               |  |  |
| Decrease in revenue accruals from local revenue sources  |           |                  |            |          | (767,619)                   |                            |               |  |  |
| Increase in revenue accruals from state revenue sources  |           |                  |            |          | 6,775                       | •                          |               |  |  |
| Increase in revenue accruals from federal revenue sources  |           |                  |            |          | 967,049                     |                            |               |  |  |
| Total revenues and transfers as reported on the statement of revenues,<br>expenditures and changes in fund balances - governmental funds (Exhi | hit IV)   |                  |            | S        | 14,239,967                  |                            |               |  |  |
| expenditures and changes in fund balances - governmental funds (EAIII  | ou x y    |                  |            | <u> </u> | 14,237,707                  |                            |               |  |  |
| Uses/Outflows of resources   |           |                  |            |          |                             |                            |               |  |  |
| Actual amounts (budgetary basis) "total charges to appropriation" from t   | he        |                  |            |          |                             |                            |               |  |  |
| budgetary comparison schedule  |           |                  |            | \$       | 13,409,247                  |                            |               |  |  |
| Difference - budget to GAAP:   |           |                  |            |          |                             |                            |               |  |  |
| Supplies and equipment ordered and expensed in the year received for   | • .       |                  |            |          |                             |                            |               |  |  |
| financial reporting purposes.  |           |                  |            |          | 231,200                     |                            |               |  |  |
| Total expenditures and transfers as reported on the statement of revenue   | es,       |                  |            |          |                             |                            |               |  |  |
| expenditures and changes in fund balances - governmental funds (Exhi   | bit IV)   |                  |            | \$       | 13,640,447                  |                            |               |  |  |
|  |           |                  |            |          |                             |                            |               |  |  |

### Schedule 3

# School Board for the City of Norfolk Statement of Changes in Fiduciary Assets and Liabilities Agency Fund Year Ended June 30, 2007

|                           | J  | Balance<br>uly 1, 2006 |      | Additions   |     | Deductions  | Balance<br>ne 30, 2007 |
|---------------------------|----|------------------------|------|-------------|-----|-------------|------------------------|
|                           |    |                        |      |             |     |             |                        |
| ASSETS                    | -  |                        |      |             |     |             |                        |
| Cash and cash equivalents | \$ | 4,216,174              | \$   | 107,269,202 | \$  | 104,009,194 | \$<br>7,476,182        |
| Accounts receivables      | 1  | 6,238                  |      | 1,433,500   |     | 759,774     | <br>679,964            |
| Total Assets              | \$ | 4,222,412              | \$   | 108,702,702 | \$  | 104,768,968 | \$<br>8,156,146        |
| LIABILITIES               |    |                        |      |             |     |             |                        |
| Due to other agencies     | \$ | 4,142,195              | \$   | 111,936,188 | \$. | 107,933,305 | \$<br>8,145,078        |
| Accounts Payable          |    | 80,217                 | w.—. | 95,572,202  |     | 95,641,351  | <br>11,068             |
| Total Liabilities         | \$ | 4,222,412              | \$   | 207,508,390 | \$  | 203,574,656 | \$<br>8,156,146        |

### STATISTICAL SECTION

(UNAUDITED)

#### **Notes to the Statistical Section:**

Ten years of data is presented for the School Board and/or the City of Norfolk. The School Board is a component unit of the City.

#### Financial Trend Data:

- Information on Net Assets
- Information on Changes in Net Assets
- Information on Fund Balances
- Information on Changes in Fund Balances

#### Revenue Capacity Data:

- Information about the revenue base
- Information about principal revenue payers (current and nine years prior)
- Information about property tax levies and collections

#### Debt Capacity Data:

- Ratios of outstanding debt
- Ratios of general bonded debt
- Information about direct and overlapping debt (current year)
- Information about debt limitations
- Information about pledged revenue coverage

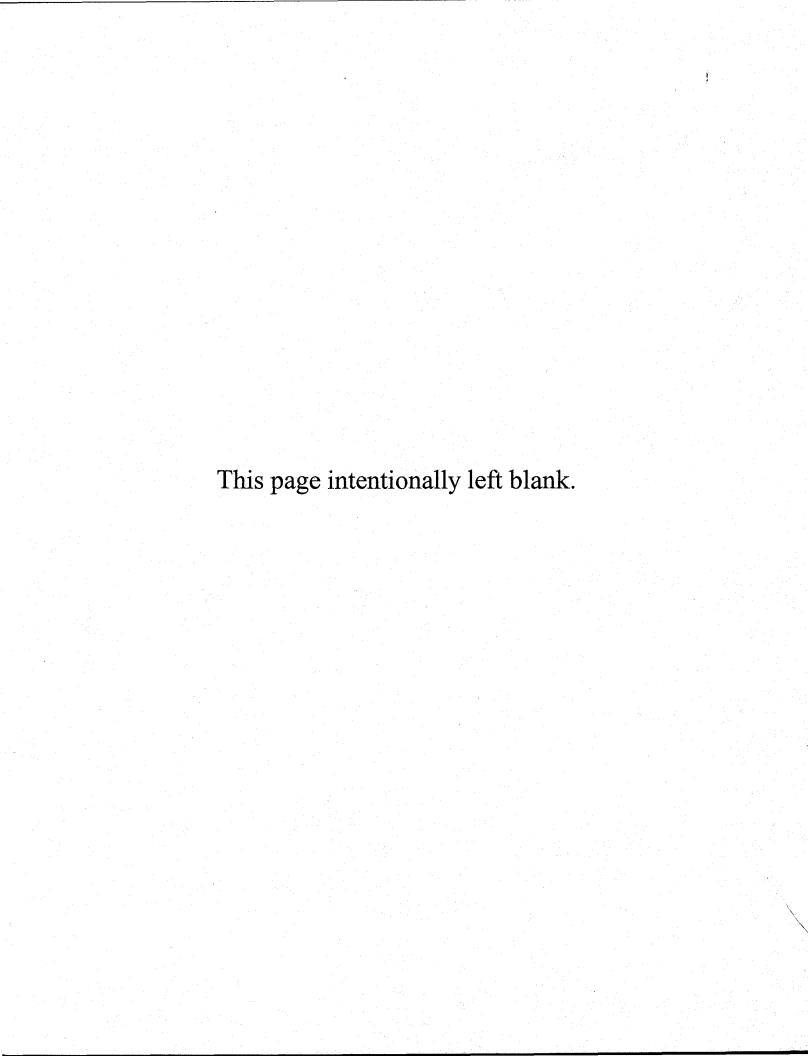
#### Demographic and Economic Information:

At a minimum, population, total personal income, per capita income, and unemployment rates must be presented for governmental agencies.

#### **Operating Information:**

#### Governments are required to present:

- The number of government employees
- Indicators of the demand or level of service
- Indicators of volume, usage, or nature of capital assets



#### School Board for the City of Norfolk Financial Trends Information Schedule 1 Net Assets by Category Last Six Fiscal Years (Amounts in thousands)

|   |    |        |              | Fiscal Ye    | ars |        |              |      |        |
|---|----|--------|--------------|--------------|-----|--------|--------------|------|--------|
|   |    | 2002   | <br>2003     | 2004         |     | 2005   | 2006         |      | 2007   |
| Governmental Activities:                        |    |        |              |              |     |        |              |      | • •    |
| Invested in capital assets, net of related debt | \$ | 37,686 | \$<br>36,313 | \$<br>32,843 | \$  | 47,865 | \$<br>50,497 | \$ - | 66,064 |
| Restricted                                      |    | 9,483  | 7,315        | 9,931        |     | 6,400  | 19,045       | 7    | 2,993  |
| Unrestricted                                    |    | 12,389 | <br>15,589   | <br>12,065   |     | 16,849 | <br>6,213    |      | 14,347 |
| Total governmental activities net assets        | \$ | 59,558 | \$<br>59,217 | \$<br>54,839 | \$  | 71,114 | \$<br>75,755 | \$   | 83,404 |

#### Note:

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the School Board adopted GASB 34.

#### School Board for the City of Norfolk Financial Trends Information Schedule 2 Changes in Net Assets Last Six Fiscal Years (Amounts in thousands)

|                                       |          |          | Fiscal      | Years       |          |          |  |
|---------------------------------------|----------|----------|-------------|-------------|----------|----------|--|
|                                       | 2002     | 2003     | 2004        | 2005        | 2006     | 2007     |  |
|                                       |          |          | As Restated | As Restated |          |          |  |
|                                       |          |          |             |             |          |          |  |
| Revenues:                             |          |          |             |             |          |          |  |
| Program Revenues:                     |          |          |             |             |          |          |  |
| Charges for services                  | \$ 4,928 | \$ 4,873 | \$ 6,780    | \$ 6,469    | \$ 5,750 | \$ 5,155 |  |
| Operating grants and contributions    | 193,508  | 201,923  | 204,523     | 228,776     | 226,262  | 258,153  |  |
| Capital grants and contributions      | 5,537    | 10,839   | 11,700      | 9,414       | 21,172   | 11,695   |  |
| Total Program Revenues                | 203,973  | 217,635  | 223,003     | 244,659     | 253,184  | 275,003  |  |
|                                       |          |          |             |             |          |          |  |
| General Revenues:                     |          |          |             |             |          | 2010     |  |
| Use of money and property             | 1,846    | 1,624    | 2,290       | 1,874       | 2,863    | 3,840    |  |
| Other                                 |          | -        |             | 103         | 63       | 53       |  |
| Local government                      | 83,883   |          | 90,020      | 91,865      | 92,595   | 97,595   |  |
| Total General Revenues                | 85,729   |          | 92,310      | 93,842      | 95,521   | 101,488  |  |
| Total Revenues                        | 289,702  | 308,113  | 315,313     | 338,501     | 348,705  | 376,491  |  |
| Expenses:                             |          |          |             |             |          |          |  |
| Instruction                           | 213,991  | 228,397  | 235,930     | 257,416     | 256,730  | 261,248  |  |
| Support Services:                     | 210,571  | 220,051  | <i>*</i>    | 201,120     | 223,133  |          |  |
| Administration, Attendance and Health | 10,441   | 10,425   | 10,593      | 10,879      | 11,846   | 11,690   |  |
| Pupil Transportation                  | 9,655    | 9,826    | 12,109      | 7,076       | 9,988    | 10,588   |  |
| Operation and Maintenance             | 27,962   | 28,505   | 27,936      | 29,101      | 34,112   | 35,398   |  |
| Information Technology                | 5,113    |          | 6,678       | 10,239      | 9,222    | 9,608    |  |
| School Facilities                     | 8,068    |          | 14,071      | 4,621       | 5,348    | 27,473   |  |
| Food Services                         | 15,129   | •        | 12,373      | 13,035      | 13,700   | 12,837   |  |
| Total Expenses                        | 290,359  |          | 319,690     | 332,367     | 340,946  | 368,842  |  |
| Change in Net Assets                  | \$ (657  |          | \$ (4,377)  | \$ 6,134    | \$ 7,759 | \$ 7,649 |  |
|                                       |          |          |             |             |          |          |  |

Note:

 $<sup>1. \ \, \</sup>text{The earliest data available for this schedule is as of June 30, 2002, the year in which the School Board adopted GASB 34.}$ 

### School Board for the City of Norfolk Financial Trends Information Schedule 3 Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

|  |            |                     |                  |                   | Fiscal             | Years              |                    | 1.1.1.1            |                   | <u> </u>           |
|--|------------|---------------------|------------------|-------------------|--------------------|--------------------|--------------------|--------------------|-------------------|--------------------|
|  | 1998       | 1999                | 2000             | 2001              | 2002               | 2003               | 2004               | 2005               | 2006              | 2007               |
| General Fund<br>Reserved<br>Unreserved                 | \$ 8,443   | \$ 15,133 \$<br>766 | 10,242<br>3,305  | \$ 9,470<br>6,704 | \$ 10,334<br>9,332 | \$ 14,398<br>9,099 | \$ 11,481<br>8,549 | \$ 5,617<br>19,154 | \$ 8,332<br>5,233 | \$ 12,273<br>6,037 |
| Total General Fund                                     | 8,443      | 15,899              | 13,547           | 16,174            | 19,666             | 23,497             | 20,030             | 24,771             | 13,565            | 18,310             |
| Grant Fund   |            |                     |                  |                   |                    |                    |                    |                    |                   |                    |
| Reserved<br>Unreserved                                 |            |                     | 7,494<br>(7,494) | 3,843<br>(3,843)  | 3,097<br>(2,028)   | 789                | 2,084<br>(2,033)   | 314                | 2,430             | 1,472              |
| Total Grant Fund                                       |            |                     |                  |                   | 1,069              | 789                | 51                 | 314                | 2,430             | 1,472              |
| Capital Projects Fund                                  |            |                     |                  |                   |                    |                    |                    |                    |                   |                    |
| Reserved<br>Unreserved                                 |            |                     | -                | -                 |                    | -                  | 5,198              | 1,066              | 11,157            | 641<br>1,483       |
| Total Capital Projects Fund                            | -          |                     |                  |                   | · .                |                    | 5,198              | 1,066              | 11,157            | 2,124              |
| All Other Governmental Funds<br>Reserved<br>Unreserved | -<br>4,711 | 4,956               | 75<br>6,365      | 118<br>3,649      | 5,443<br>2,971     | 4,447<br>2,079     | 780<br>4,295       | 637<br>4,743       | 969<br>4,792      | 1,245<br>5,116     |
| Total Other Governmental Funds                         | 4,711      | 4,956               | 6,440            | 3,767             | 8,414              | 6,526              | 5,075              | 5,380              | 5,761             | 6,361              |
| Total Fund Balance, Governmental Funds                 | \$ 13,154  | \$ 20,855 \$        | 19,987           | \$ 19,941         | \$ 29,149          | \$ 30,812          | \$ 30,354          | \$ 31,531          | \$ 32,913         | \$ 28,267          |

#### School Board for the City of Norfolk Financial Trends Information Schodule 4 Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

|  |         |          |          |          | Pisca    | al Years |          |          |          |          |
|--|---------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
|  | 1998    | 1999     | 2000     | 2001     | 2002     | 2003     | 2004     | 2005     | 2006     | 2007     |
| REVENUES   |         |          |          |          |          |          |          |          |          |          |
|  | \$ 731  | \$ 2,226 | \$ 1,541 | \$ 1,692 | \$ 1,705 | \$ 1,517 | \$ 1,302 | \$ 1,837 | 2,863 \$ | 3.840    |
| Charges for services                                     | 4,353   | 4,540    | 4,400    | 4,527    | 4,928    | 4,873    | 6,780    | 6,469    | 5,750    | 5,155    |
| Other  | 387     | 239      | 164      | 241      | 223      | 1,093    | 1,173    | 526      | 324      | 209      |
| ntergovernmental :                                       |         | 239      | 104      | 241      | 223      | 1,055    | 1,175    | 540      | 224      |          |
| Local government   | 76,708  | 79,378   | 79,859   | 81,713   | 84,839   | 98,216   | 99,950   | 100.652  | 103,093  | 108,681  |
| Commonwealth of Virginia                                 | 128,853 | 140,542  | 153,803  | 165,659  | 157,380  |          | 165,375  | 185,870  | 190,200  | 206,170  |
| Federal government                                       | 29,196  | 31,022   | 32,806   | 34,461   | 40,627   | 40,709   | 40,733   | 43,147   | 46,475   | 52,436   |
| Total revenues   | 240,228 | 257,947  | 272,573  | 288,293  | 289,702  | 308,113  | 315,313  | 338,501  | 348,705  | 376,491  |
| Total revolues   | 240,228 | 237,941  | 2/2,3/3  | 208,293  | 289,102  | 300,113  | 313,313  | 336,301  | 346,703  | 370,491  |
| EXPENDITURES   |         |          |          |          |          |          |          |          |          |          |
| nstruction   | 164,009 | 167,077  | 180,946  | 186,989  | 212,042  | 226,640  | 233,019  | 261,225  | 256,649  | 278,272  |
| Administration, Attendance, and Health                   |         |          |          |          | 10,359   | 10,347   | 10,452   | 11,057   | 11,683   | 11,836   |
| upil Transportation                                      |         | 2        | · ·      |          | 9,575    | 9,752    | 11,940   | 7,193    | 10,390   | 10,416   |
| Operation and Maintenance                                | 12,634  | 12.746   | 13,528   | 12,466   | 27,743   | 28,297   | 27,549   | 29,595   | 32,262   | 33,648   |
| nformation Technology                                    |         | · .      |          |          | 5,071    | 5,962    | 6,600    | 10,365   | 8,786    | 9,435    |
| chool Facilities   |         |          | -        |          | 7,755    | 19,105   | 13,749   | 4,385    | 13,726   | 23,612   |
| ood Services   | -       |          |          | -        | 15,109   | 5,811    | 12,204   | 13,254   | 13,587   | 13,685   |
| Other  | -       |          |          |          | 411      | 269      | -        |          | -        |          |
| upport Activities and facilities                         | 42,704  | 48,084   | 54,036   | 57,326   |          | -        | -        | •        | -        |          |
| latagorical grants                                       | 19,856  | 22,037   | 24,638   | 31,273   |          |          |          |          |          |          |
| Debt service:  |         |          |          |          |          |          |          |          |          |          |
| Principal  | 157     | 157      | 157      | 157      | 157      | 157      | 157      | 157      | 157      | 157      |
| Interest and other charges                               | 153     | 145      | 136      | 127      | 119      | 110      | 101      | 93       | 84       | 75       |
| Total expenditures                                       | 239,513 | 250,246  | 273,441  | 288,338  | 288,341  | 306,450  | 315,771  | 337,324  | 347,324  | 381,136  |
| Excess (deficiency) of revenues                          |         |          |          |          |          |          |          |          |          |          |
| over expenditures  | 715     | 7,701    | (868)    | (45)     | 1,361    | 1,663    | (458)    | 1,177    | 1,381    | (4,645)  |
|  |         |          |          |          |          |          |          |          |          |          |
| OTHER FINANCING SOURCES (USES)                           |         |          |          |          |          |          |          |          |          |          |
| ransfers in from primary government                      |         |          |          |          |          |          |          |          |          |          |
| ransfers in  |         | -        | 2,250    |          | •        | •        | 4,172    | -        | 10,054   | -        |
| ransfers out   |         |          | (2,250)  |          |          |          | (4,172)  |          | (10,054) |          |
| Total other financing sources and uses                   |         |          |          |          |          |          |          |          |          | 74 - 1 - |
| Net change in fund balance                               | 715     | 7,701    | (868)    | (45)     | 1,361    | 1,663    | (458)    | 1,177    | 1,381    | (4,645)  |
|  |         |          |          |          |          |          |          |          |          |          |
| Debt services as a percentage of noncapital Expenditures | 0.16%   | 0.15%    | 0.13%    | 0.12%    | 0.10%    | 0.09%    | 0.08%    | 0.07%    | 0.07%    | 0.06%    |

### School Board for the City of Norfolk Financial Trends Information Schedule 5

### Program Revenues by Function (Optional Schedule) Last Six Fiscal Years

(Amounts in thousands)

Fiscal Years 2006 2007 2002 2003 2004 2005 As Restated As Restated Function/Program Charges for Services 2,959 \$ 2,440 \$ 2,629 1,907 \$ 2,093 \$ 1,936 \$ Instruction 3,248 3,121 4,029 Food Services 2,835 2,937 3,821 5,750 5,155 4,873 6,780 6,469 Subtotal of Charges for Services 4,928 Operating Grants and Contributions 185,752 247,424 191,263 193,498 219,258 215,634 Instruction 1,161 9,864 Information Technology 1,161 818 9,499 9,518 10,628 10,729 8,938 Food Services 258,153 226,262 228,776 195,508 201,923 204,523 Subtotal of Operating Grants and Contributions Capital Grants and Contributions 5,537 10,839 11,700 9,414 21,172 11,695 School Facilities 21,172 11,695 Subtotal of Capital Grants and Contributions 5,537 10,839 11,700 9,414 275,003 244,659 253,184 205,973 217,635 223,003 Total Program Revenues

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the School Board adopted GASB 34.

### School Board for the City of Norfolk Financial Trends Information Schedule 6

### Total Revenue by Source, Governmental Funds Last Ten Fiscal Years

(Amounts in Thousands)

|           |    | Use of   | C  | harges  |    |        |    | Inter-     |    | Inter-     |    | Inter-     |               |
|-----------|----|----------|----|---------|----|--------|----|------------|----|------------|----|------------|---------------|
| Fiscal    | M  | oney and |    | for     |    |        | Go | vernmental | Go | vernmental | Go | vernmental |               |
| Years     | P  | roperty  | Se | ervices | (  | Other  |    | Local      |    | State      |    | Federal    | Total         |
|           |    |          |    |         |    |        |    |            |    |            |    |            |               |
| 1998      | \$ | 731      | \$ | 4,353   | \$ | 387    | \$ | 76,708     | \$ | 128,853    | \$ | 29,196     | \$<br>240,228 |
| 1999      |    | 2,226    |    | 4,540   |    | 239    |    | 79,379     |    | 140,542    |    | 31,021     | 257,947       |
| 2000      |    | 1,541    |    | 4,400   |    | 164    |    | 79,859     |    | 153,803    |    | 32,806     | 272,573       |
| 2001      |    | 1,692    |    | 4,527   |    | 241    |    | 81,713     |    | 165,659    |    | 34,462     | 288,294       |
| 2002      |    | 1,705    |    | 4,928   |    | 223    |    | 84,839     |    | 157,380    |    | 40,627     | 289,702       |
| 2003      |    | 1,517    |    | 4,873   |    | 1,093  |    | 98,216     |    | 161,706    |    | 40,709     | 308,114       |
| 2004      |    | 1,302    |    | 6,780   |    | 1,173  |    | 99,950     |    | 165,375    |    | 40,733     | 315,313       |
| 2005      |    | 1,838    |    | 6,469   |    | 526    |    | 100,652    |    | 185,870    |    | 43,147     | 338,502       |
| 2006      |    | 2,862    |    | 5,750   |    | 324    |    | 103,094    |    | 190,200    |    | 46,475     | 348,705       |
| 2007      |    | 3,840    |    | 5,155   |    | 209    |    | 108,681    |    | 206,170    |    | 52,436     | 376,491       |
| Change    |    |          |    |         |    |        |    |            |    |            |    |            |               |
| 1998-2007 |    | 425.3%   |    | 18.4%   |    | -46.0% |    | 41.7%      |    | 60.0%      |    | 79.6%      | 56.7%         |

## School Board for the City of Norfolk Debt Capacity Information Schedule 1 Transportation Facility Last Ten Fiscal Years

| Fiscal |            | Debt Service |            |  |  |  |  |  |  |  |
|--------|------------|--------------|------------|--|--|--|--|--|--|--|
| Year   | Principal  | Interest     | Total      |  |  |  |  |  |  |  |
|        |            |              |            |  |  |  |  |  |  |  |
| 1998   | \$ 156,900 | \$ 153,267   | \$ 310,167 |  |  |  |  |  |  |  |
| 1999   | 156,900    | 144,626      | 301,526    |  |  |  |  |  |  |  |
| 2000   | 156,900    | 135,985      | 292,885    |  |  |  |  |  |  |  |
| 2001   | 156,900    | 127,345      | 284,245    |  |  |  |  |  |  |  |
| 2002   | 156,900    | 118,704      | 275,604    |  |  |  |  |  |  |  |
| 2003   | 156,900    | 110,083      | 266,983    |  |  |  |  |  |  |  |
| 2004   | 156,900    | 101,422      | 258,322    |  |  |  |  |  |  |  |
| 2005   | 156,900    | 92,782       | 249,682    |  |  |  |  |  |  |  |
| 2006   | 156,900    | 84,141       | 241,041    |  |  |  |  |  |  |  |
| 2007   | 156,900    | 75,500       | 232,400    |  |  |  |  |  |  |  |
|        |            |              |            |  |  |  |  |  |  |  |

- 1. The debt is being paid to the City of Norfolk from 1995 -2016.
- 2. The orginal cost of the facility was \$3.1 million.

# School Board for the City of Norfolk Debt Capacity Schedule 2 Ratio of Annual Debt Service Expenditures Last Ten Years to Total General Expenditures

|               |                  |              |                | Ratio of Debt<br>Service to |
|---------------|------------------|--------------|----------------|-----------------------------|
| Fiscal        |                  | Total        | Total General  | Total General               |
| Year Principa | al Interest      | Debt Service | Expenditures   | Expenditures                |
|               |                  |              |                |                             |
| 1998 \$ 15    | 6,900 \$ 153,267 | \$ 310,167   | \$ 239,513,400 | 0.13%                       |
| 1999 15       | 6,900 144,626    | 301,526      | 250,245,896    | 0.12%                       |
| 2000 15       | 6,900 135,985    | 292,885      | 273,441,360    | 0.11%                       |
| 2001 15       | 6,900 127,345    | 284,245      | 288,338,362    | 0.10%                       |
| 2002 15       | 6,900 118,704    | 275,604      | 288,340,595    | 0.10%                       |
| 2003 15       | 6,900 110,083    | 266,983      | 306,450,353    | 0.09%                       |
| 2004 15       | 6,900 101,422    | 258,322      | 315,771,027    | 0.08%                       |
| 2005 15       | 6,900 92,782     | 249,682      | 337,324,224    | 0.07%                       |
| 2006 15       | 6,900 84,141     | 241,041      | 347,323,628    | 0.07%                       |
| 2007 15       | 6,900 75,500     | 232,400      | 381,136,457    | 0.06%                       |

- 1. Total general expenditures include the expenditures for debt service.
- 2. Total general expenditures are presented using the modified accrual basis of accounting.

### School Board for the City of Norfolk Child Nutrition Services Summary of Meals Served For the Year Ended June 30, 2007

| School               | Breakfast | Lunch     | Total     |  |
|----------------------|-----------|-----------|-----------|--|
| Elementary Schools   | 1,233,224 | 2,536,215 | 3,769,439 |  |
| Middle Schools       | 223,188   | 898,728   | 1,121,916 |  |
| High Schools         | 150,050   | 585,681   | 735,731   |  |
| Auxiliary Facilities | 81,640    | 127,451   | 209,091   |  |
| Totals               | 1,688,102 | 4,148,075 | 5,836,177 |  |

School Board for the City of Norfolk Percent of Free and Reduced Price Lunch Program Eligibility Data For the month of October 2006

|   | <del>a a antika anta anta anta anta anta anta anta an</del> |         |        | Total Free / |
|---|---|---------|--------|--------------|
| Schools   | Paid  | Reduced | Free   | Reduced      |
|   |   |         |        |              |
| Elementary Schools:                             |   | 11.00~  | 00:000 | 42 210       |
| Bay View Elementary                             | 56.69%  | 11.28%  | 32.03% | 43.31%       |
| Camp Allen Elementary                           | 49.76%  | 20.88%  | 29.36% | 50.24%       |
| Campostella Elementary                          | 7.28%   | 4.55%   | 88.16% | 92.72%       |
| Chesterfield Academy Elementary                 | 22.80%  | 6.54%   | 70.65% | 77.20%       |
| Coleman Place Elementary                        | 28.13%  | 9.42%   | 62.45% | 71.87%       |
| Crossroads Elementary                           | 39.51%  | 16.78%  | 43.71% | 60.49%       |
| Dreamkeepers Academy at J.J. Roberts Elementary | 20.38%  | 10.66%  | 68.96% | 79.62%       |
| Fairlawn Elementary                             | 42.21%  | 16.77%  | 41.03% | 57.79%       |
| Ghent Elementary                                | 70.02%  | 7.31%   | 22.67% | 29.98%       |
| Granby Elementary                               | 40.19%  | 15.35%  | 44.46% | 59.81%       |
| Ingleside Elementary                            | 38.20%  | 13.40%  | 48.40% | 61.80%       |
| Jacox Elementary                                | 8.26%   | 4.43%   | 87.31% | 91.74%       |
| James Monroe Elementary                         | 13.50%  | 8.41%   | 78.10% | 86.50%       |
| Larchmont Elementary                            | 71.04%  | 4.89%   | 24.07% | 28.96%       |
| Larrymore Elementary                            | 48.43%  | 12.94%  | 38.63% | 51.57%       |
| Lindenwood Elementary                           | 14.41%  | 8.43%   | 77.16% | 85.59%       |
| Little Creek Elementary Annex                   | 37.67%  | 11.67%  | 50.67% | 62.339       |
| Little Creek Elementary                         | 32.04%  | 14.73%  | 53.23% | 67.969       |
| Mary Calcott Elementary                         | 59.22%  | 12.35%  | 28.43% | 40.789       |
| Norview Elementary                              | 17.97%  | 13.87%  | 68.16% | 82.039       |
| Oakwood Elementary                              | 31.62%  | 15.12%  | 53.26% | 68.389       |
| Ocean View Elementary                           | 41.72%  | 12.76%  | 45.52% | 58.289       |
| Oceanair Elementary                             | 38.39%  | 13.86%  | 47.75% | 61.619       |
| P.B. Young Sr. Elementary                       | 5.69%   | 2.84%   | 91.47% | 94.319       |
| Poplar Halls Elementary                         | 42.29%  | 10.29%  | 47.43% | 57.719       |
| Richard Bowling Elementary                      | 20.56%  | 16.27%  | 63.17% | 79.449       |
| Sewells Point Elementary                        | 47.15%  | 27.01%  | 25.84% | 52.859       |
| Sherwood Forest Elementary                      | 42.60%  | 15.56%  | 41.84% | 57.409       |
| St. Helena Elementary                           | 23.47%  | 8.30%   | 68.23% | 76.539       |
| Suburban Park Elementary                        | 35.84%  | 10.40%  | 53.76% | 64.169       |
| Tanners Creek Elementary                        | 35.61%  | 14.33%  | 50.07% | 64.399       |
| Tarrallton Elementary                           | 57.34%  | 15.51%  | 27.15% | 42.669       |
| Tidewater Park Elementary                       | 3.05%   | 3.32%   | 93.63% | 96.95        |
| W.H. Taylor Elementary                          | 67.67%  | 7.67%   | 24.65% | 32.339       |
| Willard Model Elementary                        | 42.33%  | 12.35%  | 45.33% | 57.679       |
| Willoughby Elementary                           | 48.08%  | 24.36%  | 27.56% | 51.929       |

School Board for the City of Norfolk Percent of Free and Reduced Price Lunch Program Eligibility Data For the month of October 2006

| Schools  | Paid   | Reduced              | Free   | Total Free /<br>Reduced |
|--|--------|----------------------|--------|-------------------------|
| Middle Schools:  |        |                      |        |                         |
| Azalea Middle  | 54.21% | 12.10%               | 33.69% | 45.79%                  |
| Blair Middle   | 44.86% | 12.10%               | 42.57% | 55.149                  |
| Lafayette-Winona Middle  | 24.41% | 8.35%                | 67.24% | 75.599                  |
| Lake Taylor Middle   | 27.28% | 12.31%               | 60.41% | 72.729                  |
| Northside Middle   | 48.27% | 14.24%               | 37.49% | 51.739                  |
| Norview Middle   | 32.82% | 11.51%               | 55.67% | 67.189                  |
| Rosemont Middle  | 39.51% | 11.88%               | 48.61% | 60.499                  |
|  | 23.86% | 9.81%                | 66.33% | 76.149                  |
| Ruffner Middle<br>School of International Studies at Meadowbrook | 63.51% | 13.85%               | 22.64% | 36,499                  |
| School of International Studies at Meadowofook                   | 05.51% | 15.85%               | 22.04% | 30,49                   |
| High Schools:  |        |                      |        |                         |
| B.T. Washington High   | 41.52% | 10.47%               | 48.01% | 58.48                   |
| Granby High  | 61.09% | 9.54%                | 29.37% | 38.91                   |
| Lake Taylor High   | 49.93% | 10.56%               | 39.51% | 50.07                   |
| Maury High   | 66.13% | 8.34%                | 25.53% | 33.87                   |
| Norview High   | 54.22% | 10.81%               | 34.97% | 45.789                  |
| Auxiliary Facilities:  |        | i<br>A in the second |        |                         |
| ECC-Berkley/Campostella  | 16.54% | 9.02%                | 74.44% | 83.46                   |
| Easton Preschool   | 46.92% | 13.27%               | 39.81% | 53.08                   |
| Madison Career Center  | 36.36% | 8.08%                | 55.56% | 63.64                   |
| Marine Institute   | 10.00% | 15.00%               | 75.00% | 90.00                   |
| Nofolk Technical Center  | 67.24% | 7.91%                | 24.85% | 32.76                   |
| ECC at Stuart  | 28.57% | 14.29%               | 57.14% | 71.43                   |
| Norfolk RE-ED School - SECEP                                     | 25.93% | 12.96%               | 61.11% | 74.07                   |
| School Board for the City of Norfolk Totals                      | 42.32% | 11.33%               | 46.35% | 57.68                   |
| October 2006 Totals  | 42.32% | 11.33%               | 46.35% | 57.68                   |

### **Summary of Child Nutrition Services Funds**

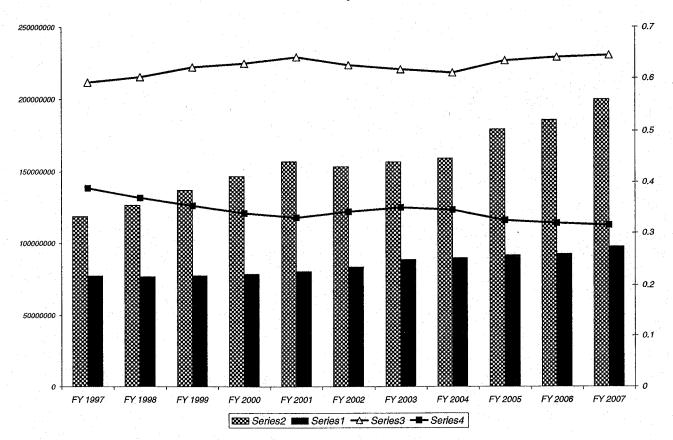
Currently, Norfolk serves an average of 35,000 meals and 750 after-school snacks each day. Child Nutrition Services provides breakfasts, lunches, and snacks which meet the nutritional requirements of the U.S. Department of Agriculture. Meals are provided free of charge to students who are eligible for free or reduced meals. Norfolk operates the program as a non-profit organization and utilizes commodities provided by USDA as well as those provided by private vendors.

|   | Positi                                  | ons    | Actual       | Actual       | Budget       | Actual       | Budget       | % Increase |
|---|---|--------|--------------|--------------|--------------|--------------|--------------|------------|
| Account Description                           | 2007                                    | 2008   | 2005         | 2006         | 2007         | 2007         | 2008         | Over 2007  |
| Revenue                                       |   |        |              |              |              |              |              |            |
| Sales   |   |        | \$3,608,311  | \$3,120,945  | \$3,467,040  | \$3,248,279  | \$3,214,570  | -7.28%     |
| Federal and state food program reimbursements |   |        | 9,518,196    | 9,747,430    | 9,803,740    | 9,767,554    | 10,039,850   | 2.41%      |
| Federal commodities donated                   |   |        | 421,095      | 880,278      | 800,000      | 961,035      | 880,000      | 10.00%     |
| Interest earnings                             | * |        | 43,607       | 156,302      | 85,000       | 209,539      | 160,760      | 89.13%     |
| Other   |   |        | 102,826      | 63,238       | 50,000       | 53,560       | 62,090       | 24.18%     |
| Total revenue                                 |   |        | \$13,694,035 | \$13,968,194 | \$14,205,780 | \$14,239,967 | \$14,357,270 | 1.07%      |
| Expenditures                                  |   |        |              |              |              |              |              |            |
| Cost of goods sold                            |   |        | \$5,850,588  | \$6,032,140  | \$6,359,090  | \$6,001,876  | \$6,394,070  | 0.55%      |
| Employee compensation                         | 214.50                                  | 214.50 | 6,418,839    | 6,570,957    | 6,923,870    | 6,720,738    | 7,328,480    | 5.84%      |
| Maintenance costs                             |   |        | 248,012      | 166,049      | 272,820      | 201,900      | 174,360      | -36.09%    |
| Supplies and materials                        |   |        | 208,052      | 190,335      | 150,000      | 254,490      | 199,850      | 33.23%     |
| Cafeteria and other equipment                 |   |        | 0            | 68,518       | 250,000      | 212,207      | 250,000      | 0.00%      |
| Other costs                                   |   |        | 663,396      | 558,527      | 250,000      | 249,238      | 586,460      | 134.58%    |
| Total expenditures                            | 214.50                                  | 214.50 | \$13,388,887 | \$13,586,526 | \$14,205,780 | \$13,640,447 | \$14,933,220 | 5.12%      |
| Excess of revenues over expenditures          |   |        | \$305,148    | \$381,668    | \$0          | \$599,520    | (\$575,950)  |            |
| Total expenditures & Excess revenues over     |   | 1,27   |              |              |              |              |              |            |
| expenditures                                  | · ·                                     |        | \$13,694,035 | \$13,968,194 | \$14,205,780 | \$14,239,967 | \$14,357,270 |            |
| Fund balance - beginning of year              |   |        | 5,074,501    | 5,379,649    | 5,761,317    | 5,761,317    | 5,761,317    |            |
| Fund balance - end of year                    |   |        | \$5,379,649  | \$5,761,317  | \$5,761,317  | \$6,360,837  | \$5,185,367  | -10.00%    |

Explanation of Significant Changes from 2006 to 2007:

Sales revenue for FY 2007 includes an increase of \$350,000 from anticipated price increase of \$0.25 per full-priced lunch and \$0.10 for full-priced breakfast.

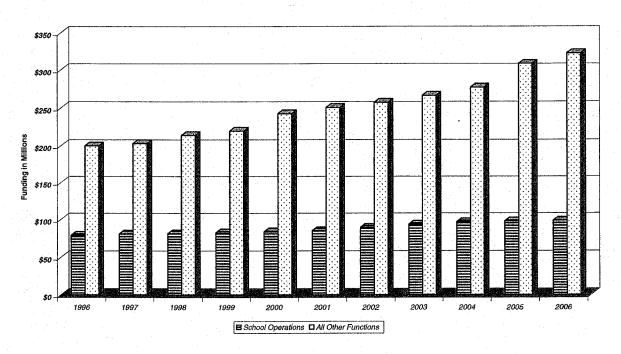
### **State and City Revenues**



|   |      | STATE RE      | VENUE   | CITY REVENUE |         |  |  |
|---|------|---------------|---------|--------------|---------|--|--|
|   | YEAR | Total         | Percent | Total        | Percent |  |  |
| _ | 1997 | \$118,584,599 | 59.2%   | \$77,664,433 | 38.8%   |  |  |
|   | 1998 | \$126,372,634 | 60.3%   | \$77,219,433 | 36.8%   |  |  |
|   | 1999 | \$137,062,000 | 62.2%   | \$77,819,433 | 35.3%   |  |  |
|   | 2000 | \$146,850,000 | 62.9%   | \$79,032,544 | 33.9%   |  |  |
|   | 2001 | \$157,265,800 | 64.2%   | \$80,882,544 | 33.0%   |  |  |
|   | 2002 | \$153,677,868 | 62.5%   | \$83,882,544 | 34.1%   |  |  |
|   | 2003 | \$156,935,500 | 61.7%   | \$88,853,663 | 34.9%   |  |  |
|   | 2004 | \$159,502,850 | 61.1%   | \$90,020,000 | 34.5%   |  |  |
|   | 2005 | \$179,716,070 | 63.4%   | \$91,864,910 | 32.4%   |  |  |
|   | 2006 | \$185,931,322 | 64.1%   | \$92,594,910 | 31.9%   |  |  |
|   | 2007 | \$199,700,700 | 64.5%   | \$97,594,910 | 31.5%   |  |  |
|   |      |               |         |              |         |  |  |

This chart indicates state and city funding (the two major sources of school funds) over the last decade. The information is in actual dollars (unadjusted for inflation) based on the overall funding, including federal and other local revenues (fees, interest, etc.). Since federal and local revenues are not shown on this chart, the percentages do not total 100%.

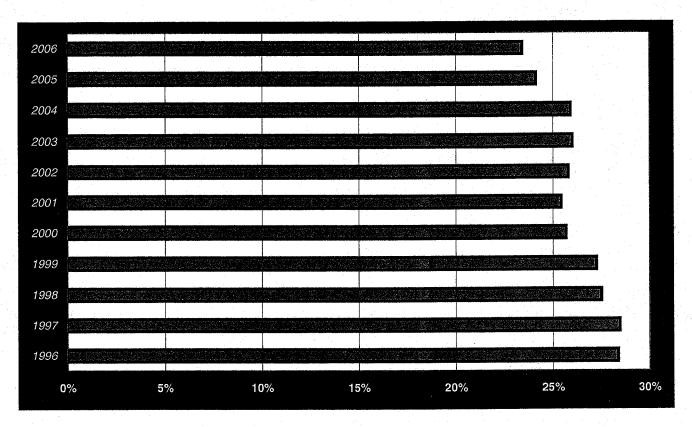
### Comparison of Revenue Under Local Control Dedicated to School Operations and to Other Functions 1996-2006



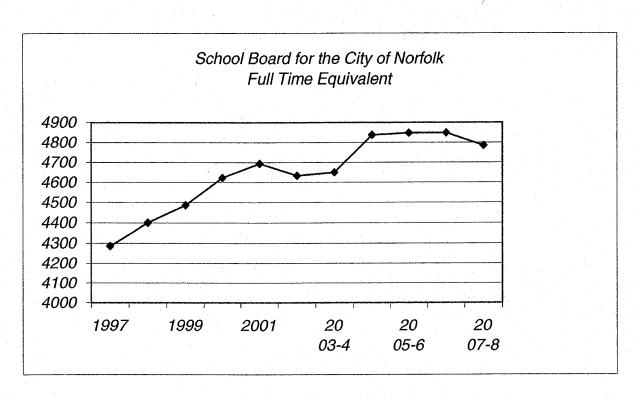
|  | Year                    | Revenue Unde | r Local Control |         | e Dedicated to erations (a) | Local Revenue |        |
|--|-------------------------|--------------|-----------------|---------|-----------------------------|---------------|--------|
|  |                         | Total        | Growth          | Total   | Growth                      | Total         | Growth |
|  | FY 1996                 | \$279.37     | 3.8%            | \$79.25 | 2.0%                        | \$200.12      | 4.6%   |
|  | FY 1997                 | \$284.19     | 1.7%            | \$80.87 | 2.0%                        | \$203.32      | 1.6%   |
|  | FY 1998                 | \$295.74     | 4.1%            | \$81.38 | 0.6%                        | \$214.36      | 5.4%   |
|  | FY 1999                 | \$302.67     | 2.3%            | \$82.54 | 1.4%                        | \$220.13      | 2.7%   |
|  | FY 2000                 | \$326.52     | 7.9%            | \$83.83 | 1.6%                        | \$242.69      | 10.3%  |
|  | FY 2001                 | \$335.90     | 2.9%            | \$85.39 | 1.9%                        | \$250.51      | 3.2%   |
|  | FY 2002                 | \$346.70     | 3.2%            | \$89.42 | 4.7%                        | \$257.28      | 2.7%   |
|  | FY 2003                 | \$359.65     | 3.7%            | \$93.54 | 4.6%                        | \$266.11      | 3.4%   |
|  | FY 2004                 | \$373.80     | 3.9%            | \$96.86 | 3.5%                        | \$276.94      | 4.1%   |
|  | FY 2005                 | \$406.30     | 8.7%            | \$97.81 | 1.0%                        | \$308.49      | 11.4%  |
|  | FY 2006                 | \$420.98     | 3.6%            | \$98.57 | 80.0%                       | \$322.41      | 4.5%   |
| Amounts  | s shown are in millions | of dollars   |                 |         |                             |               |        |
| · \(\sigma^*_{\text{\tint{\text{\text{\tint{\text{\text{\text{\text{\text{\tint{\text{\tint{\text{\tint{\text{\text{\text{\text{\text{\text{\text{\tint{\tint{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\tinit}\\ \text{\text{\text{\text{\text{\text{\text{\tinit{\tilit{\tilit{\ti}\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\text{\tex{\tex |                         |              |                 |         |                             |               |        |
| Avei   | rage growth 1996-06     | 5.1%         |                 | 2.4%    |                             | 6.1%          |        |
| To   | tal growth 1996-06      | 50.7%        |                 | 24.4%   |                             | 61.1%         |        |

<sup>(</sup>a) Includes an estimate of cost of crossing guards, school nurses, grounds maintenance and local revenues collected directly by school board (fees, etc.).

### Percentage of Revenue Under Local Control Dedicated to School Operations 1996-2006

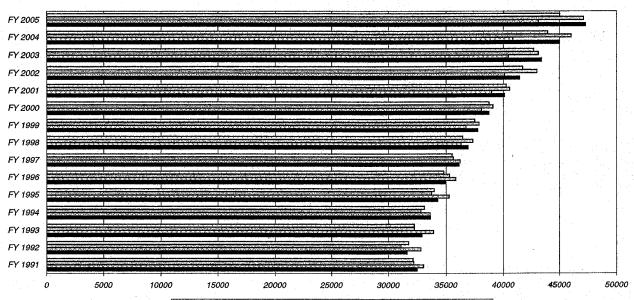


| Year    | Local Revenue | Dedicated to<br>School<br>Operations | % to School Operations |
|---------|---------------|--------------------------------------|------------------------|
| FY 1996 | \$279.37      | \$79.25                              | 28.4%                  |
| FY 1997 | \$284.19      | \$80.87                              | 28.5%                  |
| FY 1998 | \$295.74      | \$81.38                              | 27.5%                  |
| FY 1999 | \$302.67      | \$82.54                              | 27.3%                  |
| FY 2000 | \$326.52      | \$83.83                              | 25.7%                  |
| FY 2001 | \$335.90      | \$85.39                              | 25.4%                  |
| FY 2002 | \$346.70      | \$89.42                              | 25.8%                  |
| FY 2003 | \$359.65      | \$93.54                              | 26.0%                  |
| FY 2004 | \$373.80      | \$96.86                              | 25.9%                  |
| FY 2005 | \$406.30      | \$97.81                              | 24.1%                  |
| FY 2006 | \$420.98      | \$98.57                              | 23.4%                  |



|        | FTE  |
|--------|------|
| -<br>- | 4286 |
|        | 4401 |
|        | 4486 |
|        | 4623 |
|        | 4694 |
|        | 4634 |
|        | 4650 |
|        | 4838 |
|        | 4848 |
|        | 4849 |
|        | 4785 |
|        |      |

### **Average Annual Salary - All Teaching Positions**

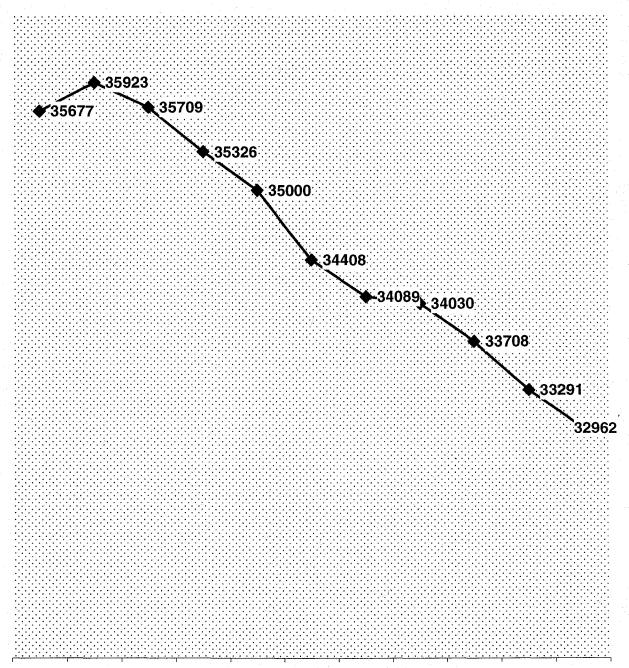


### ■ CHESAPEAKE 🛮 NORFOLK 🖾 VIRGINIA BEACH 🗆 STATE

| YEAR    | CHESAPEAKE | NORFOLK  | VIRGINIA BEACH | STATE    |
|---------|------------|----------|----------------|----------|
| FY 2000 | \$38,736   | \$38,088 | \$39,072       | \$38,744 |
| FY 2001 | \$40,102   | \$38,965 | \$40,556       | \$40,247 |
| FY 2002 | \$41,433   | \$40,100 | \$42,978       | \$41,731 |
| FY 2003 | \$43,396   | \$40,429 | \$43,095       | \$42,694 |
| FY 2004 | \$45,011   | \$40,832 | \$46,030       | \$43,952 |
| FY 2005 | \$47,265   | \$43,087 | \$47,110       | \$45,034 |

Source: Superintendent's Annual Report for Virginia

### **Average Daily Membership**



FY 1997 FY 1998 FY 1999 FY 2000 FY 2001 FY 2002 FY 2003 FY 2004 FY 2005 FY 2006 FY 2007

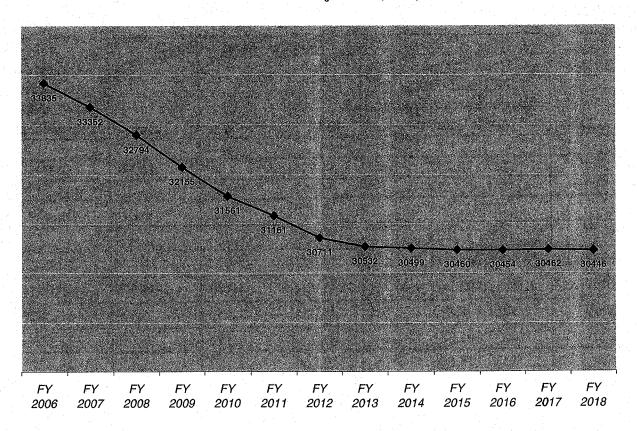
### **Average Costs Per Student**

| Fiscal Year | Total Local Budget or<br>Expenditures excluding<br>Adult Education | K-12   | nt Membersh Pre-K | Total  | Average Cost<br>per Student<br>exclusive of<br>Adult Education |
|-------------|--|--------|-------------------|--------|--|
|             |  |        |                   |        |  |
| 1994        | \$172,539,257  | 34,544 | _                 | 34,544 |  |
| 1995        | \$181,253,353  | 34,613 |                   | 34,613 | \$5,237  |
| 1996        | \$187,573,884  | 35,059 | - :               | 35,059 | \$5,350  |
| 1997        | \$199,757,210  | 35,677 | 784               | 36,461 | \$5,479  |
| 1998        | \$207,044,099  | 35,923 | 912               | 36,835 | \$5,621  |
| 1999        | \$219,992,565  | 35,709 | 1,120             | 36,829 | \$5,973  |
| 2000        | \$231,538,811  | 35,326 | 1,152             | 36,478 | \$6,347  |
| 2001        | \$239,301,631  | 35,000 | 1,152             | 36,152 | \$6,619  |
| 2002        | \$245,188,608  | 34,268 | 1,152             | 35,420 | \$6,922  |
| 2003        | \$251,565,368  | 34,349 | 1,152             | 35,501 | \$7,086  |
| 2004        | \$260,460,046  | 34,030 | 1,152             | 35,182 | \$7,403  |
| 2005        | \$282,762,068  | 33,762 | 1,152             | 34,914 | \$8,099  |
| 2006        | \$291,657,947  | 33,262 | 1,052             | 34,314 | \$8,500  |
| 2007        | \$310,627,587 (a)  | 32,962 | 1,052             | 34,014 | \$9,132  |
| 2008        | \$317,167,279 (a)  | 32,462 | 1,052             | 33,514 | \$9,464  |

<sup>(</sup>a) Projected expenditures

<sup>(</sup>b) Student membership is average daily membership for the year. FY 2007/2008 membership is estimated. Pre-kindergarten membership excludes students enrolled in classes funded by Federal Title I funds.

### **Enrollment Projections (K-12)**



|             | <br><b>€</b>         |
|-------------|----------------------|
| Fiscal Year | Projected Enrollment |
| FY 2006     | 33,835               |
| FY 2007     | 33,352               |
| FY 2008     | 32,794               |
| FY 2009     | 32,155               |
| FY 2010     | 31,561               |
| FY 2011     | 31,161               |
| FY 2012     | <br>30,711           |
| FY 2013     | 30,532               |
| FY 2014     | 30,499               |
| FY 2015     | 30,460               |
| FY 2016     | 30,454               |
| FY 2017     | 30,463               |
| FY 2018     | 30,446               |
|             |                      |

### METHODOLOGY

A model for long-range student enrollment projections is based upon survival ratios, adjustments for births, and new student to come from residential development. Survival ratios for each grade and year were calculated from historical and current enroll

year. In most instances, these ratios are less than one - meaning that some students either move out of the district, transfer to a private school, or are not promoted. To remove some of the year-to-year variation, three year weighted survival ratios was used.

Source: Norfolk Public Schools Department of Research, Testing and Statistics

### STATE INCENTIVES FOR PRIMARY CLASS SIZE REDUCTIONS

|                   | 2005-06 Free |                  |                 |         |            |
|-------------------|--------------|------------------|-----------------|---------|------------|
|                   | Lunch        | State Target for | Expected Pupil- | Maximum | Average    |
|                   | Eligibility  | Pupil-           | Teacher         | Class   | Class Size |
| Elementary School | Percentage   | Teacher Ratio    | Ratio Budgeted  | Size    | Expected   |
| Bay View          | 4%           | 19:1             | 19:1            | 24      | 22         |
| Bowling Park      | 76%          | 15:1             | 15:1            | 20      | 14*        |
| Caicott           | 38%          | 19:1             | 19:1            | 24      | 22         |
| Camp Allen        | 56%          | 19:1             | 19:1            | 24      | 23         |
| Campostella       | 91%          | 14:1             | 14:1            | 19      | 17*        |
| Chesterfield      | 81%          | 16:1             | 16:1            | 21      | 16*        |
| Coleman Place     | 75%          | 17:1             | 17:1            | 22      | 20         |
| Crossroads        | 62%          | 18:1             | 18:1            | 23      | 21         |
| Fairlawn          | 58%          | 19:1             | 19:1            | 24      | 21         |
| Ghent             | 30%          | 20:1             | 20:1            | 25      | 23         |
| Granby            | 58%          | 18:1             | 18:1            | 23      | 20         |
| Ingleside         | 65%          | 18:1             | 18:1            | 23      | 22         |
| Jacox             | 93%          | 14:1             | 14:1            | 19      | 16*        |
| Larchmont         | 30%          | 19:1             | 19:1            | 24      | 21         |
| Larrymore         | 50%          | 19:1             | 19:1            | 24      | 22         |
| Lindenwood        | 91%          | 14:1             | 14:1            | 19      | 16*        |
| Little Creek      | 62%          | 17:1             | 17:1            | 21      | 21         |
| Monroe            | 91%          | 14:1             | 14:1            | 21      | 16*        |
| Norview           | 74%          | 17:1             | 17:1            | 21      | 20         |
| Oakwood           | 79%          | 17:1             | 17:1            | 21      | 15         |
| Ocean View        | 57%          | 18:1             | 18:1            | 23      | 21         |
| Oceanair          | 66%          | 18:1             | 18:1            | 22      | 21         |
| Poplar Halls      | 58%          | 19:1             | 19:1            | 24      | 19         |
| Roberts Park      | 77%          | 14:1             | 14:1            | 19      | 16*        |
| Sewells Point     | 58%          | 20:1             | 20:1            | 24      | 22         |
| Sherwood Forest   | 55%          | 19:1             | 19:1            | 24      | 22         |
| St Helena         | 77%          | 16:1             | 16:1            | 23      | 15*        |
| Suburban Park     | 65%          | 18:1             | 18:1            | 23      | 21         |
| Tanners Creek     | 63%          | 18:1             | 18:1            | 23      | 21         |
| Tarrallton        | 43%          | 20:1             | 20:1            | 24      | 20         |
| Taylor            | 28%          | 20:1             | 20:1            | 24      | 20         |
| Tidewater Park    | 93%          | 14:1             | 14:1            | 19      | 14*        |
| Willard           | 52%          | 19:1             | 19:1            | 24      | 21         |
| Willoughby        | 61%          | 19:1             | 19:1            | 24      | 18         |
| Young Park        | 96%          | 14:1             | 14:1            | 19      | 15*        |

<sup>\*</sup> Includes four federal class reduction teachers for grades K-3.

### School Board for the City of Norfolk Facility Information for Schools As of 2002

|                          | Year  | Square  | Site    | Mobile | Renovations   |        |
|--------------------------|-------|---------|---------|--------|---------------|--------|
| Location                 | Built | Foot    | Acreage | Units  | and Additions | Age    |
|                          |       |         |         |        |               |        |
| Granby High              | 1939  | 292,294 | 25.0    | 0      | 1997-1998     | 4 (63) |
| Lake Taylor High         | 1967  | 261,000 | 44.7    | 1      | 1974          | 35     |
| Maury High               | 1910  | 265,000 | 9.8     | 0      | 1988          | 14     |
| Norview High             | 1954  | 141,260 | 27.0    | 11     |               | 48     |
| B.T. Washington High     | 1974  | 265,000 | 30.0    | 0      |               | 28     |
| Average Age              |       |         |         |        |               | 25.8   |
| Azalea Middle            | 1961  | 120,374 | 21.1    | 3      |               | 41     |
| Blair Middle             | 1922  | 142,400 | 7.4     | 13     |               | 80     |
| Lafayette-Winona Middle  | 1991  | 140,000 | 14.1    | 8      |               | 11     |
| Lake Taylor Middle       | 1965  | 83,240  | 20.0    | 6      |               | 37     |
| Northside Middle         | 1956  | 122,675 | 14.5    | 10     |               | 46     |
| Norview Middle           | 1995  | 152,000 |         | 0      |               | 7      |
| Rosemont Middle          | 1959  | 126,028 | 18.5    | 0      |               | 43     |
| Ruffner Middle           | 1994  | 146,000 | 10.52   | 0      | 4.            | 8      |
| Average Age              |       |         |         |        | 4.            | 34.125 |
| Bay View Elementary      | 1922  | 83,095  | 9.4     | 0      | 1999          | 3      |
| Bowling Park Elementary  | 1953  | 54,325  | 12.3    | 5      | 1954          | 49     |
| Calcott Elementary       | 1952  | 65,100  | 12.0    | 2      | 1954          | 50     |
| Camp Allen Elementary    | 1970  | 69,200  | 14.0    | 0      | 1984          | 32     |
| Campostella Elementary   | 1963  | 95,970  | 21.2    | 0      |               | 39     |
| Chesterfield Academy     | 1953  | 58,750  | 12.3    | 12     | 1971          | 49     |
| Coleman Place Elementary | 1924  | 50,060  | 9.0     | 10     | 1953, 1965    | 78     |
| Crossroads Elementary    | 1946  | 49,150  | 12.0    | 2      | 1956, 1965    | 56     |
| Fairlawn Elementary      | 1959  | 42,600  | 16.4    | 9      | 1961          | 43     |
| Ghent Elementary         | 1978  | 60,800  | 13.0    | 0      |               | 24     |
| Granby Elementary        | 1948  | 82,081  | 9.0     | 0      | 1989          | 54     |

() Age of the Original Structure

| Location                | Year Square<br>Built Foot |        | Site Mobile<br>Acreage Units |   | Additions | Age |
|-------------------------|---------------------------|--------|------------------------------|---|-----------|-----|
|                         |                           |        |                              |   |           |     |
| Ingleside Elementary    | 1954                      | 58,500 | 16.0                         | 3 |           | 48  |
| Jacox Elementary        | 1949                      | 79,200 | 11.7                         | 4 |           | 53  |
| Larchmont Elementary    | 1929                      | 47,300 | 23.0                         | 0 | 1977      | 73  |
| Larrymore Elementary    | 1957                      | 63,900 | 13.0                         | 0 | 1964      | 45  |
| Lindenwood Elementary   | 1953                      | 54,900 | 9.5                          | 3 | 1965      | 49  |
| Little Creek Elementary | 1954                      | 56,795 | 17.0                         | 8 |           | 48  |

### School Board for the City of Norfolk Facility Information for Schools As of 2002

| Location                     | Year<br>Built | Square<br>Foot     | Site<br>Acreage | Mobile<br>Units                       | Additions        |       |  |
|------------------------------|---------------|--------------------|-----------------|---------------------------------------|------------------|-------|--|
| Location                     | Dane          | root               | Acreage         | Cinto                                 | 7 Additions      |       |  |
| Little Creek Primary         | 1957          | 44,500             |                 | 1                                     |                  | 45    |  |
| Monroe Elementary            | 1990          | 64,000             | 12.8            | 0                                     |                  | 12    |  |
| Norview Elementary           | 1952          | 57,640             | 14.2            | 14                                    | 1953             | 50    |  |
| Oakwood Elementary           | 1952          | 40,000             | 14.5            | 1                                     | 1961             | 50    |  |
| Ocean View Elementary        | 1939          | 56,150             | 20.5            | 2                                     |                  | 63    |  |
| Oceanair Elementary          | 1956          | 56,500             | 17.7            | 8                                     |                  | 46    |  |
| Poplar Halls Elementary      | 1959          | 44,400             | 17.8            | 3                                     | 1961             | 43    |  |
| Robers Park Elementary       | 1964          | 40,355             | 5.5             | 2                                     |                  | 38    |  |
| St. Helena Elementary        | 1966          | 36,074             | 13.2            | 1                                     |                  | 36    |  |
| Sewells Point Elementary     | 1966          | 60,260             | 8.9             | 6                                     | 1984             | 36    |  |
| Sherwood Forest Elementary   | 1957          | 66,340             | 13.3            | 4                                     | 1989             | 45    |  |
| Suburban Park Elementary     | 1955          | 61,980             | 15.0            | 0                                     | 1988             | 47    |  |
| Tanners Creek Elementary     | 1990          | 83,000             | 9.0             | 0                                     |                  | 12    |  |
| Tarrallton Elementary        | 1964          | 46,300             | 15.2            | 1                                     |                  | 38    |  |
| Taylor Elementary            | 1998          | 54,786             | 2.8             | 0                                     | 1998             | 4     |  |
| Tidewater Park Elementary    | 1964          | 39,675             | 8.3             | 6                                     |                  | 38    |  |
| Willard Elementary           | 1952          | 80,925             | 12.0            | 0                                     | 1990             | 50    |  |
| Willoughby Elementary        | 1967          | 58,400             | 12.0            | 0                                     |                  | 35    |  |
| Young Park Elementary        | 1954          | 55,325             | 8.0             | 0                                     |                  | 48    |  |
| Average Age                  |               |                    |                 |                                       |                  | 42.47 |  |
|                              | Year          | Square Site Mobile |                 |                                       |                  |       |  |
| Location                     | Built         | Foot               | Acreage         | Units                                 | Additions        | Age   |  |
|                              |               |                    |                 |                                       |                  |       |  |
| Tucker                       | 1942          | 3,000              | 5.0             | 0                                     |                  | 60    |  |
| Berkley/Campostella ECC      | 1953          | 46,453             | 10.6            | 0                                     | <del> </del>     | 49    |  |
| Camp Young                   | 1946          | 27,398             | 30.0            | 0                                     |                  | 56    |  |
| Coronado                     | 1959          | 13,280             | 2.2             | 1                                     |                  | 43    |  |
| Easton Preschool             | 1959          | 37,500             | 11.7            | 0                                     |                  | 43    |  |
| Madison Career Center        | 1919          | 75,501             | 3.0             | 1                                     | 1921             | 83    |  |
| Meadowbrook                  | 1925          | 48,029             | 2.0             | 0                                     | <del> </del>     | 77    |  |
| Nofolk Skills Center         | 1950          | 26,135             | 3.1             | 0                                     |                  | 52    |  |
| Norfolk Technical Center     | 1968          | 135,390            | 29,5            | 0                                     |                  | 34    |  |
| Ballentine                   | 1916          | 38,700             | 9.8             | 0                                     | <u> </u>         | 86    |  |
| Stuart Gifted & ECC          | 1920          | 62,600             | 4.8             | 0                                     | 1923, 1966, 1969 | 82    |  |
| Bellmore                     | 1968          | 77,028             | 3.9             | 1                                     |                  | 34    |  |
| Average Age                  |               |                    | <u> </u>        | · · · · · · · · · · · · · · · · · · · |                  | 58.25 |  |
| Average Age of All Buildings |               | 39.75              |                 |                                       |                  |       |  |
| Total Number of Acres        |               | 803.2              |                 | · · · · · · · · · · · · · · · · · · · |                  |       |  |
| Total Number of Square Feet  |               | 4,993,621          |                 |                                       |                  |       |  |
| Total Number of Mobile Units |               | 165                |                 |                                       |                  |       |  |

### School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 1

### Net Assets by Category Last Six Fiscal Years

(Amounts in thousands)

|   | Fiscal Year |              |         |    |         |    |         |    | 3.5     |    |         |
|---|-------------|--------------|---------|----|---------|----|---------|----|---------|----|---------|
|   | 2002        |              | 2003    |    | 2004    | -  | 2005    |    | 2006    |    | 2007    |
| Governmental Activities:                        |             |              |         |    |         |    |         |    |         |    |         |
| Invested in capital assets, net of related debt | \$ 537,356  | \$           | 470,451 | \$ | 411,993 | \$ | 403,577 | \$ | 391,392 | \$ | 332,988 |
| Restricted                                      | 72,938      |              | 35,753  |    | 55,786  |    | 6,788   |    | 6,605   |    | 6,731   |
| Unrestricted                                    | 34,968      | <u> </u>     | 72,904  |    | 86,959  |    | 91,869  |    | 96,705  |    | 127,479 |
|   |             |              |         |    |         |    |         |    |         |    |         |
| Subtotal governmental activities net assets     | 645,262     | <u> </u>     | 579,108 |    | 554,738 |    | 502,234 |    | 494,702 |    | 467,198 |
|   |             |              |         |    |         |    | 4.1     |    |         |    |         |
|   |             |              |         |    |         |    |         |    |         |    |         |
| Business-Type activities:                       |             |              |         |    |         |    |         |    |         |    |         |
| Invested in capital assets, net of related debt | 128,521     |              | 195,799 |    | 223,018 |    | 237,044 |    | 259,198 |    | 268,503 |
| Restricted                                      | 46,861      |              | 37,216  |    | 36,041  |    | -       |    | -       |    | 2,526   |
| Unrestricted                                    | 85,619      | )            | 39,277  |    | 20,293  |    | 48,563  |    | 43,383  |    | 34,373  |
| Subtotal business-type activities net assets    | 261,001     |              | 272,292 |    | 279,352 |    | 285,607 |    | 302,581 |    | 305,402 |
| Subtotal business-type activities liet assets   | 201,001     | <del>-</del> | 212,232 |    | 217,332 |    | 203,007 |    | 302,301 |    |         |
|   |             |              |         |    |         |    |         |    |         |    |         |
| Primary Government:                             |             |              |         |    |         |    |         |    |         |    |         |
| Invested in capital assets, net of related debt | 665,877     | ,            | 666,250 |    | 635,011 |    | 640,621 |    | 650,590 |    | 601,491 |
| Restricted                                      | 119,799     |              | 72,969  |    | 91,827  |    | 6,788   |    | 6,605   |    | 9,257   |
| Unrestricted                                    | 120,587     |              | 112,181 |    | 107,252 |    | 140,432 |    | 140,088 |    | 161,852 |
|   |             |              |         |    |         |    |         |    |         |    |         |
| Total primary government net assets             | 906,263     | 3            | 851,400 |    | 834,090 |    | 787,841 |    | 797,283 |    | 772,600 |

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the City adopted GASB 34.

### School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 2 Changes in Net Assets Last Six Fiscal Years (Argente in the woord)

(Amounts in thousands)

|   | 2002          | 2003      | 2004      | 2005      | 2006      | 2007      |
|---|---------------|-----------|-----------|-----------|-----------|-----------|
| Program Revenues                                |               |           |           |           |           |           |
| Governmental Activities:                        |               |           |           |           |           |           |
| Charges for Services                            |               |           |           |           |           |           |
| General Government                              | \$ 108        | \$ 449    | \$ 551    | \$ 775    | \$ 1,230  | \$ 2,450  |
| Judicial Adminstration                          | 10            | 191       | 402       | 498       | 200       | 778       |
| Public Safety                                   | 2,410         | 6,282     | 6,727     | 11,608    | 13,041    | 2,708     |
| Public Works                                    | 13,896        | 16,394    | 16,829    | 9,081     | 10,121    | 24,181    |
| Health and Public Assistance                    | 119           | 159       | 154       | 130       | 134       | 101       |
| Culture and Recreation                          | 1,763         | 5,907     | 6,668     | 7,034     | 6,198     | 6,126     |
| Community Development                           | 6             | 7         | 11        | 5         | 1,063     | 907       |
| Operating Grants and Contributions              | 93,270        | 123,596   | 105,466   | 116,399   | 116,827   | 115,779   |
| Total governmental activities program revenue   | 111,582       | 152,985   | 136,808   | 145,530   | 148,814   | 153,030   |
| and the second of                               |               |           |           |           |           |           |
| <b>5</b>  |               |           |           |           |           |           |
| Business-type activities:                       |               |           |           |           |           |           |
| Charges for Services                            | <b>50.010</b> | 60 mor    | CO 0C1    |           | 74.010    | 60.016    |
| Water   | 59,318        | 63,785    | 60,964    | 61,002    | 74,218    | 69,816    |
| Wastewater                                      | 13,389        | 14,615    | 18,633    | 21,329    | 22,375    | 22,314    |
| Parking Facilities                              | 18,355        | 18,574    | 21,354    | 21,059    | 20,911    | 21,599    |
| Capital Grants and Contributions                | 355           | 254       | 205       |           |           | 731       |
| Total business-type activities program revenues | 91,417        | 97,228    | 101,156   | 103,390   | 117,582   | 114,460   |
| Total primary government program revenues       | 202,999       | 250,213   | 237,964   | 248,920   | 266,396   | 267,490   |
|   |               |           |           |           |           |           |
| Expenses  |               |           |           |           |           |           |
| Governmental activities:                        |               |           |           |           |           |           |
|   | 49.060        | 02 211    | 06.001    | 74,344    | 94,763    | 113,279   |
| General Government                              | 48,062        | 83,311    | 86,081    |           | 42,494    | 46,944    |
| Judicial Adminstration                          | 8,987         | 10,856    | 36,635    | 40,319    |           |           |
| Public Safety                                   | 122,252       | 117,488   | 99,975    | 107,531   | 106,705   | 111,803   |
| Public Works                                    | 96,894        | 103,319   | 124,833   | 144,438   | 109,907   | 119,176   |
| Health and Public Assistance                    | 62,062        | 70,665    | 77,668    | 84,173    | 91,443    | 93,775    |
| Culture and Recreation                          | 46,945        | 44,758    | 42,495    | 46,267    | 44,933    | 52,965    |
| Community Development                           | 17,218        | 19,806    | 10,471    | 16,974    | 14,930    | 14,772    |
| Education                                       | 83,883        | 88,854    | 90,020    | 91,865    | 92,595    | 97,595    |
| Interest on Long-term Debt                      | 18,536        | 18,088    | 17,461    | 18,516    | 19,565    | 19,618    |
| Intergovernmental                               | 7,932         | 8,061     | 6,140     |           |           |           |
| Total government activities expenses:           | 512,771       | 565,206   | 591,779   | 624,427   | 617,335   | 669,927   |
| Business-type activities:                       |               |           |           |           |           |           |
| Water   | 53,712        | 54,382    | 60,069    | 60,207    | 62,009    | 60,511    |
| Wastewater                                      | 11,379        | 10,963    | 11,754    | 11,957    | 15,448    | 17,377    |
| Parking Facilities                              | 14,298        | 15,834    | 16,869    | 18,640    | 18,356    | 18,861    |
|   |               |           | 00.535    | 00.00     | 05.612    | 06.540    |
| Total business-type activities expenses         | 79,389        | 81,179    | 88,692    | 90,804    | 95,813    | 96,749    |
| Total primary government expenses               | 592,160       | 646,385   | 680,471   | 715,231   | 713,148   | 766,676   |
|   |               |           |           |           |           |           |
| Net (Expense) Revenue                           |               |           |           |           |           |           |
| Governmental activities                         | (401,189)     | (412,221) | (454,971) | (478,897) | (468,521) | (516,897) |
| Business-type activities                        | 12,028        | 16,049    | 12,464    | 12,586    | 21,769    | 17,711    |
| Total Primary Government Net Expense            | (389,161)     | (396,172) | (442,507) | (466,311) | (446,752) | (499,186) |

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the City adopted GASB 34.

### School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 2-1 Changes in Net Assets Last Six Fiscal Years (Amounts in thousands)

|   |                |           | Fiscal          | Year       | 1.4        |            |
|---|----------------|-----------|-----------------|------------|------------|------------|
|   | 2002           | 2003      | 2004            | 2005       | 2006       | 2007       |
| General Revenues and Other Changes in Net Assets                |                |           |                 |            |            |            |
| Governmental Activities:  | *              |           |                 |            |            |            |
| Tax   |                |           |                 |            |            |            |
| Real Estate   | \$ 158,871 \$  | 168,731   | \$ 181,446      | \$ 193,156 | \$ 217,787 | \$ 241,315 |
| Sales and Use   | ·              | -         | •               | 29,497     | 30,652     | 32,402     |
| Consumption Utility   | <u> - 1,14</u> | · .       | )= <sup>1</sup> | 43,387     | 43,337     | 42,586     |
| Business Licenses   |                | -         | · 1 · 1 · 2 · 3 | 22,015     | 24,412     | 25,268     |
| Motor Vehicle Licenses  | -              | - j i     |                 | 2,605      | 3,576      | 3,529      |
| Cigarette   | -              | <u>-</u>  |                 | 6,948      | 6,819      | 6,957      |
| Restaurant Food   |                | -         |                 | 26,669     | 27,277     | 28,578     |
| Franchise, Admission, Recordation and Other Miscellaneous Local | -              | _         |                 | 19,356     | 21,544     | 19,800     |
| Other *   | 127,262        | 132,847   | 140,675         |            | +          | -          |
| Interest and Investment earnings                                | 5,566          | 3,018     | 2,377           | 4,916      | 7,306      | 6,536      |
| Grants and contributions not restricted to specific programs    | 60,367         | 60,472    | 77,601          | 68,219     | 68,133     | 66,524     |
| Miscellaneous   | 12,003         | 7,986     | 18,504          | 8,496      | 15,851     | 4,845      |
| Gain (Loss) on disposal of assets                               | 625            | 4,025     |                 | ٠ .        | 3,249      | 65         |
| Transfers between governmental and business-type activities     | 8,000          | 8,500     | 10,000          | 10,000     | 11,868     | 10,988     |
|   |                |           |                 |            |            |            |
| Total governmental activities:                                  | 372,694        | 385,579   | 430,603         | 435,264    | 481,811    | 489,393    |
|   |                |           |                 |            |            |            |
|   |                |           |                 |            |            |            |
| Business-Type activities:                                       |                |           |                 |            |            |            |
| Interest and Investment earnings                                | 941            | 816       | 609             | 864        | 3,161      | 2,739      |
| Grants and contributions not restricted to specific programs    |                |           |                 | -          | ·          | 333        |
| Unrealized Gain (Loss) on Investments                           | · •            | 25        | (640)           |            |            |            |
| Miscellaneous   | 3,660          | 2,780     | 4,624           | 3,657      | 3,911      | 3,554      |
| Gain (Loss) on disposal of assets                               | 415            | 121       | _               | (852)      |            | (6)        |
| Transfers between governmental and business-type activities     | (8,000)        | (8,500)   | (10,000)        | (10,000)   | (11,868)   | (10,988)   |
|   |                | <u></u>   |                 |            |            |            |
| Total business-type activities                                  | (2,984)        | (4,758)   | (5,407)         | (6,331)    | (4,796)    | (4,368)    |
|   |                |           |                 |            |            |            |
| Total Primary Governmental Activities                           | 369,710        | 380,821   | 425,196         | 428,933    | 477,015    | 485,025    |
| Change to N.4 A sector  |                |           |                 |            |            |            |
| Change in Net Assets Governmental activities                    | (20.405)       | (0.6.640) | (04.060)        | (40,000)   | 10.000     | (07 504)   |
|   | (28,495)       | (26,642)  | (24,368)        | (43,633)   | 13,290     | (27,504)   |
| Business-type activities  | 9,044          | 11,291    | 7,057           | 6,255      | 16,973     | 13,343     |
| Total Primary Government Net Assets                             | (19,451)       | (15,351)  | (17,311)        | (37,378)   | 30,263     | (14,161)   |

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the City adopted GASB 34.

<sup>2. \*</sup>All taxes listed except real estate taxes were reported as "other" on the CAFR prior to fiscal year 2005.

## School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 3 Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

|  |           |           |           |            | Fisca      | l Year     |            |            |            |            |
|--|-----------|-----------|-----------|------------|------------|------------|------------|------------|------------|------------|
|  | 1998      | 1999      | 2000      | 2001       | 2002       | 2003       | 2004       | 2005       | 2006       | 2007       |
| General Fund                           |           |           |           |            |            |            |            |            |            |            |
| Reserved                               | \$ 13,536 | \$ 13,625 | \$ 12,309 | \$ 12,142  | \$ 14,913  | \$ 8,317   | \$ 8,152   | \$ 14,172  | \$ 16,057  | \$ 17,223  |
| Unreserved                             | 34,980    | 30,548    | 39,836    | 60,569     | 53,053     | 49,789     | 53,948     | 54,007     | 66,619     | 71,056     |
|  |           |           |           |            |            |            |            |            |            |            |
| Total General Fund                     | 48,516    | 44,173    | 52,145    | 72,711     | 67,966     | 58,106     | 62,100     | 68,179     | 82,676     | 88,279     |
|  |           |           |           |            |            |            |            |            |            |            |
| Capital Projects Fund                  |           |           |           |            |            |            |            |            |            |            |
| Reserved                               | 22,095    | 12,672    | 22,685    | 23,294     | 40,849     | 51,259     | 80,034     | 82,373     | 20,885     | 48,894     |
| Unreserved                             | 23,196    | 2,748     | 2,616     | 11,755     | 1,009      | 7,200      | 14,132     | 3,394      |            | 15,424     |
| Total Capital Projects Fund            | 45,291    | 15,420    | 25,301    | 35,049     | 41,858     | 58,459     | 94,166     | 85,767     | 20,885     | 64,318     |
|  |           |           |           |            |            |            |            |            |            | *.         |
| All Other Governmental Funds           |           |           |           |            |            |            |            |            |            |            |
| Reserved                               | 17,344    | 14,412    | 17,877    | 19,577     | 17,177     | 8,089      | 10,509     | 27,161     | 19,075     | 20,123     |
| Unreserved                             | (15,343)  | (12,824)  | (16,669)  | (17,230)   | 1,254      | 14,833     | 14,058     | 3,992      | 17,131     | 24,211     |
| Total Other Governmental Funds         | 2,001     | 1,588     | 1,208     | 2,347      | 18,431     | 22,922     | 24,567     | 31,153     | 36,206     | 44,334     |
| Total Fund Balance, Governmental Funds | \$ 95,808 | \$ 61,181 | \$ 78,654 | \$ 110,107 | \$ 128,255 | \$ 139,487 | \$ 180,833 | \$ 185,099 | \$ 139,767 | \$ 196,931 |

#### School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 4 Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

|  |            |             |            |            | Fisc       | cal Year   |            |            |             |            |
|--|------------|-------------|------------|------------|------------|------------|------------|------------|-------------|------------|
|  | 1998       | 1999        | 2000       | 2001       | 2002       | 2003       | 2004       | 2005       | 2005        | 2007       |
| Revenues   |            |             |            |            |            |            |            |            |             |            |
| General Property Taxes   | \$ 147,228 | \$ 147,831  | \$ 152,062 | \$ 153,366 | \$ 159,512 | \$ 168,893 | \$ 178.361 | \$ 193,293 | \$ 211,788  | \$ 235,399 |
| Other Local Taxes  | 106,499    | 111,212     | 119,107    | 126,537    | 127,262    | 132,847    | 140,675    | 150,477    | 157,616     | 159,119    |
| Licenses and Permits   | 2,080      | 2,505       | 2,943      | 2,601      | 2,700      |            | 3,204      | 3,542      | 4,088       | 4,071      |
| Fines and Forfeitures  | 1,772      | 1,920       |            | 1,684      |            |            | 1,627      | 1,763      |             |            |
| Use of Money and Property  | 9,160      |             | 1,661      |            | 1,541      | 1,569      |            |            | 1,461       | 1,605      |
| Charges for Services   |            | 8,785       | 10,275     | 11,361     | 11,247     | 8,791      | 8,333      | 10,232     | 10,498      | 11,105     |
|  | 18,491     | 19,658      | 18,836     | 18,745     | 18,312     |            | 31,342     | 29,129     | 32,772      | 37,071     |
| Miscellaneous  | 15,201     | 18,621      | 13,990     | 13,681     | 12,337     | 24,785     | 17,339     | 18,951     | 33,494      | 11,691     |
| Recovered Costs  | 14,468     | 11,139      | 12,338     | 14,135     | 10,008     | 9,556      | 12,297     | 14,188     | 12,667      | 8,408      |
| Intergovernmental  | 98,019     | 107,896     | 133,526    | 122,677    | 133,332    | 131,071    | 160,118    | 147,045    | 149,757     | . 1        |
| Contract to the second contract of the contrac |            |             |            |            |            |            |            |            |             | 156,636    |
|  |            |             |            |            |            |            |            |            |             |            |
| Total Revenue  | 412,918    | 429,567     | 464,738    | 464,787    | 476,251    | 509,875    | 553,296    | 568,620    | 614,141     | 625,106    |
|  |            |             |            |            |            |            |            |            |             |            |
| Expenditures   |            |             |            |            |            |            |            |            |             |            |
| Current  |            |             |            |            |            |            |            |            |             |            |
| General Government   | 43,942     | 42,499      | 50,770     | . 50,671   | 44,126     | 64,639     | 76,127     | 67,434     | 92,062      | 102,031    |
| Judicial Adminstration   | 8,336      | 8,046       | 8,969      | 7,987      | 8,790      | 9,280      | 35,603     | 38,110     | 41,795      | 45,173     |
| Public Safety  | 91,001     | 94,113      | 96,542     | 101,523    | 115,912    | 123,202    | 94,979     | 102,278    | 105,634     | 108,565    |
| Public Works   | 29,475     | 34,153      | 36,792     | 36,817     | 56,124     | 57,162     | 80,613     | 64,497     | 46,959      | 49,161     |
| Health and Public Assistance   | 60,788     | 64,993      | 72,609     | 56,967     | 61,601     | 68,140     | 76,221     | 83,451     | 91,535      | 93,397     |
| Culture and Recreation   | 38,750     | 46,186      | 45,088     | 46,032     | 40,849     | 40,149     | 40,081     | 40,290     | 42,995      | 46,397     |
| Education  | 75,446     | 82,039      | 79,033     | 80,883     | 83,883     | 88,854     | 90,020     | 91,865     | 92,595      | 97,595     |
| Community Development  | 16,970     | 19,627      | 22,970     | 22,549     | 16,945     | 17,673     | 8,048      | 12,716     | 13,552      | 11,158     |
| Debt Services:   | ,          | ,           |            |            | 10,545     | 17,0.5     | 0,010      |            |             | 11,150     |
| Principal Retirement   | 29,493     | 27,280      | 29,493     | 32,065     | 31,177     | 32,450     | 32,731     | 47,407     | 37,660      | 35,872     |
| Interest and Other Charges   | 20,094     | 18,405      | 18,906     | 19,056     | 17,460     | 15,998     | 16,820     | 18,061     | 18,802      | 18,917     |
| Intergovernmental  | 8,203      | 6,923       | 5,950      | 7,807      | 7,932      | 8,061      | 6,140      | 10,001     | 44,002      | 10,917     |
| Capital Outlay   | 37,296     | 35,263      |            | 27,488     |            |            | 45,026     | 85,144     | 91,632      | 04.505     |
| Capital Outay  | 37,290     | 33,203      | 17,912     | 21,488     | 30,516     | 37,770     | 43,026     | 65,144     | 91,032      | 94,595     |
| Total Expenditures   | 459,794    | 479,527     | 485,034    | 489,845    | 515,315    | 563,378    | 602,409    | 651,253    | 675,221     | 702,861    |
| Excess (Deficiency of Revenues over(under) Expenditures  | (46,876)   | (49,960)    | (20,296)   | (25,058)   | (39,064)   | (53,503)   | (49,113)   | (82,633)   | (61,080)    | (77,755)   |
|  |            |             |            |            |            |            |            |            |             |            |
| Other Financing Sources (Uses)   |            |             |            |            |            |            |            |            |             |            |
| Proceeds of Refunding Bonds  | 30,367     | -           |            | -          |            | 31,123     | 83,219     | 30,389     | -           | 15,480     |
| Proceeds of Capital Leases   | 2,493      | 2,938       | 4,975      | 6,667      | 2,184      | 7,503      | 4,430      | 4,702      | 4,828       |            |
| Proceeds of Debt (General Obligation Bonds and Notes)  | 37,873     | 2,573       | 22,544     | 25,470     | 56,179     | 47,695     | 69,685     | 70,840     | - '         | 121,705    |
| Payment to Refunded Bonds Escrow Agent   | (30,367)   |             |            |            | (30,452)   | (31,123)   | (83,219)   | (30,389)   | i           | (15,480)   |
| Premium on Bonds Issued  | - 1        | -           |            |            |            |            | 389        | 2,259      | -           | 2,070      |
| Miscellaneous  |            | 193         |            | -          | -          | (2,989)    | (7).       |            | (122)       | 66         |
| Proceeds from sale or disposal of fixed assets   | 923        | 564         | 1,207      | 12,968     |            | 4,025      | 1,062      |            | 1.1         |            |
| Operating Transfers In   | 71,780     | 70,208      | 69,276     | 76,514     | 72,913     | 78,637     | 75,587     | 82,354     | 97,185      | 89,254     |
| Operating Transfers (Out)  | (62,971)   | (60,759)    | (59,826)   | (64,718)   | (64,913)   |            | (65,587)   | (72,354)   | (86,142)    | (78,176)   |
| Total Other Financing Sources (Users)  | 50,098     | 15,717      | 38,176     | 56,901     | 35,911     | 64,734     | 85,559     | 87,801     | 15,749      | 134,919    |
| Net change in fund balances  | e 2000     | \$ (34.243) | 0 12.000   |            |            |            |            |            | n 440 000   |            |
| ret change in rund bandices  | \$ 3,222   | \$ (34,243) | \$ 17,880  | \$ 31,843  | \$ (3,153) | \$ 11,231  | \$ 36,446  | \$ 5,168   | \$ (45,331) | \$ 57,164  |
| Debt services as a percentage of noncapital Expenditures   | 11.74%     | 10.28%      | 10.36%     | 11.06%     | 10.03%     | 9.22%      | 8.89%      | 11.56%     | 9.67%       | 9.01%      |

### School Board for the City of Norfolk City of Norfolk - Financial Trends Information Schedule 5 Program Revenues by Function (Optional Schedule) Last Six Fiscal Years (Amounts in thousands)

| Function/Program  Governmental Activities: General Government \$ Judicial Administration Public Safety Public Works Health and Public Assistance Culture and Recreation Community Development  Subtotal governmental activities program revenue  | 02         | 2003    | 2004       | 2005       | 2006       | 2007       |
|--|------------|---------|------------|------------|------------|------------|
| Governmental Activities:  General Government  Judicial Adminstration  Public Safety  Public Works  Health and Public Assistance  Culture and Recreation  Community Development   |            |         |            |            |            | 2007       |
| General Government \$ Judicial Adminstration Public Safety Public Works Health and Public Assistance Culture and Recreation Community Development  |            |         |            |            |            |            |
| Judicial Adminstration Public Safety Public Works Health and Public Assistance Culture and Recreation Community Development  |            |         |            |            |            |            |
| Public Safety Public Works Health and Public Assistance Culture and Recreation Community Development   | 11,272 \$  | 43,823  | \$ 15,945  | \$ 25,544  | \$ 24,802  | \$ 16,614  |
| Public Works Health and Public Assistance Culture and Recreation Community Development   | 4,466      | 4,482   | 17,960     | 19,423     | 19,605     | 27,904     |
| Health and Public Assistance Culture and Recreation Community Development  | 22,128     | 23,941  | 12,832     | 19,822     | 20,674     | 8,137      |
| Culture and Recreation Community Development   | 31,670     | 34,082  | 40,783     | 28,440     | 30,438     | 44,769     |
| Community Development  | 34,127     | 34,453  | 36,733     | 39,064     | 39,930     | 42,261     |
| Material Spiriture Control of Con | 6,097      | 10,225  | 10,221     | 9,956      | 9,603      | 9,655      |
| Subtotal governmental activities program revenue   | 1,822      | 1,979   | 2,334      | 3,281      | 3,762      | 3,690      |
|  | 111,582    | 152,985 | 136,808    | 145,530    | 148,814    | 153,030    |
|  |            |         |            |            |            |            |
| Business-type activities:  |            |         |            |            |            |            |
| Water  | 59,389     | 64,039  | 61,126     | 61,002     | 74,277     | 70,411     |
| Wastewater   | 13,673     | 14,615  | 18,676     | 21,329     | 22,394     | 22,450     |
| Parking Facilities   | 18,355     | 18,574  | 21,354     | 21,059     | 20,911     | 21,599     |
| Subtotal business-type activities program revenues   | 91,417     | 97,228  | 101,156    | 103,390    | 117,582    | 114,460    |
| Total primary government program revenues \$   | 202,999 \$ | 250,213 | \$ 237,964 | \$ 248,920 | \$ 266,396 | \$ 267,490 |

<sup>1.</sup> The earliest data available for this schedule is as of June 30, 2002, the year in which the City adopted GASB 34.

### School Board for the City of Norfolk City of Norfok - Financial Trends Information Schedule 6

### Total Revenue by Source, Governmental Funds Last Ten Fiscal Years

(Amounts in Thousands)

| Fiscal    | General<br>Property | Other<br>Local | Licenses and | Fines and   | Use of<br>Money and | Charges<br>for |        | Recovered | Inter-<br>Governmental |         |
|-----------|---------------------|----------------|--------------|-------------|---------------------|----------------|--------|-----------|------------------------|---------|
| Year      | Taxes               | Taxes          | Permits      | Forfeitures | Property            | Services       | Misc   | Costs     | Revenues               | Total   |
|           |                     |                |              |             |                     |                |        |           |                        |         |
| 1998      | 147,228             | 106,499        | 2,080        | 1,772       | 9,160               | 18,491         | 15,201 | 14,468    | 98,019                 | 412,918 |
| 1999      | 147,831             | 111,212        | 2,505        | 1,920       | 8,785               | 19,658         | 18,621 | 11,139    | 107,896                | 429,567 |
| 2000      | 152,062             | 119,107        | 2,943        | 1,661       | 10,275              | 18,836         | 13,990 | 12,338    | 133,526                | 464,738 |
| 2001      | 153,366             | 126,537        | 2,601        | 1,684       | 11,361              | 18,745         | 13,681 | 14,135    | 122,677                | 464,787 |
| 2002      | 159,512             | 127,262        | 2,700        | 1,541       | 11,247              | 18,312         | 12,337 | 10,008    | 133,332                | 476,251 |
| 2003      | 168,893             | 132,847        | 2,973        | 1,569       | 8,791               | 29,390         | 24,785 | 9,556     | 131,071                | 509,875 |
| 2004      | 178,361             | 140,675        | 3,204        | 1,627       | 8,333               | 31,342         | 17,339 | 12,297    | 160,118                | 553,296 |
| 2005      | 193,293             | 150,477        | 3,542        | 1,763       | 10,232              | 29,129         | 18,951 | 14,188    | 147,045                | 568,620 |
| 2006      | 211,788             | 157,616        | 4,088        | 1,461       | 10,498              | 32,772         | 33,494 | 12,667    | 149,757                | 614,141 |
| 2007      | 235,399             | 159,119        | 4,071        | 1,605       | 11,105              | 37,071         | 11,692 | 8,408     | 156,636                | 625,106 |
| Change    |                     |                |              |             |                     |                |        |           |                        |         |
| 1998-2007 | 59.9%               | 49.4%          | 95.7%        | -9.4%       | 21.2%               | 100.5%         | -23.1% | -41.9%    | 59.8%                  | 51.4%   |

### School Board for the City of Norfolk City of Norfolk - Other Local Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years (Amounts in Thousands)

| Fiscal<br>Year | Sales<br>and Use<br>Taxes | Consumer's<br>Utility<br>Taxes | Business<br>License<br>Taxes | Motor<br>Vehicle<br>Licenses | Cigarette<br>Taxes | Restaurant<br>Food<br>Taxes | Other  | Total   |
|----------------|---------------------------|--------------------------------|------------------------------|------------------------------|--------------------|-----------------------------|--------|---------|
| 1000           | 01.000                    | 00.050                         | 14.010                       | 0.110                        | 4.600              | 15.000                      | 14102  | 106,499 |
| 1998           | 21,023                    | 33,853                         | 14,818                       | 3,112                        | 4,507              | 15,003                      | 14,183 |         |
| 1999           | 22,602                    | 33,189                         | 15,932                       | 3,308                        | 4,918              | 15,677                      | 15,586 | 111,212 |
| 2000           | 24,321                    | 34,224                         | 18,095                       | 3,391                        | 3,940              | 17,066                      | 18,070 | 119,107 |
| 2001           | 25,496                    | 38,988                         | 18,352                       | 3,479                        | 4,122              | 18,759                      | 17,341 | 126,537 |
| 2002           | 25,267                    | 37,922                         | 18,644                       | 3,554                        | 4,280              | 19,288                      | 18,307 | 127,262 |
| 2003           | 25,854                    | 37,930                         | 18,472                       | 3,462                        | 4,220              | 21,680                      | 21,229 | 132,847 |
| 2004           | 27,867                    | 39,231                         | 20,279                       | 3,456                        | 7,639              | 21,808                      | 20,395 | 140,675 |
| 2005           | 29,497                    | 39,371                         | 22,015                       | 2,605                        | 6,948              | 22,550                      | 27,491 | 150,477 |
| 2006           | 30,652                    | 43,337                         | 24,412                       | 3,576                        | 6,819              | 27,277                      | 21,543 | 157,616 |
| 2007           | 32,402                    | 42,586                         | 25,268                       | 3,529                        | 6,957              | 28,578                      | 19,799 | 159,119 |
| Change         |                           |                                |                              |                              |                    |                             |        |         |
| 1998-2007      | 54.13%                    | 25.80%                         | 70.52%                       | 13.40%                       | 54.36%             | 90.48%                      | 39.60% | 49.41%  |

<sup>1.</sup> This table presents additional details on other local taxes presented in the Table above.

### School Board for the City of Norfolk City of Norfolk - Revenue Capacity Schedule 1

### Assessed Valuations and Estimated Actual Values of Taxable Property Last Ten Years (in thousands)

|   |      | Real       | Personal  | Other    | Total Taxable  | Estimate Actual<br>Taxable Value |
|---|------|------------|-----------|----------|----------------|----------------------------------|
| - | Year | Property   | Property  | Property | Assessed Value |                                  |
|   | 1998 | 7,619,379  | 848,103   | 200,879  | 8,668,361      | 14,673,363                       |
|   | 1999 | 7,934,397  | 900,076   | 219,963  | 9,054,436      | 15,145,054                       |
|   | 2000 | 8,098,113  | 1,023,626 | 203,300  | 9,325,039      | 15,668,692                       |
|   | 2001 | 8,458,281  | 1,040,929 | 228,874  | 9,728,084      | 16,119,540                       |
|   | 2002 | 8,882,064  | 1,102,983 | 219,845  | 10,204,892     | 16,794,801                       |
|   | 2003 | 9,356,760  | 1,085,027 | 300,481  | 10,742,268     | 17,864,127                       |
|   | 2004 | 10.029,639 | 1,170,117 | 283,544  | 11,483,300     | 19,406,095                       |
|   | 2005 | 10,960,812 | 1,167,673 | 310,519  | 12,439,004     | 21,576,347                       |
|   | 2006 | 12,691,527 | 1,324,320 | 316,471  | 14,332,318     | 25,196,622                       |
|   | 2007 | 15,607,512 | 1,488,338 | 210,431  | 17,306,281     | 29,424,339                       |

#### Notes

- 1. Real property and personal property includes both general and public service corporations.
- 2. Other property includes machinery and tools, mobile homes, airplanes and boats.
- Estimated actual taxable property values are based on data supplied by the the City's Commissioner of Revenue and the City Assessor.
   Property value information does not include property of public service corporations or vacant land.

#### School Board for the City of Norfolk City of Norfolk - Revenue Capacity Schedule 2 Direct Property Rates Last Ten Years

|  | 19 | 98   | 1999       | 2000       | 2  | 001  | 2  | 2002 | 2  | 2003 | . 2 | 2004 | 2  | 2005 | 2006   |    | 2007 |
|--|----|------|------------|------------|----|------|----|------|----|------|-----|------|----|------|--------|----|------|
| Property tax rate per                          |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
| \$100 of assessed value:                       |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
| Real property                                  | \$ | 1.40 | \$<br>1.40 | \$<br>1.40 | \$ | 1.40 | \$ | 1.40 | \$ | 1.40 | \$  | 1.40 | \$ | 1.40 | \$ 1.3 |    | 1.27 |
| Business Improvement District                  |    | N/A  | 0.24       | 0.20       |    | 0.18 |    | 0.18 |    | 0.18 |     | 0.18 |    | 0.18 | 0.1    | 8  | 0.18 |
| Personal property                              |    | 4.00 | 4.00       | 4.00       |    | 4.00 |    | 4.00 |    | 4.00 |     | 4.00 |    | 4.00 | 4.0    | 0  | 4.00 |
| Machinery and tools                            |    | 4.00 | 4.00       | 4.00       |    | 4.00 |    | 4.00 |    | 4.00 |     | 4.00 |    | 4.00 | 4.0    | 0  | 4.00 |
| Mobile homes                                   |    | 1.40 | 1.40       | 1.40       |    | 1.40 |    | 1.40 |    | 1.40 |     | 1.40 |    | 1.40 | 1.3    | 5  | 1.27 |
| Airplanes                                      |    | 3.20 | 2.40       | 2.40       |    | 2.40 |    | 2.40 |    | 2.40 |     | 2.40 |    | 2.40 | 2.4    | 0  | 2.40 |
| Boats (pleasure)                               |    | 1.60 | 1.50       | 0.01       |    | 0.01 |    | 0.01 |    | 0.01 |     | 0.01 |    | 0.01 | 0.0    | 1  | 0.01 |
| Boats (business)                               |    | 1.60 | 1.50       | 1.50       |    | 1.50 |    | 1.50 |    | 1.50 |     | 1.50 |    | 1.50 | 1.5    | 0  | 1.50 |
| Recreational vehicles                          |    | N/A  | 2.00       | 2.00       |    | 2.00 |    | 2.00 |    | 1.50 |     | 1.50 |    | 1,50 | 1.5    | 0  | 1.50 |
| Disabled Veterans                              |    | N/A  | N/A        | N/A        |    | 3.00 |    | 3.00 |    | 3.00 |     | 3.00 |    | 3.00 | 3.0    | 0  | 3.00 |
| Assessed value of real                         |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
|  |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
| property as a percent<br>of fair market value: |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
|  |    |      |            |            |    |      |    |      |    |      |     |      |    |      |        |    |      |
| As determined by the City Assessor             |    | 100% | 1000       | 1000       |    | 1000 |    | 1000 |    | 1000 |     | 1000 |    | 1000 | 100    | M  | 1000 |
|  |    | 100% | 100%       | 100%       |    | 100% |    | 100% |    | 100% |     | 100% |    | 100% | 100    | 1% | 100% |
| As determined by the<br>Commonwealth's         |    |      |            |            |    |      |    |      |    |      |     |      |    |      | . 12   |    |      |
|  |    | 0.10 | 000        | 00.00      |    | 004  |    |      |    |      |     |      |    |      |        |    |      |
| Department of Taxation                         |    | 94%  | 93%        | 90%        |    | 90%  |    | 88%  |    | 88%  |     | 86%  |    | 65%  | 76     | %  | N/A  |

#### Notes

- 1. Cities in Virginia have jurisdiction over the entire area within their boundaries and operate independently of a county government since they are located outside of any county boundaries.
- 2. The real property and personal property assessments for public service corporations are based on information furnished to the Commissioner of the Revenue by the State Corporation Commission and the Commonwealth's Department of Taxation for calendar years 1997 through 2006.
- 3. The most recent Virginia Assessment/Sales ratio study is for 2004.

N/A - Not available

### School Board for the City of Norfolk City of Norfolk - Revenue Capacity Schedule 3 Principal Property Taxpayers Current Year and Nine Years Ago

|   | 19                                   | 998    |                                    | 2                                    | 007      |                                    |
|---|--------------------------------------|--------|------------------------------------|--------------------------------------|----------|------------------------------------|
|   |                                      |        |                                    |                                      |          |                                    |
|   | Real Property<br>Taxable<br>Assessed |        | Percentage<br>of Total<br>Assessed | Real Property<br>Taxable<br>Assessed |          | Percentage<br>of Total<br>Assessed |
| Taxpayer                                    | Value                                | Rank   | Value                              | Value                                | Rank     | Value                              |
| Bell Atlantic Virginia, Inc.                | 193,580,871                          | 1.     | 2.54%                              | 140 214 726                          | 2        | 0.90%                              |
| Virginia Power Co.                          | 165,733,572<br>70,812,803            | 2      | 2.18%<br>0.93%                     | 140,314,736<br>77,775,444            |          | 0.50%                              |
| Norfolk Southern Corporation<br>Nationsbank | 58,981,810                           |        | 0.93%                              | 77,773,444                           | . 0      | 0.3070                             |
| Military Circle Ltd. Partnership            | 57,205,620                           |        | 0.75%                              | 63,475,500                           | 7        | 0.41%                              |
| Taubmann Co                                 | 54,800,110                           |        | 0.72%                              | 05,175,000                           | 3        | 0.00%                              |
| Ford Motor Company                          | 45,611,640                           |        | 0.60%                              | 81,445,000                           | 5        | 0.52%                              |
| Three Commercial Place Assoc.               | 30,977,980                           | 8      | 0.41%                              |                                      |          |                                    |
| Dominion Tower Ltd. Partnership             | 37,260,010                           | 9      | 0.49%                              | 54,220,500                           | 8        | 0.35%                              |
| World Trade Center                          | 28,425,460                           | 10     | 0.37%                              |                                      |          |                                    |
| Bank of America                             |                                      |        |                                    | 81,573,800                           | 4        | 0.52%                              |
| Norfolk Hotel Assoc. (Marriot)              |                                      |        |                                    | 44,688,400                           | 10       | 0.29%                              |
| Mac Arthur Shopping Center LLC              |                                      |        |                                    | 164,793,100                          | 1        | 1.06%                              |
| Cox Virginia Telecom                        |                                      |        |                                    | 49,858,200                           | 9        | 0.32%                              |
| Verizon Virginia, Inc.                      |                                      |        |                                    | 114,147,696                          | 3        | 0.73%                              |
| Total                                       | 743,389,876                          | -<br>: | 9.76%                              | 872,292,37                           | 6        | 5.59%                              |
| Total Assessed Value                        | \$7,619,378,308                      |        |                                    | \$ 15,607,511,904                    | <b>.</b> |                                    |

#### Note

<sup>1.</sup> Information obtained from the City's Real Estate Assessor's Office.

School Board for the City of Norfolk City of Norfolk - Revenue Capacity Schedule 4 Property Tax Levy and Collections Last Ten Years (in thousands)

|      |          |             | Percentage of Current |             |             | Percentage of Total |
|------|----------|-------------|-----------------------|-------------|-------------|---------------------|
|      | Total    | Current     | Collections           | Delinquent  | Total       | Collections         |
| Year | Tax Levy | Collections | to Tax Levy           | Collections | Collections | to Tax Levy         |
|      |          |             |                       |             |             |                     |
| 1998 | 144,794  | 134,889     | 93.16%                | 10,727      | 145,616     | 100.57%             |
| 1999 | 150,747  | 136,668     | 90.66%                | 11,068      | 147,736     | 98.00%              |
| 2000 | 158,268  | 145,772     | 92.10%                | 14,865      | 160,637     | 101.50%             |
| 2001 | 164,289  | 151,921     | 92.47%                | 13,501      | 165,422     | 100.69%             |
| 2002 | 171,755  | 158,914     | 92.52%                | 12,883      | 171,797     | 100.02%             |
| 2003 | 179,220  | 164,482     | 91.78%                | 18,724      | 183,206     | 102.22%             |
| 2004 | 191,397  | 178,200     | 93.10%                | 15,821      | 194,021     | 101.37%             |
| 2005 | 209,202  | 191,254     | 91.42%                | 8,549       | 199,803     | 95.51%              |
| 2006 | 227,796  | 223,967     | 98.32%                | 8,526       | 232,493     | 102.06%             |
| 2007 | 254,703  | 239,288     | 93.95%                | 10,097      | 249,385     | 97.91%              |

<sup>1.</sup> Deliquent tax collections are reported in the year collected.

## School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 1 Ratios of Outstanding Debt by Type Last Ten Fiscal Years (Amount in Thousands)

| Fiscal      | General<br>Obligation | General<br>Obligation | Revenue (          | Total<br>Outstanding | Outstanding<br>Debt per | % of<br>Personal | Debt to<br>Net Asset |
|-------------|-----------------------|-----------------------|--------------------|----------------------|-------------------------|------------------|----------------------|
| Year        | Bonds *               | Notes                 | Bonds              | Debt                 | Capita (Actual)         | Income           | Ratio                |
| Governmen   | ntal Activities       |                       |                    |                      |                         |                  |                      |
| 4000        | 204.055               | 0.000                 |                    | 205 407              | 1 605                   | 5.41%            | N/A                  |
| 1998        | 391,857               | 3,630                 |                    | 395,487              | 1,685                   |                  | N/A                  |
| 1999        | 367,137               | 3,234                 | -                  | 370,371              | 1,579                   | 5.98%<br>6.48%   | N/A<br>N/A           |
| 2000        | 360,345               | 3,157                 | - · ·              | 363,502              | 1,551<br>1,524          | 6.98%            | N/A                  |
| 2001        | 353,917               | 2,755                 | <del>-</del> -     | 356,672              | 1,524                   | 7.30%            | 1,84                 |
| 2002        | 348,296               | 2,297                 | -                  | 350,593              |                         | 7.45%            | 1.59                 |
| 2003        | 361,656               | 1,726                 | -                  | 363,382              | 1,554                   |                  | 1.39                 |
| 2004        | 398,606               | 1,110                 | -                  | 399,716              | 1,699                   | 7.18%            |                      |
| 2005        | 421,008               | 250                   | -                  | 421,258              | 1,789                   | 7.25%            | 1.19                 |
| 2006        | 382,773               | 239                   |                    | 383,012              | 1,622                   | N/A              | 1.29                 |
| 2007        | 469,498               | 227                   | . •                | 469,725              | 1,943                   | N/A              | 0.99                 |
|             |                       |                       |                    |                      |                         |                  |                      |
| Business-Ty | ype Activities        |                       |                    |                      |                         |                  |                      |
| 1000        | 155,078               |                       | 261,900            | 416,978              | 1,777                   | 5.13%            | N/A                  |
| 1998        |                       | -                     | 330,030            | 471,698              | 2,012                   | 4.69%            | N/A                  |
| 1999        | 141,668               |                       | 347,620            | 475,627              | 2,029                   | 4.95%            | N/A                  |
| 2000        | 128,007               | •                     | 357,240            | 473,027              | 2,016                   | 5.27%            | N/A                  |
| 2001        | 114,528               | _                     | 360,635            | 471,708              | 2,023                   | 5.42%            | 0.55                 |
| 2002        | 112,050               | •                     | 370,855            | 472,083              | 2,023                   | 5.76%            | 0.58                 |
| 2003        | 99,220                | ·                     | 365,464            | 453,100              | 1,926                   | 6.33%            | 0.62                 |
| 2004        | 87,636                | -                     | 382,689            | 474,209              | 2,014                   | 6,44%            | 0.60                 |
| 2005        | 91,520                | -                     |                    | 467,258              | 1,979                   | N/A              | 0.65                 |
| 2006        | 93,099                |                       | 374,159<br>364,834 | 467,258              | 1,933                   | N/A              | 0.65                 |
| 2007        | 107,311               | •                     | 304,634            | 407,236              | 1,933                   | INIA             | 0.05                 |
|             |                       |                       |                    |                      |                         |                  |                      |
| Total Prima | ary Governmen         | tal Activities        |                    | *                    |                         |                  |                      |
| 1998        | 546,935               | 3,630                 | 261,900            | 812,465              | 3,462                   | 10.55%           | N/A                  |
| 1999        | 508,805               | 3,234                 | 330,030            | 842,069              | 3,591                   | 10.67%           | N/A                  |
| 2000        | 488,353               |                       | 347,620            | 839,130              | 3,580                   | 11.43%           | N/A                  |
| 2001        | 468,445               | 2,755                 | 357,240            | 828,440              | 3,540                   | 12.25%           | N/A                  |
| 2002        | 460,346               | 2,297                 | 360,635            | 823,278              | 3,524                   | 12,72%           | 1,10                 |
| 2002        | 460,876               | 1,726                 | 370,855            | 833,457              | 3,563                   | 13.22%           | 1.02                 |
| 2003        | 486,242               | 1,110                 | 365,464            | 852,816              | 3,626                   | 13.51%           | 0.98                 |
| 2005        | 512,528               | 250                   | 382,689            | 895,467              | 3,802                   | 13.68%           | 0.88                 |
| 2006        | 475,872               | 239                   | 374,159            | 850,270              | 3,601                   | N/A              | 0.94                 |
| 2007        | 576,809               | 227                   | 364,834            | 936,983              | 3,876                   | N/A              | 0.94                 |

### Notes:

N/A - not available

<sup>\*</sup> Includes a Section 108 loan with the Department of Housing and Urban Development (HUD) in the amount of \$13,000,000.

Revenues from the Broad Creek Tax Increment Financing (TIF) District are the primary revenue pledge to support the bonds's debt service. In Virginia, this TIF pledge constitutes a general obligation when determining the City's legal debt margin.

<sup>1.</sup> Population is detailed in Debt Capacity Information Schedule 2.

## School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 2 Ratio of Net General Bonded Debt Total Assessed Value and Net Bonded Debt Per Capital Last Ten Years

| Year | Gross Bonded Debt (in thousands) | Debt Payable from<br>Enterprise Revenue<br>(in thousands) | Net Bonded<br>Debt<br>(in thousands) | Assessed Value<br>of Taxable Property<br>(in thousands) | Population | Ratio of Net<br>Bonded Debt<br>To Assessed<br>Value | Net<br>Bonded<br>Debt per<br>Capita |
|------|----------------------------------|---|--------------------------------------|---|------------|---|-------------------------------------|
| 1998 | 546,935                          | 155.078   | 391,857                              | 8,668,361   | 234,700    | 4.52%   | 1,670                               |
| 1999 | 508,805                          | 141,668   | 367,137                              | 9,054,436   | 234,500    | 4.05%   | 1,566                               |
| 2000 | 488,353                          | 128,007   | 360,346                              | 9,325,039   | 234,403    | 3.86%   | 1,537                               |
| 2001 | 468,445                          | 114,528   | 353,917                              | 9,728,084   | 234,000    | 3.64%   | 1,512                               |
| 2002 | 460,346                          | 112,050   | 348,296                              | 10,204,892  | 233,600    | 3.41%   | 1,491                               |
| 2003 | 460,876                          | 99,220  | 361,656                              | 10,742,268  | 233,900    | 3.37%   | 1,546                               |
| 2004 | 486,242                          | 87,636  | 398,606                              | 11,483,300  | 235,200    | 3.47%   | 1,695                               |
| 2005 | 512,528                          | 91,520  | 421,008                              | 12,439,004  | 235,071    | 3.38%   | 1,791                               |
| 2006 | 475,872                          | 93,099  | 382,773                              | 14,332,318  | 236,092    | 2.67%   | 1,621                               |
| 2007 | 576,809                          | 107,311   | 469,498                              | 15,496,208  | 241,727    | 3.03%   | 1,942                               |

### Notes:

- 1. Assessed value of taxable property is detailed in Revenue Capacity Schedule 1.
- 2. Population from Weldon & Cooper Center for Public Services.

### School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 3 Computation of Direct Bonded Debt June 30, 2007

|                 | Net Bonded<br>Debt | % Applicable to | \$ Applicable to |
|-----------------|--------------------|-----------------|------------------|
| Jurisdiction    | Outstanding        | Government      | Government       |
| Direct:         |                    |                 |                  |
| City of Norfolk | \$ 469,498         | 100%            | \$ 469,498       |

- 1. Enterprise Funds are excluded
- 2. There is no overlapping debt because cities in Virginia have jurisdication over the entire area within their boundaries and operate independently of a county since they are located outside of any county boundaries.

### School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 4 Legal Debt Margin June 30

|   |                  |                              |                  | Jane             |                  |                  | 2004              | <u>2005</u>       | <u>2006</u>       | <u>2007</u>       |
|---|------------------|------------------------------|------------------|------------------|------------------|------------------|-------------------|-------------------|-------------------|-------------------|
|   | 1998             | <u>1999</u>                  | 2000             | <u>2001</u>      | <u>2002</u>      | <u>2003</u>      | <u>2004</u>       |                   |                   |                   |
| Total assessed value of real property   |                  | \$ 7,934,397,295             | \$ 8.098,113,173 | \$ 8,458,280,938 | \$ 8,882,063,788 | \$ 9,356,759,552 | \$ 10,029,638,801 | \$ 10,960,812,421 | \$ 12,691,527,668 | \$ 15,496,207,804 |
| Total assessed value of fear property   | \$ 7,019,578,508 | ф 1,75 <del>-1,271,272</del> |                  |                  |                  |                  |                   |                   |                   |                   |
| Overall Debt Limitation - 10%           |                  |                              | 200 011 217      | 845,828,094      | 888,206,379      | 935,675,955      | 1,002,963,880     | 1,096,081,242     | 1,269,152,767     | 1,549,620,780     |
| of Assessed Valuation                   | 761,937,831      | 793,439,730                  | 809,811,317      | 843,020,074      |                  |                  | *489,541,678      | 514,905,063       | 478,467,462       | 579,224,191       |
| Net Debt Applicable to Debt Limitatio   | 546,935,001      | 512,105,001                  | 491,197,246      | 471,745,246      | 463,645,861      | 464,176,270      | 489,341,078       | 31-1,200,000      |                   |                   |
| _                                       |                  |                              |                  |                  |                  |                  |                   |                   |                   |                   |
| Legal Debt Margin Within 10% Limitation | 215.002.830      | 281,334,729                  | 318.614.071      | 374,082,848      | 424,560,518      | 471,499,685      | 513,422,202       | 581,176,179       | 790,685,305       | 970,396,589       |
| 10% Limitation                          | 213,002,830      | 201,354,125                  |                  |                  |                  |                  |                   |                   |                   |                   |
| Net Debt Percentage of 10% Limitatio    | 71.78%           | 64.54%                       | 60.66%           | 6 55.77%         | 52.20%           | 49.61%           | , 48.81%          | 6 46.98%          | 6 37.70%          | 37.38%            |

## School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 5 Revenue Bonds Debt Service Coverage Water Utility Fund Last Ten Fiscal Years

|              | Operating                |                            | •                        |                        |                          |                       |          |
|--------------|--------------------------|----------------------------|--------------------------|------------------------|--------------------------|-----------------------|----------|
| Fiscal       | Revenue<br>Available for | Expenses Less Depreciation | Income<br>Available      |                        | Debt Service             |                       |          |
| Year         | Debt Service (1)         | & Amortization (2)         | for Debt Service         | Principal Interest     |                          | Total                 | Coverage |
| 1998         | 59,477,607               | 28,105,154                 | 31,372,453               | 2,805,000              | 9,867,113                | 12,672,113            | 2.48     |
| 1998         | 73,326,682               | 26,067,025                 | 47,259,657               | 3,113,577              | 11,325,353               | 14,438,930            | 3.27     |
| 2000         | 64,456,322               | 28,198,244                 | 36,258,078               | 4,475,000              | 13,616,718               | 18,091,718            | 2.00     |
| 2001         | 64,459,300               | 29,732,203                 | 34,727,097               | 4,680,000              | 13,411,636               | 18,091,636            | 1.92     |
| 2002         | 63,681,665               | 29,021,459                 | 34,660,206               | 4,890,000              | 14,090,180               | 18,980,180            | 1.83     |
| 2003<br>2004 | 67,760,029<br>64,366,942 | 30,867,286<br>36,623,654   | 36,892,743<br>27,743,288 | 5,700,000<br>5,955,000 | 14,600,283<br>14,336,043 | 20,300,283 20,291,043 | 1.82     |
| 2004         | 69,183,154               | 37,584,692                 | 31,598,462               | 6,250,000              | 14,041,059               | 20,291,049            | 1.50     |
| 2006         | 78,788,158               | 37,086,776                 | 41,701,382               | 6,580,000              | 14,827,960               | 21,407,960            | 1.95     |
| 2007         | 76,013,563               | 35,050,694                 | 40,962,869               | 7,310,000              | 14,379,821               | 21,689,821            | 1.89     |

### Notes:

- 1. Includes operating revenue plus interest income not capitalized.
- 2. Includes operating expenses less depreciation and amortization.

### School Board for the City of Norfolk City of Norfolk - Debt Capacity Information Schedule 6 Revenue Bonds Debt Service Coverage Parking Facilities Fund Last Ten Fiscal Years

| Fiscal<br>Year | Revenue Available for Debt Service (1) | Operating Expenses Less Depreciation & Amortization (2) | Income<br>Available<br>for Debt Service | Debt Service<br>Total | Coverage |  |
|----------------|--|---|---|-----------------------|----------|--|
| 1998           | 11.193,681                             | 3,666,490   | 7,527,191                               | 2.888.783             | 2.61     |  |
| 1999           | 12,632,071                             | 4,190,415   | 8,441,656                               | 2,888,783             | 2.92     |  |
| 2000           | 15,820,975                             | 5,495,665   | 10,325,310                              | 4,621,053             | 2.23     |  |
| 2001           | 17,246,291                             | 5,706,458   | 11,539,833                              | 4,964,744             | 2.32     |  |
| 2002           | 18,427,725                             | 7,309,883   | 11,117,842                              | 5,683,455             | 1.96     |  |
| 2003           | 18,879,428                             | 7,481,301   | 11,398,127                              | 5,404,816             | 2.11     |  |
| 2004           | 21,614,695                             | 8,503,800   | 13,110,895                              | 5,683,944             | 2.31     |  |
| 2005           | 21,329,936                             | 9,984,289   | 11,345,647                              | 5,843,555             | 1.94     |  |
| 2006           | 21,823,360                             | 9,493,391   | 12,329,969                              | 6,657,244             | 1.85     |  |
| 2007           | 22,348,513                             | 9,297,670   | 13,050,843                              | 6,467,869             | 2.02     |  |

- 1. Includes operating revenue plus interest income not capitalized.
- $2. \ \,$  Includes operating expenses less depreciation and amortization.

### School Board for the City of Norfolk City of Norfolk - Debt Capacity Schedule 7

### Ratio of Annual Debt Service Expenditures for General Bonded Debt and Other Debt Last Ten Years to Total General Expenditures

| Fiscal<br>Year |     | Principal<br>on Serial<br>Bonds | Redemption<br>of Other<br>Long-Term<br>Debt | Interest on<br>Serial Bonds | Interest on<br>Other Debt | Total<br>Debt Service | Total General<br>Expenditures | Ratio of Debt<br>Service to<br>Total General<br>Expenditures |
|----------------|-----|---------------------------------|---|-----------------------------|---------------------------|-----------------------|-------------------------------|--|
| 1000           |     | 00 400 770                      | 1.016.105                                   | 20.002.042                  | rz1 000                   | 54.160.000            | 400.746.146                   | 10.040   |
| 1998           |     | 29,493,752                      | 4,015,175                                   | 20,093,062                  | 561,239                   | 54,163,228            | 499,746,145                   | 10.84%   |
| 1999           | 1.5 | 27,280,120                      | 3,603,355                                   | 18,403,652                  | 457,573                   | 49,744,700            | 519,198,080                   | 9.58%  |
| 2000           |     | 29,492,664                      | 3,772,213                                   | 18,905,175                  | 457,573                   | 52,627,625            | 558,439,186                   | 9.42%  |
| 2001           |     | 32,064,594                      | 4,138,633                                   | 19,055,944                  | 667,364                   | 55,926,535            | 578,776,772                   | 9.66%  |
| 2002           |     | 31,177,249                      | 4,221,984                                   | 17,459,383                  | 625,397                   | 53,484,013            | 431,283,578                   | 12.40%   |
| 2003           |     | 32,449,555                      | 4,270,903                                   | 15,993,552                  | 544,262                   | 53,258,272            | 451,633,988                   | 11.79%   |
| 2004           |     | 32,735,609                      | 4,988,796                                   | 16,781,410                  | 494,610                   | 55,000,425            | 490,944,275                   | 11.20%   |
| 2005           |     | 35,752,761                      | 5,157,895                                   | 17,623,223                  | 437,894                   | 58,971,773            | 490,923,834                   | 12.01%   |
| 2006           |     | 37,659,547                      | 5,886,597                                   | 18,824,743                  | 379,498                   | 62,750,385            | 510,999,836                   | 12.28%   |
| 2007           |     | 35,871,841                      | 3,666,990                                   | 18,168,611                  | 338,085                   | 58,045,527            | 539,491,519                   | 10.76%   |

- 1. Total general expenditures include the expenditures of the General Fund and Debt Service Fund.
- 2. Total general expenditures are presented using the modified accrual basis of accounting.

#### School Board for the City of Norfolk, Virginia City of Norfolk - Demographic and Economic Information Schedule 1 Population Statistics Last Ten Calendar Years

| Voor | Population | Personal Income | Per Capita Personal Income | Civilian Labor Force Estimates | %<br>Unemployed |
|------|------------|-----------------|----------------------------|--------------------------------|-----------------|
| Year | Population | Personal meonie | Fei Capita Fersonai income | Civilian Labor Force Estimates | Olichipioyed    |
| 1998 | 234,700    | 5,020,425       | 21,406                     | 84,514                         | 5.2             |
| 1999 | 234,500    | 5,167,514       | 22,131                     | 83,419                         | 5.0             |
| 2000 | 234,403    | 5,510,786       | 23,547                     | 92,428                         | 3.3             |
| 2001 | 234,000    | 5,804,141       | 24,885                     | 94,606                         | 4.3             |
| 2002 | 233,600    | 6,090,818       | 25,597                     | 98,883                         | 5.5             |
| 2003 | 233,900    | 6,419,772       | 27,088                     | 98,939                         | 5.7             |
| 2004 | 235,200    | 6,786,186       | 28,684                     | 99,029                         | 5.5             |
| 2005 | 235,500    | 7,044,989       | 30,528                     | 100,614                        | 5.4             |
| 2006 | 236,092    | N/A             | N/A                        | 97,533                         | 4.1             |
| 2007 | 241,727    | N/A             | N/A                        | N/A                            | N/A             |

#### Note:

- 1. Population from Weldon & Cooper Center for Public Services.
- 2. Unemployment rate from the Bureau of Labor Statistics.
- 3. Personal Income, Per Capita Personal Income and Civilian Labor Force Estimates from U.S. Census Bureau via the Virginia Employment Commission.
- 4. All data on an average annual calander year.

N/A - Not available

#### School Board for the City of Norfolk City of Norfolk - Demographic and Economic Information Schedule 2

#### Ten Largest Employers In Norfolk Primary Metropolitan Statistical Area Current Year and Nine Years Ago

|  | Rank   |        |  |  |
|--|--------|--------|--|--|
| Employer                               | 2007   | 1998   |  |  |
|  |        |        |  |  |
| U.S. Department of Defense             | 1      | 1      |  |  |
| Norfolk City School Board              | 2      | 3      |  |  |
| Sentara Healthcare                     | 3      | 2      |  |  |
| City of Norfolk                        | 4      | 4      |  |  |
| Old Dominion University, Norfolk       | 5      | - 5    |  |  |
| Children's Hospital of the King's Daug | 6      | 9      |  |  |
| Norfok State University                | 7      |        |  |  |
| United States Postal Service           | 8      | 8      |  |  |
| Medical College of Hampton Roads       | 9      |        |  |  |
| Ford Motor Company                     | 10     | 7      |  |  |
| Nationsbank                            |        | 6      |  |  |
| Harris Publishing Company and Harris   | Select | 10     |  |  |
|  |        |        |  |  |
|  |        |        |  |  |
| Total Employment                       | 93,488 | 80,154 |  |  |

#### Note

- 1. The source of the City's top ten employers is the Virginia Employment Commission.
- 2. The data for 2007 is as the 1st quarter ended March 31,2007 as the June 30, 2007 data was not available.
- 3. The source of the City's total employment is the Bureau of Labor Statistics. The 2007 total employment data was not available therefore 2006 data was used.
- 4. Each of the top 10 employer has 1000+ employees. The actual number of employees data for each employer was not available.

# School Board for the City of Norfolk City of Norfolk - Demographic and Economic Information Schedule 3

|      |                     | Resident<br>Construct | -                              |                     | -Residential                      | Commercial Personal Property   | Commercial<br>Real<br>Property | Individual<br>Personal<br>Property | Residential<br>Personal<br>Property | Nontaxable<br>Property         |
|------|---------------------|-----------------------|--------------------------------|---------------------|-----------------------------------|--------------------------------|--------------------------------|------------------------------------|-------------------------------------|--------------------------------|
| Year | Building<br>Permits | Number of<br>Units    | Estimated Value (in thousands) | Building<br>Permits | Estimated Value<br>(in thousands) | Estimated Value (in thousands) | Estimated Value (in thousands) | Estimated Value (in thousands)     | Estimated Value (in thousands)      | Estimated Value (in thousands) |
| 1998 | 192                 | 282                   | 24,263                         | 54                  | 79,500                            | 574,623                        | 1,884,971                      | 471,279                            | 5,365,410                           | 6,377,080                      |
| 1999 | 175                 | 242                   | 22,032                         | 46                  | 52,932                            | 583,808                        | 2,024,750                      | 533,220                            | 5,459,381                           | 6,543,895                      |
| 2000 | 187                 | 307                   | 32,609                         | 45                  | 138,473                           | 625,137                        | 2,159,299                      | 599,471                            | 5,477,479                           | 6,807,306                      |
| 2001 | 186                 | 400                   | 35,069                         | 35                  | 62,046                            | 643,383                        | 2,259,787                      | 624,162                            | 5,730,471                           | 6,861,737                      |
| 2002 | 290                 | 462                   | 44,498                         | 53                  | 51,451                            | 678,095                        | 2,337,440                      | 642,454                            | 6,121,946                           | 7,014,866                      |
| 2003 | 277                 | 324                   | 39,979                         | 41:                 | 32,262                            | 721,087                        | 2,447,330                      | 661,972                            | 6,648,174                           | 7,385,564                      |
| 2004 | 506                 | 601                   | 75,801                         | 71                  | 14,658                            | 727,413                        | 2,620,673                      | 722,212                            | 7,428,994                           | 7,924,803                      |
| 2005 | 560                 | 1,191                 | 204,391                        | 80                  | 80,316                            | 785,970                        | 2,784,658                      | 790,489                            | 8,916,075                           | 8,299,155                      |
| 2006 | 531                 | 1,058                 | 133,053                        | . 60                | 165,989                           | 805,696                        | 3,050,029                      | 833,858                            | 11,532,778                          | 8,974,261                      |
| 2007 | 389                 | 491                   | 688,476                        | 55                  | 81,396                            | 840,047                        | 3,016,693                      | 856,817                            | 13,727,791                          | 9,378,209                      |

#### Notes:

- 1. The source of nonresidential and residential construction is the City's Planning Department. Nonresidential construction includes commercial buildings. Public buildings, schools, public utility buildings and miscellaneous structures.
- 2. Property values are based on data supplied by the the City's Commissioner of Revenue and the City Assessor. Real property is assessed at fair market value.
- 3. Property value information does not include property of public service corporations. Real property assessments shown do not include assessments for vacant land.

# School Board for the City of Norfolk City of Norfolk - Demographic and Economic Information Schedule 4 Annual Employment Average by Industry (in thousands)

|   | 1997  | 1998  | 1999  | 2000  | 2001  | 2002  | 2003  | 2004  | 2005  | 2006  |
|---|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
|   |       |       |       |       |       |       |       |       |       |       |
| Goods-Producing Industries                  |       |       |       |       |       |       |       |       | 100   | 1.1.1 |
| Agriculture, Forestry, Fishing & Hunting    | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   |
| Mining                                      | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   | ***   |
| Construction                                | 6.2   | 6.0   | 6.0   | 6.1   | 6.3   | 6.2   | 5.7   | 6.1   | 6.1   | 6.1   |
| Manufacturing                               | 10.8  | 10.1  | 10.0  | 10.0  | 9.8   | 9.8   | 9.8   | 9.8   | 9.6   | 8,7   |
|   |       |       |       |       |       |       |       |       |       |       |
|   |       |       |       |       |       |       |       |       |       |       |
| Service-Providing Industries                |       |       |       |       |       |       |       |       |       |       |
| Wholesale Trade                             | 6.0   | 6.4   | 6.5   | 6.0   | 5.8   | 5.3   | 5.2   | 5.0   | 5.0   | 5.0   |
| Retail Trade                                | 14.4  | 12.9  | 14.4  | 14.8  | 14.7  | 14.3  | 14.0  | 14.2  | 14.0  | 14.3  |
| Transportation and Warehousing              | 10.6  | 11.2  | 11.5  | 12.0  | 11.6  | 11.0  | 10.1  | 9.7   | 9.9   | 9.3   |
| Utilities                                   | 0.9   | 0.9   | 8.0   | 0.8   | 0.8   | 0.8   | 0.8   | 0.8   | 0.8   | 0.8   |
| Information                                 | 4.4   | 4.8   | 4.3   | 4.0   | 4.1   | 4.2   | 4.0   | 4.2   | 4.0   |       |
| Finance and Insurance                       | 7.1   | 7.2   | 7.5   | 7.5   | 7.4   | 6.9   | 6.9   | 7.1   | 6.7   | 6.0   |
| Real Estate and Rental and Leasing          | 3.0   | 2.9   | 2.9   | 2.9   | 2.8   | 2.7   | 2.8   | 2.7   | 2.8   | 2.9   |
| Professional and Technical Services         | 7.1   | 7.4   | 7.2   | 7.1   | 7.3   | 8.2   | 8.1   | 10.2  | 10.1  | 10.2  |
| Management of Companies and Enterprises     | 3.4   | 3.8   | 4.3   | 4.0   | 4.1   | 4.0   | 3.8   | 3.6   | 3.7   | 2.7   |
| Administrative, Support, and Waste Services | 10.0  | 9.0   | 7.4   | 7.1   | 7.6   | 7.7   | 7.8   | 7.5   | 7.5   | 7.4   |
| Educational Services                        | 13.4  | 13.5  | 13.2  | 13.7  | 14.1  | 14.4  | 14.5  | 14.7  | 15.2  | 15.5  |
| Health Care and Social Assistance           | 17.7  | 18.1  | 17.3  | 17.1  | 17.8  | 18.3  | 18.9  | 19.2  | 19.6  | 20.1  |
| Arts, Entertainment and Recreation          | 2.2   | 2.0   | 1.9   | 2.0   | 2.1   | 2.1   | 2.2   | 2.2   | 2.3   | 2.4   |
| Accommodation and Food Services             | 9.9   | 9.7   | 9.7   | 10.1  | 10.3  | 10.4  | 10.7  | 11.1  | 10.9  | 11.1  |
| Public Administration                       | 17.0  | 15.9  | 15.5  | 15.4  | 15.5  | 15.7  | 15.1  | 12.3  | 12.1  | 12.2  |
| Other Services                              | 4.6   | 4.5   | 4.6   | 4.7   | 4.5   | 4.1   | 4.1   | 4.2   | 4.3   | 4.1   |
|   |       |       |       |       |       |       |       |       |       |       |
| Total                                       | 148.7 | 146.2 | 144.8 | 145.4 | 146.6 | 146.2 | 144.4 | 144.6 | 144.6 | 142.4 |

#### Note:

- 1. Labor Market Statistics, Virginia Employment Commission is the source of annual employment averages by industry.
- 2. All information on an average annual calander year.
- 3. Astricks indicate non-disclosable data,
- 4. This schedule includes data for the ten year period 1997 2006 as calendar year 2007 data was not available.

#### School Board for the City of Norfolk City of Norfolk - Operating Information Schedule 1 Full Time Equivalent Positions by Function/Program Last Ten Fiscal Years

|                                      |          |       | Fiscal | Year  |       |       |       |       |             |
|--------------------------------------|----------|-------|--------|-------|-------|-------|-------|-------|-------------|
|                                      | <br>1998 | 1999  | 2000   | 2001  | 2002  | 2003  | 2004  | 2005  | 2006 2007   |
| Function/Program                     |          |       |        |       |       |       |       |       |             |
| Governmental Activities:             |          |       |        |       |       |       | 200   | 457   | 450 477     |
| General Government                   | 345      | 467   | 480    | 488   | 494   | 438   | 396   |       |             |
| Judicial Administration              | 44       | 39    | 30     | 30    | 28    | 27    | 25    | 20    | 16 17       |
| Public Safety                        |          |       |        |       |       |       |       |       | 000 1 001   |
| Police                               | 766      | 768   | 794    | 837   | 858   | 857   | 875   | 858   | 839 1,031   |
| Pire                                 | 484      | 490   | 483    | 478   | 485   | 490   | 491   | 507   | 499 508     |
| Other                                | 104      | 79    | 79     | 81    | 86    | 85    | 84    | 84    | 84 -        |
| Public Works                         | 362      | 307   | 393    | 367   | 380   | 393   | 389   | 389   | 392 379     |
| Health and Public Assistance         | 622      | 582   | 591    | 581   | 579   | 557   | 604   | 513   | 562 469     |
| Culture and Recreational             | 599      | 595   | 313    | 412   | 428   | 479   | 484   | 483   | 406 478     |
| Community Development                | 98       | 82    | 100    | 67    | - 64  | 64    | 72    | 74    | 70 59       |
| Business-type Activities:            |          |       |        |       |       |       |       |       |             |
| Water                                | 262      | 247   | 233    | 224   | 235   | 245   | 251   | 279   | 264 261     |
| Wastewater                           | 78       | .76   | 71     | 70    | 74    | 79    | 84    | 91    | 95 96       |
| Parking Facility                     | 75       | 47    | 50     | 57    | 65    | 68    | 72    | 77    | 78 90       |
|                                      |          |       |        |       |       |       |       |       |             |
| Total Full Time Equivalent Positions | 3,839    | 3,779 | 3,617  | 3,692 | 3,776 | 3,782 | 3,827 | 3,832 | 3,755 3,865 |

Notes:

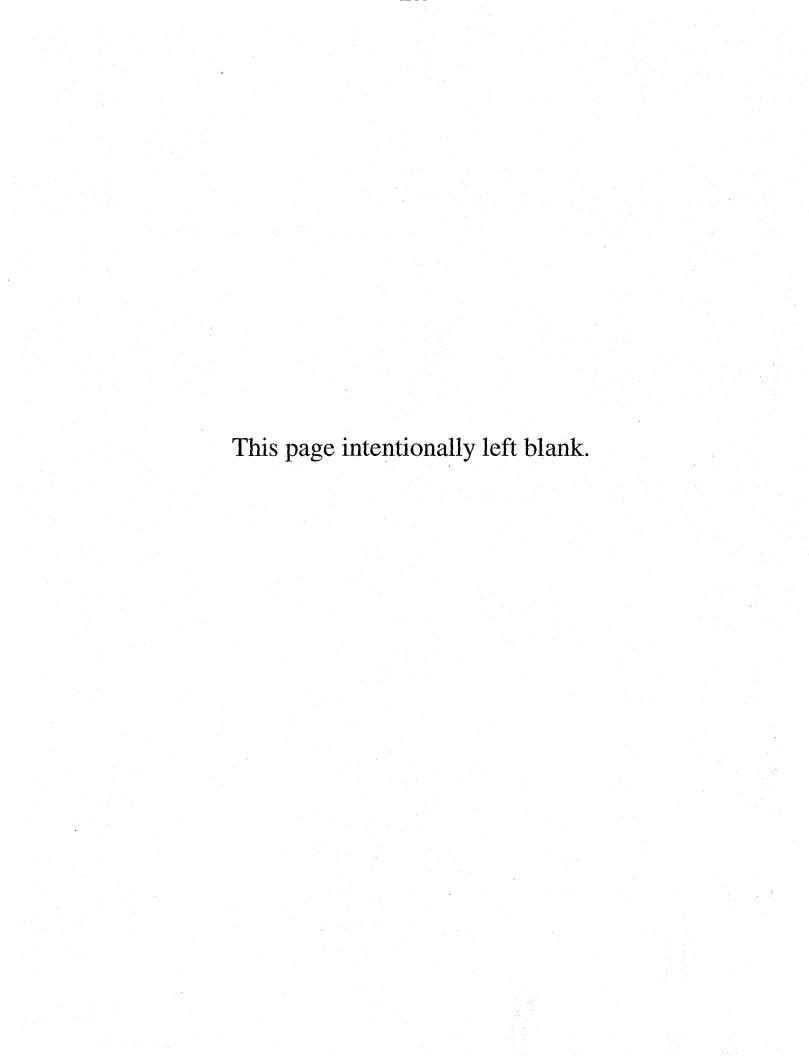
<sup>1.</sup> Average FTE data obtained from City of Norfolk's Human Resources Information System.

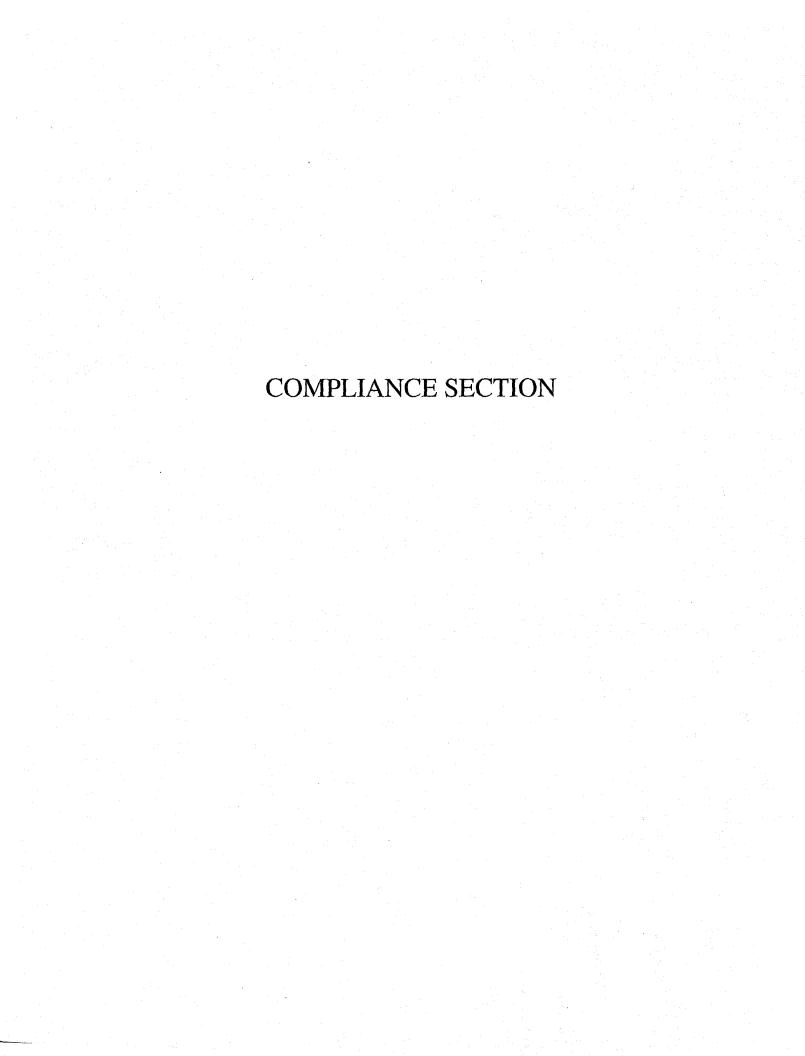
#### School Board for the City of Norfolk City of Norfolk - Operating Information Schedule 2 Operating Indicators by Function/Program Last Five Fiscal years

| and the second of the second o |            |            |            |            |            |            |
|--|------------|------------|------------|------------|------------|------------|
|  | 2002       | 2003       | 2004       | 2005       | 2006       | 2007       |
| Function/Program   |            |            |            |            |            |            |
|  |            |            |            |            |            |            |
|  |            |            |            |            |            |            |
| Police   |            |            |            |            |            |            |
| Service Calls  | 288,004    | 274,245    | 206,644    | 206,378    | 191,037    | 237,451    |
| Arrests  | 27,199     | 24,909     | 25,923     | 22,799     | 22,235     | 22,222     |
| Reports Filed  | 34,587     | 35,116     | 34,087     | 34,167     | 29,600     | 31,986     |
|  |            |            |            |            |            |            |
| Fire   |            |            |            |            |            |            |
| Incidences (Fires, EMS)  | 39,621     | 41,484     | 38,509     | 39,605     | 40,337     | 31,266     |
|  |            |            |            |            |            |            |
| Highways and Streets   |            |            |            | 47         |            |            |
| Streets resurfacing (miles)  | 120        | 115        | 131        | 83         | 77         | 70         |
|  |            |            |            |            |            |            |
| Sanitation   |            |            |            |            | 00.101     | 05.440     |
| Total solid waste collected and disposed (tons)  | 97,749     | 101,604    | 105,079    | 104,247    | 99,131     | 97,143     |
| Water Utilities  |            |            |            |            |            |            |
|  | 04.000.000 | 04:040.000 | 04.000.000 | 04.702.000 | 21 721 000 | 24,326,000 |
| Water Delivered to Water Mains (Gallons in thousands)  | 24,960,000 | 24,818,000 | 24,822,000 | 24,723,000 | 21,721,000 |            |
| Total Water Consumption (Gallons in thousands)   | 22,323,287 | 23,128,234 | 23,217,169 | 22,991,359 | 23,012,112 | 22,474,000 |
| Percent of Unmetered Water   | 8.33%      | 8.81%      | 6.51%      | 7.95%      | 7.13%      | 7.30%      |
| Average Daily Delivery (Gallons in thousands)  | 68,230     | 68,000     | 67,820     | 67,740     | 68,090     | 66,650     |
| Maximum Daily pumpage (Gallons in thousands)   | 84,730     | 81,820     | 77,960     | 81,470     | 83,640     | 83,600     |
| Minimum Daily Pumpage (Gallons in thousands)   | 56,800     | 58,190     | 59,340     | 58,410     | 57,200     | 56,200     |

# School Board for the City of Norfolk City of Norfolk - Operating Information Schedule 3 Capital Assets and Infrastructure Statistics by Function/Program Last Five Fiscal Years

|   |    |              |        |              | *** 11    |               |    |               |    |                   |       |              |
|---|----|--------------|--------|--------------|-----------|---------------|----|---------------|----|-------------------|-------|--------------|
| Function/Program                              | 20 | 02           | 2003   |              | Fiscal 20 | 1 ear<br>004  | 20 | 005           | 2  | 006               | 200   | 7            |
| Tunction Togram                               |    |              |        |              |           |               |    |               |    |                   |       |              |
| Public Safety                                 |    |              |        |              |           |               |    |               |    |                   |       |              |
| Police  |    |              |        | •            |           |               |    | 2             |    | 3                 |       | 3            |
| Stations                                      |    | 2            |        | 2            |           | 2             |    | 2             |    | 3.,               |       | 3            |
| Fire  |    |              |        |              |           |               |    |               |    |                   |       |              |
| Fire Stations                                 |    | 15           |        | 15           |           | 15            |    | 15            |    | 14                |       | 14           |
| Paramedic Units                               |    | 10           |        | 10           |           | 10            |    | 1,1           |    | 11                |       | 11           |
|   |    |              |        |              |           |               |    |               |    |                   |       |              |
| Transportation and Engineering                |    |              |        |              |           |               |    |               |    |                   |       |              |
| Streets (lane miles)                          |    | 2,011        |        | 006          |           | 2,013         |    | 2,015         |    | 2,183             | 1.    | ,660<br>968  |
| Sidewalks (miles)                             |    | 968          |        | 968          |           | 968<br>50     |    | 968<br>50     |    | 968<br><b>5</b> 0 |       | 49           |
| Bridges                                       |    | 50           |        | 50           |           | 30            |    | 30            |    | . 30              |       | 47           |
| Duklia Danuartion                             |    |              |        |              |           |               |    |               |    |                   |       |              |
| Public Recreation Parks                       |    |              |        |              |           |               |    |               |    |                   |       |              |
| Acreage                                       |    | 587          |        | 588          |           | 589           |    | 590           |    | 591               |       | 587          |
| Regional Parks                                |    | . 1          |        | 1            |           | . 1           |    | 1             |    | 1                 |       | 1            |
| Neighborhood parks                            |    | 121          |        | 121          |           | 121           |    | 121           |    | 121               |       | 85           |
| Preserves and Nature Areas                    |    | 1            |        | 1            |           | . 1           |    | . 1           |    | 1                 |       | 1            |
| Nature Education Centers                      |    | 3            |        | 3            |           | 3<br>45       |    | 3<br>45       |    | 3<br>45           |       | 1<br>79      |
| Playgrounds                                   |    | 45           |        | 45<br>8      |           | 45            |    | 10            |    | . 11              |       | 1            |
| Hiking Trails (miles)                         |    | 7            |        | . 0          |           | "             |    | 10            |    | . 11              |       |              |
| Recreation                                    |    |              |        |              |           |               |    |               |    |                   |       |              |
| Acreage                                       |    | 243          |        | 243          |           | 243           |    | 243           |    | 231               |       | 860          |
| Recreational and Senior Centers               |    | 24           |        | 23           |           | 26            |    | 22            |    | 22                |       | 18           |
| Play Areas                                    |    | 129          |        | 126          |           | 126           |    | 124           |    | 124               |       | 129          |
| Swimming Pools                                |    | 4            |        | 4            |           | 4             |    | 6             |    | 6                 |       | 6            |
| Tennis Courts                                 |    | 143          |        | 143          |           | 146           |    | 152           |    | 152               |       | 101          |
| Baseball/Softball Diamonds                    |    | 36           |        | 36           |           | 36            |    | 36<br>18      |    | 36<br>18          |       | - 63<br>47   |
| Football/Soccer Fields                        |    | 18<br>4      |        | 18<br>4      |           | 18<br>4       |    | 4             |    | - 4               |       | 5            |
| Field Hockey<br>Basketball Courts             |    | 42           |        | 42           |           | 42            |    | 42            |    | 42                |       | 229          |
| Dasketball Courts                             |    | 74           |        | 74           |           |               |    |               |    |                   |       |              |
| Municipal Beaches                             |    | 3            |        | . 3          |           | 3             |    | 3             |    | 3.                |       | 3            |
|   |    |              |        |              |           |               |    |               |    |                   |       |              |
| Public Services                               |    |              |        |              |           |               |    |               |    |                   |       |              |
| Traffic Engineering                           |    | :000         |        | 201          |           | 294           |    | 299           |    | 299               |       | 283          |
| Traffic Signals                               |    | 289<br>9,376 |        | 291<br>,825  |           | 10,021        |    | 6,044         |    | 7,936             |       | 7,363        |
| Traffic Signs                                 |    | 31,594       |        | ,502         |           | 31,694        |    | 31,721        |    | 29,888            |       | 0,200        |
| Street Lights                                 |    | 31,374       |        | ,502         |           | 31,07         |    | 22,1-2        |    | ,                 |       | ,            |
| Water Utilities                               |    |              |        |              |           |               |    |               |    |                   |       |              |
| Water Fund Capital Assets (in thousands)      | \$ | 429,567      | \$ 428 | ,801         | \$        | 429,714       | \$ | 424,948       | \$ | 425,289           | \$ 43 | 1,655        |
| Wastewater Fund Capital Assets (in thousands) |    | 96,175       |        | ,208         |           | 110,360       |    | 120,685       |    | 134,152           |       | 7,020        |
| Total Water Utilities Assets (in thousands)   | \$ | 525,742      | \$ 532 | ,009         | \$        | 540,074       | \$ | 545,633       | \$ | 559,441           | \$ 57 | 8,675        |
|   |    |              |        |              |           | 60.040        |    | C4.005        |    | CE E 40           |       | e 000        |
| Water Customer Accounts                       |    | 63,633       | 63     | 8,885<br>817 |           | 63,343<br>817 |    | 64,905<br>817 |    | 65,548<br>825     | 0     | 5,000<br>821 |
| Miles of Water Main in the System             |    | 815          |        | 817          |           | 017           |    | 017           |    | 823               |       | 62           |
| Municipal Golf                                |    |              |        |              |           |               |    |               |    |                   |       |              |
| Golf Courses                                  |    | 1            |        | .1           |           | 1             |    | 1             |    | 2                 |       | 3            |
| ,   |    | •            |        |              |           |               |    | _             |    | _                 |       |              |
| Convention Center                             |    |              |        |              |           |               |    |               |    |                   |       |              |
| Meeting Rooms                                 |    | 4            |        | 4            |           | 4             |    | 7             |    | 7                 |       |              |
| Exhibit Space (Square Feet)                   |    | 58,430       |        | ,430         |           | 58,430        |    | 58,430        |    | 58,430            |       | 8,430        |
| Meeting/Ballroom Space (Square Feet)          |    | 5,230        |        | ,230         |           | 5,230         |    | 9,700         |    | 9,700             |       | 9,700        |
| Parking Facilities                            |    |              |        |              |           |               |    |               |    |                   |       |              |
| Parking Lots/Garages                          |    | 30           |        | 30           |           | - 00          |    |               |    |                   |       |              |
| Parking Meters                                |    | 301          |        | 482          |           | 28<br>579     |    | 28<br>600     |    | 28                |       | 710          |
| · ·   |    | 301          |        | 704          | `         | 319           |    | . 000         |    | 660               |       | 718          |
| Stormwater Management                         |    |              |        |              |           |               |    |               |    |                   |       |              |
| Miles of Storm Sewers                         |    | 351          |        | 351          |           | 351           |    | 351           |    | 351               |       | 357          |
| mark to                                       |    |              |        |              |           |               |    |               |    | 551               |       | 551          |
| Education                                     |    |              |        |              |           |               |    |               |    |                   |       |              |
| High Schools                                  |    | 5            |        | 5            |           | 5             |    | 5             |    | 5                 |       | 5            |
| Middle Schools Elementary Schools             |    | 8            |        | - 8          |           | 8             |    | 9             |    | 9                 |       | 9            |
| Other Educational Facilities                  |    | 35           |        | 35           |           | 35            |    | 35            |    | 35                |       | 35           |
| annue   |    | 13           |        | 13           | - 5       | 13            |    | 11            |    | 11                |       | 11           |
|   |    |              |        |              |           |               |    |               |    |                   |       |              |





# McGladrey & Pullen

**Certified Public Accountants** 

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

To the Chairman and Members of The School Board for the City of Norfolk, Virginia

We have audited the financial statements of the School Board for the City of Norfolk, Virginia, a component unit of the City of Norfolk, Virginia, as of and for the year ended June 30, 2007, and have issued our report thereon dated December 17, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Specifications for Audits of Authorities, Boards and Commissions issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School Board for the City of Norfolk, Virginia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School Board for the City of Norfolk, Virginia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the School Board for the City of Norfolk, Virginia's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we did identify a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the significant deficiency, described in the accompanying schedule of findings and responses as finding 2007-1, to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. We consider the significant deficiency described above as finding 2007-1 to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School Board for the City of Norfolk, Virginia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the School Board, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

McGladrey of Pullen, cop

Greensboro, North Carolina December 17, 2007 The School Board for the City of Norfolk, Virginia Schedule of Findings and Responses Year ended June 30, 2007

#### Finding 2007-1

#### MATERIAL WEAKNESS

<u>Criteria</u>: Liabilities are incurred when contractors have provided services under their contracts and the amount and quality of work provided are inspected and approved by the School Board's ("NPS") independent architectural firm that is providing construction oversight.

Condition: A construction payable (approximately \$832,000) was not recorded in accounts payable at June 30, 2007.

Effect: Liabilities in the Capital Projects Fund were understated, and receivables from the City of Norfolk were understated, at June 30, 2007 by \$832,000.

<u>Cause</u>: Misunderstanding by facilities staff about when liabilities are "incurred" by NPS and miscommunication between facilities staff and finance staff when this invoice was discussed.

Recommendation: We recommend that facilities and finance staff meet together, perhaps including NPS' legal counsel, to review when NPS "incurs" a legal liability for worked performed under construction contracts.

<u>Views of responsible officials and planned corrective actions</u>: Management concurs with the facts and will take steps to improve the understanding of when liabilities are incurred, and to improve communication between the facilities and finance departments when questions, on which either side is unclear, arise.

# School Board for the City of Norfolk, Virginia

Corrective Action Plan For the Fiscal Year Ended June 30, 2007

# **Financial Statement Finding**

Finding 2007-1

Name of Contact Person: Frederick J. Schmitt

Chief Financial Officer

Corrective Action: See "Views of Responsible Official"

Proposed Completion Date: Already completed.

# School Board for the City of Norfolk, Virginia

Summary of Prior Audit Findings For the Fiscal Year Ended June 30, 2007

There were no prior audit findings that remain unresolved at June 30, 2007.

## School Board for the City of Norfolk, Virginia Schedule of Expenditures of Federal Awards Year Ended June 30, 2007

| Grantor/Pass-Through Grantor/Program Title                 | CFDA<br>Number | Amount     |
|--|----------------|------------|
| Federal Granting Agency:                                   |                |            |
| Pass-through payments:                                     |                |            |
| U.S. Department of Agriculture:                            |                |            |
| National School Lunch Program (Commodities)                | 10.556         | \$ 961,035 |
| National School Breakfast Program                          | 10.553         | 2,212,717  |
| National School Lunch Program                              | 10.555         | 7,301,962  |
| U.S. Department of Education:                              |                |            |
| Education Consolidation and Improvement Act of 1981:       |                |            |
| Adult Education  | 84.002         | 341,160    |
| Advanced Placement   | 84.330         | 8,851      |
| Title I:   |                |            |
| Educationally Deprived Children Programs Operated by LEA's | 84.010         | 18,338,292 |
| Comprehensive School Reform Demonstration Program Phase II | 84.332         | 347,039    |
| School Improvement Grant                                   | 84.010         | 77,811     |
| Chapter I:   |                |            |
| Evenstart Program  | 84.213         | 683,437    |
| Title IV:  |                |            |
| Negligent Delinquent Children                              | 84.010         | 213,340    |
| Elementary and Secondary Education Act (ESEA):             |                |            |
| Title VI-B:  |                |            |
| Special Education Flow Through                             | 84.027         | 6,572,844  |
| Assistive Technology Grant                                 | 84.027         | 61,535     |
| Silver Grant   | 84.027         | 1,240      |
| Handicapped Preschool Incentive Grant                      | 84.173         | 245,663    |
| Vocational Education:                                      |                |            |
| Consumer and Homemaking                                    | 84.048         | 1,009,588  |
| Beating the Odds   | 84.218         | 16,301     |
| 9TH Grade Transition                                       | 84.298         | 6,745      |

<sup>-</sup>Continued -

## School Board for the City of Norfolk, Virginia Schedule of Expenditures of Federal Awards (continued) Year Ended June 30, 2007

| Grantor/Pass-Through Grantor/Program Title   | CFDA<br>Number | Amount        |
|--|----------------|---------------|
| Federal Granting Agency:   |                |               |
| Pass-through payments:   |                |               |
|  |                |               |
| Special Projects:  |                |               |
| ESEA, Chapter II   | 84.298         | \$ 199,182    |
| Comm Central Phase II  | 82.287         | 108,362       |
| Comm Central   | 84.287         | 36,573        |
| Drug Free Act  | 84.186         | 336,902       |
| Enhancing Education with Tech Phase II   | 84.318         | 500,027       |
| Enhancing Education with Tech  | 84.318         | 224,766       |
| Gear Up Access Virginia  | 84.334         | 11,531        |
| McKinney Homeless Assistance   | 84.196         | 38,385        |
| Reading First  | 84.357         | 831,466       |
| Limited English  | 84.365         | 49,928        |
| Substitute Teachers  | 84.048         | 1,900         |
| Teacher & Principal Training   | 84.367         | 3,112,486     |
| Teacher Quality Enhancement  | 83.336         | 9,011         |
| NASA-Exploring Space   |                | 10,000        |
| Emergency Aid Impact   | 84.938         | 297,378       |
| Enhanced Reading Opportunity   | 84.215         | 829,011       |
| Subtotal Pass-Through Federal Grants   |                | 44,996,468    |
| Direct Payments:   |                |               |
| Department of Education:   |                |               |
| School Assistance in Federally Affected Areas  | 84.041         | 6,196,900     |
| Department of Defense  | 84.010         | 668,527       |
| Department of the Navy:  | 0010           | 000,027       |
| Navy Junior ROTC   | N/A            | 306,715       |
| Erate-Universal Service Funds  | N/A            |               |
| THE STATE OF THE S | IN/A           | 267,572       |
| Subtotal Direct Payments   |                | 7,439,714     |
| Grand Total  |                | \$ 52,436,182 |
|  |                | 7 02,130,102  |

#### SCHOOL BOARD FOR THE CITY OF NORFOLK (COMPONENT UNIT FOR THE CITY OF NORFOLK, VIRGINIA) YEAR ENDED JUNE 30, 2007

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Note 1.Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the School Board and is presented on the modified accrual basis of accounting.

### Note 2. Noncash Assistance

Included in the amounts reported on the Schedule of Expenditures of Federal Awards, the School Board consumed donated assistance in the form of food commodities. Commodities with a fair value of \$961,035 were received during the year ended June 30, 2007. Commodities in the amount of \$860,775 were consumed and included in the determination of Federal awards expended for the year ended June 30, 2007.

### Note 3. Type A Programs

Federal programs reported by the School Board are subject to a combined single audit approach (i.e. auditee risk assessment and major program threshold determination) of the primary government of the City of Norfolk, Virginia (City).

The amount used to distinguish between Type A and Type B programs was \$2,949,750. Major federal programs relating to the School Board selected as part of the City's combined single audit were:

| CFDA Numbers | Names of Federal Program or Cluster                       |    |
|--------------|---|----|
| 84.010       | Title I Educationally Deprived Children Programs Operated | by |
|              | Local Education Agencies                                  |    |
| 84.041       | Title VII Federal Impact Aid                              |    |
| 10.553       | National School Breakfast Program                         |    |
| 10.555       | National School Lunch Program                             |    |
| 10.556       | National School Lunch Program (Commodities)               |    |
| 10.559       | USDA Summer Food Service                                  |    |

There were no findings on the internal control over major federal programs relating to the School Board.